

Palm Beach County, Florida

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year Ended September 30, 2021

Prepared by the Clerk of the Circuit Court & Comptroller, Palm Beach County

## ABOUT THE OFFICE

The Florida Constitution established the Clerk of the Circuit Court & Comptroller as a public trustee, independently elected to safeguard your public records and public money. Nearly every payment, court document or public record in Palm Beach County passes through our office.

### CHIEF FINANCIAL OFFICER, TREASURER, CLERK OF THE BOARD OF COUNTY COMMISSIONERS

- Monitor the County government's budget, revenue, debt and spending
- Pay County bills
- Manage the county's investment portfolio to earn investment income on taxpayer funds
- Document and maintain the minutes, records and activities of government meetings

### CLERK OF THE CIRCUIT COURT

- Process and file all civil and criminal court documents
- Protect evidence
- Provide the public with access to court records in paper and online
- Manage the County's jury system

### COUNTY RECORDER

- Maintain the Official Records of the County dating back to 1909
- Record documents such as mortgages, deeds, liens, judgments and marriage licenses

### INSPECTOR GENERAL/AUDITOR

- Provide independent and objective auditing and investigative services to the County
- Ensure the efficiency of operations
- Audit court-appointed guardianships to detect and deter financial abuse and mismanagement
- Audit all County expenditures

### TRANSPARENCY IN GOVERNMENT

One of the Clerk of the Circuit Court & Comptroller's most important duties is providing clear, concise and transparent information about County revenue and spending. You can find detailed information about the Clerk of the Circuit Court & Comptroller finances by visiting our website, [mypalmbeachclerk.com](http://mypalmbeachclerk.com).



**JOSEPH ABRUZZO**  
CLERK OF THE CIRCUIT COURT & COMPTROLLER  
PALM BEACH COUNTY

**PALM BEACH COUNTY, FLORIDA**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**FISCAL YEAR ENDED SEPTEMBER 30, 2021**

**Prepared By  
JOSEPH ABRUZZO**

**Clerk of the Circuit Court & Comptroller  
Palm Beach County  
Finance Department**



PALM BEACH COUNTY, FLORIDA

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

Fiscal Year Ended September 30, 2021

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# INTRODUCTORY SECTION

The Introductory Section contains the letter of transmittal, which provides an overview of Palm Beach County's finances, economic prospects, and achievements. Also included in this section is the Certificate of Achievement for Excellence in Financial Reporting awarded by the Government Finance Officers Association. It is the highest form of recognition in the governmental financial reporting.





**JOSEPH ABRUZZO**  
CLERK OF THE CIRCUIT COURT & COMPTROLLER  
PALM BEACH COUNTY

**Governmental Center**  
301 N. Olive Ave, 9th Floor  
West Palm Beach, FL 33401  
P: (561) 355-2996

March 30, 2022

To the residents of Palm Beach County, Florida, the  
Honorable Mayor Robert S. Weinroth, and the Members of the  
Board of County Commissioners:

The Palm Beach County, Florida, Annual Comprehensive Financial Report for the fiscal year ended September 30, 2021 is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent Certified Public Accountants in accordance with auditing standards generally accepted in the United States (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (GAGAS).

The Annual Comprehensive Financial Report was prepared by the Finance Department of the Clerk of the Circuit Court & Comptroller of Palm Beach County (the "Clerk") in accordance with Section 218.32 and 218.39, Florida Statutes. Responsibility for both the accuracy of the data presented, and the completeness and fairness of the presentation, including all disclosures, rests with the Clerk's Office. Palm Beach County has established a comprehensive set of internal controls designed to ensure that the County's assets are protected from loss, theft or misuse, and that sufficient, reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal control should not exceed its expected benefit, the County's internal control structure has been designed to provide reasonable, but not absolute, assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

In accordance with Sections 11.45 and 125.01, Florida Statutes, the Palm Beach County financial statements were audited by RSM US, LLP, an independent Certified Public Accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended September 30, 2021 are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based on their audit, the independent Certified Public Accountants concluded that there was a reasonable basis for rendering an unmodified opinion stating that the County's financial statements for the fiscal year ended September 30, 2021 were fairly presented in all material respects in conformity with GAAP.

**Main Courthouse**

205 N. Dixie Hwy.  
West Palm Beach, FL

**North County Courthouse**

3188 PGA Blvd.  
Palm Beach Gardens, FL

**Midwestern Service Center**

200 Civic Center Way, Suite 500  
Royal Palm Beach, FL

**West County Courthouse**

2950 State Road 15, Room 5-100  
Belle Glade, FL

**South County Courthouse**

200 W. Atlantic Ave.  
Delray Beach, FL

Management's Discussion and Analysis (MD&A) is a narrative required to accompany the basic financial statements. It provides an objective and easy to read analysis of the County's financial activities based on currently known facts, decisions, or conditions. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Certified Public Accountants' report.

## ***PROFILE OF THE GOVERNMENT***

Palm Beach County is a political subdivision of the State of Florida governed by the State Constitution and general laws of the State of Florida.

The legislative and governing body of the County is the seven-member Board of County Commissioners (BOCC). Commissioners are elected to a maximum of 2 four-year terms by voters in the district in which they reside. Commissioners annually elect a Mayor to preside over meetings and serve as ceremonial head of the County. A Vice Mayor is also selected to assume these duties in the absence of the Mayor.

The Clerk's Office is responsible for safeguarding public records and public funds. The Clerk is independently elected by and accountable to Palm Beach County residents. In addition to the roles of Chief Financial Officer, Treasurer and Auditor for Palm Beach County, the Clerk is the Clerk of the Circuit Court, County Recorder, Clerk of the Board of County Commissioners and Value Adjustment Board.

As a result of a County-wide general election on November 6, 1984, Palm Beach County became a Home Rule Charter County on January 1, 1985, operating under a "County Manager" form of government with separation of legislative and executive functions. The County Administrator is responsible for the operations of all departments of the County except for the elected Constitutional Officers, the joint State/County agencies, and the staff departments that report directly to the Commission.

The County and its independently elected constitutional officers provide a full range of services, including law enforcement, tourist development, fire rescue, conservation and resource management, public improvements, human services, parks and recreation, cultural facilities, planning and zoning, public transportation, economic development, property tax assessments and collections, official recordkeeping, court-related support functions, and financial services, including the investment of public funds and financial reporting. The County also operates two business enterprise activities: The Department of Airports and the Water Utilities Department. The separately elected members of the BOCC and the Constitutional Officers together are the elected officials who are accountable to the residents of Palm Beach County. The officials holding these offices as of September 30, 2021 are identified on the page immediately following this letter. The organizations of the BOCC and the Constitutional Officers together comprise the Palm Beach County primary government.

This report covers the Palm Beach County reporting entity which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. Component units are either classified as blended component units or discretely presented component units, depending on the nature of the entity's relationship

with the primary government. The blended component units are included as a part of the primary government because although they are legally separate entities, in substance they are considered to be a part of the primary government's operations. Palm Tran is a blended component unit.

The discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The Housing Finance Authority of Palm Beach County, the Westgate/Belvedere Homes Community Redevelopment Agency and the Solid Waste Authority are reported as discretely presented component units.

More information on the financial reporting entity may be obtained in Note 1 of the Notes to the Financial Statements.

The County's annual budget is prepared pursuant to Chapter 129, Florida Statutes, and represents the legal authority to levy taxes and expend funds for all County purposes. Florida Statutes also require that the County have a balanced budget. The County has complied with this requirement after inclusion of re-appropriated beginning fund balances, in accordance with Florida Statutes. The Office of Financial Management and Budget (OFMB) initiates the budget process by reviewing revenue and expenditure projections for the coming year. Based on the County Administrator's direction, OFMB prepares and distributes specific instructions to the various department heads and to the elected Constitutional Officers to guide them in the preparation of their budget requests. The County Administrator's tentative budget is prepared by OFMB and presented to the County Commission in July. The BOCC reviews the budget and makes changes as necessary. A summary of the tentative budget is advertised and publicly reviewed and revised prior to approval and adoption by the County Commission. For managerial purposes, the Board has delegated its authority to approve intradepartmental transfers to the Director of OFMB. All other amendments to the adopted budget must be approved by Board action at a regularly scheduled Board meeting.

## ***LOCAL ECONOMY***

Located on the southeast coast, Palm Beach County is the largest of Florida's 67 counties. As part of Florida's Gold Coast, Palm Beach County is bordered on the east by the Atlantic Ocean with 47 miles of shoreline. It is located just 50 miles north of Ft. Lauderdale, 70 miles north of Miami, and 150 miles south of Orlando. The County's 2,385 square miles include 1,977 square miles of land and 408 square miles of surface water, making it one of the largest counties east of the Mississippi River. The surface water areas include the Intracoastal Waterway and approximately one third of Lake Okeechobee. Lake Okeechobee is the largest freshwater lake in the state and the largest in the United States, other than the Great Lakes.

Palm Beach County's climate has enhanced its image as a location that provides a high quality of life to its residents. The average temperature is 75 degrees with an average of 89 degrees in the summer and 74 degrees in the winter. The wet season extends from June through October, with an average annual rainfall of 62 inches.

There are 39 municipalities within the County, encompassing a total of 337 square miles or approximately 17% of the County's area. An estimated 56% of the County's population resides within the municipalities. West Palm Beach remains the largest city in population with approximately 116,800 residents within 53.8 square miles. Palm Beach Gardens is the largest city in land area with approximately 56,700 residents within 56.72 square miles. Cloud Lake and Briny Breezes are the smallest in land area, with approximately 138 and 600 people respectively, living within 0.06 square miles each. In addition, fourteen municipalities are less than one square mile each.

**Tourism** – The County's tourism industry welcomed a strong recovery in FY 2021 from the previous fiscal year as the leisure traveler decided the need to travel to safe and welcoming destinations was a priority. The recovery was not a straight-line, as the COVID delta variant slowed the opening of markets traditionally known for vacationing in the Palm Beaches. As the tourism season ended, the Florida market and Sports Tourism events began to reopen. The recovery continued to provide needed visitation for hotel stays and a surge in non-hotel (Airbnb/VRBO) bookings. Tourist Development Tax revenues increased by 18% from \$43 million to \$51 million over pandemic impacted FY 2020. FY 2021 collections were six percent below the record levels in 2019. An estimated 80,000 people employed in Leisure & Hospitality jobs for September 2021 is still in recovery, as employers find the labor market one of their largest challenges in returning to normal. A strong recovery is expected for FY 2022 as business travel increases and organizations restart with in-person meetings and conferences in the County's hotels and the Palm Beach County Convention Center.

**Agriculture** – Palm Beach County continues to lead the state of Florida in agricultural proceeds, as well as all counties east of the Mississippi River for agricultural crop income. Palm Beach County also leads the nation in sugarcane and fresh sweet corn production. The County is also Florida's top producer of sweet bell peppers, rice, lettuce, radishes, Chinese vegetables, specialty leaf crops, celery, eggplant, herbs and sod.

Equestrian acreage in Palm Beach County remains stable at roughly 8,800 acres, ranking as the second largest equine county in Florida, following Marion County. World-class equestrian competitions take place during the winter season, including international polo, dressage, and show jumping. A recent study by the Palm Beach County Sports Commission indicates that the 2021 Winter Equestrian Festival (a 12-week event in Wellington) contributed roughly \$279 million to the County's gross domestic product.

**Bioscience** – Scripps Research Institute and the Max Planck Florida Institute are anchors to an eight million square feet bioscience cluster in northern Palm Beach County. A "cluster" of related biotechnology businesses will form a hub to strengthen the County's position as a leader in this industry. The sector includes over 700 companies from small to large, with recent growth primarily in Research & Development, providing strong opportunities to expand the Pharmaceutical and Medicine manufacturing industry and keep production within the County. In 2021 The University of Florida announced that the UF College of Medicine was in discussions with Scripps Research Institute to integrate with Palm Beach County based Scripps Research Florida. This effort would build upon both institutions research strength, while expanding UF offerings.

**Construction** – During FY 2021, the total number of permits issued increased from 79,800 in FY 2020 to 82,990 or by 4%. Building Permit revenues increased by 14% to \$32 million as compared to \$28 million in FY 2020. In residential construction, 1,011 multi-family and 2,614 single-family unit starts occurred in FY 2021, as compared to 1,721 multi-family and 2,349 single-family unit starts in FY 2020. The total value of new residential construction was slightly lower at \$1.117 billion in FY 2021, as compared to \$1.118 billion in FY 2020. However, the total value of all construction permitted increased by 16%, from just under \$2.1 billion in FY 2020 to almost \$2.4 billion in FY 2021.

**Manufacturing** – Manufacturing plays an important role in the County's local economy. Medical and pharmaceutical goods, military and commercial aircraft, electronics, and other high tech products are all manufactured in Palm Beach County. In 2020, the manufacturing industry employed 19,081 residents, with an average annual wage of \$75,993. Note that while 2020 manufacturing wages increased by \$1,063 annually, overall jobs reported were down by 1,206, which was likely a temporary result of the COVID-19 pandemic.

### **LONG-TERM FINANCIAL PLANNING**

The BOCC adopted a county-wide operating millage rate of 4.7815 for FY 2021, which is 4.26% above the roll back rate. This was the tenth consecutive year that the county-wide operating millage rate remained the same.

A significant impact on the FY 2021 General Fund budget was the Sheriff's budget request, which was a net ad valorem increase of \$21.7 million.

Other major impacts on the FY 2021 budget include:

- 30 new ad valorem supported positions for BOCC departments - \$1.8 million
- 3% pay increase for employees - \$7.0 million
- Florida Retirement System rate increases - \$3.1 million
- Compensation Study - \$3.0 million
- Increase in reserves above policy level of 8% - \$19.9 million

Reserves provide the flexibility to fund special opportunities and emergencies and are a key consideration when rating agencies evaluate future borrowings. The County, one of only fifty (50) in the country, maintains AAA bond ratings from all three rating agencies. Palm Beach County remains one of four (4) Florida counties to have the AAA designation from all three rating agencies.

### **RELEVANT FINANCIAL POLICIES**

The County's Policy is that the Annual Budget shall be balanced; that is, the total estimated receipts, including balances brought forward, shall equal the total appropriations and reserves. The Annual Budget is adopted at the fund level.

The adopted budget for the General Fund includes unassigned reserves (reserves for balance brought forward including contingency) in an amount, when combined with the statutory reserve, is between

10% and 15% of net budgeted expenditures and transfers for this fund. This unassigned reserve amount for the FY 2021 budget was 14.4%. The County's policy is that adopted unassigned reserves in the General Fund shall not be less than 8% of the total General Fund budget. The FY 2021 budget is 11.1%, which is in-line with the policy.

The County maintains unassigned fund balance in the General Fund between 15% and 20% of prior year audited expenditures and transfers to other funds. To the extent that the year-end audited fund balance falls outside of this range, corrective action shall be taken over a three-year period to bring the balance into conformity with County policy.

## **MAJOR INITIATIVES**

**Public Safety** – The County is responsible for ensuring a safe, secure, and peaceful community for its residents. Criminal Justice and Fire Rescue services continue to be a driving force on the County budget and a priority of the BOCC. During FY 2021, the requested budgets for the Sheriff and Fire Rescue were partially funded by the Board. The total FY 2021 adopted appropriation budgets (net of reserves) were \$739.9 million and \$377.5 million for the Sheriff and Fire Rescue Main MSTU, respectively.

**Environmental Protection** – Protecting, preserving and enhancing our natural resources, while providing sustainable living and developing a climate of resilience, is a priority of the Board of County Commissioners. In 2021, the County provided an additional \$100,000 of recurring funding, bringing the annual total to \$3.85 million for the basic functions of natural areas management.

**Infrastructure** – The County aims to provide the needed structures, systems, and services that establish the foundation required to enhance the quality of life of every resident. Proceeds from the one cent county-wide local government infrastructure surtax are helping to finance the renewal and replacement of existing capital investments including roadway surfaces, bridges, drainage improvements, canals, park amenities and government buildings. This surtax became effective January 1, 2017 for a period of up to ten years or until \$2.7 billion is collected. Fifty percent (50%) of the proceeds of this surtax is allocated to the School District, thirty percent (30%) is allocated the County, and twenty percent (20%) is allocated to the Municipalities within the County. The County has approximately \$700 million of backlogged infrastructure needs. For the fiscal year ended September 30, 2021, the County spent \$39 million of this new surtax on infrastructure projects.

**Housing/Homelessness** – The County is dedicated to promoting the quality of life through targeted programs that address the housing and homelessness needs of its residents. Approximately \$57 million was allocated to these programs in FY 2021. The "Ten-Year Plan to End Homelessness" outlines the various strategies and timelines to target homelessness and the lack of affordable housing in the County. In addition, the Senator Philip D. Lewis Center is in its eighth year of operation and last year sheltered 201 families and 372 single adults. The Center's operating budget is comprised of Ad Valorem funds, federal dollars, grants, and donations. Indigent cremation services were provided for 428 persons and Housing Stabilization offices provided 2,001 families with services to prevent eminent homelessness.



**Economic Development** – The County is committed to promoting economic revitalization by driving the creation of employment opportunities, while reducing disparities and improving the quality of life for everyone. The FY 2021 budget included over \$3.5 million to fund this priority. Through the Department of Housing and Economic Sustainability, these priorities are driven by the specific economic needs of the County including job creation, continued preservation of affordable housing, and infrastructure improvements. The County’s business programs have supported growth in key targeted industry clusters within Palm Beach County, including Aerospace and Aviation, Business and Financial Services, Corporate Headquarters, IT and Telecommunications, as well as Healthcare and Life Sciences as demonstrated by the County’s investments in Scripps and Max Planck research facilities.

**Substance Use and Behavior Disorder** – Palm Beach County, like communities across America, have struggled with the impact of the opioid epidemic on individuals, families, first responders, medical examiners, and the community at large. The added impact of the nation’s COVID-19 pandemic has led to opioid overdose deaths nearing the County’s peak level of deaths reached in 2017, and to an increased need for mental health services. Addressing the opioid epidemic as well as substance use and behavioral health disorders have been identified as a strategic priority by the Board of County Commissioners. The County included \$1 million in FY 2017 in opioid response funds, and an additional \$2 million annually beginning in FY 2018 to start addressing this issue. The County also invests \$5.7 million annually for behavioral health and substance use disorder services through Financially Assisted Agency Funds.

## **AWARDS AND ACKNOWLEDGMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Palm Beach County, Florida, for the Comprehensive Annual Financial Report prepared by the Clerk for the fiscal year ended September 30, 2020. This was the 32nd consecutive year that the government achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program’s requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The GFOA has also given an Award for Outstanding Achievement in Popular Annual Financial Reporting to Palm Beach County, Florida, for the Popular Annual Financial Report (PAFR) prepared by the Clerk’s Office for the fiscal year ended September 30, 2020. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. An Award for Outstanding Achievement in Popular Annual Financial Reporting is valid for a period of one year only. Palm Beach County has received a Popular Award for the last 15 consecutive years.

In addition, Palm Beach County also received the GFOA's Award for Distinguished Budget Presentation for its annual adopted budget for the fiscal year beginning October 1, 2020. This was the 35th time that Palm Beach County received this prestigious award. Also, the Clerk's Office received the GFOA's Award for Distinguished Budget Presentation for its annual adopted budget for the fiscal year beginning October 1, 2020. This was the 9th time that the Clerk's Office received this award. In order to qualify for the Distinguished Budget Presentation Award, the budget document was judged to be proficient in several categories including policy documentation, financial planning and organization.

The preparation of this Annual Comprehensive Financial Report on a timely basis was made possible by the dedicated services of the entire Clerk's Finance Department with special acknowledgment to the Accounting and Financial Reporting staff.

Our appreciation is also extended to the Board of County Commissioners, Constitutional Officers, County Administrator, Office of Financial Management and Budget and their respective staffs, as well as our external auditors RSM US LLP for making preparation of this report possible.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'JA', with a long horizontal flourish extending to the right.

Joseph Abruzzo  
Clerk of the Circuit Court & Comptroller  
Palm Beach County, Florida

PALM BEACH COUNTY, FLORIDA  
PRINCIPAL OFFICIALS  
AS OF SEPTEMBER 30, 2021

BOARD OF COUNTY COMMISSIONERS

DAVE KERNER  
County Commission Mayor  
District #3

MARIA G. MARINO  
County Commissioner  
District #1

MARIA SACHS  
County Commissioner  
District #5

GREGG K. WEISS  
County Commissioner  
District #2

MELISSA MCKINLAY  
County Commissioner  
District #6

ROBERT S. WEINROTH  
County Commissioner  
District #4

MACK BERNARD  
County Commissioner  
District #7

APPOINTED OFFICIALS

COUNTY ADMINISTRATOR

Verdenia C. Baker

COUNTY ATTORNEY

Denise Nieman

COMMISSION AUDITOR

Joseph F. Bergeron

CONSTITUTIONAL OFFICERS

Joseph Abruzzo  
CLERK OF THE CIRCUIT COURT & COMPTROLLER

Wendy Sartory Link  
SUPERVISOR OF ELECTIONS

Dorothy Jacks  
PROPERTY APPRAISER

Anne Gannon  
TAX COLLECTOR

Ric Bradshaw  
SHERIFF



Florida Department of Health  
Palm Beach County

Court Programs

Solid Waste Authority

Business Development Board

CareerSource Palm Beach County

Treasure Coast Regional  
Planning Council

Palm Beach Transportation  
Planning Agency





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Palm Beach County  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2020

*Christopher P. Movill*

Executive Director/CEO



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# FINANCIAL SECTION

The Financial Section includes the Independent Auditor's Report, Management's Discussion and Analysis, Basic Financial Statements, Required Supplementary Information, and Combining and Individual Fund Statements and Schedules.









RSM US LLP

## Independent Auditor's Report

Honorable Chair and Members of the  
Board of County Commissioners  
Palm Beach County, Florida

Honorable Ric L. Bradshaw  
Sheriff

Honorable Joseph Abruzzo  
Clerk and Comptroller

Honorable Wendy Sartory Link  
Supervisor of Elections

Honorable Dorothy Jacks  
Property Appraiser

Honorable Anne Gannon  
Tax Collector

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Palm Beach County, Florida (the County) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statement of the Solid Waste Authority, the Westgate/Belvedere Homes Community Redevelopment Agency, and the Housing Finance Authority, discretely presented component units, which collectively represent 100% of the total assets, net position and revenue of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Solid Waste Authority, Westgate/Belvedere Homes Community Redevelopment Agency, and Housing Finance Authority, is based on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Palm Beach County, Florida as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund, Palm Tran, Fire Rescue and COVID-19 Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of a Matter**

As discussed in Note 19 to the financial statements, the County adopted the recognition and disclosure requirements of Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, effective October 1, 2020. The beginning net position of the fiduciary fund of the Board of County Commissioners, Sheriff, and Clerk & Comptroller which are part of the aggregate remaining fund information opinion unit, as of October 1, 2020, have been restated. Our opinions are not modified with respect to this matter.

### **Other Matters**

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the pension and other post-employment benefit plan schedules as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County’s basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements, or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, the combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued, under separate cover, our report dated March 30, 2022, on our consideration of the County’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County’s internal control over financial reporting and compliance.

*RSM US LLP*

West Palm Beach, Florida  
March 30, 2022



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# MANAGEMENT'S DISCUSSION & ANALYSIS

The Management's Discussion and Analysis subsection provides a narrative introduction to and overview and analysis of the basic financial statements. It includes a description of the government-wide and fund financial statements, as well as an analysis of Palm Beach County's overall financial position and results of operations.





## Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Palm Beach County, Florida (the "County") for the fiscal year ended September 30, 2021. We encourage reading this narrative in conjunction with the additional information provided in the transmittal letter (beginning on page i) and the accompanying financial statements (beginning on page 2).

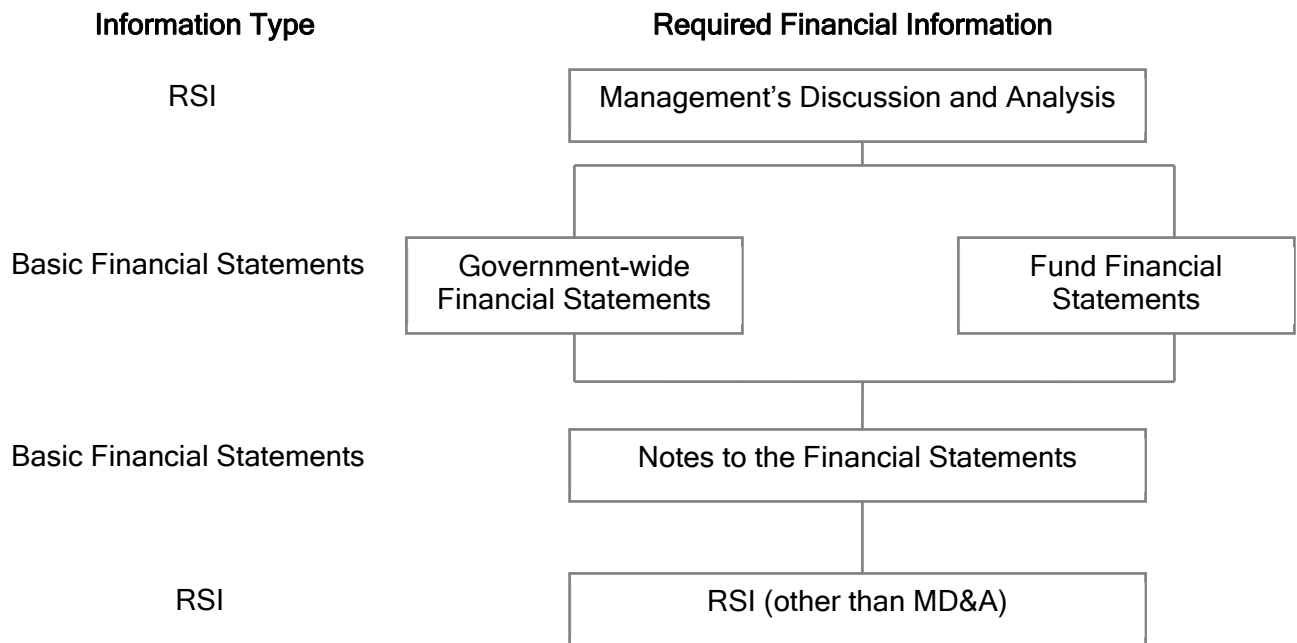
### Financial Highlights

- The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources (net position) by approximately \$3.902 billion and \$3.361 billion at the close of fiscal years 2021 and 2020, respectively. Of these amounts, \$3.358 billion and \$3.242 billion were the net investment in capital assets. In addition, \$1.228 million and \$1.115 million were restricted by law, grant agreements, debt covenants, or for capital projects. As a result, (\$684) million and (\$996) million were available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers.
- The County's total liabilities at September 30, 2021 and 2020 were \$2.868 billion and \$4.198 billion, respectively.
- During the year, the County's total net position increased by \$541 million, compared to a decrease of \$37 million during the previous fiscal year. Business-type activities increased by \$95 million, and governmental activities increased by \$446 million.
- As of September 30, 2021, the County's governmental funds reported a combined ending fund balance of \$1.925 billion, an increase of \$269.3 million or approximately 16% from the previous year.
- As of September 30, 2021, the fund balance for the General Fund, including Constitutional Officers, was \$388.6 million, an increase of \$74.1 million from the previous year.
- The County's two enterprise funds had a combined increase in net position of \$94 million. The Department of Airports increase was \$17 million, and the Water Utilities Department had an increase of \$77 million.
- The County implemented GASB Statement No. 84, "*Fiduciary Activities*" during fiscal year 2021. This Statement provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and establishes criteria for identifying fiduciary activities. As a result, beginning net position has been restated by \$31.4 million. Refer to Note 19 for additional information.

## Overview of the Financial Statements

This Annual Comprehensive Financial Report consists of the Basic Financial Statements and other statements. The County’s basic financial statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

### Minimum Financial Reporting Requirements



### Government-wide Financial Statements

The government-wide financial statements provide an overview of the County’s financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The Statement of Net Position shows the County’s assets plus deferred outflows less its liabilities plus deferred inflows as of September 30, 2021. The difference between these assets and deferred outflows and liabilities and deferred inflows is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities follows the Statement of Net Position and presents information showing how the County’s net position changed during the fiscal year. Changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will occur early in the following fiscal year. Alternatively, an increase in unused vacation leave is recorded as an expense although related cash outflows will occur in the future.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are



supported by the recovery of all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Department of Airports and the Water Utilities Department.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The discretely presented component units of the County are the Housing Finance Authority of Palm Beach County, the Westgate/Belvedere Homes Community Redevelopment Agency, and the Solid Waste Authority. The financial activity of these component units is reported separately from the financial information of the primary government.

To obtain the separately issued financial statements of the discretely presented component units, see *Note 1 – Summary of Significant Accounting Policies*, in the Notes to the Financial Statements for contact information.

## **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### **Governmental funds**

Most of the County's basic services are reported in governmental funds, which focus on the inflow and outflow of money or other spendable resources and on the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations to account for available financial resources and demonstrate fiscal accountability. Governmental fund information helps illustrate the extent of financial resources that are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the *Balance Sheet-Governmental Funds* and *Statement of Revenues, Expenditures, and Changes in Fund Balances-Governmental Funds*, respectively, in the *Basic Financial Statements*.

Funds that are significant in terms of revenues, expenditures, assets or liabilities are identified as *major* funds in the *Basic Financial Statements* and reported separately. Budget and actual comparison statements are also presented in this section for the General Fund and each major special revenue fund with an annually adopted budget. The County's nonmajor funds, and budget and actual comparisons schedules for any nonmajor funds with annually appropriated budgets are presented in the *Combining and Individual Fund Statements and Schedules* section of this report.

## **Proprietary funds**

The County uses both types of proprietary funds, Enterprise and Internal Service Funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Airports and Water Utilities operations. Both of these operations are considered to be major proprietary funds of the County. *Internal Service funds* are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for its Fleet Management and Risk Management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the *Combining and Individual Fund Statements and Schedules* section of this report. The proprietary fund financial statements can be found in the *Basic Financial Statements*.

## **Fiduciary funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these agency funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Net Position – Custodial Funds* and the *Statement of Changes in Fiduciary Net Position – Custodial Funds* in the *Basic Financial Statements* is provided for information on the agency funds. In addition, the individual custodial funds are presented in the *Combining and Individual Fund Statements and Schedules* section of this report.

## **Notes to the financial statements**

The notes provide additional information that is essential for a more complete understanding of the data provided in the government-wide and fund financial statements.

## **Other information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information containing pension and other post-employment benefits (OPEB) data as listed in the table of contents. The combining statements for the nonmajor funds, internal service funds, agency funds, as well as individual fund budget and actual comparison schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report.

## **Government-wide Financial Analysis**

Palm Beach County's net investment in capital assets such as land, roads, parks, buildings, machinery and equipment, as a percentage of net position, amounts to 86% and 96% as of September 30, 2021 and 2020, respectively. These asset values are presented less any outstanding debt related to the acquisition and accumulated depreciation of those assets. The County uses

capital assets to provide services to the citizens and consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the capital assets themselves cannot be used to liquidate that liability, and other resources will be needed to repay any associated debt.

Another portion of the County's net position is *restricted* net position which represents resources that are subject to constraints such as debt covenants, grantors, laws or regulations. *Unrestricted* net position is that portion of County resources that are available to meet the ongoing obligations to residents, creditors, and enterprise fund customers.

The following table provides a comparative analysis of the County's net position for the fiscal years ended September 30, 2021 and 2020.

<b>Palm Beach County, Florida</b>						
<b>Net Position at Year-End (in millions)</b>						
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>TOTAL PRIMARY GOVERNMENT</b>	
	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>
<b>Assets</b>						
Current and other assets	\$ 2,456	\$ 2,163	\$ 687	\$ 627	\$ 3,143	\$ 2,790
Capital assets	2,593	2,566	1,612	1,583	4,205	4,149
Total assets	<u>5,049</u>	<u>4,729</u>	<u>2,299</u>	<u>2,210</u>	<u>7,348</u>	<u>6,939</u>
<b>Total deferred outflows of resources</b>	<u>483</u>	<u>707</u>	<u>19</u>	<u>26</u>	<u>502</u>	<u>733</u>
<b>Liabilities</b>						
Current	458	448	55	49	513	497
Long-term debt due in more than one year	1,140	1,169	207	217	1,347	1,386
Net pension liability	555	1,814	18	53	573	1,867
Net OPEB liability	434	446	1	2	435	448
Total liabilities	<u>2,587</u>	<u>3,877</u>	<u>281</u>	<u>321</u>	<u>2,868</u>	<u>4,198</u>
<b>Total deferred inflows of resources</b>	<u>1,051</u>	<u>111</u>	<u>29</u>	<u>2</u>	<u>1,080</u>	<u>113</u>
<b>Net Position</b>						
Net investment in capital assets	1,955	1,872	1,403	1,370	3,358	3,242
Restricted	1,157	1,036	71	79	1,228	1,115
Unrestricted (deficit)	(1,218)	(1,460)	534	464	(684)	(996)
Total net position	<u>\$ 1,894</u>	<u>\$ 1,448</u>	<u>\$ 2,008</u>	<u>\$ 1,913</u>	<u>\$ 3,902</u>	<u>\$ 3,361</u>

The (\$684) million unrestricted deficit in net position reflects the shortfall the County would face in the event it would have to liquidate all of its non-capital liabilities, including insurance claims payable, compensated absences, pensions, and other post-employment benefits at September 30, 2021. Consequently, these long-term considerations have a significant impact on the resulting net

position. The unrestricted deficit of (\$684) million resulted primarily from the implementation of GASB Statements No. 68 and 71 in fiscal year 2015 and GASB Statement No. 75 in fiscal year 2018. These GASB Statements required the County to record its proportionate share of net pension liabilities for its various defined benefit retirement plans for County employees as well its liabilities for its various other post-employment benefits and the related deferred outflows and inflows for each. The increase in the unrestricted deficit was directly related to the increase in the net pension liability and the net OPEB liability. Net pension liabilities and OPEB liabilities represent the amounts to be paid in the future when employees retire and will be funded through future contributions to the retirement plans. A deficit in unrestricted net position should not be considered, solely, as evidence of economic financial difficulties.

## **Governmental activities**

Significant changes in the Statement of Net Position are as follows:

- Total assets for Governmental activities increased by \$320 million. This was due primarily to overall higher cash, cash and cash equivalents, and investment balances on hand at the end of the fiscal year. These higher balances are partially attributable to additional property tax revenue received, CARES Act funding, as well as receipts from the one-cent infrastructure surtax.
- The decrease of \$29 million in long-term debt for Governmental activities relates directly to regularly scheduled debt service payments, offset by one (1) new debt issuance and two (2) debt refundings made during fiscal year 2021.
- The net pension liability for Governmental activities decreased \$1.259 billion. This decrease is attributed to the recording of the County's proportionate share of net pension liabilities for its various defined benefit retirement plans for County employees as determined by the plans' actuaries. This decrease was caused primarily by actual plan year investment returns exceeding assumed returns which improved the fiduciary net position of the plan as well as changes in actuarial assumptions including future earnings projections.

Governmental activities were responsible for a \$446 million increase in the County's net position during fiscal year 2021, as compared with a \$119 million decrease during the previous fiscal year. This year's increase in net position from governmental activities is attributed to several factors:

*Operating grants and contributions* revenue increased by \$159 million or 63% from the previous fiscal year. Most of this increase was the result of the additional revenue received from the CARES Act that was used for individual and business assistance related to COVID-19. As of September 30, 2021, \$130.8 million of the CARES Act revenue is reported as unearned revenue in the Statement of Net Position since these funds were received in advance of incurring eligible expenditures.

*Ad-valorem tax* revenue increased approximately \$65 million to a record high of \$1.344 billion, or 5% from the previous fiscal year. The increase is due to higher overall taxable values. Fiscal year 2021 was the 10<sup>th</sup> straight year that the County's operating millage remained at 4.7815.

*State shared revenues* increased approximately \$36 million, or 16% from the previous fiscal year. This increase was primarily attributable to higher receipts of regular sales tax and the one-cent infrastructure surtax due to a slight recovery in consumer spending after the negative impact COVID-19 had during fiscal year 2020.

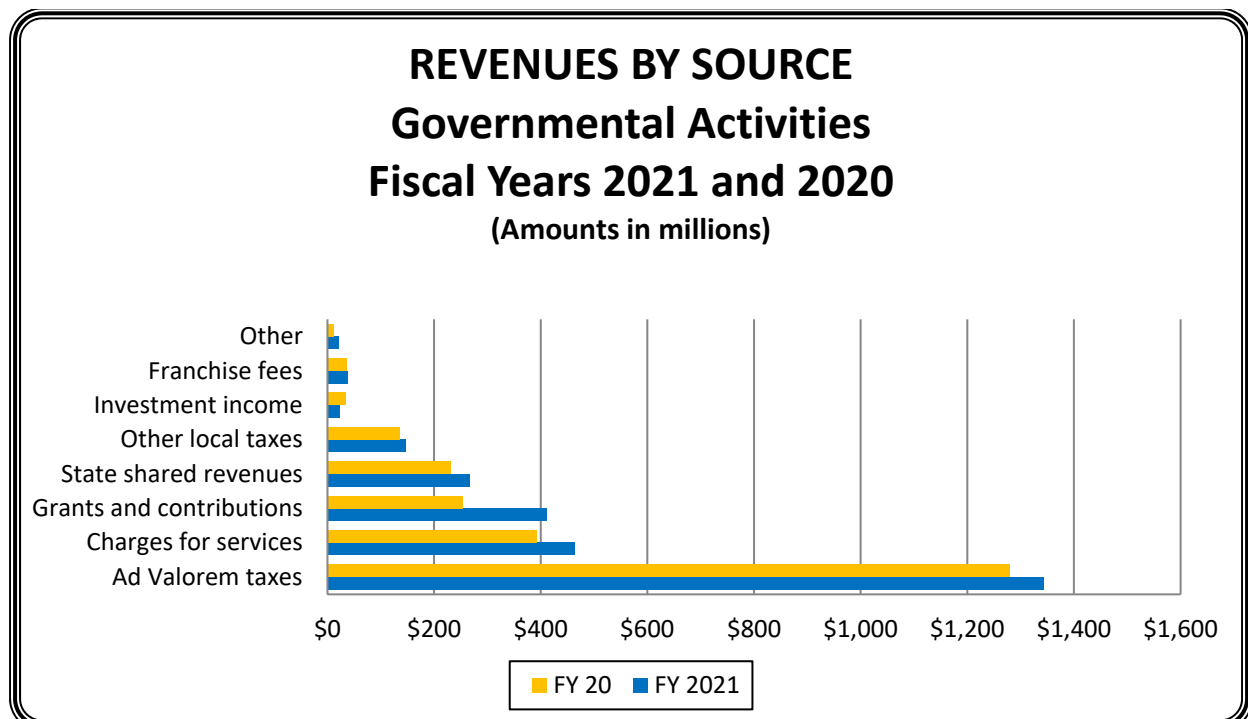
*Human services* expenses increased \$15 million or 15% over the previous fiscal year. This is attributable primarily to increased spending for COVID-19 related programs as well as a 23% increase in spending for community and social development programs.

*Public safety* expenses decreased \$274 million or 19% over the previous fiscal year. This is attributable primarily to the significant decline in the overall net pension liability attributable to the Sheriff and Fire Rescue departments.

*Interest expense* decreased \$4 million, or approximately 15% from the previous fiscal year. This is a result of the County’s overall reduction in debt which translates into fewer annual debt service payments and related interest payments.

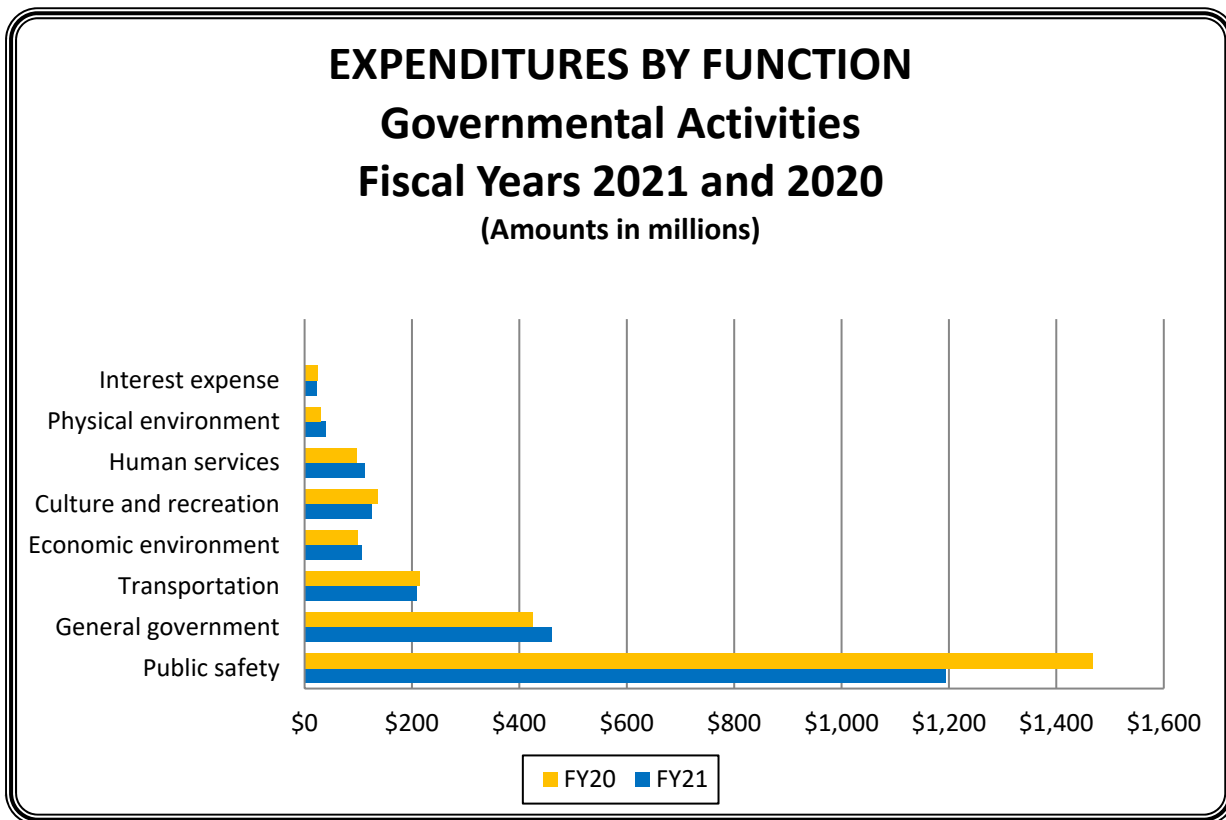
*The net pension liability* decreased by \$1.259 billion. This decrease was caused primarily by actual plan year investment returns exceeding assumed returns which improved the fiduciary net position of the plan as well as changes in actuarial assumptions including future earnings projections.

The County’s governmental activities had net expenses of \$1.394 billion. These services are intended to be primarily funded by taxes and other general revenues as opposed to charges for services and grants. Total revenues (program and general revenues) were greater than total expenses by \$446 million.



## Business-type activities

The County's business-type activities reported total revenues of \$362 million which exceeded total expenses by \$95 million (refer to the **Proprietary funds** section of **Financial Analysis of the Government's Funds** which follows for more information on the changes in the County's business-type activities). Significant changes in the business-type activities Statement of Net Position included an increase in current and other assets of \$60 million, an increase in capital assets of \$29 million and a significant decrease in the net pension liability of \$35 million.



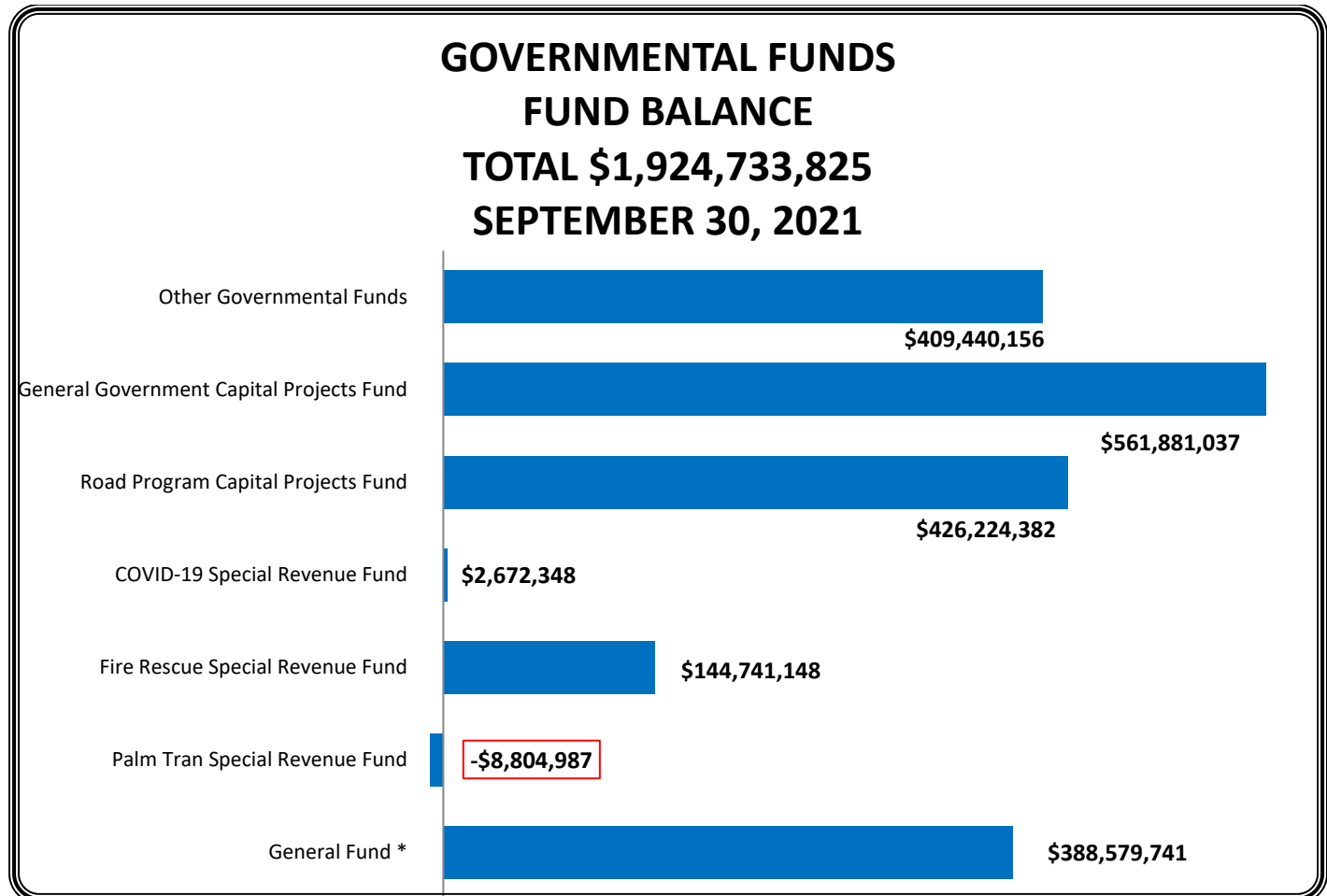
**Palm Beach County, Florida**  
**Changes in Net Position (in millions)**

	Governmental Activities		Business-type Activities		TOTAL PRIMARY GOVERNMENT	
	2021	2020	2021	2020	2021	2020
<b>Revenues</b>						
Program Revenues:						
Charges for services	\$ 464	\$ 393	\$ 293	\$ 293	\$ 757	\$ 686
Operating grants and contributions	410	251	10	-	420	251
Capital grants and contributions	2	3	54	53	56	56
	<u>876</u>	<u>647</u>	<u>357</u>	<u>346</u>	<u>1,233</u>	<u>993</u>
General Revenues:						
Ad valorem taxes	1,344	1,279	-	-	1,344	1,279
Other local taxes	147	136	-	-	147	136
State shared revenues	268	232	-	-	268	232
Franchise fees	38	36	-	-	38	36
Investment income	23	36	5	8	28	44
Other	20	12	-	-	20	12
Total revenues	<u>2,716</u>	<u>2,378</u>	<u>362</u>	<u>354</u>	<u>3,078</u>	<u>2,732</u>
<b>Expenses</b>						
General government	461	427	-	-	461	427
Public safety	1,194	1,468	-	-	1,194	1,468
Physical environment	40	30	-	-	40	30
Transportation	208	214	-	-	208	214
Economic environment	107	99	-	-	107	99
Human services	112	97	-	-	112	97
Culture and recreation	126	136	-	-	126	136
Interest expense	22	26	-	-	22	26
Department of Airports	-	-	76	77	76	77
Water Utilities Department	-	-	191	195	191	195
Total expenses	<u>2,270</u>	<u>2,497</u>	<u>267</u>	<u>272</u>	<u>2,537</u>	<u>2,769</u>
<b>Excess of revenues over (under) expenses</b>	446	(119)	95	82	541	(37)
Transfers In (Out)	-	-	-	-	-	-
<b>Change in net position</b>	<u>446</u>	<u>(119)</u>	<u>95</u>	<u>82</u>	<u>541</u>	<u>(37)</u>
Beginning net position	1,448	1,567	1,913	1,831	3,361	3,398
<b>Ending net position</b>	<u>\$ 1,894</u>	<u>\$ 1,448</u>	<u>\$ 2,008</u>	<u>\$ 1,913</u>	<u>\$ 3,902</u>	<u>\$ 3,361</u>

## Financial Analysis of the Government's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financing resources.



\* Includes the Board of County Commissioners, Sheriff, and the Clerk of the Circuit Court & Comptroller

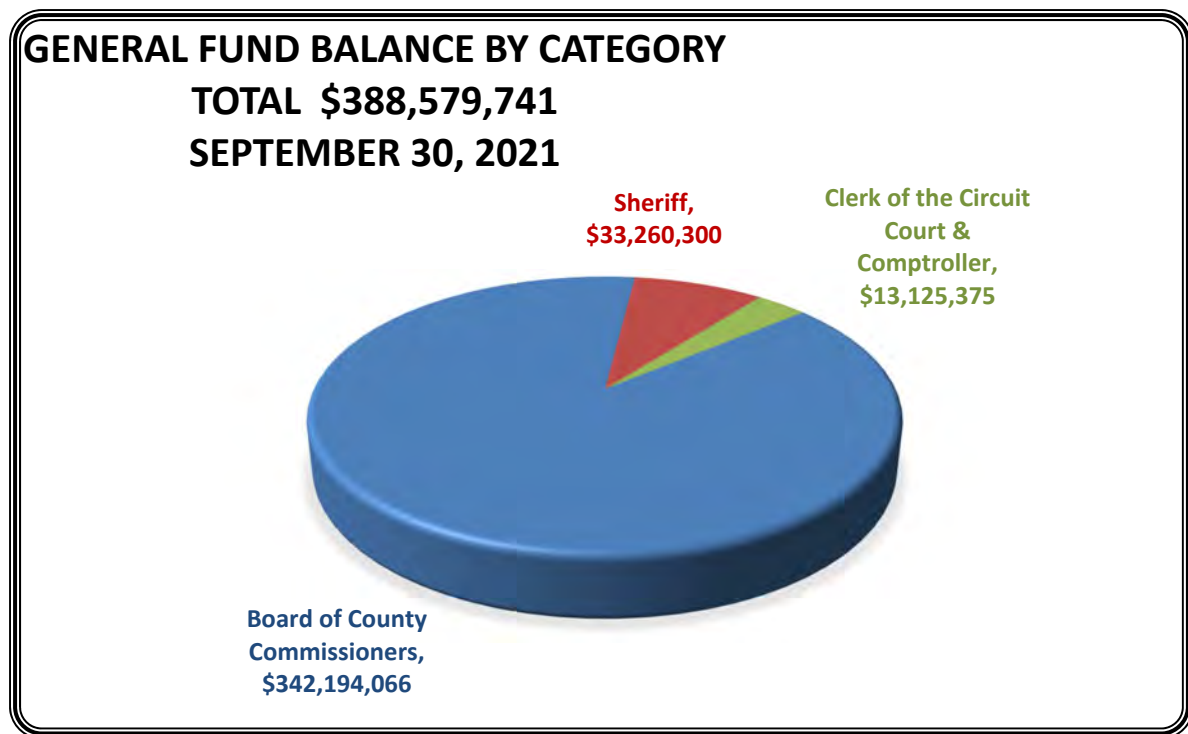
### *Changes in Fund Balance – Governmental Funds*

At September 30, 2021, the County's governmental funds reported combined ending fund balances of \$1.925 billion, an increase of \$269.3 million from the previous year. Below are highlights of the change in fund balance.



- The increase of \$74.1 million in the General Fund’s fund balance is comprised of revenues outpacing expenditures and transfers out in the Board of County Commissioner’s (BOCC) General Fund. Overall, the BOCC portion of the General Fund increased \$66.4 million during fiscal year 2021. The Sheriff’s General Fund had overall revenues and transfers in outpace expenditures and transfers out by \$4.2 million. Total revenues in the BOCC General Fund were \$1.278 billion, an increase of \$1.5 million over the previous year.
- The decrease in the Palm Tran Special Revenue Fund of \$10.6 million is due primarily to an increase in costs of running the County’s public transit system, which were \$6.6 million or 6% higher as a result from higher fuel costs. Transfers in from other funds were down by \$10.5 million or 17% from the prior year.
- The decrease in the Fire Rescue Special Revenue Fund of \$1.5 million is attributable to an increase in current year public safety expenditures (excluding capital outlay) which went up \$28.3 million over the previous year, or 9%. Total expenditures in this category were \$350 million, up 7% from the previous year due primarily to an increase in overall operating costs for the department.
- The increase in the COVID-19 Special Revenue Fund of \$1.3 million is attributable primarily to the receipt of additional revenue in Coronavirus Aid, Relief, and Economic Security (CARES) Act Funding as well as funding for the Emergency Rental Assistance Program in fiscal year 2021. This fund is used to provide relief to individuals and businesses that have suffered financial impacts due to the pandemic.
- The increase of \$2.9 million in the Road Program Capital Projects Fund is primarily due to a slight increase in total revenues, which went up from \$45.5 million in fiscal year 2020 to \$52.7 million or 16% in fiscal year 2021. However, this was offset by a 50% increase in capital outlay expenditures, which went from \$23.9 million in fiscal year 2020 to \$35.7 million in fiscal year 2021. This increase can be attributed to additional activity for various road and bridge improvements that are being funded in part by the infrastructure surtax.
- The increase of \$145.6 million in the General Government Capital Projects Fund is primarily due to the issuance of \$51 million of debt in order to fund the new Supervisor of Elections Operations facility. Overall revenue was also up 15% to \$108.7 million, compared to \$94.6 million in fiscal year 2020. This increase was mainly due to higher receipts of the one-cent infrastructure surtax. This was the fourth full year of collecting this new surtax. Overall intergovernmental revenues were \$99.2 million for this fiscal year, compared with \$84 million in fiscal year 2020.
- The increase of \$57.4 million in Other Governmental Funds is due primarily to several factors; Total tax revenue was up slightly by \$3.4 million, or 3%. However, Special Assessments revenue was up \$17.2 million, or 67% due to increased activity with various capital projects undertaken by libraries and the parks and recreation departments. Total revenue for Other Governmental Funds was up \$52.2 million, or 18% over the previous fiscal year. The biggest change in expenditures was in General Government, which went up by \$46.6 million or 541% from the previous year. This can be attributed to additional spending on programs for

individuals and businesses from the CARE funds received by the federal government during the past two (2) fiscal years.



**Proprietary funds.** The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Financial highlights of each of the County’s enterprise funds are as follows:

Department of Airports:

- ➔ The Department’s net position increased by \$17.0 million in fiscal year 2021, compared to an increase of \$14.4 million in fiscal year 2020.
- ➔ Compared to the prior year, operating revenues increased to \$65.1 million, an increase of \$3.2 million.
- ➔ The Coronavirus Response and Relief Supplemental (CRRSAA) Act (Public Law 116-260) was signed into law on December 27, 2020 to provide economic relief to eligible U.S. airports and eligible concessions to prevent, prepare for, and respond to the COVID-19 pandemic. The Federal Aviation Administration (FAA) has established the Airport Coronavirus Response Grant program (ACRGP) to distribute these funds in the form of grants to all airports that are part of the national airport system.
- ➔ The Department was awarded approximately \$7.7 million in FAA ACRGP funding. Under the FAA ACRGP funding, an airport owner/sponsor may use these funds for costs related to

operating and maintenance to combat the spread of pathogens at the Airport, as well as debt service payments.

- Investment earnings decreased by \$1.1 million (44% decrease) for a total of \$1.4 million. Investments are managed by the Clerk of the Circuit Court & Comptroller under County approved guidelines.

Water Utilities Department:

- ◆ The Department's net position increased by \$77.0 million in fiscal year 2021, compared to an increase of \$64.8 million in fiscal year 2020.
- ◆ Long-term debt (net of the current portion) decreased by \$6.3 million, or 4.2%, during the year. This decrease was due to the annual debt service payments being made in accordance with the debt service schedules.
- ◆ Operating revenues in fiscal year 2021 totaled \$226.6 million, an increase of \$8.7 million or 4.0% from fiscal year 2020. Fiscal year 2021 included the effect of rate indexing and a 1.35% increase in the customer base.
- ◆ Operating expenses before depreciation and amortization and equity interest in net loss of joint venture totaled \$136.9 million, a decrease of \$6.1 million or 4.3%.
- ◆ Non-operating income decreased by \$1.3 million in fiscal year 2021, compared to a fiscal year 2020 decrease of \$2.1 million.
- ◆ The Department showed net income before capital contributions and transfers of \$38.7 million for fiscal year 2021, an increase of \$12.4 million from fiscal year 2020.

**Budgetary Highlights**

Budget and actual comparison statements are presented in the Basic Financial Statements for the General Fund and all major special revenue funds with annually appropriated budgets. Budget and actual comparison schedules are also provided in the Combining and Individual Fund Statements and Schedules section for all nonmajor funds with annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, actual results and a variance between the final budget and actual results. There were no funds with total actual expenditures in excess of the final revised budget.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, new grant awards and other revenues. During FY 2021, supplemental appropriations to the Board of County Commissioners' budget for all funds, excluding component units, were approximately \$1.067 billion, or 20% of the original adopted budget.

Differences between the original budget for FY 2021 and the final amended budget for the General Fund can be summarized as follows:

- On March 9, 2021, the Board amended the budget to reflect the “true up” of the original budgeted beginning fund balance to the actual fund balance, which accounts for a \$6.1 million adjustment to the reserves for balances forward in the General Government budget, and other miscellaneous adjustments.
- The remaining amendments were primarily associated with new grants and carry forward of existing grant funds.

### *Budget to Actual Revenues*

- Ad valorem tax collections were 96.2% of budget, in line with the historical collection rate. Florida Statutes require revenues to be budgeted at 95% of reasonably anticipated receipts. Palm Beach County budgets a negative 5% statutory reserve to accomplish this. Allowing for the reserve, ad valorem taxes were actually over collected by \$12.1 million.
- Major Revenues
  - ✓ Actual Electric Utility Service Tax and Franchise Fee revenues were 2.7% over budget. This revenue source is based on usage and is affected by area temperatures. Actual revenues are difficult to project. However, actual FY 2021 revenues were 3.2% above actual FY 2020.
  - ✓ Actual Communications Services Tax revenue was 7.0% over budget. These revenues have been steadily declining in recent years, as a result, the FY 2021 Budget was lower than the FY 2020 Budget. Actual Communications Services Tax revenue for FY 2021 was 0.8% over FY 2020.
  - ✓ Sales Tax collections were over budget by 8.8%, actual collections for FY 2021 were 17.52% over the FY 2020 amounts. The FY 2020 amounts were low as a result of the COVID-19 pandemic.
  - ✓ Overall, the major revenues budget was set at a total of \$225.9 million, or 3.8% greater than the actual FY 2020 collections. FY 2021 actual collections came in at \$240.8, or 10.7% above FY 2020 actual. The FY 2020 amounts were low as a result of the COVID-19 pandemic.
- Sheriff actual revenues were \$4.0 million, or 4.6%, over budget. Revenue estimates were lowered for FY 2021 based on FY 2020 results, which were impacted by the COVID-19 pandemic.
- Investment income was approximately \$5.3 million under budget. While interest income is reasonably estimable, GASB 31 has made it difficult to project investment income that will be recognized. Fair market gains and losses cannot be projected as they are driven by real time market conditions, resulting in possible variances in recognized income. Future budget years will be adjusted to reflect current rate of return.
- The remaining variance is primarily associated with Department specific revenues.

### *Budget to Actual Expenditures*

- The year-end General Fund reserves budget was \$169.0 million, which represents 62.5% of the total unexpended appropriations in the fund. These unexpended funds will be carried over into FY 2022 and re-appropriated.
- The Property Appraiser's and Tax Collector's net cost was \$1.2 million over budget primarily due to lower-than-expected excess fees returned to the County.
- The actual interfund transfer to the Office of Inspector General Fund was down \$583 thousand. This is due to position vacancies and unexpended operating expenses and reserves.
- General Government Utilities expenses were \$750 thousand under budget.
- The remaining unspent funds can be primarily attributed to County departments spending less than budgeted. Actual expenses were \$30.9 million, or 10.1%, under budget.

### *Budget to Actual – Other financing sources*

- Transfers-In
  - ✓ Actual excess fees received from the Sheriff, Supervisor of Elections, and the Clerk amounted to \$26.8 million, \$25.3 million more than the budget, primarily due to the Sheriff returning more than budgeted.
- Transfers-out
  - ✓ The remaining unspent funds can be primarily attributed to County departments spending less than budgeted and other available funding sources.

### **Capital Assets and Debt Administration**

**Capital assets.** The County's capital assets for its governmental and business-type activities as of September 30, 2021, amounts to \$4.205 billion (net of accumulated depreciation). This investment in capital assets includes a broad range of capital assets, including land, buildings and improvements, improvements other than buildings, equipment, infrastructure, and construction in progress. The County's capital assets for FY 2021 increased by \$56 million; governmental activities increased by \$27 million over the previous fiscal year, while business-type activities increased by \$29 million.

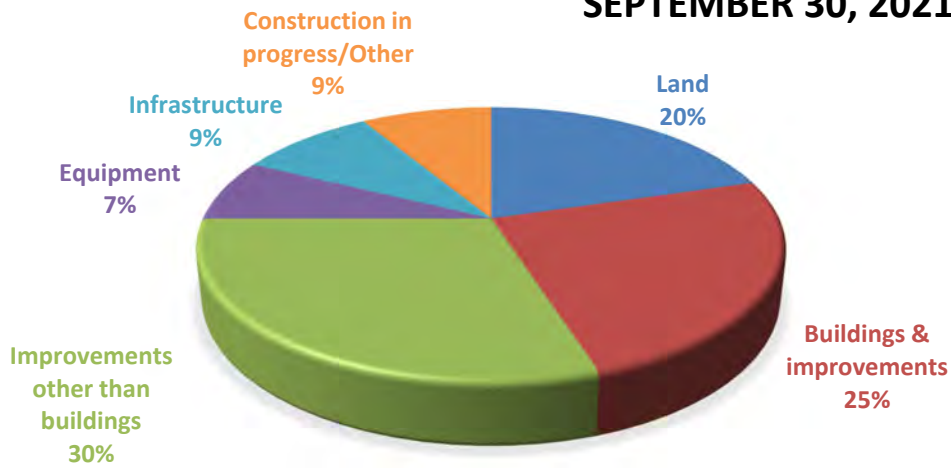
Palm Beach County, Florida  
Capital Assets, net of Accumulated Depreciation at Year-End (in millions)

	Governmental Activities		Business-type Activities		TOTAL PRIMARY GOVERNMENT	
	2021	2020	2021	2020	2021	2020
Land	\$ 719	\$ 714	\$ 139	\$ 139	\$ 858	\$ 853
Buildings & improvements	787	811	249	263	1,036	1,074
Improvements other than buildings	192	199	1,067	1,027	1,259	1,226
Equipment	276	253	31	33	307	286
Infrastructure	381	368	-	-	381	368
Intangible - easement rights	-	-	8	9	8	9
Construction in progress	238	221	118	112	356	333
<b>TOTALS</b>	<b>\$ 2,593</b>	<b>\$ 2,566</b>	<b>\$ 1,612</b>	<b>\$ 1,583</b>	<b>\$ 4,205</b>	<b>\$ 4,149</b>

Major capital asset events during the fiscal year include the following:

- Governmental activities Net Capital Assets increased by \$27 million to \$2.593 billion during the fiscal year. Completed projects of \$66 million were transferred to their respective category. Included in those completed projects was the replacement of Fire Station No. 22 (\$6.2 million), improvements to Seminole Pratt Boulevard (\$6.8 million) and improvements at Roebuck Road/Jog Road to Haverhill Road (\$6.1 million).
- Business-type activities Net Capital Assets increased overall by \$29 million to \$1.612 billion, primarily attributable to a \$40 million (net) increase in *Improvements other than buildings*. Since the County Water Utilities Department assumed the Glades Utility Authority, a large portion of the increase is due to the department continuing to repair and replace infrastructure in order to improve the water quality in the cities of Belle Glade, South Bay and Pahokee.
- Major capital asset additions by the Water Utilities Department in fiscal year 2021 included improvements to the Southern Region Water Reclamation Plant for \$11.7 million and Wellfield Rehabilitations for \$9.7 million.
- The Department of Airports expended \$31.6 million on capital activities. Completed projects during 2021 totaling \$5.1 million were transferred from *Construction in Progress* to their respective capital accounts. Major projects completed in FY 2021 included a Fuel Wash Rack at the Lantana Airport (\$2.2 million), a Terminal Generator at Palm Beach International Airport (\$532k) and the Lantana Airport Noise Compatibility Study (\$493k).

**CAPITAL ASSETS, NET  
TOTAL PRIMARY GOVERNMENT  
SEPTEMBER 30, 2021**



See Note 3, *Capital Assets*, in the *Notes to the Financial Statements* for additional information.

**Long-term liabilities.** At September 30, 2021, the primary government had 26 issues of bonded debt totaling \$912 million. Of this amount, \$40 million comprises debt backed by the full faith and credit of the government, \$665 million is special obligation debt secured by dedicated revenue sources, and \$207 million is secured by specified enterprise revenue sources. Other obligations consist primarily of self-insurance liabilities and compensated absences. (See chart below for more information).

Palm Beach County, Florida						
Long-Term Liabilities at Year-End (in millions)						
	Governmental Activities		Business-type Activities		TOTAL PRIMARY GOVERNMENT	
	2021	2020	2021	2020	2021	2020
General obligation bonds	\$ 40	\$ 49	\$ -	\$ -	\$ 40	\$ 49
Non-ad valorem revenue bonds	615	599	-	-	615	599
Notes from direct borrowings and direct placements	50	57	-	-	50	57
Revenue bonds	-	-	207	215	207	215
Notes and loans payable	18	20	5	6	23	26
Other obligations	513	532	5	5	518	537
Net pension liability	555	1,814	18	54	573	1,868
Net OPEB liability	434	446	1	2	435	448
<b>TOTALS</b>	<b>\$ 2,225</b>	<b>\$ 3,517</b>	<b>\$ 236</b>	<b>\$ 282</b>	<b>\$ 2,461</b>	<b>\$ 3,799</b>

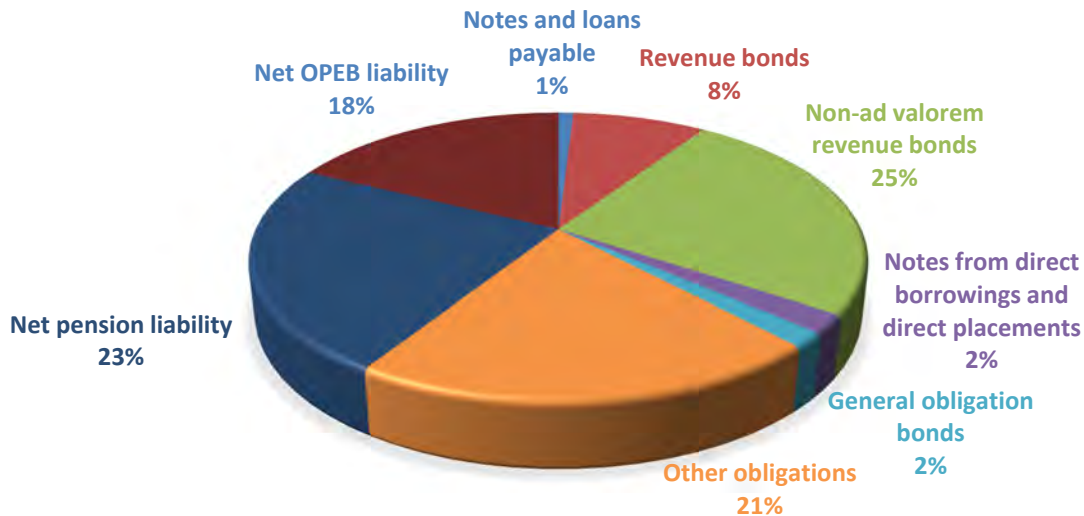
**Bonded Debt.** The County’s bond issues are rated by three primary bond rating agencies: Moody’s Investors Service, Standard & Poor’s, and Fitch Ratings. These ratings, which are listed in the following chart, are indicative of the County’s strong management team, broad-based economy, continually well-performing tax base, increasingly strong financial position, minimal debt requirements and high-quality residential tax base. At September 30, 2021, the County’s non ad-valorem revenues were 5.51 times the debt service required in the current or any future fiscal year.

Palm Beach County, Florida, Debt Ratings at September 30, 2021			
<u>Type of Debt Issue</u>	<u>Moody's</u>	<u>Fitch Ratings</u>	<u>S&amp;P</u>
General obligation bonds	Aaa	AAA	AAA
Non-ad valorem revenue bonds	Aa1	AA+	AAA
Water and Sewer System Enterprise revenue bonds	Aaa	AAA	AAA
Water and Wastewater System Enterprise revenue bonds	Aaa	AAA	AAA
Airport System Enterprise revenue bonds	A1	A+	A

Note: Highest rating: AAA/Aaa, Investment grade ratings: AAA/Aaa through BBB/Baa, Lowest Rating: C



**LONG-TERM LIABILITIES  
TOTAL PRIMARY GOVERNMENT  
SEPTEMBER 30, 2021**



See Note 13, *Long-Term Debt*, in the *Notes to the Financial Statements* for additional information.

**Economic Factors**

Local, national, and international economic factors influence the County’s revenues in a variety of ways. Positive economic growth is correlated with increased revenues from property taxes, sales taxes, fuel taxes, charges for services, state revenue sharing as well as state and federal grants. Economic growth may be measured by a variety of indicators such as job growth, employment, tourism, new construction and assessed values, diversification of the property tax base, and Enterprise Fund revenue and net position growth.

- The County’s population increased from 1,466,494 in 2020 to 1,502,495 in 2021, an increase of 36,001 or approximately 2.5%.
- The civilian labor force for Palm Beach County increased from 701,775 at September 30, 2020 to 747,157 at September 30, 2021. The County’s unemployment rate decreased from 7.5% in fiscal year 2020 to 4.4% in fiscal year 2021.
- Gross property taxes levied increased from \$1.327 billion in 2020 to \$1.394 billion for 2021, an increase of \$67 million or 5%.
- Palm Beach County has a diversified property tax base. The ten largest property taxpayers in the County represent 12% of the total ad valorem property taxes levied. Florida Power & Light remains at the top of the list, paying just over \$113 million in property taxes.

- The median sales price for a single-family home in Palm Beach County rose from \$425,000 in 2020 to \$525,000 in 2021, an increase of 24%. The median sales prices for townhouses and condominiums also saw a rise from \$230,000 in 2020 to \$263,125 in 2021, an increase of 14%.
- Palm Beach County’s local economy began to see some recovery after the effects of the COVID-19 pandemic during the previous fiscal year. Sales tax revenue for fiscal year 2021 totaled \$103 million, which was an increase of \$16 million from fiscal year 2020. In addition, the local government infrastructure one-cent surtax rose from \$84 million in fiscal year 2020 to \$99 million for fiscal year 2021. Both of these sales taxes were up a total of \$31 million, or 18% from the prior year. Fiscal year 2021 was the fourth full year of receiving this additional infrastructure surtax revenue. Local Option Gas Tax revenues also grew by 4% in fiscal year 2021 to just over \$49 million.
- Property Tax revenues for the County reached a record high for fiscal year 2021 at \$1.344 billion. This was an increase of approximately \$65 million from fiscal year 2020, or 5%. The primary reasons contributing to higher property tax revenues was due to higher overall taxable property values as well as the effects of new construction.
- The County’s tourism industry began to recover after being impacted by the COVID-19 pandemic in fiscal year 2020. Tourist Development Tax revenues increased from \$43 million in fiscal year 2020 to \$51 million in fiscal year 2021, or by 19%. The record high year, however, continues to be fiscal year 2019 where revenue from this tax reached \$54 million. The recovery for FY 2022 is expected to continue as visitors show their willingness to travel more regularly as vaccines become more readily available.

More information on economic factors is provided in the *Statistical Section*.

### **To Obtain Further Information**

This financial report was designed to provide an overview of the County’s finances. If you have any questions concerning budgets, long-term financial planning, future debt issuances or questions related to the management of County operations, please contact the County Administrator at:

County Administrator  
 301 North Olive Avenue, 11<sup>th</sup> Floor  
 West Palm Beach, FL 33401

If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the Financial Reporting Manager at:

Clerk of the Circuit Court & Comptroller, Palm Beach County  
 Finance Department  
 301 North Olive Avenue, 2<sup>nd</sup> Floor  
 West Palm Beach, FL 33401



# **BASIC FINANCIAL STATEMENTS**

The Basic Financial Statements subsection includes the government-wide financial statements, which incorporate governmental and business type activities of Palm Beach County and activities of component units in order to provide an overview of the financial position and results of operation for the reporting entity. This subsection also includes the fund financial statements of the County and the accompanying notes to the financial statements.





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PALM BEACH COUNTY, FLORIDA  
Statement of Net Position  
September 30, 2021

Primary Government

	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash, cash equivalents, and investments	\$ 1,466,748,801	\$ 474,509,687	\$ 1,941,258,488
Interest receivable	139,220	247,143	386,363
Accounts receivable - net	29,713,857	29,345,918	59,059,775
Internal balances	(19,200,296)	19,200,296	-
Due from primary government	-	-	-
Due from other governments	108,736,785	2,009,711	110,746,496
Due from component units	348,979	-	348,979
Inventories	22,371,734	13,467,668	35,839,402
Other assets	11,387,186	1,491,701	12,878,887
Other receivables	9,274,604	7,508,843	16,783,447
Investment in joint ventures	-	65,018,481	65,018,481
Noncurrent restricted cash, cash equivalents and investments	826,571,584	73,121,048	899,692,632
Capital assets			
Non-depreciable capital assets	956,329,975	258,710,838	1,215,040,813
Depreciable capital assets, net	1,636,454,772	1,353,730,983	2,990,185,755
<b>Total assets</b>	<b>5,048,877,201</b>	<b>2,298,362,317</b>	<b>7,347,239,518</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related (Note 10)	329,346,499	9,621,843	338,968,342
OPEB related (Note 11)	132,697,317	356,736	133,054,053
Deferred charges on refunding	21,082,041	5,832,077	26,914,118
Goodwill	-	3,650,093	3,650,093
<b>Total deferred outflows of resources</b>	<b>483,125,857</b>	<b>19,460,749</b>	<b>502,586,606</b>
<b>LIABILITIES</b>			
Vouchers payable and accruals	131,991,532	31,739,639	163,731,171
Due to primary government	-	-	-
Due to other governments	21,998,005	1,214,804	23,212,809
Due to component units	12,938,981	104,765	13,043,746
Due to individuals	8,940,781	5,682,933	14,623,714
Accrued interest payable	11,363,264	3,253,373	14,616,637
Unearned revenue	158,431,741	1,596,174	160,027,915
Other current liabilities	16,949,116	-	16,949,116
Long-term liabilities			
Long-term liabilities due within one year	96,579,573	9,953,041	106,532,614
Long-term liabilities due in more than one year	1,139,367,836	207,227,889	1,346,595,725
Net pension liability due in more than one year	554,633,918	17,710,669	572,344,587
Net OPEB liability due in more than one year	434,346,881	1,564,116	435,910,997
<b>Total liabilities</b>	<b>2,587,541,628</b>	<b>280,047,403</b>	<b>2,867,589,031</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related (Note 10)	947,611,547	28,386,925	975,998,472
OPEB related (Note 11)	99,053,794	29,485	99,083,279
Other	4,316,113	896,196	5,212,309
<b>Total deferred inflows of resources</b>	<b>1,050,981,454</b>	<b>29,312,606</b>	<b>1,080,294,060</b>
<b>NET POSITION</b>			
Net investment in capital assets	1,955,484,624	1,402,967,277	3,358,451,901
Restricted for:			
Debt service	-	7,302,684	7,302,684
Capital projects	827,221,830	15,757,620	842,979,450
Library services	17,313,295	-	17,313,295
Fire rescue services	119,899,017	-	119,899,017
Tourist development programs	25,747,614	-	25,747,614
Grant and economic development programs	37,875,010	-	37,875,010
Environmental protection programs	16,116,780	-	16,116,780
Public safety and judicial programs	25,246,040	-	25,246,040
Other services and programs	86,371,104	48,715,056	135,086,160
Unrestricted (deficit)	(1,217,795,338)	533,720,420	(684,074,918)
<b>Total net position</b>	<b>\$ 1,893,479,976</b>	<b>\$ 2,008,463,057</b>	<b>\$ 3,901,943,033</b>

The notes to the financial statements are an integral part of this statement.

Component Units		
Housing Finance Authority	Westgate/ Belvedere Homes Community Redevelopment Agency	Solid Waste Authority
\$ 5,574,980	\$ 1,456,469	\$ 657,477,900
2,600	-	4,309,187
317,252	64,571	8,347,475
-	-	-
7,274,219	-	5,769,527
-	-	538,620
-	-	-
-	-	2,832,047
-	6,715,506	3,695,532
241,757	-	-
-	-	-
-	-	114,594,239
-	3,939,404	51,658,333
-	3,516,589	933,766,634
<u>13,410,808</u>	<u>15,692,539</u>	<u>1,782,989,494</u>
-	91,014	10,039,576
-	-	284,000
-	-	8,535,597
-	-	-
<u>-</u>	<u>91,014</u>	<u>18,859,173</u>
86,464	54,175	15,627,503
-	-	348,979
-	-	-
-	-	-
-	-	1,067,325
-	-	17,850,268
-	31,480	-
110,000	15,232	678,086
-	-	367,146,640
-	-	696,914,498
-	151,166	15,825,370
-	-	755,000
<u>196,464</u>	<u>252,053</u>	<u>1,116,213,669</u>
-	212,348	20,294,065
-	-	170,000
-	-	-
<u>-</u>	<u>212,348</u>	<u>20,464,065</u>
-	7,455,993	432,585,695
-	306,514	20,101,361
-	614,027	43,370,806
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	29,212,231
13,214,344	6,942,618	139,900,840
<u>\$ 13,214,344</u>	<u>\$ 15,319,152</u>	<u>\$ 665,170,933</u>

PALM BEACH COUNTY, FLORIDA  
Statement of Activities  
For the fiscal year ended September 30, 2021

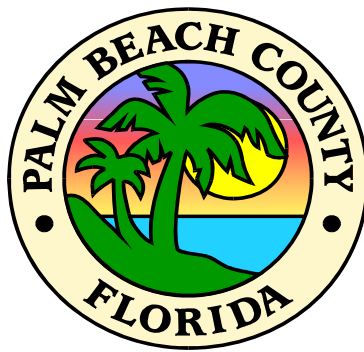
	Expenses		Program Revenues		
	Direct	Indirect	Fines, Fees and Charges for Services	Operating Grants, Contributions and Restricted Interest Income	Capital Grants and Contributions
<b>PRIMARY GOVERNMENT</b>					
Governmental Activities					
General Government	\$ 479,583,750	\$ (19,118,149)	\$ 205,803,549	\$ 13,121,148	\$ 456,014
Public Safety	1,188,033,922	7,295,530	178,979,955	206,413,823	294,788
Physical Environment	39,763,540	-	6,151,525	15,671,752	1,401,479
Transportation	208,220,491	-	39,016,944	84,141,044	109,297
Economic Environment	106,215,055	344,294	2,052,329	27,938,633	-
Human Services	111,875,082	-	2,830,140	61,517,724	-
Culture and Recreation	121,887,898	3,943,879	28,611,326	1,208,431	64,672
Interest Expense	22,471,513	-	-	-	-
<b>Total Governmental Activities</b>	<b>2,278,051,251</b>	<b>(7,534,446)</b>	<b>463,445,768</b>	<b>410,012,555</b>	<b>2,326,250</b>
Business Activities					
Department of Airports	75,298,409	1,064,387	66,788,726	9,679,047	15,600,400
Water Utilities Department	183,772,435	6,470,059	226,563,800	-	38,270,320
<b>Total Business Activities</b>	<b>259,070,844</b>	<b>7,534,446</b>	<b>293,352,526</b>	<b>9,679,047</b>	<b>53,870,720</b>
<b>Total Primary Government</b>	<b>\$ 2,537,122,095</b>	<b>\$ -</b>	<b>\$ 756,798,294</b>	<b>\$ 419,691,602</b>	<b>\$ 56,196,970</b>
<b>COMPONENT UNITS</b>					
Housing Finance Authority	\$ 246,502	\$ -	\$ 651,333	\$ 188,685	\$ -
Westgate/Belvedere Homes CRA	1,864,387	-	-	93,333	-
Solid Waste Authority	318,555,843	-	329,997,065	8,889,084	51,175
<b>Total Component Units</b>	<b>\$ 320,666,732</b>	<b>\$ -</b>	<b>\$ 330,648,398</b>	<b>\$ 9,171,102</b>	<b>\$ 51,175</b>
General Revenues					
Taxes - levied by the County					
Ad-valorem taxes					
Utility service taxes					
Local option gas taxes					
Tourist development taxes					
State shared sales tax-unrestricted					
Franchise gross receipts fee					
State shared revenues-unrestricted					
Interest income					
Net change in fair value of investments					
Other general revenues					
Gain on disposal of capital assets					
Transfers - net					
<u>    Total general revenues and transfers</u>					
Increase (decrease) in net position					
<u>Beginning net position, October 1, 2020</u>					
<u>Ending net position, September 30, 2021</u>					

The notes to the financial statements are an integral part of this statement.



Net (Expense) Revenue and Changes in Net Position

Primary Government			Component Units		
Governmental Activities	Business-Type Activities	Total	Housing Finance Authority	Westgate/ Belvedere Homes	Solid Waste Authority
				Community Redevelopment Agency	
\$ (241,084,890)	\$ -	\$ (241,084,890)	\$ -	\$ -	\$ -
(809,640,886)	-	(809,640,886)	-	-	-
(16,538,784)	-	(16,538,784)	-	-	-
(84,953,206)	-	(84,953,206)	-	-	-
(76,568,387)	-	(76,568,387)	-	-	-
(47,527,218)	-	(47,527,218)	-	-	-
(95,947,348)	-	(95,947,348)	-	-	-
(22,471,513)	-	(22,471,513)	-	-	-
<u>(1,394,732,232)</u>	<u>-</u>	<u>(1,394,732,232)</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	15,705,377	15,705,377	-	-	-
-	74,591,626	74,591,626	-	-	-
-	90,297,003	90,297,003	-	-	-
<u>\$ (1,394,732,232)</u>	<u>\$ 90,297,003</u>	<u>\$ (1,304,435,229)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ -	\$ -	\$ 593,516	\$ -	\$ -
-	-	-	-	(1,771,054)	-
-	-	-	-	-	20,381,481
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 593,516</u>	<u>\$ (1,771,054)</u>	<u>\$ 20,381,481</u>
\$ 1,343,974,633	\$ -	\$ 1,343,974,633	\$ -	\$ 2,734,095	\$ -
46,166,682	-	46,166,682	-	-	-
49,458,925	-	49,458,925	-	-	-
51,004,690	-	51,004,690	-	-	-
201,605,046	-	201,605,046	-	-	-
38,046,413	-	38,046,413	-	-	-
66,100,839	-	66,100,839	-	-	-
19,210,545	4,609,433	23,819,978	-	533	-
3,688,454	723,840	4,412,294	-	-	-
19,227,048	-	19,227,048	-	81,397	-
1,522,669	-	1,522,669	-	-	-
3,594	(3,594)	-	-	-	-
<u>1,840,009,538</u>	<u>5,329,679</u>	<u>1,845,339,217</u>	<u>-</u>	<u>2,816,025</u>	<u>-</u>
445,277,306	95,626,682	540,903,988	593,516	1,044,971	20,381,481
<u>1,448,202,670</u>	<u>1,912,836,375</u>	<u>3,361,039,045</u>	<u>12,620,828</u>	<u>14,274,181</u>	<u>644,789,452</u>
<u>\$ 1,893,479,976</u>	<u>\$ 2,008,463,057</u>	<u>\$ 3,901,943,033</u>	<u>\$ 13,214,344</u>	<u>\$ 15,319,152</u>	<u>\$ 665,170,933</u>



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## DESCRIPTIONS OF MAJOR FUNDS

### GOVERNMENTAL FUNDS

**General Fund** - To account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories: Board of County Commissioners (BOCC), Sheriff, Clerk & Comptroller, Tax Collector, Property Appraiser and the Supervisor of Elections.

**Palm Tran Special Revenue Fund** - To account for activities related to the operation of the County-owned public bus transportation system.

**Fire Rescue Special Revenue Fund** - To account for ad-valorem taxes and other revenues designated for fire rescue services.

**COVID-19 Special Revenue Fund** - To account for activities related to the funding received from the U.S Treasury and other sources under the CARES Act for COVID-19 as well as the distribution of these funds to individuals and businesses.

**Road Program Capital Projects** - To account for costs related to the design, acquisition of rights-of-way and construction of improvements to the County's major thoroughfare road system, primarily represented by the County's Five Year Road Program.

**General Government Capital Projects** - To account for costs of capital improvements not included in any other category.

### PROPRIETARY FUNDS

**Airports** - To account for activities related to the operation of the four County-owned airports - Palm Beach International Airport in West Palm Beach and three general aviation airports located in Lantana, Pahokee and Palm Beach Gardens.

**Water Utilities** - To account for activities related to the operation of the County-owned water and sewage system, which provides water and sewer services to portions of the unincorporated area of the County, as well as to certain municipalities.

PALM BEACH COUNTY, FLORIDA  
Balance Sheet  
Governmental Funds  
September 30, 2021

	MAJOR FUNDS			
	General Fund	Palm Tran Special Revenue Fund	Fire Rescue Special Revenue Fund	COVID-19 Special Revenue Fund
<b>ASSETS</b>				
Cash, cash equivalents, and investments	\$ 465,842,162	\$ 200	\$ 149,463,525	\$ 135,469,609
Accounts receivable, net	14,940,718	36,878	4,614,630	-
Due from other county funds	74,511,775	22,006,724	6,132,946	8,207,134
Due from other governments	13,281,831	53,076,409	3,464,734	5,895,922
Due from component unit	347,946	-	-	-
Inventory	12,182,492	2,630,739	3,685,121	-
Other assets	1,603,603	5,000	63,483	-
Other receivables, noncurrent	-	-	-	-
<b>Total assets</b>	<b>\$ 582,710,527</b>	<b>\$ 77,755,950</b>	<b>\$ 167,424,439</b>	<b>\$ 149,572,665</b>
<b>LIABILITIES</b>				
Vouchers payable and accrued liabilities	\$ 67,038,442	\$ 6,304,651	\$ 20,297,441	\$ 2,490,465
Due to other county funds	40,830,594	67,766,192	179,403	13,428,618
Due to other governments	21,182,150	33,563	11,050	20,875
Due to component unit	12,938,512	-	-	-
Due to individuals	8,788,469	406	-	-
Insurance claims payable	2,401,750	-	-	-
Unearned revenue	23,738,095	425,000	-	130,787,671
Other liabilities	16,948,069	-	-	-
<b>Total liabilities</b>	<b>193,866,081</b>	<b>74,529,812</b>	<b>20,487,894</b>	<b>146,727,629</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue	264,705	12,031,125	2,195,397	172,688
<b>FUND BALANCES</b>				
Non-Spendable				
Inventory	12,182,492	2,630,739	3,685,121	-
Prepaid items	1,334,193	5,000	-	-
Spendable				
Restricted for:				
Debt service	-	-	-	-
Capital projects	-	-	-	-
Library services	-	-	-	-
Fire rescue services	-	-	141,056,027	-
Tourist development programs	-	-	-	-
Grant and economic development programs	-	-	-	2,672,348
Environmental protection programs	-	-	-	-
Public safety and judicial programs	39,207,317	-	-	-
Other services and programs	-	-	-	-
Assigned to:				
Capital projects	-	-	-	-
Tourist development programs	-	-	-	-
Other services and programs	-	-	-	-
Unassigned (deficit)	335,855,739	(11,440,726)	-	-
<b>Total fund balances</b>	<b>388,579,741</b>	<b>(8,804,987)</b>	<b>144,741,148</b>	<b>2,672,348</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 582,710,527</b>	<b>\$ 77,755,950</b>	<b>\$ 167,424,439</b>	<b>\$ 149,572,665</b>

The notes to the financial statements are an integral part of this statement.

Road Program Capital Projects	General Government Capital Projects	Other Governmental Funds	Total Governmental Funds
\$ 429,012,908	\$ 555,434,893	\$ 402,642,444	\$ 2,137,865,741
-	24	7,983,439	27,575,689
2,250,746	472,067	19,896,600	133,477,992
1,713,008	17,602,706	13,483,442	108,518,052
-	-	-	347,946
-	-	3,045,890	21,544,242
-	-	5,341,586	7,013,672
-	-	9,274,604	9,274,604
<b>\$ 432,976,662</b>	<b>\$ 573,509,690</b>	<b>\$ 461,668,005</b>	<b>\$ 2,445,617,938</b>
\$ 5,130,087	\$ 11,528,722	\$ 16,177,571	\$ 128,967,379
87,560	59,725	18,082,041	140,434,133
-	670	673,955	21,922,263
-	-	469	12,938,981
-	-	151,906	8,940,781
-	-	-	2,401,750
1,513,167	39,536	1,928,272	158,431,741
-	-	1,047	16,949,116
<b>6,730,814</b>	<b>11,628,653</b>	<b>37,015,261</b>	<b>490,986,144</b>
21,466	-	15,212,588	29,897,969
-	-	3,045,890	21,544,242
-	-	428,314	1,767,507
-	-	6,068,749	6,068,749
333,566,669	388,129,560	173,998,283	895,694,512
-	-	19,826,885	19,826,885
-	-	-	141,056,027
-	-	25,747,614	25,747,614
-	-	39,524,435	42,196,783
-	-	16,175,001	16,175,001
-	-	12,186,779	51,394,096
-	-	78,777,895	78,777,895
92,657,713	173,751,477	19,702,523	286,111,713
-	-	11,122,284	11,122,284
-	-	6,416,703	6,416,703
-	-	(3,581,199)	320,833,814
<b>426,224,382</b>	<b>561,881,037</b>	<b>409,440,156</b>	<b>1,924,733,825</b>
<b>\$ 432,976,662</b>	<b>\$ 573,509,690</b>	<b>\$ 461,668,005</b>	<b>\$ 2,445,617,938</b>

PALM BEACH COUNTY, FLORIDA  
 Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position - Governmental Activities  
 September 30, 2021

**Fund balances for total of governmental funds (page 9)** \$ 1,924,733,825

**Amounts reported for governmental activities in the statement of net position are different because:**

**Report internal service funds as governmental activities**

Internal service funds are used by management to charge the costs of certain activities, such as insurance, computer services, and vehicles to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

Net position per fund statements	\$ 130,009,690	
Less amount due to business-type activities for 'look-back' allocation	(20,546,472)	
		109,463,218

**Report as a liability general long-term debt obligations**

Liabilities that are not due and payable in the current period are not payable from current financial resources and therefore are not reported in the governmental fund statements.

General obligation bonds payable	(35,700,000)	
Notes from direct borrowings and direct placements	(50,372,911)	
Non-ad valorem bonds payable	(570,085,000)	
Notes and loans payable	(18,367,838)	
Compensated absences	(218,236,324)	
Claims and judgements	(210,519,250)	
Unamortized premium	(49,035,296)	
Capital lease obligation	(147,869)	
		(1,152,464,488)

**Report refunding losses as deferred outflow** 21,082,041

**Report refunding gains as deferred inflow** (4,316,113)

**Report net deferred outflow/inflow - pension related** (618,265,049)

**Report net deferred outflow/inflow - OPEB related** 33,643,523

**Report as an asset the cost of general capital assets and accumulated depreciation**

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund statements.

Non-depreciable capital assets	956,329,975	
Depreciable capital assets, net of accumulated depreciation	1,593,719,138	
		2,550,049,113

**Report other adjustments to convert from modified accrual to full accrual**

*Net Pension Liability*

Net pension liability that is not due and payable in the current period is not reported in the governmental fund statements. (554,633,918)

*Net OPEB Liability*

Net OPEB liability that is not due and payable in the current period is not reported in the governmental fund statements. (434,346,881)

*Accrued Interest Payable*

Accrued interest payable that is not due and payable in the current period is not reported in the governmental fund statements. (11,363,264)

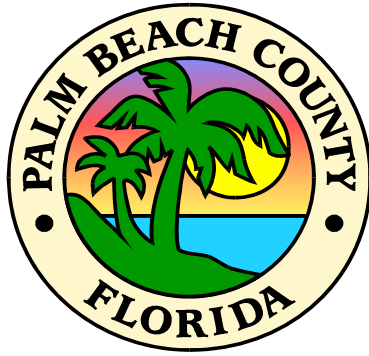
*Unavailable Revenue*

Revenue is recognized when earned. However, revenue is not available until the current financial resources are received in the governmental fund statements. 29,897,969

(970,446,094)

**Net position of governmental activities (page 2)** \$ 1,893,479,976

The notes to the financial statements are an integral part of this statement.



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PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the fiscal year ended September 30, 2021

	MAJOR FUNDS			
	General Fund	Palm Tran Special Revenue Fund	Fire Rescue Special Revenue Fund	COVID-19 Special Revenue Fund
<b>Revenues:</b>				
Taxes (net of discount)	\$ 1,036,077,228	\$ 32,894,285	\$ 306,038,115	\$ -
Special assessments	-	-	280,512	-
Licenses and permits	39,975,234	46,961	17,211	-
Intergovernmental	150,855,000	40,235,261	533,269	255,359,232
Charges for services	277,694,121	8,939,836	49,752,008	-
Less - excess fees paid out	(45,539,503)	-	-	-
Fines and forfeitures	3,571,479	-	-	-
Interest Income	2,636,183	-	1,835,391	1,127,125
Net change in fair value of investments	648,839	(45,890)	425,570	250,767
Miscellaneous	18,135,713	1,665,019	932,629	76,150
<b>Total revenues</b>	<b>1,484,054,294</b>	<b>83,735,472</b>	<b>359,814,705</b>	<b>256,813,274</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	324,437,641	-	-	-
Public safety	699,285,011	-	338,127,110	194,431,143
Physical environment	13,558,954	-	-	-
Transportation	4,235,000	109,595,684	-	-
Economic environment	50,350,346	-	1,147,480	10,499,205
Human services	49,555,896	-	-	36,356,402
Culture and recreation	55,950,292	-	-	-
Capital outlay	51,846,314	35,154,394	10,680,977	832,447
Debt service	84,360	-	-	-
<b>Total expenditures</b>	<b>1,249,303,814</b>	<b>144,750,078</b>	<b>349,955,567</b>	<b>242,119,197</b>
<b>Excess of revenues over (under) expenditures</b>	<b>234,750,480</b>	<b>(61,014,606)</b>	<b>9,859,138</b>	<b>14,694,077</b>
<b>Other financing sources (uses):</b>				
Transfers in	15,412,703	50,237,348	10,678,410	-
Transfers out	(176,250,666)	(138,162)	(22,263,626)	(13,412,723)
Issuance of long-term debt	-	-	-	-
Premium (discount) on long-term debt	-	-	-	-
Issuance of refunding of debt	-	-	-	-
Premium (discount) on refunding of debt	-	-	-	-
Payment to escrow agent for refunding	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>(160,837,963)</b>	<b>50,099,186</b>	<b>(11,585,216)</b>	<b>(13,412,723)</b>
<b>Net change in fund balances</b>	<b>73,912,517</b>	<b>(10,915,420)</b>	<b>(1,726,078)</b>	<b>1,281,354</b>
Fund balances, October 1, 2020	314,434,643	1,872,016	146,220,933	1,390,994
<b>Change in nonspendable fund balances</b>	<b>232,581</b>	<b>238,417</b>	<b>246,293</b>	<b>-</b>
<b>Fund balances (deficit), September 30, 2021</b>	<b>\$ 388,579,741</b>	<b>\$ (8,804,987)</b>	<b>\$ 144,741,148</b>	<b>\$ 2,672,348</b>

The notes to the financial statements are an integral part of this statement.



Road Program Capital Projects	General Government Capital Projects	Other Governmental Funds	Total Governmental Funds
\$ 9,965,805	\$ -	\$ 126,590,675	\$ 1,511,566,108
36,508,217	1,964,201	42,836,051	81,588,981
-	-	35,513,416	75,552,822
27,758	99,219,087	81,632,663	627,862,270
6,475	542,395	29,253,292	366,188,127
-	-	-	(45,539,503)
-	911,373	2,344,992	6,827,844
3,687,274	4,197,231	4,728,554	18,211,758
685,491	817,565	675,241	3,457,583
1,780,452	1,004,934	24,220,681	47,815,578
52,661,472	108,656,786	347,795,565	2,693,531,568
3,443,776	37,942,115	55,223,529	421,047,061
-	1,271,829	30,906,584	1,264,021,677
-	-	25,139,307	38,698,261
8,699,889	11,026,572	37,309,779	170,866,924
-	-	44,485,547	106,482,578
-	726,076	26,540,473	113,178,847
-	397,848	57,375,691	113,723,831
35,684,642	23,342,158	19,564,332	177,105,264
-	326,471	85,231,272	85,642,103
47,828,307	75,033,069	381,776,514	2,490,766,546
4,833,165	33,623,717	(33,980,949)	202,765,022
905,499	56,197,197	149,721,907	283,153,064
(2,792,441)	(7,073,758)	(59,603,359)	(281,534,735)
-	51,050,000	189,375	51,239,375
-	11,847,843	-	11,847,843
-	-	113,940,000	113,940,000
-	-	(62,199)	(62,199)
-	-	(113,099,206)	(113,099,206)
(1,886,942)	112,021,282	91,086,518	65,484,142
2,946,223	145,644,999	57,105,569	268,249,164
423,278,159	416,236,038	352,001,621	1,655,434,404
-	-	332,966	1,050,257
\$ 426,224,382	\$ 561,881,037	\$ 409,440,156	\$ 1,924,733,825

PALM BEACH COUNTY, FLORIDA  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
 of Governmental Funds to the Statement of Activities - Governmental Activities  
 For the fiscal year ended September 30, 2021

Net change in fund balances for total governmental funds (page 13) \$ 268,249,164

Amounts reported for governmental activities in the statement of activities are different because:

***Report internal service funds as governmental activities***

Internal service funds are used by management to charge the cost of certain activities, such as vehicles and insurance to individual funds. The net income of the internal service funds is reported with governmental activities.

Net income per fund statements	\$ 16,627,794	
Adjusted for current year allocation of internal service funds to business-type activities	(1,650,336)	
		14,977,458

***Report as a liability long-term debt obligations***

**Debt issuance and capital leases**

Debt and capital leases provide current financial resources to governmental funds, but such activities increase long-term liabilities in the statement of net position.

Current year face value of debt issued	(165,179,375)	
--	---------------	--

Governmental funds report the premium and discount as other financing sources/uses when debt is issued, but in the statement of activities these amounts are amortized to interest expense over the term of the debt.

Current year (premium) discount on debt issued	(11,785,644)	
Current year amortization and retirement of premium / discount	21,193,503	

Governmental funds report the effect of gains and losses on refundings when the debt is first issued, but in the statement of activities these amounts are deferred and amortized.

Current year refunding loss deferred	3,806,351	
Current year refunding gain deferred	(3,172,325)	
Current year amortization and retirement of deferred refunding loss	(5,664,800)	
Current year amortization of deferred refunding gain	555,078	

**Debt retirement**

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position and does not result in an expense.

Payment to escrow agent for refunding of debt	44,544,469	
	113,099,206	

The change in accrued liabilities reported as long-term obligations do not require the use of current financial resources and therefore are not reported in the governmental fund statements.

Net change in estimated self-insurance obligation	32,260,375	
Net change in capital leases	75,424	
Net change in compensated absences liability	(13,916,059)	
		15,816,203

The notes to the financial statements are an integral part of this statement.

***Report as an asset the cost of general capital assets and accumulated depreciation***

Acquisition of capital assets

Governmental funds report capital outlays as expenditures, but capital purchases increase assets in the statement of net position and do not result in an expense. 177,105,263

Acquisition of capital assets from contributions do not generate current financial resources and therefore are not reported in the governmental fund statements as revenue. 3,356,932

Depreciation expense

The cost of capital assets is allocated over their useful life as depreciation expense. However, depreciation does not require the use of current financial resources and therefore is not reported in the governmental fund statements. (139,050,603)

Retirement of capital assets

In the statement of activities, only the gain on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance. (12,640,329)

28,771,263

***Report other adjustments for converting from modified accrual to full accrual***

Net change in inventory 1,050,257  
Net change in accrued interest payable (1,314,154)  
Net change in unavailable revenue 7,016,792  
Net change in net pension liability 122,096,999  
Net change in net OPEB liability (11,386,676)

117,463,218

**Change in net position of governmental activities (page 5)**

**\$ 445,277,306**

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budgetary Basis)  
General Fund

For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues</b>				
Taxes (net of discount)	\$ 1,071,158,949	\$ 1,071,158,949	\$ 1,036,077,228	\$ (35,081,721)
Licenses and permits	37,419,944	37,419,944	38,504,163	1,084,219
Intergovernmental	132,478,490	135,065,817	145,840,127	10,774,310
Charges for services	119,909,443	119,911,843	46,828,820	(73,083,023)
Fines and forfeitures	2,265,000	2,265,000	2,959,244	694,244
Interest income	10,173,000	10,173,000	2,601,255	(7,571,745)
Net change in fair value of investments	-	-	648,839	648,839
Miscellaneous	5,527,895	11,128,517	4,612,774	(6,515,743)
<b>Less 5% anticipated revenues</b>	<b>(69,161,756)</b>	<b>(69,161,756)</b>	<b>-</b>	<b>69,161,756</b>
<b>Total revenues</b>	<b>1,309,770,965</b>	<b>1,317,961,314</b>	<b>1,278,072,450</b>	<b>(39,888,864)</b>
<b>Expenditures</b>				
<b>Current:</b>				
<b>General government:</b>				
Youth Services Department	252,205	252,205	170,022	82,183
County Administrator	2,708,053	2,735,553	2,691,908	43,645
Office of Resilience	437,119	787,119	395,880	391,239
County Attorney	6,427,532	6,427,532	5,676,898	750,634
Commission on Ethics	739,876	739,876	731,059	8,817
County Commission	3,773,321	3,841,252	3,664,097	177,155
Employee Relations & Personnel	3,398,749	3,398,749	3,208,301	190,448
Engineering & Public Works	5,192,439	5,192,439	5,024,746	167,693
Facilities Dev & Ops	43,919,032	45,047,425	34,812,741	10,234,684
Financial Management & Budget	4,093,221	4,243,221	3,916,281	326,940
Information Systems Services	34,720,936	34,971,974	33,036,218	1,935,756
Internal Auditor	1,219,282	1,219,282	1,111,420	107,862
Judicial	3,077,593	3,077,593	2,965,713	111,880
Planning, Zoning & Building	10,421,372	10,416,372	9,113,751	1,302,621
Public Affairs	5,699,840	5,587,136	4,845,933	741,203
Legislative Affairs	500,578	500,578	250,339	250,239
Public Safety	3,952,635	3,963,128	3,374,335	588,793
Office of Diversity, Equity and Inclusion	308,175	308,175	-	308,175
Purchasing	4,449,809	4,449,809	4,197,909	251,900
Risk Management	376,356	387,021	386,742	279
General Government Operations	40,613,889	40,807,461	37,256,694	3,550,767
Value Adjustment Board	655,000	655,000	642,738	12,262
Non-departmental specific reserves	176,368,775	168,981,244	-	168,981,244
Office of Small Business Assistance	1,528,278	1,528,278	1,379,174	149,104
<b>Total general government</b>	<b>354,834,065</b>	<b>349,518,422</b>	<b>158,852,899</b>	<b>190,665,523</b>
<b>Public safety:</b>				
Sheriff - PBC Expenses	285,000	285,000	171,398	113,602
Facilities Dev & Ops	3,233,493	3,374,693	4,252,487	(877,794)
Parks & Recreation	-	-	97,051	(97,051)
Planning, Zoning & Building	4,333,422	4,338,422	4,166,029	172,393
Public Affairs	-	-	25,964	(25,964)
Public Safety	8,322,180	8,347,180	7,306,480	1,040,700
Medical Examiner	4,877,126	4,909,444	4,629,537	279,907
Other County Funded Programs	2,151,373	2,257,467	2,257,467	-
General Government Operations	404,275	404,275	971,745	(567,470)
Criminal Justice Commission	1,124,377	1,124,377	972,297	152,080
<b>Total public safety</b>	<b>24,731,246</b>	<b>25,040,858</b>	<b>24,850,455</b>	<b>190,403</b>

The notes to the financial statements are an integral part of this statement.

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budgetary Basis)  
General Fund

For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Physical environment:				
County Cooperative Ext Serv	2,650,425	2,650,425	2,089,215	561,210
Engineering & Public Works	522,747	534,747	512,226	22,521
Environmental Resources Mgt	11,322,826	11,322,826	10,957,513	365,313
<b>Total physical environment</b>	<b>14,495,998</b>	<b>14,507,998</b>	<b>13,558,954</b>	<b>949,044</b>
Transportation:				
Other County Funded Programs	4,235,000	4,235,000	4,235,000	-
<b>Total transportation</b>	<b>4,235,000</b>	<b>4,235,000</b>	<b>4,235,000</b>	<b>-</b>
Economic environment:				
Department of Economic Sustainability	319,290	362,179	354,649	7,530
Equal Opportunity	1,106,493	1,097,612	741,369	356,243
Office Of Comm. Revitalization	846,350	888,813	888,812	1
Community Redevelopment Agncys	48,330,294	48,330,294	48,224,416	105,878
General Government Operations	141,100	141,100	141,100	-
<b>Total economic environment</b>	<b>50,743,527</b>	<b>50,819,998</b>	<b>50,350,346</b>	<b>469,652</b>
Human services:				
Community Services	3,005,479	3,005,479	2,870,844	134,635
Behavioral Health Programs	3,623,947	3,804,295	688,670	3,115,625
Community Services/Human Serv	20,773,875	23,332,266	12,088,057	11,244,209
Youth Services Department	9,347,555	9,389,299	8,211,966	1,177,333
Youth Services-Children's Services Council/Head Start	1,471,878	1,471,878	1,414,208	57,670
Youth Services-New Evidenced Based Programming	3,863,235	4,174,496	1,602,308	2,572,188
Environmental Resources Mgt	3,146,989	3,146,989	2,796,093	350,896
Equal Opportunity	117,224	117,224	27,974	89,250
Health Department	2,177,587	2,177,587	907,587	1,270,000
Public Safety	11,081,512	11,039,226	9,683,253	1,355,973
Financially Assisted Agencies	12,976,690	13,026,690	2,771,841	10,254,849
Other County Funded Programs	15,250,000	15,250,000	6,493,095	8,756,905
<b>Total human services</b>	<b>86,835,971</b>	<b>89,935,429</b>	<b>49,555,896</b>	<b>40,379,533</b>
Culture and recreation:				
Parks & Recreation	67,813,482	67,813,482	55,950,292	11,863,190
Parks & Rec - Grants	697,013	697,013	-	697,013
<b>Total culture and recreation</b>	<b>68,510,495</b>	<b>68,510,495</b>	<b>55,950,292</b>	<b>12,560,203</b>
Capital outlay:				
Community Services/Human Services	60,001	58,924	-	58,924
Youth Services Department	26,260	31,000	-	31,000
County Attorney	2,500	2,500	-	2,500
Human Resources	1	1	-	1
Engineering & Public Works	-	20,830	-	20,830
Facilities Dev & Ops	231,603	81,591	26,874	54,717
Financial Management & Budget	153,000	3,000	-	3,000
Information Systems Services	64,000	14,000	-	14,000
Parks & Recreation	25,825	25,825	25,825	-
Planning, Zoning & Building	30,000	30,000	-	30,000
Public Affairs	55,002	191,466	123,007	68,459

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budgetary Basis)  
General Fund

For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Public Safety	31,500	102,043	41,210	60,833
Medical Examiner	23,200	-	-	-
Purchasing	1	1	-	1
<b>Total capital outlay</b>	<b>702,893</b>	<b>561,181</b>	<b>216,916</b>	<b>344,265</b>
Debt Service:				
Public Affairs	2	2	84,360	(84,358)
<b>Total Debt Service</b>	<b>2</b>	<b>2</b>	<b>84,360</b>	<b>(84,358)</b>
<b>Total expenditures</b>	<b>605,089,197</b>	<b>603,129,383</b>	<b>357,655,118</b>	<b>245,474,265</b>
<b>Excess of revenues over expenditures</b>	<b>704,681,768</b>	<b>714,831,931</b>	<b>920,417,332</b>	<b>205,585,401</b>
Other financing sources (uses)				
Transfers in	6,875,010	7,129,646	113,651,493	106,521,847
Transfers out	(975,624,640)	(992,859,133)	(967,882,417)	24,976,716
<b>Total other financing sources (uses)</b>	<b>(968,749,630)</b>	<b>(985,729,487)</b>	<b>(854,230,924)</b>	<b>131,498,563</b>
Net change in fund balances	(264,067,862)	(270,897,556)	66,186,408	337,083,964
Fund balances, October 1, 2020	264,067,862	270,897,556	275,775,077	4,877,521
Change in nonspendable fund balance	-	-	232,581	232,581
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>342,194,066</b>	<b>\$ 342,194,066</b>
			Perspective difference between budget basis and GAAP	<u>46,385,675</u>
				<u>\$ 388,579,741</u>

Reconciliation of Budget to GAAP:

	Revenues	Expenditures	Transfers in	Transfers out	Net change in fund balance
Board of County Commissioners	\$ 1,278,072,450	\$ (357,655,118)	\$ 113,651,493	\$ (967,882,417)	\$ 66,186,408
Sheriff	84,911,218	(745,163,212)	772,870,638	(108,419,683)	4,198,961
Clerk & Comptroller	49,431,744	(59,361,137)	17,014,337	(3,557,796)	3,527,148
Tax Collector	39,580,973	(39,580,973)	-	-	-
Property Appraiser	24,425,891	(24,425,891)	-	-	-
Supervisor of Elections	7,632,018	(23,117,483)	16,555,547	(1,070,082)	-
Eliminations	-	-	(904,679,312)	904,679,312	-
<b>Totals</b>	<b>\$ 1,484,054,294</b>	<b>\$ (1,249,303,814)</b>	<b>\$ 15,412,703</b>	<b>\$ (176,250,666)</b>	<b>\$ 73,912,517</b>

NOTE: Budgetary comparisons presented herein are on a basis consistent with GAAP and only include the operations of the Board of County Commissioners since that is what was legally adopted. In accordance with GASB 54, the individual County Constitutional Officers no longer met the definition to be reported as separate special revenue funds of the County and as a result their activities have been combined into the County general fund for GAAP reporting purposes. The above table provides a reconciliation of the amounts between the two schedules.

The notes to the financial statements are an integral part of this statement.

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Palm Tran Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Taxes (net of discount)	\$ 33,702,000	\$ 33,702,000	\$ 32,894,285	\$ (807,715)
Licenses and permits	36,000	36,000	46,961	10,961
Intergovernmental	73,229,207	107,517,781	40,235,261	(67,282,520)
Charges for services	12,223,710	12,223,710	8,939,836	(3,283,874)
Net change in fair value of investments	-	-	(45,890)	(45,890)
Miscellaneous	1,590,000	1,590,000	1,665,019	75,019
Less 5% anticipated revenues	(2,418,388)	(2,418,388)	-	2,418,388
<b>Total revenues</b>	<b>118,362,529</b>	<b>152,651,103</b>	<b>83,735,472</b>	<b>(68,915,631)</b>
Expenditures:				
Current:				
Transportation	111,832,146	134,914,988	109,595,684	25,319,304
Capital outlay	60,686,781	74,082,016	35,154,394	38,927,622
<b>Total expenditures</b>	<b>172,518,927</b>	<b>208,997,004</b>	<b>144,750,078</b>	<b>64,246,926</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(54,156,398)</b>	<b>(56,345,901)</b>	<b>(61,014,606)</b>	<b>(4,668,705)</b>
Other financing sources (uses):				
Transfers in	50,237,902	57,009,369	50,237,348	(6,772,021)
Transfers out	(102,474)	(138,163)	(138,162)	1
<b>Total other financing sources (uses)</b>	<b>50,135,428</b>	<b>56,871,206</b>	<b>50,099,186</b>	<b>(6,772,020)</b>
<b>Net change in fund balances</b>	<b>(4,020,970)</b>	<b>525,305</b>	<b>(10,915,420)</b>	<b>(11,440,725)</b>
Fund balances (deficit), October 1, 2020	4,020,970	(525,305)	1,872,016	2,397,321
<b>Change in nonspendable fund balance</b>	<b>-</b>	<b>-</b>	<b>238,417</b>	<b>238,417</b>
<b>Fund balances (deficit), September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (8,804,987)</b>	<b>\$ (8,804,987)</b>

The notes to the financial statements are an integral part of this statement.

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Fire Rescue Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 317,843,283	\$ 317,843,283	\$ 306,038,115	\$ (11,805,168)
Special assessments	-	291,531	280,512	(11,019)
Licenses and permits	16,900	16,900	17,211	311
Intergovernmental	503,670	1,401,227	533,269	(867,958)
Charges for services	43,828,445	43,828,445	49,752,008	5,923,563
Interest income	4,317,810	4,329,810	1,835,391	(2,494,419)
Net change in fair value of investments	291,531	-	425,570	425,570
Miscellaneous	242,000	839,990	932,629	92,639
<b>Less 5% anticipated revenues</b>	<b>(17,978,324)</b>	<b>(17,978,324)</b>	<b>-</b>	<b>17,978,324</b>
<b>Total revenues</b>	<b>349,065,315</b>	<b>350,572,862</b>	<b>359,814,705</b>	<b>9,241,843</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	451,476,999	458,194,962	338,127,110	120,067,852
Economic environment	1,149,029	1,149,029	1,147,480	1,549
Capital outlay	20,807,173	22,945,769	10,680,977	12,264,792
<b>Total expenditures</b>	<b>473,433,201</b>	<b>482,289,760</b>	<b>349,955,567</b>	<b>132,334,193</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(124,367,886)</b>	<b>(131,716,898)</b>	<b>9,859,138</b>	<b>141,576,036</b>
<b>Other financing sources (uses):</b>				
Transfers in	11,198,420	11,198,420	10,678,410	(520,010)
Transfers out	(22,625,203)	(22,263,627)	(22,263,626)	1
<b>Total other financing sources (uses)</b>	<b>(11,426,783)</b>	<b>(11,065,207)</b>	<b>(11,585,216)</b>	<b>(520,009)</b>
<b>Net change in fund balances</b>	<b>(135,794,669)</b>	<b>(142,782,105)</b>	<b>(1,726,078)</b>	<b>141,056,027</b>
Fund balances, October 1, 2020	135,794,669	142,782,105	146,220,933	3,438,828
<b>Change in nonspendable fund balance</b>	<b>-</b>	<b>-</b>	<b>246,293</b>	<b>246,293</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 144,741,148</b>	<b>\$ 144,741,148</b>

NOTE: The effective legal budgetary control is at the department level for the General Fund and special revenue funds with approved budgets which is reflected in the budget to actual statements presented in the fund financial statements section and the combining and individual fund statements and schedules section. The Fire Rescue Special Revenue Fund reflects the actual department. Annual budgets are legally adopted for all governmental and proprietary fund types. Budgetary comparisons presented herein are on a basis consistent with GAAP.



PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
COVID-19 Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ -	\$ 575,327,441	\$ 255,359,232	\$ (319,968,209)
Interest income	-	1,253,856	1,127,125	(126,731)
Net change in fair value of investments	-	139,050	250,767	111,717
Miscellaneous			76,150	76,150
<b>Total revenues</b>	<b>-</b>	<b>576,720,347</b>	<b>256,813,274</b>	<b>(319,907,073)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	-	444,236,468	194,431,143	249,805,325
Economic environment	-	23,384,876	10,499,205	12,885,671
Human Services	-	95,392,313	36,356,402	59,035,911
Capital outlay	-	869,862	832,447	37,415
<b>Total expenditures</b>	<b>-</b>	<b>563,883,519</b>	<b>242,119,197</b>	<b>321,764,322</b>
<b>Excess of revenues over (under) expenditures</b>	<b>-</b>	<b>12,836,828</b>	<b>14,694,077</b>	<b>1,857,249</b>
<b>Other financing sources (uses):</b>				
Transfers out	-	(14,227,822)	(13,412,723)	815,099
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>(14,227,822)</b>	<b>(13,412,723)</b>	<b>815,099</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>(1,390,994)</b>	<b>1,281,354</b>	<b>2,672,348</b>
<b>Fund balances, October 1, 2020</b>	<b>-</b>	<b>1,390,994</b>	<b>1,390,994</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,672,348</b>	<b>\$ 2,672,348</b>

The notes to the financial statements are an integral part of this statement.

PALM BEACH COUNTY, FLORIDA  
Statement of Net Position  
Proprietary Funds  
September 30, 2021

	Business-type Activities -	
	Airports	Water Utilities
ASSETS		
Current assets:		
Cash and cash equivalents	\$ 125,153,914	\$ 330,915,797
Cash and cash equivalents - restricted	265,677	14,357,549
Cash with fiscal agent - restricted	3,816,750	-
Interest receivable - restricted	-	247,143
Accounts receivable, net	4,152,195	23,566,421
Due from other county funds	29,900	82,268
Due from other governments	2,009,711	-
Due from component unit	-	-
Inventory	2,079,144	11,388,524
Current portion of other receivables	-	960,602
Other assets	1,007,360	484,341
<b>Total current assets</b>	<b>138,514,651</b>	<b>382,002,645</b>
Noncurrent assets:		
Restricted assets:		
Cash and cash equivalents	63,155,682	9,965,366
Accounts receivable, net	1,627,302	-
<b>Total noncurrent restricted assets</b>	<b>64,782,984</b>	<b>9,965,366</b>
Capital assets:		
Land	123,805,352	15,626,971
Buildings	478,637,837	141,872,792
Improvements other than buildings	309,410,089	1,759,813,801
Furniture, fixtures and equipment	41,238,775	97,607,843
Intangible - easement rights	13,754,957	1,678,030
Accumulated depreciation and amortization	(593,567,739)	(895,037,372)
Construction in progress	62,538,067	55,062,418
<b>Total capital assets</b>	<b>435,817,338</b>	<b>1,176,624,483</b>
Investment in joint ventures	-	65,018,481
Other receivables, noncurrent	-	6,548,241
<b>Total noncurrent assets</b>	<b>500,600,322</b>	<b>1,258,156,571</b>
<b>Total assets</b>	<b>\$ 639,114,973</b>	<b>\$ 1,640,159,216</b>
DEFERRED OUTFLOWS OF RESOURCES		
Pension related	\$ 2,231,483	\$ 7,390,360
OPEB related	78,991	277,745
Deferred charges on refunding	511,591	5,320,486
Goodwill	-	3,650,093
<b>Total deferred outflows of resources</b>	<b>\$ 2,822,065</b>	<b>\$ 16,638,684</b>

The notes to the financial statements are an integral part of this statement.

<u>Enterprise Funds</u>	<u>Governmental Activities Internal Service Funds</u>
Totals	
\$ 456,069,711	\$ 155,454,644
14,623,226	-
3,816,750	-
247,143	-
27,718,616	2,277,388
112,168	8,357,328
2,009,711	218,733
-	1,033
13,467,668	827,492
960,602	-
1,491,701	4,373,514
<hr/>	<hr/>
520,517,296	171,510,132
<hr/>	<hr/>
73,121,048	-
1,627,302	-
<hr/>	<hr/>
74,748,350	-
<hr/>	<hr/>
139,432,323	-
620,510,629	206,558
2,069,223,890	512,286
138,846,618	110,515,206
15,432,987	-
(1,488,605,111)	(68,498,418)
117,600,485	-
<hr/>	<hr/>
1,612,441,821	42,735,632
<hr/>	<hr/>
65,018,481	-
6,548,241	-
<hr/>	<hr/>
1,758,756,893	42,735,632
<hr/>	<hr/>
\$ 2,279,274,189	\$ 214,245,764
<hr/>	<hr/>
\$ 9,621,843	\$ -
356,736	-
5,832,077	-
3,650,093	-
<hr/>	<hr/>
\$ 19,460,749	\$ -
<hr/>	<hr/>

PALM BEACH COUNTY, FLORIDA  
Statement of Net Position  
Proprietary Funds  
September 30, 2021

	Business-type Activities -	
	Airports	Water Utilities
<b>LIABILITIES</b>		
Current liabilities payable from current assets:		
Vouchers payable and accrued liabilities	\$ 15,595,239	\$ 15,396,592
Due to other county funds	236,369	1,221,975
Due to other governments	-	1,214,804
Due to component unit	533	104,232
Unearned revenue	1,596,174	-
Compensated absences	108,371	341,000
Insurance claims payable	-	-
Other liabilities	747,808	-
<b>Total current liabilities payable from current assets</b>	<b>18,284,494</b>	<b>18,278,603</b>
Current liabilities payable from restricted assets:		
Customers' deposits	265,676	5,417,257
Current portion of long-term debt	2,400,000	7,103,670
Interest payable on bonds	1,416,751	1,836,622
<b>Total current liabilities payable from restricted assets</b>	<b>4,082,427</b>	<b>14,357,549</b>
<b>Total current liabilities</b>	<b>22,366,921</b>	<b>32,636,152</b>
Noncurrent liabilities:		
Compensated absences	1,158,738	3,349,055
Revenue bonds payable, net	62,535,084	140,185,012
Insurance claims payable	-	-
Net pension liability	4,107,430	13,603,239
<b>Total OPEB liability</b>	<b>346,337</b>	<b>1,217,779</b>
<b>Total noncurrent liabilities</b>	<b>68,147,589</b>	<b>158,355,085</b>
<b>Total liabilities</b>	<b>\$ 90,514,510</b>	<b>\$ 190,991,237</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related	\$ 6,583,451	\$ 21,803,474
OPEB related	6,528	22,957
Other	-	896,196
<b>Total deferred inflows of resources</b>	<b>\$ 6,589,979</b>	<b>\$ 22,722,627</b>
<b>NET POSITION</b>		
Net investment in capital assets	\$ 365,353,776	\$ 1,037,613,501
Restricted for:		
Debt service	630,932	6,671,752
Capital projects	15,757,620	-
Grants and other	47,715,056	1,000,000
Unrestricted	115,375,165	397,798,783
<b>Total net position</b>	<b>\$ 544,832,549</b>	<b>\$ 1,443,084,036</b>

Some amounts reported for business-type activities in the statement of net position (page 2) are different because certain internal service fund assets and liabilities are included with business-type activities.

Net position of business-type activities

The notes to the financial statements are an integral part of this statement.

<u>Enterprise Funds</u>	Governmental Activities Internal Service Funds
Totals	
\$ 30,991,831	\$ 3,024,150
1,458,344	55,011
1,214,804	75,742
104,765	-
1,596,174	-
449,371	-
-	19,077,329
747,808	-
<u>36,563,097</u>	<u>22,232,232</u>
5,682,933	-
9,503,670	-
3,253,373	-
<u>18,439,976</u>	-
<u>55,003,073</u>	<u>22,232,232</u>
4,507,793	805,651
202,720,096	-
-	61,198,191
17,710,669	-
1,564,116	-
<u>226,502,674</u>	<u>62,003,842</u>
<u>\$ 281,505,747</u>	<u>\$ 84,236,074</u>
\$ 28,386,925	\$ -
29,485	-
896,196	-
<u>\$ 29,312,606</u>	<u>\$ -</u>
\$ 1,402,967,277	\$ 42,735,631
7,302,684	-
15,757,620	-
48,715,056	-
513,173,948	87,274,059
1,987,916,585	<u>\$ 130,009,690</u>
20,546,472	
<u>\$ 2,008,463,057</u>	

PALM BEACH COUNTY, FLORIDA  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Funds  
For the fiscal year ended September 30, 2021

	<u>Business-type Activities -</u>	
	Airports	Water Utilities
Operating revenues:		
Charges for services	\$ 63,163,055	\$ 221,161,462
Miscellaneous	1,939,630	5,402,338
<b>Total operating revenues</b>	<b>65,102,685</b>	<b>226,563,800</b>
Operating expenses:		
Aviation services	49,559,365	-
Water and sewer services	-	136,892,980
Transportation services	-	-
Self-insurance services	-	-
Equity interest in net gain of joint ventures	-	(1,420,733)
Depreciation and amortization	24,046,819	53,692,913
<b>Total operating expenses</b>	<b>73,606,184</b>	<b>189,165,160</b>
<b>Operating income (loss)</b>	<b>(8,503,499)</b>	<b>37,398,640</b>
Nonoperating revenues (expenses):		
Interest income	1,243,607	3,365,826
Net change in fair value of investments	198,632	525,208
Cares Grant	8,262,297	-
Airport Coronavirus Response Grant	1,416,750	-
Interest expense	(2,833,500)	(2,426,510)
Other revenues (expenses)	1,686,041	(224,272)
<b>Total nonoperating revenues (expenses)</b>	<b>9,973,827</b>	<b>1,240,252</b>
<b>Income (loss) before capital contributions and transfers</b>	<b>1,470,328</b>	<b>38,638,892</b>
Capital contributions	15,600,400	38,270,320
Transfers in	-	125,000
Transfers out	(59,274)	(69,320)
<b>Change in net position</b>	<b>17,011,454</b>	<b>76,964,892</b>
<b>Net position, October 1, 2020</b>	<b>527,821,095</b>	<b>1,366,119,144</b>
<b>Net position, September 30, 2021</b>	<b>\$ 544,832,549</b>	<b>\$ 1,443,084,036</b>

Some amounts reported for business-type activities in the statement of activities (page 5) are different because the net revenue (expense) of certain internal service funds is reported with business-type activities.

Change in net position of business-type activities

The notes to the financial statements are an integral part of this statement.

<u>Enterprise Funds</u>	Governmental Activities Internal Service Funds
<u>Totals</u>	
\$ 284,324,517	\$ 158,156,505
7,341,968	-
<u>291,666,485</u>	<u>158,156,505</u>
49,559,365	-
136,892,980	-
-	19,583,030
-	116,054,827
(1,420,733)	-
<u>77,739,732</u>	<u>12,847,619</u>
<u>262,771,344</u>	<u>148,485,476</u>
<u>28,895,141</u>	<u>9,671,029</u>
4,609,433	1,235,107
723,840	230,871
8,262,297	-
1,416,750	-
(5,260,010)	-
<u>1,461,769</u>	<u>7,105,522</u>
<u>11,214,079</u>	<u>8,571,500</u>
40,109,220	18,242,529
53,870,720	-
125,000	-
<u>(128,594)</u>	<u>(1,614,735)</u>
93,976,346	16,627,794
	<u>113,381,896</u>
	<u>\$ 130,009,690</u>
1,650,336	
<u>\$ 95,626,682</u>	

PALM BEACH COUNTY, FLORIDA  
Statement of Cash Flows  
Proprietary Funds  
For the fiscal year ended September 30, 2021

	<u>Business-type Activities -</u>	
	Airports	Water Utilities
<b>Cash flows from operating activities:</b>		
Cash received from customers	\$ 65,028,083	\$ 221,403,358
Cash received from other funds for goods and services	-	-
Cash payments to vendors for goods and services	(10,006,675)	(74,099,843)
Cash payments to employees for services	(13,907,716)	(37,933,130)
Cash payments to other funds	(19,600,277)	(27,893,714)
Claims paid	-	-
Other receipts	-	6,313,243
<b>Net cash provided by operating activities</b>	<b>21,513,415</b>	<b>87,789,914</b>
<b>Cash flows from noncapital financing activities:</b>		
Cash contributed to joint ventures	-	(3,049,929)
Operating grants and other	10,300,020	-
Transfers in	-	125,000
Transfers out	(59,274)	(69,320)
<b>Net cash provided by (used in) noncapital financing activities</b>	<b>10,240,746</b>	<b>(2,994,249)</b>
<b>Cash flows from capital and related financing activities:</b>		
Proceeds from sale of capital assets	155,668	279,812
Contributed capital	6,595,384	26,796,908
Purchase and construction of capital assets	(32,091,350)	(61,599,054)
Bond issuance costs paid	-	(625,037)
Payment to escrow agent on refunded revenue bonds	-	(7,225,795)
Principal payments on debt	(3,325,000)	(5,542,202)
Interest payments on debt	(2,930,718)	(4,739,503)
Paying agent fees	-	(2,250)
Passenger facility charges received	7,987,361	-
Proceeds on issuance of refunding revenue bonds	-	59,375,000
Principal paid on refunded revenue bonds	-	(51,325,000)
Interest paid on refunded revenue bonds	-	(185,340)
Cash contributed by other governments	-	782,565
<b>Net cash (used in) capital and related financing activities</b>	<b>(23,608,655)</b>	<b>(44,009,896)</b>
<b>Cash flows from investing activities:</b>		
Interest and gains or losses on investments	1,441,889	3,944,214
<b>Net cash provided by investing activities</b>	<b>1,441,889</b>	<b>3,944,214</b>
<b>Net increase in cash and cash equivalents</b>	<b>9,587,395</b>	<b>44,729,983</b>
Cash and cash equivalents, October 1, 2020	182,804,628	310,508,729
<b>Cash and cash equivalents, September 30, 2021</b>	<b>\$ 192,392,023</b>	<b>\$ 355,238,712</b>

The notes to the financial statements are an integral part of this statement.



<u>Enterprise Funds</u>	Governmental Activities Internal Service Funds
Totals	
\$ 286,431,441	\$ 12,467,015
-	143,769,316
(84,106,518)	(30,700,511)
(51,840,846)	(7,960,593)
(47,493,991)	(2,701,770)
-	(97,281,033)
6,313,243	3,574,218
<u>109,303,329</u>	<u>21,166,642</u>
(3,049,929)	-
10,300,020	-
125,000	-
(128,594)	(1,614,735)
<u>7,246,497</u>	<u>(1,614,735)</u>
435,480	3,646,266
33,392,292	-
(93,690,404)	(10,898,821)
(625,037)	-
(7,225,795)	-
(8,867,202)	-
(7,670,221)	-
(2,250)	-
7,987,361	-
59,375,000	-
(51,325,000)	-
(185,340)	-
782,565	-
<u>(67,618,551)</u>	<u>(7,252,555)</u>
<u>5,386,103</u>	<u>1,465,978</u>
<u>5,386,103</u>	<u>1,465,978</u>
54,317,378	13,765,330
<u>493,313,357</u>	<u>141,689,314</u>
<u>\$ 547,630,735</u>	<u>\$ 155,454,644</u>

PALM BEACH COUNTY, FLORIDA  
Statement of Cash Flows  
Proprietary Funds  
For the fiscal year ended September 30, 2021

	Business-type Activities -	
	Airports	Water Utilities
Reconciliation of operating income (loss) to net cash provided by operating activities:		
Operating income (loss)	\$ (8,503,499)	\$ 37,398,640
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:		
Depreciation and amortization	24,046,819	53,692,913
Equity interest in net gain of joint ventures	-	(1,420,733)
Provision for doubtful accounts	-	169,900
Miscellaneous revenue	-	-
Changes in assets, deferred outflows, liabilities, and deferred inflows:		
(Increase) decrease in accounts receivable	(566,817)	(864,159)
(Increase) decrease in due from other county funds	5,833	166,460
(Increase) decrease in due from other governments	-	1,008,143
(Increase) in inventory	(162,668)	(187,539)
(Increase) in other assets	(48,249)	(49,230)
Decrease in deferred outflows	1,406,633	4,408,662
(Increase) decrease in due from component unit	-	30,505
Increase (decrease) in vouchers payable and accrued liabilities	6,886,154	(413,001)
Increase (decrease) in due to other county funds	63,341	(79,937)
Increase in due to other governments	-	31,202
Increase in other current liabilities	127,878	-
Increase in unearned revenue	493,494	-
Increase (decrease) in customer deposits	(7,112)	447,045
Increase in insurance claims payable	-	-
(Decrease) in other long-term liabilities	-	-
Increase in deferred inflows	6,294,663	20,889,410
(Decrease) in net pension liability	(8,496,284)	(27,374,731)
(Decrease) in total OPEB liability	(26,771)	(63,636)
<b>Net cash provided by operating activities</b>	<b>\$ 21,513,415</b>	<b>\$ 87,789,914</b>
Supplemental disclosure of noncash capital and related financing activities:		
Amortization of premium on bonds, including write-off	\$ 969,776	\$ 1,193,009
Amortization of bond refunding costs	\$ -	\$ 872,931
Payables related to capital asset acquisition	\$ 6,040,069	\$ 9,428,838
Receivables related to passenger facility charges	\$ 1,619,530	\$ -
Contribution of capital assets	\$ -	\$ 12,023,937
Capitalized interest	\$ -	\$ 1,109,707
Disposal of fully depreciated capital assets	\$ 1,451,956	\$ 2,212,399
Receivables related to capital grants	\$ 2,009,711	\$ -

The notes to the financial statements are an integral part of this statement.

<u>Enterprise Funds</u>	Governmental Activities Internal Service Funds
Totals	
\$ 28,895,141	\$ 9,671,029
77,739,732	12,847,619
(1,420,733)	-
169,900	-
-	3,574,218
(1,430,976)	40,734
172,293	(1,878,082)
1,008,143	(82,720)
(350,207)	(354,193)
(97,479)	(367,674)
5,815,295	-
30,505	(107)
6,473,153	(1,185,141)
(16,596)	47,032
31,202	123
127,878	-
493,494	-
439,933	-
-	1,645,063
-	(2,791,259)
27,184,073	-
(35,871,015)	-
(90,407)	-
<u>\$ 109,303,329</u>	<u>\$ 21,166,642</u>
<u>\$ 2,162,785</u>	<u>\$ -</u>
<u>\$ 872,931</u>	<u>\$ -</u>
<u>\$ 15,468,907</u>	<u>\$ -</u>
<u>\$ 1,619,530</u>	<u>\$ -</u>
<u>\$ 12,023,937</u>	<u>\$ -</u>
<u>\$ 1,109,707</u>	<u>\$ -</u>
<u>\$ 3,664,355</u>	<u>\$ 11,405,635</u>
<u>\$ 2,009,711</u>	<u>\$ -</u>

PALM BEACH COUNTY, FLORIDA  
Statement of Fiduciary Net Position  
Custodial Funds  
September 30, 2021

	Total Custodial Funds
ASSETS	
Cash, cash equivalents, and investments	\$130,853,664
Accounts receivable, net	539,139
Due from other governments	78,418
Other assets	291
Total assets	131,471,512
LIABILITIES	
Vouchers payable and accrued liabilities	237,848
Due to other governments	67,303,369
Due to individuals	11,154,915
Total liabilities	78,696,132
NET POSITION	
Amount held for individuals, organizations, and other governments	52,775,380
Total net position	\$ 52,775,380

The notes to the financial statements are an integral part of this statement.

PALM BEACH COUNTY, FLORIDA  
Statement of Changes in Fiduciary Net Position  
Custodial Funds  
For the fiscal year ended September 30, 2021

	Total Custodial Funds
<b>ADDITIONS</b>	
Investment income	\$ 5,717
Motor vehicle tag fees	1,171,090
Taxes collected on behalf of other governments	2,874,052,351
Inmate trust	6,657,920
Seized currency and evidence	2,494,518
Tax deeds	12,957,613
Criminal cash bonds	934,675
General deposit and cash bonds	625,877
Circuit registry	112,049,081
Foreclosure sales and deposits	107,825,002
Other additions	114,696,231
Total additions	3,233,470,075
<b>DEDUCTIONS</b>	
Distributions to other governments	2,875,451,788
Inmate trust	6,612,825
Seized currency and evidence	819,901
Tax deeds	8,053,804
Courts bond	864,116
Criminal cash bonds	623,873
General deposit and cash bonds	1,178,579
Circuit registry	103,956,079
Foreclosure sales and deposits	101,317,939
Other deductions	113,170,649
Total deductions	3,212,049,553
Change in net position	21,420,522
Net position, October 1, 2020 (restated)	31,354,858
Net position, September 30, 2021	\$ 52,775,380

The notes to the financial statements are an integral part of this statement.



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**PALM BEACH COUNTY, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2021**

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**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Palm Beach County, Florida reporting entity (the County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's more significant accounting policies are described below.

**A. Financial Reporting Entity**

Palm Beach County is a political subdivision of the State of Florida pursuant to Article VIII, Section (1) of the Constitution of the State of Florida. It is governed by a seven-member elected Board of County Commissioners (the Board) which is regulated by State Statutes and a local County Charter, operating under a County Manager form of government with separation of legislative and executive functions. In addition to the members of the Board, there are five elected Constitutional Officers: The Tax Collector, Property Appraiser, Clerk & Comptroller, Sheriff, and the Supervisor of Elections. The Board and the Constitutional Officers comprise the Palm Beach County primary government.

Palm Beach County Fire-Rescue and the County Library Taxing District are dependent districts under the control of the Board of County Commissioners. They levy millages that apply to all property owners in the unincorporated portion of the County and residents of the municipalities that have elected to join the districts rather than provide the services themselves. They are reported as special revenue funds of the County.

As required by GAAP, these financial statements cover the Palm Beach County reporting entity which includes the Palm Beach County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. In accordance with GASB Statement No. 14, *The Financial Reporting Entity* and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus—an amendment of GASB Statements No. 14 and No. 34*, component units are either classified as blended component units or discretely presented component units, depending on the nature of the entity's relationship with the primary government. GASB Statement No. 14 provides the following criteria for determining whether or not an entity is a component unit of the reporting entity:

The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body and either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it and provide a financial benefit or impose a financial burden.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to



**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

the organization's resources, is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization, or is obligated in some manner for the debt of the organization.

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the primary government. In addition, any entity, for which the primary government is not financially accountable but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

In accordance with GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units: an Amendment of GASB Statement No. 14*, a government must include certain legally separate, tax-exempt entities in the government's financial reporting entity as discretely presented component units if they meet all three of the following conditions: (a) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (b) the primary government or its component units, are entitled to or have the ability to otherwise access a majority of the economic resources received or held by the separate organizations; or (c) the economic resources received or held by an individual organization that the specific primary government is entitled to, or has the ability to otherwise access, are significant to that primary government. GASB Statement No. 39 had no effect on determining the County's discretely presented component units and therefore had no effect on the financial statements. Based on the criteria specified above, the Palm Beach County reporting entity includes both blended component units and discretely presented component units.

### **Blended Component Units**

The following organization is presented as a blended component unit because either (a) the organization's governing body is substantially the same as the governing body of the County and (1) there is a financial benefit or burden relationship between the primary government and component unit or (2) management of the primary government has operational responsibility, (b) the organization provides services almost entirely to the primary government and (c) the component unit's total debt outstanding is expected to be repaid entirely or almost entirely with resources of the primary government.

**Transportation Authority (Palm Tran, Inc.)** – This corporation was created by Palm Beach County Resolution 95-1636D pursuant to Chapter 617, Florida Statutes. Its purpose is to operate for the advancement of public transportation and lessening the burden on Palm Beach County to provide a transportation system. The Board of Palm Tran, Inc. consists of the seven members of the Board of County Commissioners of Palm Beach County. The bylaws provide that the corporation shall have a president to act as the corporation's chief executive officer who shall be the County Administrator, a secretary/treasurer who shall be the Clerk to the Board of County Commissioners or a deputy clerk designated for such purposes, and an executive director who shall be responsible for the day to day management and operations of the corporation. Palm Tran, Inc. is reported as a special revenue fund.

**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**Discretely Presented Component Units**

The Component Unit columns in the basic financial statements include the financial data of the County's discretely presented Component Units. They are reported in separate columns to emphasize that they are legally separate from the County. The following organizations are included in the reporting entity because the primary government (1) appointed a voting majority of the organization's board, (2) is able to impose its will on the organization, and (3) the organization provides services to the citizenry of Palm Beach County.

Additionally, as a result of GASB Statement No. 61, the following three (3) component units do not qualify to be reported as blended component units because (a) the governing body is not substantially the same as the primary government and (1) The Primary Government and the Component Unit are *not* financially interdependent (i.e. there is not a relationship of potential financial benefit or burden between them) and (2) Management is *not* responsible for the day-to-day operations of the component unit (i.e. operational responsibility), (b) the component unit does not provide services entirely or almost entirely to the primary government, and (c) the component unit's total debt outstanding is not expected to be repaid entirely or almost entirely with resources of the primary government.

**Housing Finance Authority of Palm Beach County, Florida (HFA)** – This public authority was created by Palm Beach County Ordinance 79-3 pursuant to Chapter 159, Florida Statutes, as amended and supplemented. It was created to alleviate the shortage of housing available at affordable rates in Palm Beach County and the shortage of capital for investments in such housing. The HFA has the power to issue single family and multi-family revenue bonds to finance the purchase of housing by families of low and moderate income through investing in mortgage loans to eligible families. The HFA is a discretely presented component unit because the Board of County Commissioners (BOCC) appoints the members of the HFA governing body and because the BOCC is able to impose its will on the HFA. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA.

**Westgate/Belvedere Homes Community Redevelopment Agency (CRA)** – This agency was created by Palm Beach County Resolution 89-649 pursuant to Section 163.355, Florida Statutes. It was created in order to develop and revitalize the blighted area known as Westgate/Belvedere Homes with intent to benefit Palm Beach County as a whole by returning improved property to the County's tax base. The CRA has the power to issue redevelopment revenue bonds from time to time to finance its undertaking of community redevelopment to the designated area. The CRA is a discretely presented component unit because the BOCC appoints the members of the CRA governing body and because there also is a financial benefit/burden relationship with the County since the creation of the CRA allows tax increment financing to implement the provisions of the County's Redevelopment Plan to rehabilitate the Redevelopment Area. Also, the County has agreed to fund any deficiency in the reserve fund of the CRA's Redevelopment Revenue Bonds.

**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**Solid Waste Authority of Palm Beach County (SWA)** – The SWA is a dependent special district created by the Florida Legislature under the Palm Beach County Solid Waste Act, Chapter 75-473, Laws of Florida, Special Acts of 1975, as amended and supplemented (the Act). The Act gives the SWA the power to construct and operate solid waste disposal facilities sufficient to effectively manage all solid waste generated in Palm Beach County. Additionally, the Act provides the SWA with the jurisdiction to collect waste throughout the unincorporated areas of the County, which is handled by private haulers under contract with the SWA. The SWA is a discretely presented component unit because the SWA is governed by a seven-member board, consisting of the Board of County Commissioners of Palm Beach County and is financially accountable for the operations of the SWA. The SWA is reported as a proprietary fund type.

Complete financial statements for each of the individual component units may be obtained at the respective entity’s administrative offices as follows:

Westgate/Belvedere Homes Community  
Redevelopment Agency  
1280 North Congress Ave, Suite 215  
West Palm Beach, FL 33409

Housing Finance Authority  
of Palm Beach County  
100 Australian Ave, Suite 410  
West Palm Beach, FL 33406

Solid Waste Authority  
of Palm Beach County  
7501 North Jog Road  
West Palm Beach, FL 33412

**Related Organizations**

The County’s officials are also responsible for appointing the members of the boards of other organizations, but the County’s accountability for these organizations do not extend beyond making the appointments.

The following organizations are related organizations, which have not been included in the reporting entity:

**Palm Beach County Educational Facilities Authority (PBCEFA)** – This organization was created by Palm Beach County Resolution 79-1493 pursuant to Chapter 243.18, Florida Statutes. Members of the PBCEFA are appointed by the Board of County Commissioners of Palm Beach County, but the County does not provide funding, has no obligation for the debt issued by the authority and cannot impose its will.

**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**Palm Beach County Health Facilities Authority (PBCHFA)** – This organization was created pursuant to Part III – Chapter 154, Florida Statutes, and by Ordinance 77-379 and 77-398 adopted by the Board of County Commissioners. Members of the PBCHFA are appointed by the Board of County Commissioners of Palm Beach County, but the County does not provide the funding, has no obligation for the debt issued by the authority and cannot impose its will.

**Palm Beach County Workforce Development Board, Inc. (WDB)** – The WDB was created pursuant to Palm Beach County Resolution 96-805D, as amended by Resolutions 96-1539D and 97-510Dm as a result of the enactment by the Florida Legislature of the Workforce Florida Act of 1996. Members of the WDB are appointed by the Board of County Commissioners of Palm Beach County, but the County does not provide the funding, has no obligation for the debt issued by the board and cannot impose its will.

### **Equity Joint Ventures**

#### **East Central Regional Wastewater Facility**

Palm Beach County has a thirty-year joint interlocal agreement (the Agreement) with four municipalities for the East Central Regional Wastewater Facility (the Facility). The Facility was created to receive, treat and dispose of sewage generated within each municipality and the County. Under GAAP, the County is required to account for this joint venture using the equity method. Accordingly, the County recorded its initial investment at cost and is required to record its proportionate share of the Facility's income or loss as well as additional contributions made or distributions received. Palm Beach County's interest in the joint venture is recorded in the County's Water Utilities Enterprise Fund. As of September 30, 2020, the date of the most recent audited financial statements, the Facility had total assets and deferred outflows of \$352,314,851 and total net position of \$171,533,420 including \$121,831,882 invested in capital, net of related debt, and \$5,430,631 of unrestricted net position. September 30, 2021 amounts are expected to approximate the above figures. As of September 30, 2021, the County's investment in this joint venture was \$62.5 million.

The Agreement provides for the establishment of a board comprised of one representative from each participating entity, with the City of West Palm Beach being designated to administer and operate the Facility. The Facility's board has the authority to accept and disburse funds, approve an annual budget, transact business, enter into contracts and decide all other matters related to the Facility.

The proportionate share for each entity is determined by the reserve capacity of the Facility allocated to each participant. At September 30, 2021, Palm Beach County had a 34.29% interest.

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The participants and each entity's interest at September 30, 2021 are as follows:

PARTICIPANT	RESERVE CAPACITY PERCENTAGES
City of West Palm Beach	29.29%
Palm Beach County	34.29%
City of Lake Worth	16.43%
City of Riviera Beach	11.42%
Town of Palm Beach	8.57%
TOTAL	100.00%

Separate financial statements for the Facility may be obtained at the following address:

East Central Regional Wastewater Facilities  
City of West Palm Beach  
P.O. Box 3506  
West Palm Beach, FL 33402

**Biosolids Processing and Recycling Facility**

The Board of County Commissioners, on behalf of the Water Utilities Department (WUD), has an interlocal agreement with the Solid Waste Authority (SWA) to fund a portion of the cost to design, build, and operate a Biosolids Processing and Recycling Facility (BPF). The BPF processes certain wastewater treatment residuals (biosolids) and is necessary to comply with increasingly stringent environmental regulations that have significantly decreased the number of land application sites available. Bulk land application was the method of disposing of the biosolids.

The agreement is for a period of twenty years beginning with the August 1, 2009 operations commencement. Upon the conclusion of the term of the agreement, the BPF will remain the property of SWA with each participating entity owning its share of the BPF, in perpetuity, for the life of the plant. Under accounting principles generally accepted in the United States of America, WUD is required to account for this arrangement as a joint venture. Therefore, an asset is reported on the WUD financial statements under the caption "Investment in Joint Ventures".

Since the BPF agreement does not state that the participants are to share in the profits and losses of the joint venture, the investment in joint venture account will not be adjusted to reflect the joint venture's results of operations. Rather, the investment in joint venture will be amortized using the

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straight-line method over the twenty-year life of the agreement. WUD's 27.5% share resulted in pro rata obligations of \$9.2 million for construction costs and \$580,000 annually for operating expenses for the twenty-year period. In July 2013, WUD sold excess capacity shares in the BPF to the ECR, leaving WUD with a 17.82% pro-rata share in the BPF's capacity. This amount was recorded as a reduction of WUD's investment in joint venture. WUD's total operating costs were \$1,098,800 for the year ended September 30, 2021. As of September 30, 2021, the County's investment in the BPF is \$2.5 million, which is shown as an asset – investment in joint ventures – on the statement of net position.

No separate financial statements are prepared for the BPF which is reported as part of SWA operations. SWA financial statements may be obtained from their office at 7501 North Jog Road, West Palm Beach, Florida, 33412.

**Sunshine State Governmental Financing Commission**

The Sunshine State Governmental Financing Commission (the Commission) was created in November 1985. As a joint venture among the member governmental units, the Commission enables a limited number of qualifying governments to participate in pooled debt financing with pricing and cost structures not normally available to governmental entities acting individually. The County has no current borrowings from the Commission. The County has no equity interest in this joint venture.

Financial Statements may be obtained from the Commission.

**B. Basic Financial Statements**

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements and notes to the financial statements.

**Government-wide financial statements** - The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting. The Statement of Net Position presents information on all of the assets and deferred outflows and liabilities and deferred inflows of the County as a whole, excluding fiduciary funds. The difference between assets and deferred outflows and liabilities and deferred inflows is reported as net position. Changes in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the Statement of Activities will have cash flows in future fiscal periods. For example, uncollected taxes are reported as revenues although cash receipts will occur in the future. Unused vacation leave results in an expense although related cash outflows will occur in the future.

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The government-wide financial statements presentation distinguishes between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services and culture and recreation. The business-type activities of the County include the Water Utilities Department and the Department of Airports.

The government-wide financial statements include not only the County itself (the primary government) but also its discretely presented component units, the legally separate entities for which the County is financially accountable.

**Fund financial statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the funds of the County may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** – Most of the County’s basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County’s general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial resources. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County’s programs. The governmental fund category includes the general fund, special revenue funds, debt service funds, and capital project funds. There is a reconciliation of the governmental activities presented in the Statement of Net Position and the Statement of Activities to the governmental funds presented in the fund financial statements.

The following are definitions of the governmental fund types:

**General Fund:** Used to account for and report all financial resources not accounted for and reported in another fund.

**Special Revenue Funds:** Used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The restricted or committed proceeds of specific revenue sources should be expected to continue to comprise a substantial portion of the inflows reported in the fund. The county uses a minimum of 50% as its definition of substantial.

**Capital Projects Funds:** Used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction

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of capital facilities and other capital assets. Capital projects funds exclude those types of capital related outflows financed by proprietary funds or assets that will be held in trust for individuals, private organizations or other governments.

**Debt Service Funds:** Used for and reports financial resources that are restricted, committed or assigned to expenditures for principal and interest.

The following is a description of the County's major governmental funds:

The **General Fund** is the primary operating fund of the County. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into the following categories representing each of the elected officials of the County: BOCC, Sheriff, Clerk & Comptroller, Tax Collector, Property Appraiser and the Supervisor of Elections.

*Special Revenue Funds:*

The **Palm Tran Special Revenue Fund** is used to account for the activities related to the operation of the County-owned public bus transportation system. Although this fund does not meet the test as a major fund based on quantitative calculations, County management has deemed it to be a major fund for consistency purposes as well as for public interest.

The **Fire Rescue Special Revenue Fund** is used to account for ad valorem taxes and other revenues designated for fire rescue services.

The **COVID-19 Special Revenue Fund** is to account for activities related to the funding received from the U.S Treasury and other sources under the CARES Act for COVID-19 as well as the distribution of these funds to individuals and businesses.

*Capital Projects Funds:*

The **Road Program Capital Projects Fund** is used to account for costs related to the design and acquisition of rights of way and the construction of improvements to the County's major thoroughfare road system, primarily represented by the County's Five-Year Road Program.

The **General Government Capital Projects Fund** is used to account for costs of capital improvements not included in any other category. Based on the nature of this fund's activities, management has determined it is particularly important to the financial statement users and for consistency from year to year.

All other nonmajor governmental funds are aggregated into a single column for presentation purposes.

**Proprietary Funds** – The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Utilities



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Department and the Department of Airports. These two operations are considered to be major proprietary funds of the County. Internal Service Funds are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for Fleet Management and Risk Management programs. These programs are included in the governmental activities column of the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The measurement focus is based on changes in economic resources. The three internal service funds are aggregated into a single column for presentation in the proprietary fund financial statements. The County's two major proprietary funds are described below:

The **Water Utilities Department Fund** is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations and maintenance.

The **Department of Airports Fund** is used to account for the operations of the four County-owned airports – Palm Beach International Airport in West Palm Beach and three general aviation airports located in Palm Beach Gardens, Lantana and Pahokee.

**Fiduciary Funds** account for resources held for the benefit of parties outside the government. Custodial funds are used to account for resources held by the government as an agent for individuals, private organizations, and other governments. Assets held include cash bonds, purchasing bid bonds, security deposits, fines and forfeitures, tax deeds, tax payments, and license and registration payments. These funds are not included in the government-wide financial statements because the resources in these funds are not available to support the County's own programs.

### **C. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment for transactions is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets and deferred outflows less current liabilities and deferred inflows) or economic resources (all assets and deferred outflows and liabilities and deferred inflows). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

The government-wide and proprietary fund financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. The Fiduciary fund financial statements are presented using the accrual basis of accounting.

With the economic resources measurement focus, all assets and deferred outflows and liabilities and deferred inflows associated with the operation of these funds are included on the balance sheet.

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With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net position. Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred inflows are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing resources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. For this purpose, the County considers revenue to be available if they are collected within 60 days of year-end, with the exception of intergovernmental revenue associated with Palm Tran Special Revenue Fund, which considers revenue to be available if collected within 180 days. Revenues not considered available are recorded as deferred inflows. Property taxes (when levied for, intergovernmental revenue when all eligibility requirements have been met), franchise fees, utility taxes, licenses and permits, charges for services, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures generally are recorded when a liability is incurred; however, debt service expenditures, as well as expenditures related to pensions, compensated absences, claims and judgments, and other postemployment benefits are recorded only when payment is due.

**D. Implementation of New Governmental Accounting Standards Board (GASB) Statements**

The County implemented the following GASB Statements during the fiscal year ended September 30, 2021:

- GASB Statement No. 84, “*Fiduciary Activities*”. This Statement provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and establishes criteria for identifying fiduciary activities of all state and local governments.
- GASB Statement No. 90, “*Majority equity interests – An amendment of GASB Statements No. 14 and No 61*”. The primary objective of this Statement is to improve the consistency of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units.
- GASB Statement No. 98, “*The Annual Comprehensive Financial Report*”. This Statement establishes the term *annual comprehensive financial report* and its acronym *ACFR*. The new term and acronym replace instances of *comprehensive annual financial report* and its acronym in generally accepted accounting principles for state and local governments.

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**E. Unadopted GASB Statements**

GASB has also issued new statements effective in future years. Management has not completed its analysis of the effects, if any, of these GASB Statements on the financial statements of the County.

- GASB Statement No. 87, “*Leases*”. This Statement outlines new guidance that establishes a single approach to accounting for and reporting leases by state and local governments. The goal is to better align reporting these leases with their particular situations, as well as provide greater transparency and usefulness of financial statements. This Statement is effective for the fiscal year ending September 30, 2022.
- GASB Statement No. 89, “*Accounting for Interest Cost Incurred Before the End of a Construction Period*.” The primary objective of this Statement is to (1) enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period, and (2) simplify accounting for interest cost incurred before the end of a construction period. This Statement is effective for the fiscal year ending September 30, 2022.
- GASB Statement No. 91, “*Conduit Debt Obligations*”. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. This Statement is effective for the fiscal year ending September 30, 2023.
- GASB Statement No. 92, “*Omnibus 2020*”. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement is effective for the fiscal year ending September 30, 2022.
- GASB Statement No. 93, “*Replacement of Interbank Offered Rates*”. This Statement will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature by addressing the accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate (IBOR) for agreements in which variable payments made or received depend on an IBOR. The requirements of this Statement related to the removal of LIBOR as an appropriate benchmark interest rate are effective for the fiscal year ending September 30, 2022.

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**F. Cash and Investments**

**Deposits**

All deposits are held in qualified public depositories pursuant to the Florida Statutes, Chapter 280, "Florida Security for Public Deposits Act" and are covered by either federal depository insurance or collateral held by the Chief Financial Officer of Florida. In the event of a default by a qualified public depository, all claims for government deposits would be satisfied by the Chief Financial Officer of Florida from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool.

**Cash Equivalents**

Highly liquid investments with maturities of three months or less when purchased are reported as cash equivalents. The County maintains an internal investment pool for substantially all funds. Earnings are allocated daily to each fund based on their equity balances in the pool. Each fund reports their equity in the County's internal investment pool as a cash equivalent.

**Investments**

All investments are reported at fair value except for the money market funds and commercial paper, which are reported at amortized cost as permitted by GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

Although the investments in the Florida Local Government Investment Trust Short Term Bond Fund and the Florida Cooperative Liquid Assets Securities System are external investment pools, both pools do not meet the criteria as established by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, to be reported at amortized cost. In particular, these pools are not operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. Hence, the fair value of the County's balance in these pools is determined by the fair value per share of each pool's underlying portfolio as permitted by GASB Statement No. 31.

Additionally, the County categorizes its applicable fair value measurements within the fair value hierarchy established in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Types and amounts of investments held at fiscal year-end are described in a subsequent note. Normally excluded from GASB Statement No. 72 hierarchy reporting are cash equivalent investments, certificates of deposit, money market funds, commercial paper, and time deposit-like foreign bonds.

State statutes and local ordinances authorize County investments in obligations of the U.S. Government, its agencies and instrumentalities, repurchase agreements, interest-bearing time deposits, savings accounts, Florida Prime Investment Pool (formerly known as the Local

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Government Surplus funds Trust Fund LGIP administered by the State Board of Administration), the Florida Local Government Investment Trust (FLGIT), collateralized mortgage obligations (CMO), certain corporate securities, instruments backed by the full faith and credit of the State of Israel, bankers acceptances, and money market mutual funds.

State statutes authorize Solid Waste Authority (SWA) investments in the Florida Prime Investment Pool (formerly known as the Local Government Surplus funds Trust Fund LGIP administered by the State Board of Administration), interest-bearing time deposits, savings accounts, negotiable direct obligations of or obligations unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, the Federal Home Loan Mortgage Corporation, the Federal Home Loan Bank or its districts, interest rate swap agreements, and obligations guaranteed by the Government National Mortgage Association and obligations of the Federal National Mortgage Association and mutual funds limited to U.S. Government securities.

The following external investment pools are not SEC-registered:

The *Florida Local Government Investment Trust* (FLGIT) is a local government investment pool developed jointly by the Florida Association of Court Clerks and the Florida Association of Counties. The FLGIT has no regulatory oversight but has been recognized by an Internal Revenue Service private letter ruling as a tax-exempt organization, has received a Standard and Poor's rating and is governed by a six-member Board of Trustees. The County invests in the Short-Term Bond fund. The share price of this investment represents the fair value of the fund's underlying investments.

The *Florida Cooperative Liquid Assets Securities System* (FLCLASS) is an independent local government investment pool open to all political subdivisions, instrumentalities of political subdivisions, and State agencies in the State of Florida. FLCLASS is supervised by an appointed Board of Trustees comprised of eligible participants of the FLCLASS program. As of September 30, 2016, the Board consisted of four members. The Board appoints an external Investment Advisor-Administrator, as well as a Custodian. FLCLASS has been rated AAA by Standard and Poor's rating. The share price of this investment represents the fair value of the fund's underlying investments.

Additional information is provided in the Cash and Investments Note.

#### **G. Accounts and Other Receivables**

Accounts receivable are recorded net of allowances for bad debts. Allowance for uncollectible receivables is based upon historical trends and the periodic aging of receivables. These allowances relate to the enterprise funds and are not significant. Billings to water utility customers are based on metered consumption which is determined at various dates each month. Estimated unbilled consumption at year-end is recognized as revenue in the Water Utilities Fund. Other receivables include low-income housing loans to individuals and developers, a loan to the convention center and a contribution receivable from FAU as part of the Scripps project and Fire Rescue ambulatory services. The allowance for uncollectible receivables for Fire Rescue services is based on historic

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trends and analysis of current economic factors. As of September 30, 2021, there was an allowance of \$22.2 million for these receivables.

**H. Inventories and Prepaid Items**

Inventories consisting primarily of materials and supplies are stated at cost based upon the first-in, first-out method. Purchases of inventories for governmental funds are reported as expenditures in the period purchased, except for the Sheriff, which is accounted for using the consumption method. Inventories for governmental fund types, which use the purchases method, are reported on the governmental funds balance sheet as an asset of the fund with a corresponding amount recorded as non-spendable fund balance. Inventories of proprietary type funds are reported as an expense when consumed in the operations of the fund.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Expenditures for insurance and similar services extending over more than one accounting period are accounted for as expenditures of the period of acquisition, except for the Sheriff, which is accounted for using the consumption method.

**I. Restricted Assets**

Assets are reported separately as ‘restricted’ in proprietary funds and the entity-wide statement of net position when restrictions on asset use change the nature or normal understanding of the availability of the asset. Consistent with this principle, the following assets are reported as restricted assets:

1. Assets that are restricted as to withdrawal or use for other than current operations.
2. Assets that are restricted for expenditure in the acquisition or construction of noncurrent assets.

**J. Capital Assets**

Property, plant, and equipment and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems) are reported in the applicable governmental or business-type activities columns of the government-wide financial statements and proprietary fund financial statements. All work in process for the current and prior fiscal years has been capitalized as Construction in Progress as the related projects have not yet been completed. Capital assets are defined as those assets with an initial, individual cost of over \$5,000. Contributed capital assets are recorded at their estimated acquisition value at the time received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. In addition, for business-type activities and enterprise funds, net interest costs are capitalized on projects during the construction period.

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Depreciation is calculated using the straight-line method over estimated useful lives as follows:

<u>Asset Classification</u>	<u>Estimated Useful Life (In Years)</u>
Buildings, Utility Plants and Systems	10-50
Furniture, Fixtures and Equipment	2-15
Improvements Other Than Buildings	5-40
Infrastructure	20-30

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets.

Goodwill is determined based on the difference between the acquisition price and the fair value of all assets acquired. Amortization of goodwill related to the utility system acquisition is also computed on the straight-line method. The Water Utilities Department has two items of goodwill: 1) the goodwill resulting from the acquisition of the Village of Royal Palm Beach’s Utility System is amortized over 30 years which represents the period the bonds issued to fund the acquisition will be outstanding, and 2) the goodwill resulting from the acquisition of the Indian Trail Improvement District Utility System is amortized over 40 years.

**K. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources that represents a consumption of net position applicable to a future period and pension contributions subsequent to the measurement date and will not be recognized as outflows or resources (expense/expenditure) until that time. The pension related deferred outflows of resources in the Statement of Net Position represents the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension plan investments, changes in the proportion and differences between the County’s contributions and proportionate share of contributions relating to pension plans. The OPEB related deferred outflows of resources represent the net difference between projected and actual earnings on OPEB plan investments and differences between expected and actual experience. The County has also reported the deferred loss on refunding of debt in this category. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. All of these deferred outflows are reported in the government-wide statement of net position and the proprietary funds statement of net position.

In addition to liabilities, the Statement of Net Position includes a separate section for deferred inflows of resources, which represents an acquisition of net position that applies to a future period and will not be recognized as an inflow (revenue) until that time. The pension related deferred inflows of resources in the Statement of Net Position represents the difference between expected and actual experience, changes in assumptions, the net difference between projected and actual

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earnings on pension plan investments, changes in the proportion and differences between the County's contributions and proportionate share of contributions relating to pension plans. The OPEB related deferred inflows of resources represent changes in assumptions or other inputs and the net difference between projected and actual earnings on OPEB plan investments. These deferred inflows related to pensions, OPEB and deferred gains on refunding in the government-wide statement of net position and the proprietary funds statement of net position. The County also reports deferred inflows related to unavailable revenue in the governmental funds balance sheet.

**L. Compensated Absences**

In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. Vacation leave is accrued as a liability as the benefits are earned by the employees. Sick leave is also accrued as a liability as the benefits are earned by the employees, but only to the extent that it is probable that the County will compensate the employees for the benefits through cash payments at termination or retirement.

Under the accrual basis of accounting used in the government-wide financial statements and the separate proprietary fund financial statements, the entire compensated absences liability (long-term and short-term) is reported when earned as described above. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignation and retirements.

**M. Amortization of Discount/Premium on Bonds and Debt Issuance Costs**

Amortization of discount and premium on bonds is determined by using the outstanding principal method over the life of the related debt. The amortization of discount or premium is recorded as an adjustment to interest expense. Bonds payable are reported net of the applicable bond discount or premium. In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued and premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Bond issuing costs are expensed when incurred. In the fund financial statements, governmental fund types recognize bond issuance costs during the current period as debt service expenditures.

**N. Self-Insurance**

The County maintains a Risk Management (Workers' Compensation) self-insurance program, a Casualty self-insurance program, and an Employee health self-insurance program which are accounted for as internal service funds. The County has elected to essentially self-insure itself for health benefits to County employees and employees of component units of the County electing to participate in the plan. The plan covers approximately 4,500 participants.

The three-(3) self-insurance programs are designed to be self-sustaining through actuarially determined premiums established annually to cover expected claims, administration and a margin



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for unexpected losses or expenses. Claims are recorded as incurred with an estimate added at year-end based on an actuarially determined estimate of incurred but not reported claims.

**O. Pensions and Other Post-Employment Benefits Disclosure**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS), Health Insurance Subsidy (HIS) deferred benefit plans, and the Palm Tran and Lantana plans additions to/deductions from all three plans fiduciary net position have been determined on the same basis as they are reported by the plans and are recorded in the government-wide and proprietary fund statements. For this purpose, benefit payments (including refunds of employee contributions), are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The County applies GASB Statement No. 75, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, for the measurement, recognition, and display of OPEB expenditures or expenses, liabilities and assets as discussed in a subsequent note.

**P. Elimination of Internal Activity**

In the government-wide Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category is eliminated. Interfund activity between governmental and business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services would distort the functional expenses presented in the Statement of Activities.

**Q. Program Revenues**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

**R. Budgets**

**BOARD OF COUNTY COMMISSIONERS**

Pursuant to Chapter 129, Florida Statutes, General Budget Policies, the following procedures are followed by the Board of County Commissioners in establishing, adopting and maintaining the operating budget:

1. On or before July 15, the County Administrator, through the Office of Financial Management and Budget (OFMB) submits to the Board of County Commissioners a tentative budget for the fiscal year commencing the following October 1. This is a detailed

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plan outlining all programs and estimated departmental revenues and expenditures for the upcoming year.

2. Taxpayers are informed of the proposed budget and tentative millage rates through advertising and public hearings which are held to elicit taxpayer comments.
3. The budget is legally adopted through Board of County Commission action for the fiscal year beginning October 1.
4. The Board at any time within a fiscal year may amend a budget for that year as follows:
  - a. Appropriations for expenditures in any fund may be decreased and other appropriations in the same fund correspondingly increased by action recorded in the minutes, provided that the total of the appropriations of the fund are not changed. The Board of County Commissioners, however, may establish procedures by which the designated budget officer may authorize certain intradepartmental budget amendments, provided that the total appropriation of the department shall not be changed.
  - b. Appropriations from reserves may be made to increase appropriations by resolution of the Board, but no expenditures shall be directly charged to any reserve.
  - c. A receipt from a source not anticipated in the budget and received for a particular purpose including, but not limited to, grants, donations, gifts or reimbursements for damages may, by resolution of the Board recorded in its minutes, be appropriated and expended for that purpose, in addition to the appropriations and expenditures provided for in the budget. Such receipts and appropriations shall be added to the budget in the proper fund. During fiscal year 2021, supplemental appropriations amounted to a net increase of \$1.067 billion or approximately 20% of the original budget.
5. It is unlawful for the Board to expend or contract for the expenditures in any fiscal year more than the amount budgeted in each individual fund's budget, and in no case shall the total appropriations of any budget be exceeded. In addition, to comply with the above statutory requirements, the Board of County Commissioners has elected to adopt management controls and approved guidelines, which provide for the budget to be controlled at a detail level greater than the statutory level of control. The effective legal budgetary control is at the department level for the General Fund and special revenue funds with approved budgets which is reflected in the budget to actual statements presented in the fund financial statements section and the combining and individual fund statements and schedules section. It should be noted that in some instances the name of the Special Revenue fund reflects the department such that further department breakout in the budget to actual schedule is not necessary – an example of this would be the Library Taxing District Special Revenue Fund. Also, concerning debt service and capital project funds with annually appropriated budgets, the effective legal budgetary control is at the fund level, which is reflected in the budget to actual schedule presentation. Annual budgets are

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legally adopted for all governmental and proprietary fund types. Budgetary comparisons presented herein are on a basis consistent with GAAP.

**CLERK OF THE CIRCUIT COURT**

Chapter 218.35, Florida Statutes, governs the preparation, adoption and administration of the Clerk & Comptroller's (the Clerk) annual budget. The Clerk, as county fee officer, establishes an annual budget for his office, which clearly reflects the revenues available to the office and the functions for which the money is to be expended.

The Clerk, functioning in his capacity as Clerk of the Circuit and County Courts and as Clerk of the Board of County Commissioners, prepares his budget in two parts:

1. The budget for funds necessary to perform court-related functions as provided for in Florida Statute 28.36, which details the methodologies used to apportion costs between court-related and non-court-related functions performed by the Clerk.
2. The budget relating to the requirements of the Clerk as Clerk of the Board of County Commissioners, County Auditor, and Custodian or Treasurer of all county funds and other county related duties.

**SHERIFF**

Chapter 30.49, Florida Statutes, governs the preparation, adoption and administration of the Sheriff's annual budget. By May 1 each year, the Sheriff shall certify to the Board a proposed budget of expenditures for performing the duties of his office for the ensuing fiscal year. The Sheriff's budget is legally adopted by Board of County Commission action for the fiscal year beginning October 1.

**TAX COLLECTOR AND PROPERTY APPRAISER**

Chapter 195.087, Florida Statutes, governs the preparation, adoption and administration of the budgets of the Tax Collector and Property Appraiser. On or before a legally designated date each year, the Tax Collector and the Property Appraiser shall submit to the Florida Department of Revenue a budget for the ensuing fiscal year. A copy of such budget shall be furnished at the same time to the Board of County Commissioners. Final approval of the budgets is given by the Florida Department of Revenue.

**SUPERVISOR OF ELECTIONS**

Chapter 129, (sections .02 and .202), Florida Statutes, governs the preparation, adoption and administration of the budget of the Supervisor of Elections. On or before June 1 of each year, the Supervisor of Elections shall submit to the Board of County Commissioners a tentative budget for the ensuing fiscal year. However, the Board of County Commissioners of Palm Beach County, by resolution R-95-1195, requires the tentative budget to be submitted by May 1 of each year.

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**S. Encumbrances**

The County uses encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded to assign that portion of the applicable appropriation. Encumbrances represent the estimated amount of expenditures ultimately to result if unperformed contracts and open purchase orders are completed. Although encumbrances lapse at year-end, it is the County's intention to substantially honor these encumbrances under the authority provided in the subsequent year's budget. Refer to the Commitments Note for more information.

**T. Operating versus Non-Operating Revenues and Expenses**

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. The principal operating revenues of the County's Enterprise and Internal Service funds are charges to customers for sales and services. Operating revenues for the Enterprise funds include water and wastewater service fees, as well as airport fees and charges. For the Internal Service funds, operating revenues include charges to other departments for various maintenance, communications and insurance services. Operating expenses for the Enterprise and Internal Service funds include costs of sales and services, administrative fees, insurance payments and depreciation. All revenues and expenses not meeting this definition are considered non-operating items.

**U. Fund Balance**

Fund balances are reported in classifications based on whether the amounts are non-spendable or spendable.

Non-spendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Spendable amounts are classified based on the extent to which there are external and/or internal constraints in how the fund balance amounts may be spent.

Amounts that are restricted to specific purposes either by constraints (a) placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation are classified as restricted fund balances.

Amounts that are constrained for specific purposes that are internally imposed by the County's highest level of decision-making authority, the BOCC, are classified as committed fund balances. Formal action in the form of a County Ordinance must be taken by the BOCC prior to the end of the fiscal year. The same formal action must be taken by the BOCC to remove or change the limitations placed on the funds.

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Amounts that are constrained by the County's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by the County Administrator. Palm Beach County is a Charter County and operates under a County Manager form of Government (as previously stated in Note 1, Section A, *Financial Reporting Entity*). The Charter of Palm Beach County, Florida, Article II, Sections 2.1 and 2.4 provide for the County Administrator to assign fund balance. As such, the County Administrator is responsible for preparing and managing the County's budget along with the establishment and classification of all its funds.

Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. Unassigned fund balance also includes any deficit fund balance of other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. When unrestricted resources are available for use it is the County's policy to use committed resources first, then assigned resources and then unassigned resources as they are needed.

The County has not formally adopted a minimum fund balance policy.

#### **V. Net Position**

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is comprised of three categories:

*Net Investment in Capital Assets* – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition and any related deferred inflows or outflows from refunding of debt, construction or improvement of these assets reduce the balance in this category.

*Restricted Net Position* - This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted Net Position* – This category represents net position that does not meet the definition of “net investment in capital assets” or “restricted”.

#### **W. Property Tax**

Taxes in Palm Beach County are levied by the Board of County Commissioners for the County. The millage levies are determined on the basis of estimates of revenue needs and the total taxable valuations within the jurisdiction of the Board of County Commissioners. No aggregate ad valorem tax millage in excess of 10 mills on the dollar is levied against property of the County as specified in Chapter 200.071, Florida Statutes.

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Each year the total taxable valuation is established by the County Property Appraiser and the list of property assessments is submitted to the State Department of Revenue for approval. County ad valorem taxes are a lien on the property against which they are assessed from January 1 of the year of assessment until paid or barred by operation of law (statute of limitations). Taxes are levied on October 1, become due and payable on November 1 of each year, or as soon thereafter as the assessment roll is opened for collection, and are delinquent on April 1 of the following year.

Discounts for payment prior to April 1st were determined as follows:

4%	if paid by November 30th
3%	if paid by December 31st
2%	if paid by January 31st
1%	if paid by February 28th

Pursuant to Florida law, the Tax Collector advertises and sells tax certificates on all real property for which there are unpaid taxes. Accordingly, there is no property taxes receivable as of September 30, 2021.

**X. Interest Costs**

Interest cost incurred by proprietary funds for the fiscal year ended September 30, 2021 amounted to \$6,369,717, of which \$1,109,707 was capitalized.

**Y. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

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**2. CASH AND INVESTMENTS**

Additional cash and investment information is provided in Note 1, paragraph F (Summary of Significant Accounting Policies - Cash and Investments).

At September 30, 2021, cash and investments consisted of the following:

	<u>Bank Balance</u>	<u>Carrying Value</u>	<u>Investments</u>
Deposits in Financial Institutions	\$ 373,272,690	\$ 326,959,310	\$ -
Cash on Hand		298,204	-
Internal Investment Pool		2,580,536,684	2,579,353,205
Business-Type Activities/ Constitutional Officers Cash Equivalents:			
Money Market Funds		63,082,051	63,082,051
Small Business Administration		928,535	928,535
Total		<u>\$ 2,971,804,784</u>	<u>\$ 2,643,363,791</u>

The carrying value of the internal investment pool includes cash, accrued interest receivable, and investments. Cash and investments are reported in the financial statements as follows:

Statement of Net Position

Primary Government

Cash, Cash Equivalents & Investments	\$ 1,941,258,488	
Restricted Cash, Cash Equivalents & Investments	<u>899,692,632</u>	
		<u>\$ 2,840,951,120</u>

Fiduciary Funds

Cash & Cash Equivalents	<u>\$ 130,853,664</u>	
		<u>130,853,664</u>
		<u>\$ 2,971,804,784</u>

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Investment Type	Amount	Effective Duration in Years		
		Less Than 2 Years	2 Years but Less Than 5 Years	5 Years but Less Than 10 Years
<b>Investments Subject to Interest Rate Risk:</b>				
Small Business Administration	\$ 258,713,583	\$ 258,713,583	\$ -	\$ -
Florida Local Govt Investment Trust	11,381,525	11,381,525	-	-
Florida Coop. Liquid Assets Securities System	2,103,108	2,103,108	-	-
<b>Business-Type Activities/Constitutional Officers:</b>				
Small Business Administration	928,535	928,535	-	-
	<u>273,126,751</u>	<u>\$ 273,126,751</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Other Investments:</b>				
Certificates of Deposit	1,011,677,467			
State of Israel Bonds*	115,000,000			
Bank Money Market Accounts	1,108,386,620			
Money Market Funds	64,649,642			
Cash and Receivables	7,441,260			
<b>Business-Type Activities/Constitutional Officers Cash Equivalents:</b>				
Money Market Funds	63,082,051			
	<u>\$ 2,643,363,791</u>			

\*The State of Israel Bonds are carried at historic cost and not priced in the open market. They are purchased directly from the State of Israel.

GASB Statement No. 72, *Fair Value Measurement and Application*, requires the County to categorize the fair value measurements of its applicable investments within the fair value hierarchy established by generally accepted accounting principles. Additional details of GASB Statement No. 72 are provided in the Summary of Significant Accounting Policies.



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The following table summarizes the assets of the County for which fair values are determined as of September 30, 2021:

Investment	Amount	Fair Value		
		Level 1	Level 2	Level 3
Small Business Administration	\$ 258,713,583	\$ -	\$ 258,713,583	\$ -
Business-Type Activities/Constitutional Officers:				
Small Business Administration	928,535	-	928,535	-
Total Investments in the Fair Value Hierarchy	259,642,118	-	259,642,118	-
Investments Measured at the Net Asset Value:				
Florida Local Government Investment Trust	11,381,525	-	-	-
Florida Coop. Liquid Assets Securities System	2,103,108	-	-	-
Total Investments Measured at Net Asset Value*	13,484,633	-	-	-
Total Investments	\$ 273,126,751	\$ -	\$ 259,642,118	\$ -

\*In accordance with GASB 72, the investments measured at NAV per share (or its equivalent) have not been classified in the fair value hierarchy.

Additionally, the Small Business Administration investment was valued using a rules-based pricing application model.

Other investments (which include certificates of deposit, foreign government bonds, and money market funds) are exempt from the GASB Statement No. 72 fair value hierarchy. These investments totaled \$2,370,237,040.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

In accordance with the County Investment Policy, the Clerk & Comptroller manages the County's internal investment pool's exposure to declines in fair values by managing overall effective duration appropriate to the risk tolerance in meeting stated objectives. The Policy states that at the time of purchase, the County's investments must have a final maturity or average life of 10 years or less.

**Credit Risk**

Credit risk is the risk that an issuer will not fulfill its obligations.

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The following table summarizes the credit risk of the County’s investments as of September 30, 2021:

Investments	Amount	Percentage of Total Portfolio	Credit Rating
Small Business Administration	\$ 258,713,583	9.8%	AA+
Certificates of Deposit	1,011,677,467	38.3%	Not rated
Florida Local Govt Investment Trust	11,381,525	0.4%	AAAf
Florida Coop. Liquid Assets Securities System	2,103,108	0.1%	AAAm
State of Israel Bonds	115,000,000	4.4%	AA-
Bank Money Market Accounts	1,108,386,620	41.9%	N/A
Money Market Funds	64,649,642	2.4%	AAAm
Cash and Receivables	7,441,260	0.3%	N/A
Business-Type Activities/Constitutional Officers Cash Equivalents:			
Money Market Funds	63,082,051	2.4%	AAAm
Small Business Administration	928,535	0.0%	AA+
	\$ 2,643,363,791	100.0%	

In accordance with the County’s Investment Policy for the internal investment pool, investments in commercial paper and bankers’ acceptances are limited to ratings of A-1 or P-1 or higher by Standard and Poor’s or Moody’s, respectively. Investments in certificates of deposit with maturities of less than one year are allowable if the issuer maintains a short-term debt rating of at least A-1 or P1, respectively. Investments in certificates of deposit with maturities greater than one year are allowable if the issuer maintains a long-term debt rating of A or better, as determined by Standard & Poor’s or Moody’s. If an issuer of a certificate of deposit is not rated, it may still be an issuer if it maintains a quarterly average ranking of at least 50 as published by the State of Florida’s Chief Financial Officer in conjunction with the Florida public deposits program. Investments in corporate securities are limited to ratings of AA or higher by Standard and Poor’s and Moody’s. The Investment Policy allows for the timely and appropriate disposal when an investment credit rating falls below a minimum threshold. No-load money market mutual funds are allowable if rated in the highest rating category of a Nationally Recognized Statistical Rating Organization (NRSRO). Investments in Israel Bonds are allowable only if the State of Israel’s foreign debt at the time of purchase is at least A or higher by Standard & Poor’s and Moody’s rating services. Investments in intergovernmental investment pools do not have a minimum credit rating requirement. All securities shall be transferred “Delivery versus Payment.”

**Custodial Credit Risk - Investments**

This type of risk would arise in the event of the failure of a custodian of County investments, after which the government would not be able to recover the value of its investments that are in the possession of the third-party custodian.

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To guard against this risk, the County’s investment policy for the internal investment pool requires that all securities (including Business-Type Activities/Constitutional Officers money market funds and Small Business Administration) be insured or registered in the name of the County and held by a third party custodial institution, with capital and surplus stock of at least \$500 million and a separate custody account at the Federal Reserve Bank (FED) specifically designated by the FED as restricted for the safekeeping of the member-bank’s customer-owned securities only. All securities purchased or sold are transferred “delivery versus payment” or “payment versus delivery” to ensure that funds or securities are not released until all criteria relating to the specific transactions are met.

**Concentration Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer.

Investment Issuer	Amount	Percentage of Total
Small Business Administration	\$ 258,713,583	9.8%
TD Bank CD/MMKT	912,699,260	34.5%
Synovus Bank	591,167,144	22.4%
Centennial Bank CD/MMKT	12,958,552	0.5%
City National Bank CD/MMKT	492,797,352	18.6%
Ameris Bank MMKT	100,282,935	3.8%
Bank United MMKT	10,158,844	0.4%
Florida Local Government Investment Trust (FLGIT)	11,381,525	0.4%
Florida Coop. Liquid Assets Securities System	2,103,108	0.1%
State of Israel Bonds	115,000,000	4.4%
Money Market Funds	64,649,642	2.4%
Cash and Receivables	7,441,260	0.3%
Business-Type Activities/Constitutional Officers Cash Equivalents:		
Money Market Funds	63,082,051	2.4%
Small Business Administration	928,535	0.0%
	\$ 2,643,363,791	100.0%

Investments in intergovernmental investment pools are limited to no more than 20% with one entity. Investments in Small Business Administration pools are limited to no more than 20% (at market value) at the time of purchase. Investments in State of Israel bonds are limited to no more than 3% (at market value) of the total portfolio at the time of purchase. Corporate securities are limited to no more than 20% of the investment pool’s total market value, excluding commercial paper, which is limited to 25% of the total market value. The County’s investment policy limits investments in corporate securities to 2% of total pool market value per single issuer at time of

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purchase. Investments in collateralized mortgage obligations (CMO) are limited to 20% of total value of the County’s internal investment pool. Investments in IO (interest only), PO (principal only), inverse floaters, other volatile CMO types, and corporate convertible securities are all prohibited. All CMO issues must pass the Federal Financial Institutions Examination Council (FFIEC) High Risk Security Test on a quarterly basis, or as specified in any Trust Indenture.

**Foreign Currency Risk:**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. There was no exposure to foreign currency risk. The County investment in foreign bonds is denominated in U.S. dollars.

**COMPONENT UNIT – Solid Waste Authority (SWA)**

Cash and Cash Equivalents: The bank balance and carrying value of the SWA’s cash and cash equivalents, including restricted balances, were as follows at September 30, 2021:

Bank balance of deposits with financial institutions (including customer deposits)	\$ 19,170,099
Carrying value	
Deposits with financial institutions	\$ 17,021,067
Petty cash and cash drawers	11,200
Money market mutual funds	212,025,230
Florida Prime	204,273,982
Total cash and cash equivalents	<u>\$ 433,331,479</u>

The deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions that comply with the requirements of Florida Statutes and have been designated as a qualified public depository by the State Treasurer. Qualified public depositories are required to pledge collateral to the State Treasurer with a fair value equal to a percentage of the average daily balance of all government deposits in excess of any federal deposit insurance. In the event of a default by a qualified public depository, all claims for government deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool. Accordingly, all deposits with financial institutions are considered fully insured in accordance with pronouncements of the Governmental Accounting Standards Board.

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The money market mutual funds consist of investments with financial institutions in open end, institutional, money market funds complying with Securities and Exchange Commission (SEC) Rule 2a7 and investing only in U.S. Government and Agency. Rule 2a7 allows SEC registered mutual funds to use amortized cost rather than fair value to report net assets used to compute share prices if certain conditions are met. Those conditions include restrictions on the types of investments held, restrictions on the term-to-maturity of individual investments and the dollar-weighted average of the portfolio, requirements for portfolio diversification, and requirements for divestiture considerations in the event of security downgrades and defaults and required actions if the fair value of the portfolio deviates from amortized cost by a specified amount.

The investment in Florida Prime consists of equity in an external, investment pool managed by the State of Florida that was available to be withdrawn by SWA on an overnight basis. Florida Prime meets the requirements with GASB Statement No. 79 *Certain External Investment Pools and Pool Participants*, which allows reporting the investment at amortized cost. The fair value of the position in Florida Prime was considered to be the same as SWA's account balance (amortized cost) in the pool. The money market mutual funds and Florida Prime are classified as cash equivalent in the statements of net position and statements of cash flows.

Investments: Florida Statutes and SWA policy authorize investments in Florida administered by the State, negotiable direct obligations of or obligations unconditionally guaranteed by the U.S. Government, interest-bearing time deposits or savings accounts in financial institutions located in Florida and organized under federal or Florida laws, obligations of the Federal Farm Credit Banks, the Federal Home Loan Mortgage Corporation, the Federal Home Loan Bank or its district banks, obligations guaranteed by Ginnie Mae, obligations of Fannie Mae, SEC registered money market mutual funds with the highest credit quality rating, mutual funds limited to U.S. Government securities, interest rate swaps, interest rate exchange agreements, investment contracts, or contracts providing for payments based on levels of or changes in interest rates, or contracts to exchange cash flows, a series of payments, or to hedge payment rate, spread or similar exposure, and repurchase agreements fully collateralized by SEC registered money market mutual funds with the highest credit quality ratings.

The SWA's bond resolutions authorize the investment of bond proceeds in obligations of certain federal government agencies or obligations guaranteed by those agencies, obligations of the United States Government or obligations guaranteed by the United States Government, guaranteed investment contracts meeting certain restrictions, or certain certificates of deposit, repurchase agreements, and investments that are insured or collateralized and otherwise permitted by Florida law. The SWA holds Treasury Securities – State and Local Government Series (“SLGS”) issues that are reported at historical cost (face value). U.S. Treasury SLGS were issued to meet the debt service requirements of Refunding Revenue Bonds, Series 2019 until the crossover date of October 1, 2021. There is no market for these securities as they may only be redeemed at the U.S. Department of Treasury on or before their stated maturity date at face value plus accrued interest.

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GASB Statement No. 72, *Fair Value Measurement and Application*, requires governments to disclose the fair value hierarchy for each type of asset or liability measured at fair value in the notes to the financial statements. The standard also requires governments to disclose a description of the valuation techniques used in the fair value measurement and any significant changes in valuation techniques. GASB 72 established a three-tier fair value hierarchy. The hierarchy is based on valuation inputs used to measure the fair value as follows:

- Level 1: Inputs are directly observable, quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs are other than quoted prices included within Level 1 that are for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means.
- Level 3: Inputs are unobservable inputs used only when relevant Level 1 and Level 2 inputs are unavailable.

The level in which an asset is assigned is not indicative of its quality but an indication of the source of the valuation inputs. Money market mutual funds and Florida Prime are exempt from the GASB 72 fair value hierarchy disclosures.

The fair value of the SWA's investments, including unrestricted and restricted asset balances at September 30, 2021 are as follows:

	<u>Fair Value</u>	<u>Weighted Average Maturity</u>
Investments reported at Historic Cost:		
U.S. Treasury SLGS	\$ 338,740,660	1 day
Investments reported at Amortized Cost:		
Cash equivalents:		
Money market mutual funds	212,025,230	90 days or less
Florida Prime	204,273,982	49 days
	<u>416,299,212</u>	
Total Investments	<u>\$ 755,039,872</u>	

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Custodial Credit Risk: Custodial credit risk is defined as the risk that the SWA may not recover the securities held by another party in the event of a financial failure. The SWA’s investment policy for custodial credit risk requires all investment securities to be held in the SWA’s name by a third-party safekeeping institution. All deposits with financial institutions are considered fully insured or collateralized pursuant to the custodial credit risk categories of GASB pronouncements. The investments in money market mutual funds and Florida Prime are considered *unclassified* pursuant to the custodial credit risk categories of GASB pronouncements.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The money market mutual funds and Florida Prime have a weighted average maturity of less than 90 days, resulting in minimal interest rate risk. U.S. Treasury SLGS are fixed income Securities and are intended to be held to maturity.

Credit Risk: Credit risk is the risk that an issuer will not fulfill its obligations. The SWA’s investment policy addresses credit risk by limiting allowable investments to the SBA Florida Prime investment pool, deposits with a financial institution meeting the requirements of a Florida qualified public depository, securities guaranteed by the U.S. Government, or investments that are otherwise fully collateralized or secured. The credit quality rating by a Nationally Recognized Statistical Rating Organization (NRSRO) is also an indication of credit risk.

The credit quality ratings of the investments held at September 30, 2021 are as follows:

	Fair Value	Credit Quality Ratings	
		S&P	Moody's
U.S. Treasury SLGS	\$ 338,740,660	AA+	Aaa
Money Market mutual funds	212,025,230	AAAm	Aaa-mf
Florida Prime	204,273,982	AAAm	Not Rated
Total Investments	<u>\$ 755,039,872</u>		

Concentration of Credit Risk: Concentration of credit risk is defined as the risk of loss attributed to the magnitude of an investment in a single issuer. The SWA’s investment policy addresses the concentration of credit risk by limiting the maximum amount that may be invested in certain investments and in any one issuer, except for investments in Florida Prime, U.S. Treasury obligations and money market mutual funds which are not limited. Time and savings deposits are limited to 20% of the portfolio value, but no more than 5% per issuer. U.S. Government Agency and Instrumentality securities are limited to 40% of the portfolio value. Guaranteed investment contracts are limited to the total debt service reserve balance. Interest rate swap and repurchase agreements are generally limited to 50% of the portfolio fair value and must be fully collateralized or otherwise insured.

The SWA was in compliance with these limitations at September 30, 2021.

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At September 30, 2021, certain individual investments exceeded 5% of the total investment portfolio (including cash and cash equivalents) as follows:

	Fair Value	Percentage of Total Investment Portfolio
	<hr/>	<hr/>
U.S. Treasury SLGS	\$ 338,740,660	43.9%
Florida Prime	204,273,982	26.5%
Money Market Mutual Funds:		
Dreyfus Government	146,564,848	19.0%
Fidelity Government	65,460,382	8.5%

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. There was no exposure to foreign currency risk in the SWA's investments at September 30, 2021.



**PALM BEACH COUNTY, FLORIDA**  
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**3. CAPITAL ASSETS**

A summary of changes in capital assets follows:

**Primary Government**

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deductions</b>	<b>Ending Balance</b>
<b>Governmental Activities:</b>				
Non-depreciable assets:				
Land	\$ 714,598,173	\$ 4,304,956	\$ (132,672)	\$ 718,770,457
Construction In Progress	220,890,088	92,636,276	(75,966,846)	237,559,518
Total non-depreciable assets	<u>935,488,261</u>	<u>96,941,232</u>	<u>(76,099,518)</u>	<u>956,329,975</u>
Depreciable assets:				
Buildings and improvements	1,385,072,964	9,897,109	-	1,394,970,073
Improvements other than buildings	510,489,225	7,712,233	(253,958)	517,947,500
Equipment	838,624,889	97,911,155	(82,257,099)	854,278,945
Infrastructure	1,643,518,836	45,253,560	-	1,688,772,396
Total depreciable assets	<u>4,377,705,914</u>	<u>160,774,057</u>	<u>(82,511,057)</u>	<u>4,455,968,914</u>
Less accumulated depreciation for:				
Buildings and improvements	(574,362,300)	(33,094,971)	-	(607,457,271)
Improvements other than buildings	(311,685,519)	(14,708,577)	161,384	(326,232,712)
Equipment	(585,409,670)	(71,800,991)	79,339,629	(577,871,032)
Infrastructure	(1,275,659,445)	(32,293,682)	-	(1,307,953,127)
Total accumulated depreciation	<u>(2,747,116,934)</u>	<u>(151,898,221)</u>	<u>79,501,013</u>	<u>(2,819,514,142)</u>
Total capital assets, being depreciated, net	<u>1,630,588,980</u>	<u>8,875,836</u>	<u>(3,010,044)</u>	<u>1,636,454,772</u>
Total governmental capital assets, net	<u>\$ 2,566,077,241</u>	<u>\$ 105,817,068</u>	<u>\$ (79,109,562)</u>	<u>\$ 2,592,784,747</u>

**PALM BEACH COUNTY, FLORIDA**  
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	Beginning Balance	Additions	Deductions	Ending Balance
<b>Business-type Activities:</b>				
Non-depreciable assets:				
Land	\$ 139,231,914	\$ 200,409	\$ -	\$ 139,432,323
Intangible - easement rights	1,678,030	-	-	1,678,030
Construction In Progress	111,835,742	87,761,300	(81,996,557)	117,600,485
Total non-depreciable assets	<u>252,745,686</u>	<u>87,961,709</u>	<u>(81,996,557)</u>	<u>258,710,838</u>
Depreciable assets:				
Buildings and improvements	619,005,097	1,505,532	-	620,510,629
Improvements other than buildings	1,977,087,292	92,136,598	-	2,069,223,890
Equipment	136,799,322	6,104,898	(4,057,602)	138,846,618
Intangible - easement rights	13,754,957	-	-	13,754,957
Total depreciable assets	<u>2,746,646,668</u>	<u>99,747,028</u>	<u>(4,057,602)</u>	<u>2,842,336,094</u>
Less accumulated depreciation for:				
Buildings and improvements	(355,613,410)	(15,560,531)	-	(371,173,941)
Improvements other than buildings	(950,354,441)	(52,340,607)	-	(1,002,695,048)
Equipment	(104,248,430)	(7,542,054)	3,996,269	(107,794,215)
Intangible - easement rights	(6,598,036)	(343,871)	-	(6,941,907)
Total accumulated depreciation	<u>(1,416,814,317)</u>	<u>(75,787,063)</u>	<u>3,996,269</u>	<u>(1,488,605,111)</u>
Total capital assets, being depreciated, net	<u>1,329,832,351</u>	<u>23,959,965</u>	<u>(61,333)</u>	<u>1,353,730,983</u>
Total business-type capital assets, net	<u>\$ 1,582,578,037</u>	<u>\$ 111,921,674</u>	<u>\$ (82,057,890)</u>	<u>\$ 1,612,441,821</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

**Governmental activities:**

General government	\$ 30,310,235
Public safety	40,166,900
Physical environment	2,554,075
Transportation	45,275,016
Economic environment	919,059
Human services	969,649
Culture and recreation	18,855,669

In addition, depreciation on capital assets held by the County's internal service funds is charged to the various functions based on their usage of assets.

Total increases to accumulated depreciation	<u>\$ 151,898,221</u>
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**Business-type Activities:**

Department of Airports	\$ 24,046,817
Water Utilities Department	51,740,246
Total depreciation expense - business-type activities	<u>\$ 75,787,063</u>

**PALM BEACH COUNTY, FLORIDA**  
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**COMPONENT UNIT – Solid Waste Authority**

A summary of changes in capital assets for the Solid Waste Authority follows:

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deductions</b>	<b>Ending Balance</b>
<b>Non-depreciable assets:</b>				
Land	\$ 50,626,126	\$ -	\$ -	\$ 50,626,126
Construction In Progress	1,439,734	1,093,733	(1,501,260)	1,032,207
<b>Total non-depreciable assets</b>	<b>52,065,860</b>	<b>1,093,733</b>	<b>(1,501,260)</b>	<b>51,658,333</b>
<b>Depreciable assets:</b>				
Buildings and improvements	781,429,618	-	-	781,429,618
Improvements other than buildings	168,245,589	-	-	168,245,589
Equipment	762,579,824	7,877,087	(7,516,141)	762,940,770
<b>Total depreciable assets</b>	<b>1,712,255,031</b>	<b>7,877,087</b>	<b>(7,516,141)</b>	<b>1,712,615,977</b>
<b>Less accumulated depreciation for:</b>				
Buildings and improvements	(354,375,021)	(26,430,473)	-	(380,805,494)
Improvements other than buildings	(84,455,497)	(5,783,227)	-	(90,238,724)
Equipment	(285,270,810)	(29,870,243)	7,335,928	(307,805,125)
<b>Total accumulated depreciation</b>	<b>(724,101,328)</b>	<b>(62,083,943)</b>	<b>7,335,928</b>	<b>(778,849,343)</b>
<b>Total capital assets, being depreciated, net</b>	<b>988,153,703</b>	<b>(54,206,856)</b>	<b>(180,213)</b>	<b>933,766,634</b>
<b>Total component unit capital assets, net</b>	<b>\$ 1,040,219,563</b>	<b>\$ (53,113,123)</b>	<b>\$ (1,681,473)</b>	<b>\$ 985,424,967</b>

**4. RELATED PARTY TRANSACTIONS**

Various departments within the County provide goods, administration, public safety, maintenance and various other services to other operating departments. Charges for these services are determined using direct and indirect cost allocation methods or amounts determined based upon direct negotiations between the related parties. The most significant of these transactions involves the reimbursement of indirect costs in accordance with the indirect cost plan. Accordingly, the reimbursement of these indirect costs in fiscal year 2021 was \$19,118,149.

**5. MAJOR CUSTOMERS**

A significant portion of the Department of Airports' earnings and revenues are directly or indirectly attributed to a number of major airlines operating out of Palm Beach International Airport (PBIA). The Department of Airports' earnings and revenues could be materially and adversely affected should any of those airlines discontinue operations and not be replaced with other airlines providing similar activity. Five airlines account for 93.1% of total passenger traffic (enplaned plus deplaned) at PBIA as follows: American – 24.7%, JetBlue – 24.0%, Delta Airlines – 22.3%, United – 13.4%, and Southwest – 8.7%.

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**6. INTERFUND RECEIVABLE AND PAYABLE BALANCES**

Interfund balances at September 30, 2021, are expected to be repaid within one year. Interfund receivable and payable balances at September 30, 2021 were as follows:

Payable Fund	Receivable Fund				
	General Fund	Special Revenue Funds			Road Program Capital Projects
		Palm Tran	Fire Rescue	COVID-19	
General Fund	\$ -	\$ 8,594,002	\$ 6,132,946	\$ -	\$ 2,210,578
Palm Tran Special Revenue Fund	59,073,220			8,207,134	-
Fire Rescue Special Revenue Fund	-	-	-	-	-
COVID-19 Special Revenue Fund	11,267	13,412,722	-	-	-
Road Program Capital Projects	1,138	-	-	-	-
General Government Capital Projects	19,557	-	-	-	40,168
Nonmajor Governmental Funds	15,397,698	-	-	-	-
Airports	90	-	-	-	-
Water Utilities	2,503	-	-	-	-
Internal Service	6,302	-	-	-	-
<b>Total</b>	<b>\$74,511,775</b>	<b>\$22,006,724</b>	<b>\$6,132,946</b>	<b>\$8,207,134</b>	<b>\$2,250,746</b>

The majority of the \$59.1 & \$15 million due to the General Fund from the Palm Tran Special Revenue Fund and Nonmajor Governmental Funds respectively, represent advances that will be paid upon collection of federal and state grants receivable related to Palm Tran, Law Enforcement Grants, and Community & Social Development. The \$8.6 due from the General Fund to Palm Tran Special Revenue Fund relates to operating subsidies to Palm Tran. The majority of the \$6.1 million owed by the General Fund to the Fire Rescue Special Revenue Fund relates to the return of excess fees from the Property Appraiser and Tax Collector. The majority of the \$18.9 million owed by the General Fund to the Nonmajor Governmental Funds relate to Sheriff excess appropriations and accrued revenue owed to the County's special revenue fund related to Sheriff's grants; operating subsidies to Community & Social Development and County Transportation Trust; and excess fees owed by the Constitutional Officers.

**Receivable From - Primary Government**

Payable To	General Government		Nonmajor Governmental		Fleet Management	Combined Insurance	Total
	General Fund	Capital Projects	Funds				
<b>Primary Government:</b>							
General Fund	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Nonmajor Governmental Funds	-	-	-	-	-	-	-
Airports	-	-	-	-	-	-	-
Water Utilities	-	-	-	-	-	-	-
<b>Component Units:</b>							
Solid Waste Authority	348,979	-	-	-	-	-	348,979
<b>Total</b>	<b>\$ 348,979</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 348,979</b>

The \$7.2 million due to the HFA from the General Fund relates to the HFA resources held by the County's investment pool. The \$5.6 million due from the General Fund to SWA represents the return of excess fees and undistributed taxes.

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**Receivable Fund**

General Government Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds	Airports	Water Utilities	Total Enterprise Funds	Internal Service	Total
\$ 453,618	\$ 18,897,926	\$ 36,289,070	\$ -	\$ 5,751	\$ 5,751	\$ 4,535,773	\$ 40,830,594
2,304	-	67,282,658	-	-	-	483,534	67,766,192
-	-	-	-	-	-	179,403	179,403
-	-	13,423,989	-	4,629	4,629	-	13,428,618
-	-	1,138	-	-	-	86,422	87,560
-	-	59,725	-	-	-	-	59,725
16,145	998,674	16,412,517	29,900	2,437	32,337	1,637,187	18,082,041
-	-	90	-	69,240	69,240	167,039	236,369
-	-	2,503	-	-	-	1,219,472	1,221,975
-	-	6,302	-	211	211	48,498	55,011
<b>\$ 472,067</b>	<b>\$ 19,896,600</b>	<b>\$ 133,477,992</b>	<b>\$ 29,900</b>	<b>\$ 82,268</b>	<b>\$ 112,168</b>	<b>\$ 8,357,328</b>	<b>\$ 141,947,488</b>

**Receivable From - Component Units**

Housing Finance Authority (HFA)	Westgate Belvedere Homes Community Redevelopment	Solid Waste Authority (SWA)	Total
\$ 7,274,219	\$ -	\$ 5,664,293	\$ 12,938,512
-	-	469	469
-	-	533	533
-	-	104,232	104,232
-	-	-	-
<b>\$ 7,274,219</b>	<b>\$ -</b>	<b>\$ 5,769,527</b>	<b>\$ 13,043,746</b>

**PALM BEACH COUNTY, FLORIDA**  
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**7. INTERFUND TRANSFERS**

<b>Transfers In</b>	General Fund	Palm Tran Special Revenue Fund	Fire Rescue Special Revenue Fund	COVID-19 Special Revenue Fund
General Fund	\$ -	\$ -	\$ -	\$ -
Palm Tran Special Revenue Fund	36,824,626	-	-	13,412,722
Fire Rescue Special Revenue Fund	10,513,021	-	-	-
Road Program Capital Projects	-	-	-	-
General Government Capital Projects	38,025,000	138,162	568,626	-
Nonmajor Governmental Funds	90,888,019	-	21,695,000	1
Water Utilities	-	-	-	-
<b>Total</b>	<b>\$ 176,250,666</b>	<b>\$ 138,162</b>	<b>\$ 22,263,626</b>	<b>\$ 13,412,723</b>

Transfers are used to:

1. Move revenues from within the fund which a statute or budget requires them to be collected to a fund from which a statute or budget requires them to be expended.
2. Move receipts which are restricted to debt service from the funds where the receipts are collected into the debt service fund, as debt service payments become due.
3. Provide matching funds for the County's portion of grant agreements.
4. Use and transfer unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.
5. Provide funding for various capital projects by means of transfers.

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Road Program Capital Projects	General Governments Capital Projects	Nonmajor Governmental Funds	Airports	Water Utilities	Internal Service Funds	Total
\$ -	\$ 6,092,270	\$ 9,320,433	\$ -	\$ -	\$ -	\$ 15,412,703
-	-	-	-	-	-	50,237,348
-	-	165,389	-	-	-	10,678,410
-	905,499	-	-	-	-	905,499
1,746,251	-	13,975,829	59,274	69,320	1,614,735	56,197,197
1,046,190	75,989	36,016,708	-	-	-	149,721,907
-	-	125,000	-	-	-	125,000
<u>\$ 2,792,441</u>	<u>\$ 7,073,758</u>	<u>\$ 59,603,359</u>	<u>\$ 59,274</u>	<u>\$ 69,320</u>	<u>\$ 1,614,735</u>	<u>\$ 283,278,064</u>

## 8. LEASES

### Leases Receivable: Enterprise Funds

The Department of Airports leases a major portion of its property to airlines, rental car companies and concessionaires. Certain concessionaire leases provide for minimum rentals plus a contingency portion specified as a percentage of the tenants' gross revenues. Contingent rental income under such arrangements amounted to approximately \$608,603 for the year ended September 30, 2021. All the Department's leases are operating leases. Due to on-going impacts to passenger traffic associated with the COVID-19 pandemic, the Department does not anticipate collecting minimum rentals under these concession leases for the fiscal year ending September 30, 2021; however, contingent rental income will remain payable in addition to fixed rentals.

The current rental car operating leases will expire on June 30, 2022. Like the concessionaire leases, the rental car leases provided for minimum rentals plus a contingency portion specified as a percentage of gross revenues; however, minimum guarantees have been temporarily abated due to passenger traffic declines associated with the COVID-19 pandemic. In addition, no minimum rental payments are expected from July 1, 2021 through June 30, 2022 based on the language of the current leases.

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Minimum future receipts, exclusive of contingent rentals under such leases, are approximately:

Year Ended September 30	
2022	\$ 31,034,028
2023	30,151,029
2024	29,914,389
2025	9,429,562
2026	7,540,092
Thereafter	148,885,017
Total	<u>\$ 256,954,117</u>

A schedule of the carrying value of property held for lease, by major classification, as of September 30, 2021 is as follows:

Buildings	\$ 358,220,489
Less: accumulated depreciation	<u>(237,033,064)</u>
Net Buildings	121,187,425
Land	<u>59,748,183</u>
Total property held for lease	<u>\$ 180,935,608</u>

The land held for lease component increased significantly for the year ended September 30, 2016 as management deemed a sizeable area now available for leasing. Various parcels immediately west of the Palm Beach International Airport had been acquired from 2007 through 2016 under noise abatement funding programs for a total value of approximately \$35 million. This area is now contiguous and is suitable for certain leasing uses that are compatible with noise and runway protection zone restrictions. Additionally, in 2016, the Department of Airports acquired other properties which are deemed available for lease.

### **Lease Obligations**

The County has entered into various leases which are classified as operating or capital leases for accounting purposes. Total rent expense for operating leases for the fiscal year ended September 30, 2021 amounted to \$4,425,182 comprised of \$4,202,371 for Governmental Funds, \$206,362 for Enterprise Funds, and \$16,449 for Internal Service Funds.



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**Operating Leases**

Future minimum rental payments under non-cancellable operating leases as of September 30, 2021 are as follows:

Fiscal Year	Governmental Funds	Enterprise Funds	Internal Service Funds	Total
2022	\$ 3,028,644	\$ 202,708	\$ 13,110	\$ 3,244,462
2023	2,329,397	118,462	9,827	2,457,686
2024	917,696	70,489	3,119	991,304
2025	307,265	28,203	-	335,468
2026	56,045	-	-	56,045
Thereafter	51,625	-	-	51,625
Total	<u>\$ 6,690,672</u>	<u>\$ 419,862</u>	<u>\$ 26,056</u>	<u>\$ 7,136,590</u>

**Capital Leases**

Capital leases are those which are determined to have passed substantially all of the risks and benefits of ownership to the lessee. There were no capital leases in the proprietary fund types.

Future minimum lease payments under capital leases as of September 30, 2021 are as follows:

<u>Fiscal Year</u>	<u>Governmental Funds</u>
2022	\$ 84,360
2023	70,300
Total minimum lease payments	154,660
Less imputed interest	(6,791)
Present value of minimum lease payments	<u>\$ 147,869</u>

The following schedule shows the leased assets capitalized as of September 30, 2021, by major asset class:

	<u>Governmental Funds Capital Assets</u>
Equipment	\$ 375,000
Less: accumulated depreciation for entity-wide	(225,254)
Carrying value	<u>\$ 149,746</u>

**9. RISK MANAGEMENT**

The County maintains various self-insurance programs which are accounted for as internal service funds. Following is a brief description of each of the County's insurance programs. The claims liability reported in each of the funds at September 30, 2021, is actuarially determined based on

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the requirements of GASB 10, which specifies that a liability for claims be reported if information prior to the issuance of the financial statements indicated that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

**Property and Liability**

The County self-insures its property and liability risks for up to \$1,000,000 and \$500,000, respectively, transferring exposure above these amounts to an insurance company. Liability claims against Palm Tran are exceptions to the forgoing and are self-insured up to \$200,000. In addition, the County purchases other specialty insurance policies for risks it deems prudent not to retain. It should be noted that in accordance with Florida Statute 768.28, tort claims against the County are limited, with some exceptions, to \$200,000 for any one person per claim and \$300,000 for all persons in any one claim. The insurance program covers the Board of County Commissioners, and constitutional officers such as the Supervisor of Elections, Tax Collector, and the Clerk & Comptroller. The Property Appraiser participates in some, but not all of the program, as is more fully explained in the Self-Insured Retention Program.

Participants in the program make payments to the Property and Liability Insurance Fund, included in the Combined Insurance Fund, based on estimates of the amounts needed to pay prior and current year claims and to establish an additional liability for claims incurred but not reported. The claims liability reported in this fund at September 30, 2021 is \$13,226,185. During claim years 2021 and 2020, changes recorded to the claims liability for property and liability insurance were as follows:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2020	\$ 14,793,426	\$ 2,877,093	\$ (3,054,187)	14,616,332
2021	14,616,332	1,416,340	(2,806,487)	13,226,185

**Workers' Compensation Insurance**

The County self-funds its workers' compensation exposure. The fund is professionally administered by a third-party claims administrator. This fund covers all employees of the Board of County Commissioners, the Supervisor of Elections, the Clerk & Comptroller, the Property Appraiser, and the Tax Collector. Although the Sheriff's payroll and losses are reported to the State by the Risk Management Department, the Sheriff manages his own program using a third-party administrator. Under the County's Self-Insurance Program, the Workers' Compensation Fund provides full coverage pursuant to Florida Statute 440. The County purchases excess coverage for losses above the self-insured retention limit of \$2,000,000, for each workers' compensation occurrence.

Participants in the program make payments to the Workers' Compensation Insurance Fund, included in the Combined Insurance Fund, based on estimates of the amounts needed to pay prior and current year claims and to establish an additional liability for claims incurred but not reported.

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The claims liability reported in this fund at September 30, 2021 is \$60,971,335. During claim years 2021 and 2020, changes recorded to the claims liability for workers' compensation insurance were as follows:

<u>Fiscal Year</u>	Beginning of Fiscal Year <u>Liability</u>	Claims and Changes in <u>Estimates</u>	Claim <u>Payments</u>	Balance at Fiscal <u>Year-End</u>
2020	\$ 55,728,141	\$ 14,008,206	\$ (7,342,566)	\$ 62,393,781
2021	62,393,781	6,889,817	(8,312,263)	60,971,335

**Employee Group Health Insurance**

The County provides health insurance for its employees, retirees, and eligible dependents. The County has a \$625,000 specific excess insurance policy to protect the County against catastrophic health claims. The Health Insurance Fund covers all employees of the Board of County Commissioners and the Supervisor of Elections.

Participants in the program make payments to the Employee Health Insurance Fund, included in the Combined Insurance Fund, based on estimates of amounts needed to pay prior and current year claims and to establish an additional liability for claims incurred but not reported. The claims liability reported in the fund at September 30, 2021 is \$5,353,000. During claim years 2021 and 2020, changes recorded to the claims liability for employee health insurance were as follows:

<u>Fiscal Year</u>	Beginning of Fiscal Year <u>Liability</u>	Claims and Changes in <u>Estimates</u>	Claim <u>Payments</u>	Balance at Fiscal <u>Year-End</u>
2020	\$ 4,294,000	\$ 64,156,029	\$ (64,550,029)	\$ 3,900,000
2021	3,900,000	74,602,255	(73,149,255)	5,353,000

**SHERIFF**

The Sheriff's office maintains a general liability self-insurance program, a workers' compensation self-insurance program and a commercially insured employee health insurance program which record current activity in the Sheriff's General fund and an obligation in the government-wide financial statements. The following is a brief description of each of the Sheriff's insurance programs:

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**General Liability Insurance**

The Sheriff's office is exposed to various risks of loss related to torts, theft, damage and destruction of assets, errors and omissions, and natural disasters. The claims liability reported for general liability at September 30, 2021 is \$19,949,000. This amount is based on the requirements of GASB 10 which specifies that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

During claim years 2021 and 2020, changes recorded to the claims liability for general liability were as follows:

<u>Fiscal Year</u>	Beginning of Fiscal Year <u>Liability</u>	Claims and Changes in <u>Estimates</u>	Claim <u>Payments</u>	Balance at Fiscal <u>Year-End</u>
2020	\$ 18,417,904	\$ 12,806,056	\$ (11,580,960)	\$ 19,643,000
2021	19,643,000	5,218,574	(4,912,574)	19,949,000

**Workers' Compensation Insurance**

The Sheriff's office is self-funded for its workers' compensation exposure. The claims liability reported at September 30, 2021 is \$192,972,000. This amount is the actuarially determined claims liability based on the requirements of GASB 10 which specifies that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

During claim years 2021 and 2020, changes recorded to the claims liability for workers' compensation were as follows:

<u>Fiscal Year</u>	Beginning of Fiscal Year <u>Liability</u>	Claims and Changes in <u>Estimates</u>	Claim <u>Payments</u>	Balance at Fiscal <u>Year-End</u>
2020	\$ 123,530,230	\$ 115,900,323	\$ (14,009,553)	\$ 225,421,000
2021	225,421,000	(18,275,708)	(14,173,292)	192,972,000

**Employee Group Health Insurance**

The Sheriff's office maintains a fully insured program for its employee group health insurance program.

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**CLERK & COMPTROLLER**

**Employee Group Health Insurance**

The Clerk’s office provides health insurance for its employees and eligible dependents. The Clerk’s office is self-insured for its health insurance coverage. The health insurance program is accounted for as an internal service fund. The claims liability reported in the internal service fund is \$725,000 and is actuarially determined.

During claim years 2021 and 2020, changes recorded to the claims liability for health insurance were as follows:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2020	\$ 630,000	10,033,025	\$ (10,145,025)	\$ 518,000
2021	518,000	13,777,614	(13,570,614)	725,000

**TAX COLLECTOR**

**Employee Group Health and Dental Insurance**

The Tax Collector’s office provides health and dental insurance to its employees and eligible dependents. The Tax Collector is fully insured for its health and dental coverage.

**PROPERTY APPRAISER**

**Employee Group Health and Dental Insurance**

The Property Appraiser’s office provides health and dental insurance to its employees and eligible dependents. The Property Appraiser is fully insured for its health and dental coverage.

**COMPONENT UNIT - Solid Waste Authority (SWA)**

The SWA is exposed to various risks of loss related to torts, theft, environmental damage and destruction of assets, errors and omissions, injuries to employees, life and health of employees, and natural disasters. The SWA purchases commercial insurance for property damage with coverage up to a maximum of \$1.1 billion. This is subject to various policy sub-limits, generally ranging from \$1 million to \$500 million and deductibles ranging from \$250,000 to \$500,000 per occurrence (2% for Renewable Energy Facility #1 and Renewable Energy Facility #2, and 5% of total property damage values at all other locations for a named windstorm, subject to a minimum of \$250,000). The SWA also purchases excess auto and general liability coverage of \$25 million, subject to a self-insured retention of \$100,000. Auto and General liability claims are limited by the Florida constitutional doctrine of sovereign immunity to \$200,000 per claim and \$300,000 per

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occurrence unless a higher claim is approved by the Florida Legislature. The limits addressed in the Florida Statutes do not apply to claims filed in Federal courts. Settled claims for property damage and general liability insurance have not exceeded commercial insurance coverage in any of the last three years.

The SWA purchases commercial insurance for workers' compensation benefits with statutory coverage limits and employer's liability coverage of \$1,000,000 per occurrence and per employee, subject to a specific retention of \$250,000 per occurrence. Settled claims have not exceeded commercial insurance coverage in any of the last three years.

Changes in the claims liability amount for workers' compensation benefits for the years ended September 30, 2021 and 2020 were as follows:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2020	\$ 76,700	\$ 332,496	\$ (294,296)	\$ 114,900
2021	114,900	1,251,979	(687,879)	679,000

The SWA purchases health insurance through a commercial health insurance plan.

**10. RETIREMENT PLANS**

The County provides retirement benefits to County employees through the following plans:

**Plan Descriptions**

The **Florida Retirement System (FRS) Pension Plan** and the **Retiree Health Insurance Subsidy (HIS) Program** are cost-sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement. The FRS Pension Plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. These benefits are established by Chapter 121, Florida Statutes, and may only be amended by the Florida legislature.

The HIS Program benefit is a monthly payment to assist retirees of the State-administered retirement systems in paying their health insurance costs. The HIS Program was established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time.

A comprehensive annual financial report including financial information and required supplementary information on both plans is publicly available on the web site of the Florida Department of Management Services (<http://www.dms.myflorida.com>).

The **Palm Tran, Inc. Amalgamated Transit Union Local 1577 (Palm Tran) Pension Plan** is a single-employer defined benefit retirement program administered by The Resource Centers, LLC.

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The Palm Tran pension plan provides retirement, disability, and death benefits to plan members and beneficiaries. A comprehensive annual financial report that includes financial statements and required supplementary information for this plan is publicly available on the web at <http://www.resourcecenters.com>.

The **Town of Lantana Firefighters' Pension Fund (LFPF)** is a combined single-employer defined benefit and defined contribution pension plan covering Town of Lantana (Town) firefighters employed by Palm Beach County who elected to remain in the Town plan when merged into the County's Fire-Rescue department. LFPF provides a defined-benefit retirement annuity to retiring participants and a defined contribution retirement benefit in the form of share accounts, payable upon retirement, death, or disability. LFPF is governed by a separate Board of Trustees made up of representatives of the firefighters and the Town, and is administered by The Resource Centers, LLC. The LFPF issues a stand-alone, publicly available financial report that includes financial statements and required supplementary information, which is available on the web at <http://www.resourcecenters.com>.

The County contributes to the **Florida Retirement System Investment Plan (Investment Plan)**, a defined contribution plan, for its eligible employees who elect to participate in the Investment Plan in lieu of participating in the FRS Pension Plan. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of FRS defined-benefit plan. County employees participating in the DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.) as the FRS Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. The Investment Plan is administered by the State Board of Administration (SBA) and is reported in the SBA's annual financial statements and in the State of Florida's comprehensive annual financial report. Financial information on this plan is available on the web at <http://www.sbafla.com/>.

**PENSION EXPENSE/EXPENDITURES**

The County's aggregate pension expense/expenditures for all plans amounted to \$28,643,669 for the fiscal year ended September 30, 2021. The County's aggregate net pension liability for all plans was \$572,344,587, with balances of deferred outflows of resources related to pensions of \$338,968,342 and deferred inflows of resources related to pensions of \$975,998,472 as of September 30, 2021.

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**FLORIDA RETIREMENT SYSTEM (FRS) PENSION PLAN**

**Benefits Provided**

The Florida Retirement System was created on December 1, 1970. Members enrolled in the FRS and actively employed on July 1, 2001, or first enrolled between July 1, 2001 and June 30, 2011, will be vested, or eligible to receive future benefits after 6 years of creditable service. Participants first enrolled on or after July 1, 2011 will be vested, or eligible to receive future benefits after 8 years of creditable service. Retirement, disability, and death benefits are based on age, average final compensation and years-of-service credit. For members initially enrolled in the FRS before July 1, 2011, average final compensation is the average of the five highest fiscal years of salary earned during covered employment. For members initially enrolled in the FRS on or after July 1, 2011, average final compensation is the average of the eight highest fiscal years of salary earned during covered employment. Members are eligible for normal retirement when they have met the minimum requirements established by their membership class. For members initially enrolled in the FRS before July 1, 2011, Regular Class members are eligible for normal retirement if they are vested and age 62 or if they have 30 years of creditable service regardless of age. For members initially enrolled in the FRS on or after July 1, 2011, Regular Class members are eligible for normal retirement if they are vested and age 65 or if they have 33 years of creditable service regardless of age. Early retirement may be taken any time after vesting. However, there is a 5% reduction of benefits for each year prior to normal retirement age or date. The percentage level of employees' payroll contribution rates is determined using the frozen entry age actuarial cost method.

Beginning July 1, 1998, the FRS implemented the Deferred Retirement Option Program (DROP), which is a program within the FRS Pension Plan that allows members to retire without terminating their employment for up to five years while their retirement benefits accumulate and earn interest compounded monthly at a stated effective annual rate. For members who entered DROP prior to July 1, 2011, the rate is 6.5%. For members who enter DROP on or after July 1, 2011, the rate is 1.3%. Members may participate in DROP when they are vested and have reached their normal retirement date. When the DROP period ends, members must terminate employment. At that time, members will receive their accumulated DROP benefits and begin receiving their monthly retirement benefit.

The FRS was amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution plan is known as the FRS Investment Plan, which is described later in this note.



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**Contributions**

The following membership classes and contribution rates, which apply to both the FRS Pension Plan and the FRS Investment Plan, were in effect at September 30, 2021:

<u>Membership Class</u>	<u>Employee Contribution Rate</u>	<u>Employer Contribution Rate *</u>
Regular	3.00%	10.82%
Special Risk	3.00%	25.89%
State Attorney/Public Defender	3.00%	63.73%
County, City, Special District Elected Officers	3.00%	51.42%
Special Risk Administrative Support	3.00%	37.76%
Senior Management	3.00%	29.01%
Deferred Retirement Option Program	N/A	18.34%

\* Employer contribution rates in the above table include a 1.66% contribution for the Retiree Health Insurance Subsidy Program

The County's employer contributions to the FRS Pension Plan totaled \$145.2 million and employee contributions totaled \$23.9 million for the fiscal year ended September 30, 2021. The County contributed 100 percent of its statutorily required contributions for the current and preceding two years.

**Net Pension Liability, Deferrals, and Pension Expense**

At September 30, 2021, the County reported a liability of \$250.5 million for its proportionate share of the FRS Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The County's proportionate share of the net pension liability was based on the County's 2020-21 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2021, the County's proportionate share was 3.32%, which was a decrease of 6.25% from its proportionate share measured as of June 30, 2020.

For the fiscal year ended September 30, 2021, the County recognized pension expense of (\$1.94) million related to the FRS Pension Plan. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan from the following sources:

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	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 42,933,557	\$ -
Change of assumptions	171,394,368	-
Net difference between projected and actual earnings on pension plan investments	-	873,879,782
Changes in proportion and differences between County contributions and proportionate share of contributions	25,315,084	65,144,306
County contributions subsequent to the measurement date	33,203,233	-
<b>Total</b>	<b>\$ 272,846,242</b>	<b>\$ 939,024,088</b>

The County's contributions to the FRS Pension Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the FRS Pension Plan will be recognized in pension expense as follows:

<b>Fiscal Year Ending September 30:</b>	<b>Deferred Outflows/ (Inflows), net</b>
2022	\$ (150,809,842)
2023	(141,564,721)
2024	(176,608,523)
2025	(233,469,474)
2026	3,071,481
Thereafter	-
	<b>\$ (699,381,079)</b>

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below. The total pension liability is calculated using the Individual Entry Age Normal cost allocation method, which differs from the Ultimate Entry Age Normal cost allocation method used in the actuarial valuation for funding purposes for the System.

Valuation Date	July 1, 2021
Discount rate	6.80%
Inflation	2.40%
Salary Increases	3.25%, including inflation
Investment rate of return	6.80%, net of investment expense

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Mortality rates were based on PUB2010 base table (varies by member category and sex), projected generationally with Scale MP-2018. The actuarial assumptions that determined the total pension liability as of June 30, 2021 were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
<b>TOTAL</b>	<b>100.0%</b>			
Assumed inflation - Mean			2.4%	1.2%

Note: (1) As outlined in the Plan's investment policy

**Discount Rate**

The discount rate used to measure the total pension liability was 6.80%. The Plan's fiduciary net position was projected to be available to make all projected benefit payments of current and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The 6.80% rate of return and discount rate assumption used in the June 30, 2021 calculations were determined by the Plan's consulting actuary to be reasonable and appropriate per Actuarial Standards of Practice No. 27 (ASOP 27) for accounting purposes which differs from the rate used for funding purposes which is used to establish the contribution rates for the Plan.

**Sensitivity to Changes in the Discount Rate**

The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the County's proportionate share of the net pension liability (asset) would be if were calculated using a discount rate that is 1-percentage point lower (5.80%) or 1-percent higher (7.80%) than the current rate:

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	<b>1% Decrease (5.80%)</b>	<b>Current Discount Rate (6.80%)</b>	<b>1% Increase (7.80%)</b>
County's proportionate share of the Net Pension Liability (Asset)	\$ 1,120,186,445	\$ 250,485,166	\$ (476,487,589)

**Pension Plan Fiduciary Net Position**

Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

**RETIREE HEALTH INSURANCE SUBSIDY (HIS) PROGRAM**

**Benefits Provided**

For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Contributions**

The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2021, the contribution rate was 1.66 percent of payroll. The County contributed 100 percent of its statutorily required contributions for the current and preceding three years. The HIS Program contributions are deposited in a separate trust fund from which payments are authorized. The HIS Program benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County's employer contributions to the HIS Program totaled \$12.1 million for the fiscal year ended September 30, 2021. The County contributed 100 percent of its statutorily required contributions for the current and preceding two years.

**Net Pension Liability, Deferrals, and Pension Expense**

At September 30, 2021, the County reported a liability of \$301.5 million for its proportionate share of the HIS Program's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The County's proportionate share of the net pension liability was based on the County's 2020-21 fiscal year contributions relative to the 2020-21 fiscal

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year contributions of all participating members. At June 30, 2021, the County's proportionate share was 2.46%, which was an increase of 1.66% from its proportionate share measured as of June 30, 2020.

For the fiscal year ended September 30, 2021, the County recognized pension expense of \$23.5 million related to the HIS Program. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to the HIS Program from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 10,090,058	\$ 126,294
Change of assumptions	23,693,750	12,423,930
Net difference between projected and actual earnings on pension plan investments	314,340	-
Changes in proportion and differences between County contributions and proportionate share of contributions	11,212,764	3,550,465
County contributions subsequent to the measurement date	3,487,116	-
<b>Total</b>	<b>\$ 48,798,028</b>	<b>\$ 16,100,689</b>

The County's contributions to the HIS Program subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Program will be recognized in pension expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>Deferred Outflows/ (Inflows), net</b>
2022	\$ 7,980,745
2023	3,872,090
2024	5,142,835
2025	6,106,583
2026	4,791,967
Thereafter	1,316,003
	<b>\$ 29,210,223</b>

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected to the measurement date.

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Valuation Date	July 1, 2020
Discount rate	2.16%
Inflation	2.40%
Salary Increases	3.25%, including inflation
Municipal Bond Rate	2.16%

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

Because the HIS Program is funded on a pay-as-you go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

**Discount Rate**

The discount rate used to measure the total pension liability was 2.16%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent of discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable bond index.

**Sensitivity to Changes in the Discount Rate**

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 2.16%, as well as what the County's proportionate share of the net pension liability would be if were calculated using a discount rate that is 1-percentage point lower (1.16%) or 1-percent higher (3.16%) than the current rate:

	<b>1% Decrease (1.16%)</b>	<b>Current Discount Rate (2.16%)</b>	<b>1% Increase (3.16%)</b>
County's proportionate share of the Net Pension Liability	\$ 348,601,446	\$ 301,533,078	\$ 262,971,076

**FLORIDA RETIREMENT SYSTEM INVESTMENT PLAN**

**Vesting Provisions**

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS

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Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll, which is included in the FRS contribution rates, and by forfeited benefits of Investment Plan members. For the fiscal year ended September 30, 2021, the information for the amount of forfeitures was unavailable from the SBA, however, management believe that these amounts, if any, would be immaterial to the County. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The County’s employer contributions to the Investment Plan totaled \$8.4 million for the fiscal year ended September 30, 2021.

**PALM TRAN, INC. – DEFINED BENEFIT PLAN**

**Benefits Provided**

The Palm Tran Inc. Amalgamated Transit Union Local 1577 (Palm Tran) Pension Plan provides retirement, disability, and death benefits to plan members and beneficiaries. The Board of Trustees of the Palm Tran pension plan has the authority to establish and amend benefit provisions.

The Palm Tran Pension Plan is a Single-Employer plan in which the County is only required to fund the plan but has no fiduciary responsibility for the plan itself. The County also does not have any oversight responsibilities for the plan.

**Membership Statistics**

Number of:

Inactive members or beneficiaries receiving benefits	411	
Inactive members entitled to but not yet receiving benefits	102	
Active Members	598	
TOTAL		1,111

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**Contributions**

The contribution requirements of plan members and Palm Tran, Inc. are established by the Pension Trust Agreement and may be amended by the Board of Trustees. Plan members hired after October 1, 2013 are required to contribute 3.0% of their annual salary. Plan members hired prior to October 1, 2013 have a contribution phase in period to match those hired after this date. For employees hired prior to October 1, 2013, the employee contribution is 2.5% of annual salary through September 30, 2014. For the period October 1, 2014 – September 30, 2015, the contribution is 2.75% of salary. Employee contributions after October 1, 2015 will be 3.0% of annual salary. Prior to October 1, 2014, the Employer made contributions to the Plan as specified in the collective bargaining agreement. Effective October 1, 2014, the Employer will make the minimum required contribution as determined by the Plan actuary and approved by the Board. The County’s employer contributions to the Palm Tran Pension Plan totaled \$7.8 million for the fiscal year ended September 30, 2021.

**Net Pension Liability**

The components of the net pension liability at December 31, 2020 were as follows:

Total pension liability	\$ 162,279,412
Plan fiduciary net position	<u>(138,676,209)</u>
Net pension liability	<u><u>\$ 23,603,203</u></u>

Plan fiduciary net position as percentage of the total pension liability: 85.46%

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of January 1, 2021 using the following actuarial assumptions applied to all periods included in the measurement:

Inflation	2.00%	
Salary increases	5% to 12.5%	
Investment rate of return	6.5% net of investment expense, including inflation	
Mortality	Pub-2010 fully generational mortality improvements using sex distinct Scale MP-2018.	

Other assumptions are based on the results of a five-year actuarial experience study performed as of January 1, 2018.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.5%. This is the single rate that reflects the long-term expected net rate of return on pension plan investments expected to be used



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to finance the payment of benefits. A projection of cash flows used to determine the discount rate assumed that plan member contributions are made at the current contribution rate and that County contributions will be made equal to the difference between the actuarially determined contribution and the member contributions. Based on those assumptions, the pension plan's fiduciary net position is projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments is applied to all periods of projected benefit payments to determine the pension liability. For purposes of this determination, pension plan assets are expected to be invested using a strategy to achieve the 6.5% discount rate.

**Sensitivity to Changes in Discount Rate**

The following table illustrates the impact of interest rate sensitivity on the net pension liability for fiscal year ended September 30, 2021:

	<b>1% Decrease (5.5%)</b>	<b>Current Discount Rate (6.5%)</b>	<b>1% Increase (7.5%)</b>
Net Pension Liability	\$ 41,606,983	\$ 23,603,203	\$ 8,393,943

**Expected Rate of Return**

The long-term expected net rate of return on investments was determined using a building-block method. Best-estimate ranges of expected future real rates of return (expected returns net of investment expenses and inflation) are developed for each major asset class. The long-term expected net rate of return on investments is the best-estimate ranges weighted by the asset allocation plus expected inflation.

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Best estimates of arithmetic real rates of return for each major asset class as provided by the investment monitor are shown in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>	<u>Asset Group Contribution</u>
Domestic Equity	30.0%	8.7%	2.6%
International Equity	15.0%	4.3%	0.6%
Bonds	24.5%	3.6%	0.9%
Convertibles	10.0%	8.5%	0.9%
Private Real Estate	10.0%	5.1%	0.5%
REITS	5.0%	8.2%	0.4%
Infrastructure	5.0%	7.1%	0.4%
Cash	0.5%	0.5%	0.0%
	<u>100%</u>		
		<b>Weighted Real Return</b>	<b>6.3%</b>

**Changes in Net Pension Liability**

	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability</u>	<u>Plan Fiduciary Net Position</u>	<u>Net Pension Liability</u>
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>
<b>Balances at December 31, 2019</b>	\$ 156,102,159	\$ 119,658,658	\$ 36,443,501
Changes for the year:			
Service cost	5,043,856	-	5,043,856
Interest	10,204,584	-	10,204,584
Differences between expected and actual experience	(1,464,749)	-	(1,464,749)
Change of assumptions	-	-	-
Contributions - employer	-	6,338,056	(6,338,056)
Contributions - employee	-	976,061	(976,061)
Net investment income	-	19,587,534	(19,587,534)
Benefit payments, including refunds of employee contributions	(7,606,438)	(7,606,438)	-
Administrative expense	-	(277,662)	277,662
<b>Net changes</b>	<u>6,177,253</u>	<u>19,017,551</u>	<u>(12,840,298)</u>
<b>Balances at December 31, 2020</b>	<u>\$ 162,279,412</u>	<u>\$ 138,676,209</u>	<u>\$ 23,603,203</u>

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**Pension Expense and Deferrals**

For the year ended September 30, 2021, the County recognized pension expense of \$6.5 million. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions.

The following table illustrates the deferred inflows and outflows under GASB 68 as of September 30, 2021:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 2,908,194
Change of assumptions	11,055,276	77,982
Net difference between projected and actual earnings	-	12,060,653
Employer contributions subsequent to the measurement date	6,268,796	-
<b>Total</b>	<b>\$ 17,324,072</b>	<b>\$ 15,046,829</b>

The employer contributions to the Palm Tran Pension Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2021. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Measurement Year Ending December 31</b>	<b>Deferred Outflows/ (Inflows), net</b>
2021	\$ (402,329)
2022	1,066,685
2023	(2,072,106)
2024	(2,583,803)
	<b>\$ (3,991,553)</b>

**TOWN OF LANTANA FIREFIGHTERS' PENSION FUND**

**Benefits Provided**

The Town of Lantana Firefighters' Pension Fund (LFPPF) provides a defined benefit retirement annuity to retiring participants and also provides a defined contribution retirement benefit in the form of share accounts, payable upon retirement, death or disability. The LFPPF members are full-time certified firefighters employed in the fire department of Palm Beach County Fire Rescue. Members are eligible to retire at age 55 with 10 or more years of credited service; or any age with 20 or more years of credited service. The pension amount is three percent (3%) of average final compensation multiplied by credited service. The normal form of benefit is a benefit payable for life with the first 10 years guaranteed. Early retirement and other benefits may be available in

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accordance with Town of Lantana Code, Division 3 of Chapter 14, Article IV, as amended by Town Ordinances and Palm Beach County agreements pertaining to the fund.

The LFPF is a Single-Employer plan in which the County is only required to fund the plan but has no fiduciary responsibility for the plan itself. The County also does not have any oversight responsibilities for the plan.

**Membership Statistics**

Number of:

Retirees and Beneficiaries	24
Inactive, Nonretired members	1
Active Members	<u>8</u>
TOTAL	<u><u>33</u></u>

**Contributions**

Plan members are required to contribute 10% of their salary to the Plan. Of this, 2% is allocated to the defined benefit portion of the Plan and 8% is allocated to the defined contribution portion. Pursuant to Chapter 175, Florida Statutes, the Town imposes a 1.85% tax on fire insurance premiums paid to insure real or personal property within its corporate limits. 100% of the net proceeds of this 1.85% excise tax are allocated to the defined benefit portion of the Plan. Because the County is ultimately responsible for the actuarial soundness of the Plan, the County must contribute an amount determined by the Trustees, in conjunction with the Plan's actuary, to be sufficient, along with the employees' contributions and the proceeds from the insurance tax, described above, to fund the defined benefits under the Plan. The County's employer contributions to the Lantana Pension Plan totaled \$1,028,761 and employee contributions totaled \$172,670 for the fiscal year ended September 30, 2021.

**Net Pension Liability**

The components of the net pension liability at September 30, 2021 were as follows:

Total pension liability	\$ 53,969,282
Plan fiduciary net position	<u>(57,246,142)</u>
Net pension liability (asset)	<u><u>\$ (3,276,860)</u></u>

Plan fiduciary net position as percentage of the total pension liability: 106.07%

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**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of September 30, 2020 using the following actuarial assumptions applied to all periods included in the measurement:

Price Inflation	3.00%
Salary increases	7%, including inflation
Investment rate of return	7.00%
Mortality	RP-2000 Mortality Tables with projection scale BB

**Expected Rate of Return**

GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the total pension liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The plan's net position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a "risk-free" rate is required, as described in the following paragraph.

The *Single Discount Rate* (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on the Bond Buyer 20-Bond Index of general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation, the expected rate of return on pension plan investments is 6.25%, the municipal bond rate is 2.19%, and the resulting single discount rate is 6.25%.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.25%. This is the single rate that reflects the long-term expected net rate of return on pension plan investments expected to be used to finance the payment of benefits, including inflation. The fiduciary net position is projected to be sufficient to make projected benefit payments. For purposes of this determination, pension plan assets are expected to be invested using a strategy to achieve the 6.25% discount rate.

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**Sensitivity to Changes in the Discount Rate**

The following table illustrates the impact of interest rate sensitivity on the net pension liability (asset) for fiscal year ended September 30, 2021:

	<b>1% Decrease (5.25%)</b>	<b>Current Discount Rate (6.25%)</b>	<b>1% Increase (7.25%)</b>
Net Pension Liability (Asset)	\$2,895,577	(\$3,276,860)	(\$8,341,596)

**Changes in Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
<b>Balances at September 30, 2020</b>	\$ 51,098,337	\$ 48,369,587	\$ 2,728,750
Changes for the year:			
Service cost	415,027	-	415,027
Interest	3,481,788	-	3,481,788
Differences between expected and actual experience	118,547	-	118,547
Assumption Changes	1,987,636	-	1,987,636
Contributions - employer and state	-	1,202,802	(1,202,802)
Contributions - employee	-	172,670	(172,670)
Net investment income	-	10,677,774	(10,677,774)
Benefit payments, including refunds of employee contributions	(3,132,053)	(3,132,053)	-
Administrative expense/Other	-	(44,638)	44,638
<b>Net changes</b>	<b>2,870,945</b>	<b>8,876,555</b>	<b>(6,005,610)</b>
<b>Balances at September 30, 2021</b>	<b>\$ 53,969,282</b>	<b>\$ 57,246,142</b>	<b>\$ (3,276,860)</b>

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**Pension Expense and Deferrals**

For the year ended September 30, 2021, the County recognized pension expense of \$608,571. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ -
Changes in assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	5,826,866
<b>Total</b>	<b>\$ -</b>	<b>\$ 5,826,866</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>Deferred outflows/ (inflows), net</b>
2022	\$ (1,457,683)
2023	(1,304,967)
2024	(1,593,226)
2025	(1,470,990)
	<b>\$ (5,826,866)</b>

**OTHER PENSION PAYMENTS**

The County entered into agreements with the City of Lake Worth (City) for law enforcement services, effective October 1, 2008, and fire rescue services, effective October 1, 2009. Employees of the City who became County employees had the choice to remain in the appropriate City-sponsored retirement plan or to become a member of the Florida Retirement System (FRS). The County contributes to the City-sponsored plans the equivalent amount that would be required by FRS. The County's contributions for employees who elected to remain with the City-sponsored plans were \$502,551 for the fiscal year ended September 30, 2021.

**COMPONENT UNIT – Solid Waste Authority (SWA)**

Like the Primary Government, the SWA also participates in the **Florida Retirement System (FRS) Pension Plan**, the **Retiree Health Insurance Subsidy (HIS) Program** and the **Florida Retirement System Investment Plan**. Refer to those sections within this note for information on plan descriptions, contribution rates, actuarial assumptions and discount rates.

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**FLORIDA RETIREMENT SYSTEM (FRS) PENSION PLAN**

SWA contributions to the FRS Pension Plan totaled \$2,788,809 for the fiscal year ended September 30, 2021.

At September 30, 2021, the SWA reported a liability of \$5,666,969 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The SWA's proportionate share of the net pension liability was based on the SWA's 2020-21 plan year contributions relative to the 2020-21 plan year contributions of all participating members. At June 30, 2021, the SWA's proportionate share was 0.075020805 percent, which was an increase of .008111006 percent from its proportionate share measured as of June 30, 2020. For the fiscal year ended September 30, 2021, the SWA recognized pension expense of \$591,959 related to the Plan.

The SWA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 971,328	\$ -
Change of assumptions	3,877,621	-
Net difference between projected and actual earnings on pension plan investments	-	19,770,631
Change in proportion and differences between SWA pension plan contributions and proportionate share of contributions	2,620,143	43,941
Pension plan contributions subsequent to the measurement date	829,782	-
<b>Total</b>	<b>\$ 8,298,874</b>	<b>\$ 19,814,572</b>

The deferred outflows of resources related to the Pension Plan, totaling \$829,782 resulting from SWA contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022.



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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Deferred outflows/ (inflows), net
2022	\$ (2,060,055)
2023	(2,496,893)
2024	(3,481,511)
2025	(4,650,583)
2026	343,562
Thereafter	-
	\$ (12,345,480)

Sensitivity of the SWA's Proportionate Share of the Net Position Liability to Changes in the Discount Rate:

The following represents the SWA's proportionate share of the net pension liability calculated using the discount rate of 6.80%, as well as what the SWA's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.80%) or one percentage point higher (7.80%) than the current rate:

	(5.80%)	(6.80%)	(7.80%)
Proportionate share of the net pension liability (asset)	\$ 25,343,066	\$ 5,666,969	\$ (10,780,041)

**RETIREE HEALTH INSURANCE SUBSIDY (HIS) PROGRAM**

SWA's contributions to the HIS Plan totaled \$505,610 for the fiscal year ended September 30, 2021.

At September 30, 2021, the SWA reported a liability of \$10,158,401 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The SWA's proportionate share of the net pension liability was based on the SWA's 2020-21 plan year contributions relative to the 2020-21 plan year contributions of all participating members. At June 30, 2021, the SWA's proportionate share was .082814151 percent, which was an increase of 0.001511807 percent from its proportionate share measured as of June 30, 2020. For the fiscal year ended September 30, 2021, the SWA recognized pension expense of \$841,722.

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Deferred Outflows and Inflows of Resources Related to Pensions:

In addition, the SWA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Description</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 339,926	\$ 4,255
Change of assumptions	798,223	418,552
Net difference between projected and actual earnings on pension plan investments	10,590	-
Change in proportion and differences between SWA pension plan contributions and proportionate share of contributions	463,136	56,686
Pension plan contributions subsequent to the measurement date	128,827	-
<b>Total</b>	<b>\$ 1,740,702</b>	<b>\$ 479,493</b>

The deferred outflows of resources related to the HIS Plan, totaling \$128,827 resulting from the SWA's contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

<b>Fiscal Year Ending September 30</b>	<b>Deferred outflows/ (inflows), net</b>
2022	\$ 324,673
2023	132,097
2024	205,405
2025	245,185
2026	183,905
Thereafter	41,117
	<b>\$ 1,132,382</b>

Sensitivity of the SWA's Proportionate Share of the Net Position Liability to Changes in the Discount Rate:

The following represents the SWA's proportionate share of the net pension liability calculated using the discount rate of 1.16%, as well as what the SWA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.16%) or one percentage point higher (3.16%) than the current rate:

	<b>1% Decrease (1.16%)</b>	<b>Discount Rate (2.16%)</b>	<b>1% Increase (3.16%)</b>
Proportionate share of the net pension liability	\$ 11,744,095	\$ 10,158,401	\$ 8,859,279

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**INVESTMENT PLAN**

The SWA's Investment Plan pension expense totaled \$411,029 for the fiscal year ended September 30, 2021.

**11. POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

The County provides post-employment benefits for healthcare to retirees of the County, which includes the Board of County Commissioners as well as all Constitutional Officers. The County also provides a Fire-Rescue Healthcare OPEB plan that provides benefits to all eligible retired employees and their dependents. In addition, the County provides a Fire-Rescue Supplemental Disability Plan that provides disability benefits to Firefighters and District Chiefs that meet eligibility requirements.

Below is information that describes the Healthcare OPEB plans as well as the Fire-Rescue Supplemental Disability OPEB plan.

**COUNTY'S AGGREGATE NET OPEB LIABILITY, DEFERRED OUTFLOWS, DEFERRED INFLOWS, & OPEB EXPENSE**

The County's aggregate OPEB expense for all plans amounted to \$28,263,059 for the fiscal year ended September 30, 2021. The County's aggregate net OPEB liability for all plans was \$435,910,997, with balances of deferred outflows of resources related to OPEB of \$133,054,053 and deferred inflows of resources related to OPEB of \$99,083,279, as of September 30, 2021.

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Below is a summary of the net OPEB liability, deferred outflows and deferred inflows for each of the County's OPEB plans:

	<b>Total OPEB Liability</b>	<b>Plan Net Position</b>	<b>Net OPEB Liability</b>	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>OPEB Expense</b>
Healthcare Plans:						
County	\$ 9,831,595	\$ -	\$ 9,831,595	\$ 2,242,338	\$ 185,340	\$ 890,329
Tax Collector	3,844,526	-	3,844,526	2,208,986	3,826,625	404,992
Property Appraiser	2,377,373	-	2,377,373	955,308	729,246	541,859
Clerk & Comptroller	10,090,746	-	10,090,746	2,379,353	1,884,723	428,526
Sheriff	281,685,296	-	281,685,296	71,682,758	56,377,243	19,020,770
Fire-Rescue Union	201,250,807	(99,103,779)	102,147,028	39,852,227	35,132,639	5,199,731
Supplemental Disability Plan:						
Fire-Rescue	25,934,433	-	25,934,433	13,733,083	947,463	1,776,852
<b>TOTALS</b>	<b>\$ 535,014,776</b>	<b>\$ (99,103,779)</b>	<b>\$ 435,910,997</b>	<b>\$ 133,054,053</b>	<b>\$ 99,083,279</b>	<b>\$ 28,263,059</b>

**HEALTHCARE OPEB PLANS (BOARD OF COUNTY COMMISSIONERS AND CONSTITUTIONAL OFFICERS)**

**Plan Description**

The County's defined benefit post-employment healthcare OPEB plans provide OPEB to all eligible retired employees and their dependents. The plans are single employer plans which are administered by the employer for their employees. Regarding the County plan, the Supervisor of Elections (a Constitutional Officer) participates in this plan. The remaining Constitutional Officers (Clerk & Comptroller, Tax Collector, Property Appraiser, and Sheriff) each have separate OPEB plans. The authority to establish and amend the benefit terms and financing requirements is granted to the County Board, as well as each Constitutional Officer. All entities of the Primary Government are required by Florida Statute 112.0801 to allow their retirees (and eligible dependents) to continue participation in the group insurance plan. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75. Additionally, there are no legal documents referencing a trust. The healthcare benefits OPEB plans do not issue separate standalone financial reports.

**Benefits Provided**

Retirees of all the healthcare benefit OPEB plans must be offered the same coverage as is offered to active employees at a premium cost of no more than the premium cost applicable for active employees which results in an implicit subsidy. In addition to the 'implicit benefit', the Sheriff's

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healthcare OPEB plan provides a subsidy that retirees can use to partially or fully offset the cost of health insurance.

In particular, for Sheriff employees who retire in good standing after six years of service and who elect to retain the Sheriff's Office group medical and/or dental coverage, the Sheriff's Healthcare OPEB plan provides a subsidy of \$16 per month per year of service toward medical and dental coverage for the retiree and eligible family members, based on years of service to the Sheriff. This subsidy ends at the death of the retiree or when the retiree discontinues coverage under the Sheriff's plan. A special subsidy of 90% of medical and dental premiums for employee or employee-plus-one coverage is offered to the Sheriff, Chief Deputy, Deputy Director, Director, and Colonel. A special subsidy of 80% of medical and dental premiums for employee or employee-plus-one coverage is offered to Majors and the Bureau Director. A special subsidy of 100% of medical and dental premiums for employee or employee-plus-one coverage is offered to employees who become disabled in the line of duty and spouses of employees who die in the line of duty.

**Employees Covered By Benefit Terms**

At September 30, 2021, the following employees were covered by the benefit terms:

	<b>Tax</b>	<b>Property</b>	<b>Clerk &amp;</b>		
	<b>County</b>	<b>Collector</b>	<b>Appraiser</b>	<b>Comptroller</b>	<b>Sheriff</b>
Retirees and Beneficiaries	174	3	7	21	1,119
Active Members	4,241	257	195	643	3,606
TOTAL	4,415	260	202	664	4,725

**Total OPEB Liability**

The total healthcare OPEB liability amount consisted of the following:

	<b>County</b>	<b>Tax</b>	<b>Property</b>	<b>Clerk &amp;</b>	
		<b>Collector</b>	<b>Appraiser</b>	<b>Comptroller</b>	<b>Sheriff</b>
Total OPEB Liability	\$ 9,831,595	\$ 3,844,526	\$ 2,377,373	\$10,090,746	\$281,685,296
Measurement Date	9/30/2021	9/30/2021	9/30/2021	9/30/2020	9/30/2021
Actuarial Valuation Date	9/30/2020	9/30/2021	9/30/2021	9/30/2019	9/30/2020

**Actuarial Assumptions and Other Inputs**

The total healthcare OPEB liability in these actuarial valuations was determined using several actuarial assumptions and other inputs, applied to all periods included in the measurement, unless

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otherwise specified. The actuarial valuation method utilized was the entry age normal level percentage of pay. Other assumptions specific to each plan are noted below.

	<b>County</b>	<b>Tax Collector</b>	<b>Property Appraiser</b>	<b>Clerk &amp; Comptroller</b>	<b>Sheriff</b>
Inflation	3.00%	4.00%	4.00%	2.50%	3.00%
Salary increases	3.50%	4.00%	4.00%	2.50%	3.00%
Discount Rate	2.15%	2.43%	2.43%	2.14%	2.26%

The source of the discount rates were as follows:

<b>County:</b>	Bond Buyer 20-Bond GO Index
<b>Tax Collector:</b>	S&P Municipal Bond 20-Year High Grade Index
<b>Property Appraiser:</b>	S&P Municipal Bond 20-Year High Grade Index
<b>Clerk &amp; Comptroller:</b>	S&P Municipal Bond 20-Year High Grade Index
<b>Sheriff:</b>	Bond Buyer 20-Bond GO Index

Healthcare cost trend rates were based as follows:

<b>County:</b>	Initially 5.5% to grade uniformly to 4.5% over a 2-year period
<b>Tax Collector:</b>	Initially 6.25% grading ultimately to 4.04% over a 55-year period
<b>Property Appraiser:</b>	Initially 6.25% to grading ultimately to 4.04% over a 56-year period
<b>Clerk &amp; Comptroller:</b>	Initially 7.5% grading ultimately to 4.0% over a 56-year period
<b>Sheriff:</b>	Initially 5.5% to grade uniformly to 4.5% over a 2-year period

Mortality rates were based as follows:

<b>County:</b>	Pub-2010 Generational, Scale MP-2019
<b>Tax Collector:</b>	Pub-2010 Generational, Scale MP-2020
<b>Property Appraiser:</b>	Pub-2010 Generational, Scale MP-2020
<b>Clerk &amp; Comptroller:</b>	RP-2000 Generational, Scale BB
<b>Sheriff:</b>	Pub-2010 Generational, Scale MP-19

Formal experience studies were not performed; however, the actuarial assumptions used in the specified valuations above were consistent with the following:

<b>County:</b>	Florida Retirement System
<b>Tax Collector:</b>	Reasonableness/consistency with typical industry standards
<b>Property Appraiser:</b>	Reasonableness/consistency with typical industry standards
<b>Clerk &amp; Comptroller:</b>	Florida Retirement System
<b>Sheriff:</b>	Florida Retirement System

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**Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>				
	<b>County</b>	<b>Tax Collector</b>	<b>Property Appraiser</b>	<b>Clerk &amp; Comptroller</b>	<b>Sheriff</b>
<b>Balance at September 30, 2020</b>	\$ 10,237,871	\$ 4,887,183	\$ 2,873,786	\$ 7,511,512	\$ 274,891,006
Changes for the year:					
Service cost	489,247	495,676	177,736	232,600	10,107,135
Interest	224,185	195,303	109,509	272,120	6,215,121
Experience losses(gains)	-	(1,916,433)	(817,390)	-	-
Change of assumptions	46,272	258,512	109,470	2,363,054	(1,986,106)
Benefit payments	(1,165,980)	(75,715)	(75,738)	(288,540)	(7,541,860)
<b>Net changes</b>	<b>(406,276)</b>	<b>(1,042,657)</b>	<b>(496,413)</b>	<b>2,579,234</b>	<b>6,794,290</b>
<b>Balance at September 30, 2021</b>	<b>\$ 9,831,595</b>	<b>\$ 3,844,526</b>	<b>\$ 2,377,373</b>	<b>\$ 10,090,746</b>	<b>\$ 281,685,296</b>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following table presents the total OPEB liability for each healthcare OPEB plan, as well as what each plan's total OPEB liability would be if it were calculated using a discount rate that is 1-percent lower or 1-percent higher than the current discount rate:

	<b>County</b>		
	<b>1% Decrease (1.15%)</b>	<b>Current Discount Rate (2.15%)</b>	<b>1% Increase (3.15%)</b>
<b>Total OPEB Liability</b>	<b>\$ 10,520,000</b>	<b>\$ 9,831,595</b>	<b>\$ 9,242,000</b>
	<b>Tax Collector</b>		
	<b>(1.43%)</b>	<b>(2.43%)</b>	<b>(3.43%)</b>
<b>Total OPEB Liability</b>	<b>\$ 4,186,966</b>	<b>\$ 3,844,526</b>	<b>\$ 3,524,525</b>
	<b>Property Appraiser</b>		
	<b>(1.43%)</b>	<b>(2.43%)</b>	<b>(3.43%)</b>
<b>Total OPEB Liability</b>	<b>\$ 2,525,675</b>	<b>\$ 2,377,373</b>	<b>\$ 2,234,850</b>
	<b>Clerk &amp; Comptroller</b>		
	<b>(1.14%)</b>	<b>(2.14%)</b>	<b>(3.14%)</b>
<b>Total OPEB Liability</b>	<b>\$ 12,401,753</b>	<b>\$ 10,090,746</b>	<b>\$ 8,353,963</b>
	<b>Sheriff</b>		
	<b>(1.26%)</b>	<b>(2.26%)</b>	<b>(3.26%)</b>
<b>Total OPEB Liability</b>	<b>\$ 334,601,000</b>	<b>\$ 281,685,296</b>	<b>\$ 240,252,000</b>

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**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability for each healthcare OPEB plan, as well as what each plans total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the assumed trend rate:

<b>County</b>			
	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
	4.5% decreasing to 3.5% over 2 years	5.5% decreasing to 4.5% over 2 years	6.5% decreasing to 5.5% over 2 years
<b>Total OPEB Liability</b>	\$ 8,947,000	\$ 9,831,595	\$ 10,914,000
<b>Tax Collector</b>			
	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
	5.25% decreasing to 3.04% over 55 years	6.25% decreasing to 4.04% over 55 years	7.25% decreasing to 5.04% over 55 years
<b>Total OPEB Liability</b>	\$ 3,337,438	\$ 3,844,526	\$ 4,453,921
<b>Property Appraiser</b>			
	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
	5.25% decreasing to 3.04% over 56 years	6.25% decreasing to 4.04% over 56 years	7.25% decreasing to 5.04% over 56 years
<b>Total OPEB Liability</b>	\$ 2,150,476	\$ 2,377,373	\$ 2,638,249
<b>Clerk &amp; Comptroller</b>			
	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
	6.5% decreasing to 3.0% over 56 years	7.5% decreasing to 4.0% over 56 years	8.5% decreasing to 5.0% over 56 years
<b>Total OPEB Liability</b>	\$ 8,203,292	\$ 10,090,746	\$ 12,630,615
<b>Sheriff</b>			
	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
	4.5% decreasing to 3.5% over 2 years	5.5% decreasing to 4.5% over 2 years	6.5% decreasing to 5.5% over 2 years
<b>Total OPEB Liability</b>	\$ 257,523,000	\$ 281,685,296	\$ 313,666,000



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**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended September 30, 2021, these Healthcare OPEB plans recognized OPEB expense of \$21,286,476. At September 30, 2021, these plans reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>				
	<b>County</b>	<b>Tax Collector</b>	<b>Property Appraiser</b>	<b>Clerk &amp; Comptroller</b>	<b>Sheriff</b>
Changes of assumptions or other inputs	\$ 1,532,074	\$ 2,208,986	\$ 955,308	\$ 2,067,672	\$ 71,682,758
Experience losses(gains)	710,264	-	-	-	-
Contributions subsequent to the measurement date	-	-	-	311,681	-
Total	<u>\$ 2,242,338</u>	<u>\$ 2,208,986</u>	<u>\$ 955,308</u>	<u>\$ 2,379,353</u>	<u>\$ 71,682,758</u>

	<b>Deferred Inflows of Resources</b>				
	<b>County</b>	<b>Tax Collector</b>	<b>Property Appraiser</b>	<b>Clerk &amp; Comptroller</b>	<b>Sheriff</b>
Change of assumptions or other inputs	\$ 185,340	\$ -	\$ -	\$ 1,254,879	\$ 11,721,980
Experience losses(gains)	-	3,826,625	729,246	629,844	44,655,263
Total	<u>\$ 185,340</u>	<u>\$ 3,826,625</u>	<u>\$ 729,246</u>	<u>\$ 1,884,723</u>	<u>\$ 56,377,243</u>

Contributions to the applicable plans subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending September 30, 2022.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the healthcare OPEB will be recognized in OPEB expense as follows:

	<b>Deferred Outflows/(Inflows), net</b>				
	<b>County</b>	<b>Tax Collector</b>	<b>Property Appraiser</b>	<b>Clerk &amp; Comptroller</b>	<b>Sheriff</b>
<b>Year ending September 30:</b>					
2022	\$ 176,897	\$ (285,987)	\$ 254,614	\$ (83,094)	\$ 2,698,514
2023	176,897	(285,987)	254,616	(83,094)	2,698,514
2024	176,897	(285,987)	(141,584)	(83,094)	2,698,514
2025	176,897	(285,987)	(141,584)	(83,092)	2,698,514
2026	176,897	(236,846)	-	53,473	2,698,514
Thereafter	1,172,513	(236,845)	-	461,850	1,812,945
Totals	<u>\$ 2,056,998</u>	<u>\$ (1,617,639)</u>	<u>\$ 226,062</u>	<u>\$ 182,949</u>	<u>\$ 15,305,515</u>

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**FIRE-RESCUE UNION HEALTHCARE OPEB PLAN**

**Plan Description**

The Fire-Rescue Union Healthcare OPEB is a defined benefit post-employment healthcare OPEB plan that provides OPEB to all eligible retired employees and their dependents. The plan is a single employer plan which is administered by the Fire-Rescue Union for the employees. The authority to establish and amend the benefit terms and financing requirements is granted to the Fire-Rescue Union. Florida Statute 112.0801 allows retirees (and eligible dependents) to continue participation in the group insurance plan. Assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75. The Fire-Rescue Union Healthcare OPEB plan does not issue a separate standalone financial report.

The County is required, per the Collective Bargaining Agreement, to make contributions equal to 3% of the total current base annual pay plus benefits for the Fire Rescue employees. Since the plan is a trust, the County is not entitled to nor does it have the ability to otherwise access the economic resources received or held by the plan and the County has no reversionary interest in the economic resources received or held by the plan, nor is the County responsible for custody of the assets of the plan. Therefore, the plan is not reported as a fiduciary fund of the County. The Fire-Rescue Union Healthcare OPEB plan does not issue a separate standalone financial report.

**Benefits provided**

Retirees of the Fire-Rescue Union healthcare OPEB plan must be offered the same coverage as is offered to active employees at a premium cost of no more than the premium cost applicable for active employees which results in an implicit subsidy. In addition to the ‘implicit benefit’, the plan offers an explicit benefit. Specifically, the Fire-Rescue healthcare OPEB plan provides a subsidy that retirees can use to partially or fully offset the cost of health insurance. For employees who retired before September 27, 2005, the subsidy is a monthly benefit of \$75 plus \$12 per year of service. Unless otherwise precluded, for employees retiring on or after September 27, 2005, the subsidy is a monthly benefit of \$140 plus \$17 per year of service. This subsidy is payable for life and is assumed to remain fixed in the future. Employees who retire with at least ten years of service but before attaining normal retirement eligibility are eligible for a reduction to this benefit in the amount of 6% for each year between their age of retirement and age 55. This reduction remains fixed in the future.

**Employees Covered by Benefit Terms**

At September 30, 2021, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	699
Active Members	<u>1,559</u>
TOTAL	<u><u>2,258</u></u>

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**Net OPEB Liability**

The Fire-Rescue's net OPEB liability was measured as of September 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021.

**Actuarial Assumptions and Other Inputs**

The Fire-Rescue total healthcare OPEB liability based on the September 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.0%
Salary increases	3.5%
Discount rate	3.37%
Healthcare cost trend rate	7.25% to grade uniformly to 4.00% over 13-year period
Actuarial cost method	Entry Age Normal based on level percentage of projected salary

Mortality rates were based on the Pub-2010 table, scaled using MP-2020 and applied on a gender-specific basis.

A formal experience study was not performed; however, the actuarial assumptions used in the specified valuation above were consistent with the FRS valuation as of July 1, 2020.

The long-term expected rate of return on the plan's investments was determined by weighting the expected future real rates of return (which included an additional 3.0% for inflation) by the target asset allocation percentage.

The real rates of return and target allocation percentage for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Returns (with inflation) *</b>
Domestic equity	51.3%	15%
International Equity	16.8%	11%
Domestic Fixed Income	19.3%	4%
Real Return	5.8%	6%
Real Estate	6.6%	9%
Cash & Equivalents	0.2%	0%
Total	100%	11.0%

\* Target returns are 7%.

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**Discount Rate**

The discount rate used to measure the total OPEB liability was 3.37%. This was based on a blend of the plan's estimated long-term rate of return and the 20-year Bond Buyer GO index.

**Changes in the Net OPEB Liability**

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net OPEB Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(a) - (b)</b>
<b>Balances at September 30, 2020</b>	\$ 205,572,133	\$ 80,145,339	\$ 125,426,794
Changes for the year:			
Service Cost	4,944,326	-	4,944,326
Interest	6,177,025	-	6,177,025
Differences between expected and actual experience	(21,294,954)	-	(21,294,954)
Changes in assumptions or other inputs	10,790,807	-	10,790,807
Contributions-employer	-	6,025,766	(6,025,766)
Net investment income	-	17,897,312	(17,897,312)
Benefit payments	(4,938,530)	(4,938,530)	-
Administrative expense	-	(26,108)	26,108
<b>Net changes</b>	<b>(4,321,326)</b>	<b>18,958,440</b>	<b>(23,279,766)</b>
<b>Balances at September 30, 2021</b>	<b>\$ 201,250,807</b>	<b>\$ 99,103,779</b>	<b>\$ 102,147,028</b>

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the Fire-Rescue Healthcare plan, as well as what the plan's net OPEB liability would be if it were calculated using a discount rate that is 1-percent lower (2.37%) or 1-percent higher (4.37%) than the current discount rate.

	<b>Current</b>		
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>(2.37%)</b>	<b>(3.37%)</b>	<b>(4.37%)</b>
<b>Net OPEB liability</b>	<b>\$ 131,998,000</b>	<b>\$ 102,147,028</b>	<b>\$ 77,894,000</b>

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the net OPEB liability of the Fire-Rescue Healthcare plan, as well as what the plan's net OPEB liability would be if it were calculated using healthcare cost trend rates that

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were 1-percent lower (6.25 percent decreasing to 3.00 percent) or 1-percentage-point higher (8.25 percent decreasing to 5.00 percent) than the current healthcare cost trend rates:

	<b>Healthcare Cost Trend Rates</b>		
	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	6.25%	7.25%	8.25%
	decreasing to 3.00%	decreasing to 4.00%	decreasing to 5.00%
	over 13 years	over 13 years	over 13 years
<b>Net OPEB liability</b>	<b>\$ 87,545,000</b>	<b>\$ 102,147,028</b>	<b>\$ 120,761,000</b>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2021, the County recognized OPEB expense of \$5,199,731 regarding the Fire-Rescue Healthcare plan.

At September 30, 2021, the Fire Rescue Healthcare plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 25,619,684
Changes of assumptions	39,852,227	-
Net difference between projected and actual earnings on OPEB plan investments	-	9,512,955
Total	<b>\$ 39,852,227</b>	<b>\$ 35,132,639</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b><u>Year ending September 30:</u></b>	<b><u>Deferred Outflows/ (Inflows), net</u></b>
2022	\$ 96,608
2023	39,477
2024	(398,745)
2025	(239,475)
2026	2,252,705
Thereafter	2,969,018
	<b>\$ 4,719,588</b>

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**FIRE-RESCUE SUPPLEMENTAL DISABILITY OPEB PLAN**

**Plan description**

The Fire-Rescue's supplemental disability OPEB is a defined benefit plan, as well as a single employer plan which is administered by the Palm Beach County Fire-Rescue Department. The authority to establish and amend the benefit terms and financing requirements is granted through collective bargaining between Palm Beach County and the Professional Firefighters/Paramedics of Palm Beach County, Local 2928, IAFF, Inc. The earmarked funding, related earnings, expenditures, and administrative costs are recorded in a special revenue fund. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75. Additionally, there are no legal documents referencing a trust. The long-term disability OPEB plan does not issue a separate standalone financial report.

**Benefits Provided**

The plan provides disability benefits to Firefighters and District Chiefs totally and permanently prevented from rendering useful and efficient service as a Firefighter/District Chief incurred in the line of duty.

**Employees Covered by Benefit Terms**

At September 30, 2021, the following employees were covered by the benefit terms:

Retirees and Beneficiaries	65
Active Members	<u>1,337</u>
TOTAL	<u><u>1,402</u></u>

**Total OPEB Liability**

The total supplemental disability OPEB liability of \$25,934,433 was measured as of October 1, 2020 and was determined by an actuarial valuation as of October 1, 2020.

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**Actuarial Assumptions and Other Inputs**

The total supplemental disability OPEB liability in the October 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.40%
Projected salary increases	5.0% - 7.6%
Discount Rate	2.43%
Actuarial Cost Method	Entry Age Normal based on level percent of pay

The discount rate was based on the Fidelity 20-Year Municipal GO AA Index - daily rate closest or equal to but not later than the respective measurement date.

Mortality rates were based on the Pub-2010 Generational, Scale MP-2018.

The actuarial assumptions used in the specified valuation was based on the results of an actuarial experience study conducted by the Florida Retirement System as of July 1, 2019.

**Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>
<b>Balance at September 30, 2020</b>	<u>\$ 21,912,247</u>
Changes for the year:	
Service cost	156,718
Interest	580,904
Differences between expected and actual experience	3,794,811
Assumption changes	1,225,927
Benefit payments	<u>(1,736,174)</u>
<b>Net change</b>	<u>4,022,186</u>
<b>Balance at September 30, 2021</b>	<u><u>\$ 25,934,433</u></u>

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**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability for the supplemental disability OPEB plan, as well as what the supplemental disability OPEB plan's total OPEB liability would be if it were calculated using a discount rate that is 1-percent lower (1.43%) or 1-percent higher (3.43%) than the current discount rate:

	<b>1% Decrease (1.43%)</b>	<b>Current Discount Rate (2.43%)</b>	<b>1% Increase (3.43%)</b>
<b>Total OPEB liability</b>	\$ 29,069,432	\$ 25,934,433	\$23,369,161

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended September 30, 2021, the Fire-Rescue supplemental disability OPEB plan recognized OPEB expenses of \$1,776,852. At September 30, 2021, the supplemental disability plan reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 10,650,503	\$ -
Changes of assumptions	3,082,580	947,463
Total	\$ 13,733,083	\$ 947,463

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b><u>Year ending September 30:</u></b>	<b><u>Deferred Outflows/ (Inflows), net</u></b>
2022	\$ 1,031,645
2023	1,031,645
2024	1,031,645
2025	1,031,645
2026	1,031,645
Thereafter	7,627,395
	\$ 12,785,620



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**COMPONENT UNIT – Solid Waste Authority (SWA)**

Retirees of the SWA pay an amount equal to the actual premium for health insurance charged by the carrier. The premium charged includes an implied subsidy, as the amount charged for all participants (active employee or retiree) is the same, regardless of age. Under GASB 75, an implied subsidy is considered other post-employment benefits (OPEB).

**Plan Description**

The SWA provides a single employer defined benefit health care plan to all of its employees and the plan is administered by the SWA. The plan has no assets and does not issue a separate financial report.

**Benefits Provided**

The plan allows its employees and their beneficiaries, at their own cost, to obtain medical/Rx and other insurance benefits upon retirement. The benefits of the plan are in accordance with Florida Statutes, which are the legal authority for the plan.

**Employees Covered by Benefit Terms**

At September 30, 2021, the following employees were covered by the benefit terms:

Active Employees	387
Inactive employees currently receiving benefits	<u>12</u>
TOTAL	<u><u>399</u></u>

**Contributions**

The SWA does not make direct contributions to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group health rates as active employees. However, the SWA's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an employer contribution, based upon an implicit rate subsidy. This offset equals the total annual age-adjusted costs paid by the SWA, or its active employees, for coverage of the retirees and their dependents net of the retiree's own payments for the year.

**Total OPEB Liability**

The SWA's total OPEB liability of \$755,000 was measured as of September 30, 2021 and was determined by the actuarial valuation as of September 30, 2020.

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**Actuarial Assumptions and Methods**

The total OPEB liability was determined using the following actuarial assumptions and other methods:

Valuation Date:	September 30, 2020
Discount Rate:	2.15% per annum Source: Bond Buyer 20-Bond GO Index
Salary Increase Rate:	3.0% per annum
Medical Consumer Price Index Trend:	3.0% per annum
Inflation Rate:	3.0% per annum
Census Data:	The census was provided by the SWA as of October 2020.
Marriage Rate:	The spousal participation assumed at retirement is 15%.
Spouse Age:	Spouse dates of birth were provided by the SWA. Where this information is missing, male spouses are assumed to be three years older than female spouses.
Medicare Eligibility:	All current and future retirees are assumed to be eligible for Medicare at age 65.
Actuarial Cost Method:	Entry Age Normal based on level percentage of projected salary.
Amortization Method:	<i>Experience/Assumptions</i> gains and losses are amortized over the closed period of 9.4 years starting the current fiscal year, equal to the average remaining service of active and inactive plan members (who have no future service).
Plan Participation Percentage:	The participation percentage is the assumed rate of future eligible retirees who elect to continue health coverage at retirement. It is assumed that 20% of future retirees will participate in the pre-65 retiree medical plan and 1% continue upon Medicare eligibility. This assumes that a one-time irrevocable election to participate is made at retirement.
Mortality Rates:	Pub-2010 mortality table with generational scale MP-2019.

**Discount Rate**

The SWA does not have a dedicated Trust to pay retiree healthcare benefits. Per GASB 75, the discount rate is a yield or index rate for 20-year, tax-exempt municipal bonds. As a result, the calculation used a rate of 2.15%, as of September 30, 2021.

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**Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance at September 30, 2020	\$ 770,000
Changes for the Year:	
Service Cost	30,000
Interest Cost	17,000
Differences Between Expected and Actual Experience	-
Changes of Assumptions and Other Inputs	1,000
Benefit Payment	(63,000)
Net Change in Total OPEB Liability	(15,000)
Balance at September 30, 2021	\$ 755,000

**Changes in Assumptions**

As of September 30, 2021, all assumptions, methods, and results are based on the fiscal year 2020 GASB 75 actuarial report dated February 1, 2021. There have been no significant changes to the assumptions since the report except the discount rate, which decreased from 2.21% to 2.15%.

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the SWA, as well as what the SWA's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.15%) or 1-percentage-point higher (3.15%) than the current discount rate:

	1.0% Decrease (1.15%)	Discount Rate (2.15%)	1.0% Increase (3.15%)
Total OPEB Liability	\$ 782,000	\$ 755,000	\$ 726,000

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Trend Rates**

The following presents the total OPEB liability of the SWA, as well as what the SWA's total OPEB liability would be if it were calculated using healthcare cost trends that are 1-percentage-

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point lower (4.5% decreasing to 3.50%) or 1-percentage-point higher (6.5% decreasing to 5.50%) then the current healthcare cost trend rates:

	<b>1.0% Decrease (4.5% decreasing to 3.50%)</b>	<b>Healthcare cost Trend Rates (5.5% decreasing to 4.50%)</b>	<b>1.0% Increase (6.5% decreasing to 5.50%)</b>
Total OPEB Liability	\$ <u>705,000</u>	\$ <u>755,000</u>	\$ <u>809,000</u>

**OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended September 30, 2021, the SWA recognized OPEB expense of \$62,000. At September 30, 2021, the SWA reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
Difference Between Expected and Actual Experience	\$ -	\$ 163,000
Changes of Assumptions/Inputs	<u>284,000</u>	<u>7,000</u>
Total	<u>\$ 284,000</u>	<u>\$ 170,000</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending:</u>	
September 30, 2022	\$ 15,000
September 30, 2023	15,000
September 30, 2024	15,000
September 30, 2025	15,000
September 30, 2026	15,000
Thereafter	<u>39,000</u>
	<u>\$ 114,000</u>

**12. REFUNDING OF DEBT**

Advance Refundings:

Certain bond issues have been refunded through in-substance defeasance by placing into irrevocable trust funds sufficient monies to meet future principal and interest payments. These

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funds have been invested in U.S. Government securities and securities backed by the U.S. Government.

On October 27, 2020 Palm Beach County issued \$59,375,000 Series 2020 Water and Sewer Revenue Refunding Bonds for the purpose of advance refunding \$51,325,000 of Series 2013 Water and Sewer Revenue Refunding Bonds maturing on or after October 1, 2024. The County placed into irrevocable trust funds sufficient to pay interest on said bonds and redeem those bonds on the October 1, 2023 call date. As a result, the County recognized an accounting loss of \$4,833,851, but realized a difference between the cash flows to service the old debt and the new debt of \$8,398,635 and an economic gain of \$7,708,533.

On April 29, 2021 Palm Beach County issued \$44,705,000 Public Improvement Revenue Refunding Bonds, Federally Taxable Series 2021B to advance refund \$41,395,000 of outstanding Taxable Public Improvement Revenue Bonds, Series 2012. The net proceeds of \$44,457,892 (after allowing for \$6,750 issuance premium and \$253,858 in issuance costs) were utilized to pay off a portion of the outstanding Series 2012 Bonds. The reacquisition price was less than carrying amount, resulting in an accounting gain of \$3,172,324. This netted against the new debt and amortized over the remaining life of the refunded debt. The County decreased its aggregate debt service payments by approximately \$3,295,092 over a period of 3 years and obtained an economic gain of approximately \$2,979,360 (difference between the present value of the old and new debt service payments). The purpose of the refunding was to take advantage of unusually low interest rates that were available at this time.

On April 29, 2021 Palm Beach County issued \$69,235,000 Public Improvement Revenue Refunding Bonds (Professional Sports Facility Project), Federally Taxable Series 2021C to advance refund \$56,645,000 of outstanding Tax-Exempt, Series 2015D. The net proceeds of \$68,223,600 (after allowing for \$68,949 issuance discount and \$942,451 in issuance costs) were utilized to pay off a portion of the outstanding Series 2015 Bonds. The reacquisition price was greater than the carrying amount, resulting in an accounting loss of \$3,806,351. This netted against the new debt and amortized over the remaining life of the refunded debt. The County decreased its aggregate debt service payments by approximately \$10,111,930 over a period of 24 years and obtained an economic gain of approximately \$8,437,802 (difference between the present value of the old and new debt service payments). The purpose of the refunding was to take advantage of unusually low interest rates that were available at this time.

The amount of in-substance defeased bonds outstanding, as of September 30, 2021, consists of the following:

<u>Bond Issues</u>	<u>Amount</u>
Governmental Funds:	\$98,040,000
Proprietary Funds:	-
	<hr/>
Total Defeased Bonds Outstanding	<u><u>\$98,040,000</u></u>

Current Refundings:

There were no current year refundings during the year ended September 30, 2021.

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**13. LONG-TERM DEBT**

Changes in Long-Term Liabilities – The following is a summary of changes in long-term liabilities for the year ended September 30, 2021 for both governmental activities and business-type activities:

<b>Governmental activities:</b>	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Bonds payable:					
General obligation bonds	\$ 44,740,000	\$ -	\$ 9,040,000	\$ 35,700,000	\$ 9,450,000
Notes from direct borrowings and direct placements	57,191,080	-	6,818,169	50,372,911	6,985,286
Non-ad valorem revenue bonds	545,125,000	164,990,000	140,030,000	570,085,000	46,315,000
Unamortized bond premiums	58,443,154	11,785,644	21,193,502	49,035,296	-
Total bonds payable	705,499,234	176,775,644	177,081,671	705,193,207	62,750,286
Notes and loans payable	19,933,970	189,375	1,755,507	18,367,838	1,721,477
Compensated absences	205,119,519	82,168,668	68,246,212	219,041,975	10,549,663
Capital leases	223,293	-	75,424	147,869	79,068
Estimated Self-Insurance liability	326,492,113	83,108,892	116,404,485	293,196,520	21,479,079
Sub-total	1,257,268,129	342,242,579	363,563,299	1,235,947,409	96,579,573
Net pension liability	1,813,907,623	-	1,259,273,705	554,633,918	-
Net OPEB liability	446,085,876	-	11,738,995	434,346,881	-
Governmental activities long-term liabilities	<u>\$ 3,517,261,628</u>	<u>\$ 342,242,579</u>	<u>\$ 1,634,575,999</u>	<u>\$ 2,224,928,208</u>	<u>\$ 96,579,573</u>

Long-term liabilities other than debt (bonds and loans) are liquidated by the governmental funds incurring the expenditure. Specifically for compensated absences, the General Fund liquidates 84%, with the Fire Rescue Special Revenue Fund liquidating 11% and the Road Program Capital Projects Fund liquidating less than 1%. The remaining 4% is liquidated by the Palm Tran Special Revenue Fund, other Special Revenue Funds, and the Internal Service Funds. For the estimated Self-Insurance liability, the General Fund liquidates 73% with the remaining 27% liquidated by the Internal Service Funds. The capital leases are liquidated 100% by the General Fund. The net pension liability and net OPEB liability are liquidated in the respective General Fund, Special Revenue Fund or Internal Service Fund which incur personnel expenditures.

<b>Business-type activities:</b>	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Bonds payable:					
Revenue bonds	\$ 193,495,000	\$ 59,375,000	\$ 59,590,000	\$ 193,280,000	\$ 8,890,000
Unamortized bond premiums	21,712,235	-	8,456,860	13,255,375	-
Total bonds payable	215,207,235	59,375,000	68,046,860	206,535,375	8,890,000
Notes and loans payable	6,290,593	-	602,202	5,688,391	613,670
Compensated absences	4,975,102	259,214	277,152	4,957,164	449,371
Sub-total	226,472,930	59,634,214	68,926,214	217,180,930	9,953,041
Net pension liability	53,581,684	-	35,871,015	17,710,669	-
Total OPEB liability	1,654,523	-	90,407	1,564,116	-
Business-type activities long-term liabilities	<u>\$ 281,709,137</u>	<u>\$ 59,634,214</u>	<u>\$ 104,887,636</u>	<u>\$ 236,455,715</u>	<u>\$ 9,953,041</u>

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**Governmental Activities General Long-Term Debt**

General long-term debt, including current maturities, at September 30, 2021 consisted of the following:

**General Obligation Bonds**

\$19,530,000 General Obligation Refunding Bonds (Library District Improvement Project), Series 2010 were issued for paying and defeasing the County's outstanding General Obligation Bonds (Library District Improvement Project), Series 2003 maturing on and after July 1, 2014. The annual installments range from \$1,970,000 to \$2,090,000 through July 1, 2023, with an interest rate of 3.000% payable semi-annually on January 1 and July 1 of each year. The bonds are general obligations of the County and are payable from ad valorem revenues.	\$ 4,120,000
\$28,700,000 General Obligation Refunding Bonds (Recreational and Cultural Facilities), Series 2010 were issued for paying and defeasing a portion of the County's outstanding General Obligation Bonds (Recreational and Cultural Facilities), Series 2003 maturing on and after July 1, 2014 and a portion of its General Obligation Bonds (Recreational and Cultural Facilities), Series 2005 maturing on and after July 1, 2016. The annual installments range from \$1,725,000 to \$3,335,000 through July 1, 2025, with an interest rate of 5.000% payable semi-annually on January 1 and July 1 of each year. The bonds are general obligations of the County and are payable from ad valorem revenues.	\$ 10,050,000
\$11,865,000 General Obligation Refunding Bonds (Library District Improvement Projects), Series 2014 were issued for paying and defeasing a portion of the County's outstanding General Obligation Bonds (Library District Improvement Project), Series 2006 maturing on and after August 1, 2016. The annual installments range from \$1,315,000 to \$1,565,000 through August 1, 2025, with interest rates from 3.000% to 5.000% payable semi-annually on February 1 and August 1 of each year. The bonds are general obligations of the County and are payable from ad valorem revenues.	\$ 5,900,000
\$28,035,000 General Obligation Refunding Bonds (Waterfront Access Projects), Series 2014 were issued for paying and defeasing a portion of the County's outstanding General Obligation Bonds (Waterfront Access Projects), Series 2006 maturing on and after August 1, 2016. The annual installments range from \$2,730,000 to \$3,350,000 through August 1, 2026, with interest rates from 3.000% to 5.000% payable semi-annually on February 1 and August 1 of each year. The bonds are general obligations of the County and are payable from ad valorem revenues.	\$ 15,630,000
Total General Obligation Bonds	<u>\$ 35,700,000</u>

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**Notes from Direct Borrowings and Direct Placements**

<p>\$11,598,107 Taxable Public Improvement Revenue Bonds (Convention Center Hotel Project), Series 2010 were issued to pay the principal on the County's Taxable Public Improvement Revenue Bond Anticipation Notes (Convention Center Hotel Project), Series 2007. The annual installments range from \$861,227 to \$1,066,262 through November 1, 2024, with an interest rate of 5.484% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	\$ 3,943,825
<p>\$16,189,340 Capital Improvement Revenue Bonds (Four Points and Other Public Buildings Projects), Series 2012 was issued to pay the County's Capital Improvement Bond Anticipation Notes, Series 2009. The annual installments range from \$1,091,291 to \$1,176,435 through March 1, 2027, with an interest rate of 2.520% payable semi-annually on March 1 and September 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	\$ 6,842,641
<p>\$13,180,000 Public Improvement Revenue Bonds, (Max Planck 3 Project), Series 2013 was issued to fund the third installment of the grant to Max Planck Florida Corporation, and to pay the costs of issuing the Bond. The annual installments range from \$855,767 to \$1,039,969 through December 1, 2028, with an interest rate of 3.0% payable annually on December 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	\$ 7,652,258
<p>\$18,805,000 Public Improvement Revenue Bonds (Max Planck 3 Project), Series 2015B was issued to fund the fifth installment of the grant to Max Planck Florida Corporation, and to pay the costs of issuing the Bond. The annual installments range from \$1,900,000 to \$2,115,000 through December 1, 2025, with an interest rate of 2.730% payable semi-annually on June 1 and December 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	\$ 10,035,000
<p>\$22,540,000 Revenue Improvement Refunding Bonds (Ocean Avenue Lantana Bridge and Max Planck Florida Corporation Projects), Series 2018 was issued for paying the County's outstanding Revenue Improvement Bonds (Ocean Avenue Lantana Bridge and Max Planck Florida Corporation Projects), Series 2011. The annual installments range from \$1,575,000 to \$1,960,000 through August 1, 2031, with an interest rate of 2.890% payable semi-annually on February 1 and August 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	\$ 17,805,000



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<p>\$11,697,676 Public Improvement Revenue Note (Environmentally Sensitive Land Acquisition Project) Series 2008 was issued to pay the cost of the acquisition of environmentally sensitive land in Palm Beach County. The annual installments are \$584,884 through August 1, 2028, with a variable rate of interest in effect of 2.320% payable semiannually on February 1 and August 1 of each year. The note is not a general obligation of the County and is payable from non-ad valorem revenues.</p>	<p style="border-top: 1px solid black;">\$ 4,094,187</p>
<p style="text-align: center;">Total Notes from Direct Borrowing and Direct Placements</p>	<p style="border-top: 1px solid black;">\$ 50,372,911</p>

**Non-Ad Valorem Bonds**

<p>\$62,775,000 Public Improvement Revenue Refunding Bonds (Convention Center Project), Series 2011 were issued to defease and pay at redemption that portion of the County's outstanding \$81,340,000 original aggregate principal amount of Public Improvement Revenue Refunding Bonds (Convention Center Project), Series 2004 maturing on November 1, 2030. This was partially refunded in fiscal year 2020. The annual installments range from \$3,370,000 to \$5,560,000 through November 1, 2030, with an interest rate of 5.00% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	<p>\$ 3,545,000</p>
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<p>\$147,000,000 Public Improvement Revenue Refunding Bonds, Series 2012 were issued to defease and redeem the County's outstanding Public Improvement Revenue and Refunding Bonds, Series 2004 maturing on and after August 1, 2015 and its Public Improvement Revenue Bonds (Biomedical Research Park Project), Series 2004A maturing on and after November 1, 2015 and its Public Improvement Revenue Bonds (Biomedical Research Park Project), Series 2005A maturing on and after June 1, 2016. This was partially refunded in fiscal year 2021. The annual installments range from \$12,135,000 to \$15,390,000 through June 1, 2022, with an interest rate of 5.00% payable semi-annually on June 1 and December 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	<p>\$ 16,590,000</p>
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\$28,075,000 Taxable Public Improvement Revenue Bonds (Convention Center Hotel Project), Series 2013 was issued for the purpose of providing funds to finance a portion of the costs of development, acquisition, construction, and equipping of a convention center hotel to be located adjacent to the County's convention center pursuant to written agreements related to this development, and to the pay costs of issuance of the Bonds. This was partially refunded in fiscal year 2020. The annual installments range from \$605,000 to \$665,000 through November 1, 2023, with an interest rate from 2.75% to 3.75% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues. \$ 1,930,000

\$72,445,000 Public Improvement Revenue Refunding Bonds, Series 2014A for the purpose of providing funds to refund and redeem the following outstanding obligations of the County: (a) a portion of the callable maturities of the Palm Beach County, Florida Public Improvement Revenue Bonds, Series 2006 (Parking Facilities Expansion Project), (b) a portion of the outstanding Palm Beach County, Florida Public Improvement Revenue Refunding Bonds, Series 2007A (Biomedical Research Park Project), (c) a portion of the outstanding Palm Beach County, Florida Taxable Public Improvement Revenue Refunding Bond, Series 2007B (Biomedical Research Park Project) and (d) a portion of the callable maturities of the Palm Beach County, Florida Public Improvement Revenue Bonds, Series 2007C (Biomedical Research Park Project). Proceeds of the bonds were used to pay the cost of issuance of the bonds. The annual installments range from \$6,360,000 to \$8,570,000 through November 1, 2027, with an interest rate from 3.00% to 5.00% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues. \$ 53,315,000

\$63,635,000 Public Improvement Revenue Refunding Bonds, Series 2015 for the purpose of providing funds to refund and redeem the following outstanding obligations of the County: (a) all of the callable maturities of the Palm Beach County, Florida Refunding Public Improvement Sunshine State Government Finance Commission, Series 2008A and (b) a portion of the outstanding Palm Beach County, Florida Public Improvement Revenue Bonds, Series 2008-2. Proceeds of the bonds will also be used to pay the cost of issuance of the Bonds. The annual installments range from \$5,730,000 to \$6,655,000 through November 1, 2028, with an interest rate from 3.00% to 5.00% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues. \$ 45,915,000

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<p>\$63,155,000 Public Improvement Revenue Bonds (Various Public Improvements Project) Series 2015A. The bond was issued by Palm Beach County for the purpose of providing funds for the construction of a public parking garage adjacent to the County Convention Center and the renovation of a portion of a County-owned office building. The annual installments range from \$2,585,000 to \$4,295,000 through November 1, 2035, with an interest rate from 2.00% to 4.00% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	<p>\$ 50,840,000</p>
<p>\$65,360,000 Public Improvement Revenue Bonds (Professional Sports Franchise Facility Project), Series 2015C was issued for the purpose of financing the cost of the construction and equipping of a professional sports franchise facility. The annual installments range from \$2,590,000 to \$3,425,000 through December 1, 2045, with an interest rate from 2.354% to 4.698% payable semi-annually on June 1 and December 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	<p>\$ 57,320,000</p>
<p>\$121,035,000 Public Improvement Revenue Refunding Bonds, Series 2016 were issued for paying and defeasing the County's outstanding Public Improvement Revenue Bond, Series 2008. The annual installments range from \$4,035,000 to \$9,250,000 through May 1, 2038, with an interest rate of 5.00% payable semi-annually on May 1 and November 1 of each year. The bonds are not general obligations of the County and are payable from non-ad valorem revenues.</p>	<p>\$ 109,495,000</p>
<p>\$41,830,000 Taxable Public Improvement Revenue Bond (Convention Center Project), Series 2019A was issued in Fiscal Year 2020 as a non-ad valorem bond to partially refund the Public Improvement Revenue Refunding Bonds, Series 2011 for the Convention Center Project. The annual installments range from \$495,000 to \$4,910,000 through November 1, 2030 with an interest rate of 2.00% payable semi-annually on May 1 and November 1 of each year. The bond is not a general obligation and is payable from non-ad valorem revenues.</p>	<p>\$ 41,335,000</p>
<p>\$25,180,000 Taxable Public Improvement Revenue Bond (Convention Center Hotel Project), Series 2019B was issued in Fiscal Year 2020 as a non-ad valorem bond to partially refund the Public Improvement Revenue Refunding Bond, Series 2013 for the Convention Center Hotel Project. The annual installments range from \$330,000 to \$1,425,000 through November 1, 2043 with an interest rate from 3.00% to 3.35% payable semi-annually on May 1 and November 1 of each year. The bond is not a general obligation and is payable from non-ad valorem revenues.</p>	<p>\$ 24,810,000</p>

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\$51,050,000 Public Improvement Revenue Bonds (Supervisor of Elections Operations Building), Series 2021A were issued in Fiscal Year 2021 as a non-ad valorem bond to acquire, construct, develop and equip the Supervisor of Elections Operations Building and related facilities. The annual installments range from \$1,385,000 to \$3,570,000 through November 1, 2040 with an interest rate of 3.848% payable semi-annually on June 1 and December 1 of each year. The bond is not a general obligation and is payable from non-ad valorem revenues. \$ 51,050,000

\$44,705,000 Taxable Public Improvement Revenue Bonds, Series 2021B were issued in Fiscal Year 2021 to finance the costs of refunding all or a portion of the County's Public Improvement Revenue Refunding Bonds, Series 2012. The annual installments range from \$1,350,000 to \$12,265,000 through November 1, 2024 with an interest rate of 3.00% payable semi-annually on June 1 and December 1 of each year. The bond is not a general obligation and is payable from non-ad valorem revenues. \$ 44,705,000

\$69,235,000 Taxable Public Improvement Revenue Bonds (Professional Sports Franchise Facility Project), Series 2021C were issued in Fiscal Year 2021 to finance the costs of refunding all or a portion of the County's Public Improvement Revenue Bonds (Professional Sports Franchise Facility Project), tax-exempt Series 2015D. The annual installments range from \$950,000 to \$2,190,000 through November 1, 2045 with an interest rate of 3.00% payable semi-annually on May 1 and November 1 of each year. The bond is not a general obligation and is payable from non-ad valorem revenues. \$ 69,235,000

Total Non-Ad Valorem Revenue Bonds	\$ 570,085,000
Total Face Amount of Bonds Payable	\$ 656,157,911
Unamortized bond premiums	\$ 49,035,296
Total Governmental Activities Bonds Payable	\$ 705,193,207

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**Notes and Loans Payable**

\$2,600,000 - HUD Section 108 Loan. \$2,600,000 is authorized leaving \$0 available for future financing. The HUD Loan was obtained to provide funding for County loans to various borrowers for the Belle Glade Avenue "A" Revitalization Project. The annual installments range from \$1,000 to \$47,000 through August 1, 2033, with a variable rate of interest in effect of .33013% payable quarterly on February 1, May 1, August 1, and November 1 of each year. The loans are general obligations of the County. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipients are not sufficient to service the HUD loans, the County is obligated to use other resources.

As of September 30, 2021 the outstanding individual loans are as follows:

\$	199,000 - Glades Gas & Electric, 2009	\$	34,000
	878,000 - Muslet Brothers, 2010		405,000
	21,000 - Building 172, Belle Glade, 2012		10,000
	592,000 - America's Sound, 2012		313,000
	770,000 - Old City Hall - BI Development, 2013		490,000
	51,000 - Building 172 Overrun, 2013		<u>36,000</u>
		\$	1,288,000

\$13,340,000 - HUD Section 108 Loan. \$13,340,000 is authorized leaving \$0 available for future financing. The HUD Loan was obtained to provide funding for County loans to various borrowers for the Community Development Business Loan Program Project. The annual installments range from \$13,000 to \$327,000 through August 1, 2034, with a variable rate of interest in effect of .33013% payable quarterly on February 1, May 1, August 1, and November 1 of each year. The loans are general obligations of the County. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipients are not sufficient to service the HUD loans, the County is obligated to use other resources.

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As of September 30, 2021 the outstanding individual loans are as follows:

\$ 5,948,000	- Oxygen Development LLC, 2011	\$ 2,943,000	
265,000	- Donia Adams Roberts PA, 2011	126,000	
257,000	- F&T of Belle Glade, 2011	117,000	
1,412,000	- Glades Plaza Enterprises LLC, 2012	746,000	
473,000	- Doctor's Scientific Organica, 2012	250,000	
264,000	- Medical Career Institute, 2012	48,000	
244,000	- A&E Auto Sales, 2012	130,000	
244,000	- SSB Investments, 2013	140,000	
196,000	- GUS Distribution Corporation, 2014	98,000	
179,000	- Pinewood Cleaners Inc., 2014	32,000	
1,898,000	- Critical Needs Program, 2014	<u>1,458,000</u>	
			\$ 6,088,000

\$2,824,000 - HUD Section 108 Loan. \$2,824,000 is authorized leaving \$0 available for future financing. The HUD Loan was obtained to provide funding for County loans to various borrowers for the Pahokee Downtown Revitalization Project. The annual installments range from \$5,000 to \$110,000 through August 1, 2035, with a variable rate of interest in effect of .33013% payable quarterly on February 1, May 1, August 1, and November 1 of each year. The loans are general obligations of the County. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipient are not sufficient to service the HUD loans, the County is obligated to use other resources.

As of September 30, 2021 the outstanding individual loans are as follows:

\$ 152,000	- Circle S Pharmacy, 2010	\$ 72,000	
100,000	- Simco, 2012	55,000	
609,000	- EHR Tech LLC, 2014	121,000	
1,963,000	- Pahokee Revitalization Program, 2015	<u>1,463,000</u>	
			\$ 1,711,000

\$10,000,000 - HUD Section 108 Loan. \$10,000,000 is authorized leaving \$0 available for future financing. The HUD Loan was obtained to provide funding for County loans to various borrowers for the Community Development Business Loan Program Project. The annual installments range from \$13,000 to \$421,000 through August 1, 2037, with a variable rate of interest in effect of .33013% payable quarterly on February 1, May 1, August 1, and November 1 of each year. The loans are general obligations of the County. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipient are not sufficient to service the HUD loans, the County is obligated to use other resources.

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As of September 30, 2021, the outstanding individual loans are as follows:

\$ 2,300,000	- Jupiter CY, 2013	\$ 220,000	
258,000	- Old City Hall - BI Development 2, 2014	167,000	
7,442,000	- Final Draw, 17	<u>6,616,000</u>	
			\$ 7,003,000

\$400,000 - USDA Palm Beach County Relending Program (PBC IRP) funded by the U.S. Department of Agriculture. PBC IRP loans provide a dedicated, national source of low interest loans for use by individuals, a corporation, partnership, limited liability company, non-profit corporation, or entity with economic development projects located in the rural areas to alleviate poverty and increase economic activity and employment. The annual installments range from \$844 to \$5,065 through April 15, 2044, with an interest rate of 1.00% payable annually on April 15 of each year. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipient are not sufficient to service the USDA loans, the County is obligated to use other resources.

As of September 30, 2021 the outstanding individual loans are as follows:

\$ 150,000	- IRP BI Development Group, 2014	\$ 125,228	
25,000	- IRP Gus Distributing Corp, 2014	20,871	
150,000	- IRP EHR LLC, 2014	125,228	
75,000	- IRP PR Local Electric, 2014	<u>62,614</u>	
			\$ 333,941

\$1,568,000 - HUD Section 108 Loan. \$1,568,000 is authorized leaving \$0 available for future financing. The HUD Loan was obtained to provide funding for County loans to various borrowers for the Community Development Business Loan Program Project. The annual installments range from \$14,000 to \$72,000 through August 1, 2038, with a variable rate of interest in effect of .33013% payable quarterly on February 1, May 1, August 1, and November 1 of each year. The loans are general obligations of the County. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event the cash flows from the sub-recipients are not sufficient to service the HUD loans, the County is obligated to use other resources.

As of September 30, 2021 the outstanding loans are as follows:

\$ 131,000	- Kiddie Haven Pre-School Inc., 2014	\$ 30,000	
1,437,000	- Economic Development Loan Project Fund, 2018	<u>1,221,000</u>	
			\$ 1,251,000

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\$692,897 - USDA Palm Beach County Relending Program (PBC IRP) funded by the U.S. Department of Agriculture. \$1,000,000 is authorized leaving \$307,103 available for future financing. PBC IRP loans provide a dedicated, national source of low interest loans for use by individuals, a corporation, partnership, limited liability company, non-profit corporation, or entity with economic development projects located in the rural areas to alleviate poverty and increase economic activity and employment. The annual installments range from \$1,777 to \$8,890 through November 21, 2047, with an interest rate of 1.00% payable annually on November 13 of each year. The debt service will be paid using the cash flows received by the County from the sub-recipient borrowers. In the event of cash flows from the sub-recipient are not sufficient to service the USDA loans, the County is obligated to use other resources.

As of September 30, 2021 the outstanding individual loans are as follows:

\$ 100,000 - IRP - Glades Plaza Enterprises, LLC, 2019		\$ 100,000
90,522 - IRP - Madina Sod Corporation, 2019		90,522
150,000 - IRP - ARK 305, LLC, 2020		150,000
100,000 - IRP - ARC Realty Holding LLC, 2020		100,000
34,000 - IRP - ARC Development Global LLC, 2020		34,000
29,000 - IRP - Myr's Management Services LLC, 2020		29,000
150,000 - IRP - JEM Farms, 2021		150,000
39,375 - IRP - Cutting Edge Landscape Services LLC, 2021		39,375
		\$ 692,897
 Total Notes and Other Loans Payable		 \$ 18,367,838

**Line of Credit**

The County does not have any outstanding line of credit agreements

\$           -

**Arbitrage Liability**

Certain County debt obligations are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost of the related tax-exempt debt. The arbitrage rebate must be calculated and paid to the federal government every five years from the date of issue until the debt matures. The County employs a consultant to make computations on an annual basis. However, since the rebate is cumulative (excess earnings in one year can be offset with deficit earnings in another year), the annually computed estimate may change significantly (increase or decrease) before the actual due date.

\$           -



**PALM BEACH COUNTY, FLORIDA**  
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**Compensated Absences**

Compensated absences are liquidated by the governmental fund incurring the expense.

General Fund			
Board of County Commissioners	\$	17,068,449	
Clerk & Comptroller		-	
Sheriff		162,726,846	
Tax Collector		970,556	
Property Appraiser		2,561,345	
Supervisor of Elections		221,268	
Total General Fund	\$	183,548,464	
Special Revenue Funds		33,964,529	
Capital Project Funds		723,331	
Internal Service Funds		805,651	
			\$ 219,041,975
Capital Leases (see note on Leases)			147,869
Estimated Self-Insurance Obligation (see note on Risk Management)			293,196,520
Total governmental activities general long-term debt including current portion			\$ 1,235,947,409

**Business-type Activities Long-Term Debt**

Business-type long-term debt, including current portion, at September 30, 2021 consisted of the following:

**Revenue Bonds**

\$44,105,000 Water and Sewer Revenue Refunding Bonds, Series 2019 (FPL Reclaimed Water Project) were issued to pay the cost of refunding the County's Water and Sewer Revenue Bonds, Series 2009 (FPL Reclaimed Water Project) which financed the acquisition and construction of additions to the County's Water and Sewer System and to reimburse Florida Power and Light for costs advanced by them. The annual installments range from \$1,575,000 to \$3,455,000 through October 1, 2040, with interest rates from 2.500% to 5.000% payable semi-annually on April 1 and October 1 of each year. The bonds are not general obligations of the County and are secured by a first lien on and pledge of the net revenues of the County's Water and Sewer System and a first lien on and pledge of the connection fees. \$ 42,610,000

\$72,430,000 Water and Sewer Revenue Refunding Bonds, Series 2013 were issued to pay the cost of advance refunding a portion of the County's Water and Sewer Revenue Bonds, Series 2006A. The annual installments range from \$3,600,000 to \$3,900,000 through October 1, 2024, with interest rates from 4.000% to 5.000% payable semi-annually on April 1 and October 1 of each year. The bonds are not general obligations of the County and are secured by a first lien on and pledge of the net revenues of the County's Water and Sewer system and a first lien on and pledge of the connection fees. \$ 11,240,000

**PALM BEACH COUNTY, FLORIDA**  
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\$26,930,000 Water and Sewer Revenue Refunding Bonds, Series 2015 was issued to partially refund the Series 2006A Bonds through an in-substance defeasance. The Department placed into irrevocable trusts funds sufficient to meet future principal and interest payments on the defeased bonds, outstanding principal of which was \$25,300,000. The installments range from \$7,535,000 to \$8,080,000 through October 1, 2036, with an interest rate from 3.125% to 4.000% payable semi-annually on April 1 and October 1 of each year. The bonds are not general obligations of the County and are payable solely from and secured from the accounts pledged under the bond resolution. \$ 23,385,000

\$59,375,000 Water and Sewer Revenue Refunding Bonds, Series 2020 were issued to advance refund \$51,325,000 of the Series 2013 Water and Sewer Revenue Refunding Bonds maturing on or after October 1, 2024. The annual installments range from \$1,315,000 to \$5,865,000 through October 1, 2033, with an interest rate of 0.2% to 1.75% payable semi-annually on April 1 and October 1 of each year. The bonds are not general obligations of the County and are payable solely from and secured from the accounts pledged under the bond resolution. \$ 59,375,000

\$57,070,000 Airport System Revenue Refunding Bonds, Series 2016 were issued to advance refund the Airport System Revenue Bonds, Series 2006B. The annual installments range from \$2,400,000 to \$4,980,000 through October 1, 2036, with an interest rate of 5.000% payable semi-annually on April 1 and October 1 of each year. The bonds are not general obligations of the County and are payable solely from and secured from the net revenues available for Debt Service and the funds and accounts pledged under the bond resolution. \$ 56,670,000

Total face value of Revenue Bonds Payable	\$ 193,280,000
Unamortized bond premiums	13,255,375
Net Revenue Bonds, Business-Type Activities	\$ 206,535,375

**PALM BEACH COUNTY, FLORIDA**  
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**Notes and Loans Payable**

\$9,706,342 – Florida Department of Environmental Protection Loans. These State Revolving Fund Loans were assumed by the County on May 1, 2013 under the terms of the County’s absorption of the Glades Utility Authority (GUA). The annual installments range from \$11,661 to \$245,218 through May 15, 2033, with interest rates from 1.640% to 2.820% payable semi-annually. The bonds are not general obligations of the County and are secured by a first lien on and pledge of the net revenues of the County's Water and Sewer system and a first lien on and pledge of the connection fees.

As of September 30, 2021 the outstanding loans are as follows:

\$ 430,015	- Pahokee SRF Loan	\$ 242,706	
722,989	- Belle Glade SRF Loan	353,727	
6,515,388	- Belle Glade SRF Loan	3,682,287	
2,037,950	- Belle Glade SRF Loan	1,409,671	
		1,409,671	
			\$ 5,688,391

**Compensated Absences**

Compensated absences are liquidated by the governmental fund incurring the expense.

Business-Type Fund			
	Water Utilities Department	\$ 3,690,055	
	Department of Airports	1,267,109	
		1,267,109	
			\$ 4,957,164
	Total Business-Type Activities Long-Term Debt, including current portion		\$ 217,180,930

**PALM BEACH COUNTY, FLORIDA**  
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Annual debt service requirements to maturity for governmental activities long-term debt are as follows:

**Governmental Activities General Long-Term Debt**

Year Ending September 30	General Obligation Bonds		Non-Ad Valorem Revenue Bonds		Notes from Direct Borrowings and Direct Placements		Notes and Loans Payable		Total
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2022	\$ 9,450,000	\$ 1,445,900	\$ 46,315,000	\$ 20,458,035	\$ 6,985,286	\$ 1,437,090	\$ 1,715,441	\$ 67,671	\$ 87,874,423
2023	9,880,000	1,014,000	48,665,000	18,078,427	7,160,689	1,218,907	1,498,198	61,575	87,576,796
2024	6,395,000	561,800	43,370,000	16,819,671	7,339,534	994,397	1,388,199	56,367	76,924,968
2025	6,625,000	335,450	44,665,000	15,481,270	7,521,987	763,313	1,389,199	51,505	76,832,724
2026	3,350,000	100,500	33,675,000	14,106,421	6,588,486	556,388	1,390,199	46,700	59,813,694
2027-2031	-	-	146,005,000	52,798,151	14,776,929	1,065,465	6,624,280	161,204	221,431,029
2032-2036	-	-	103,760,000	31,686,327	-	-	3,422,099	72,956	138,941,382
2037-2041	-	-	72,185,000	12,290,602	-	-	760,199	24,218	85,260,019
2042-2046	-	-	31,445,000	2,873,385	-	-	140,772	7,724	34,466,881
2047-2051	-	-	-	-	-	-	39,252	770	40,022
Total	\$ 35,700,000	\$ 3,457,650	\$ 570,085,000	\$ 184,592,289	\$ 50,372,911	\$ 6,035,560	\$ 18,367,838	\$ 550,690	\$ 869,161,938

Annual debt service requirements to maturity for business-type activities long-term debt are as follows:

**Business-type Activities Long-Term Debt**

Year Ending September 30	Revenue Bonds		Notes and Loans Payable		Total
	Principal	Interest	Principal	Interest	
2022	\$ 8,890,000	\$ 6,262,436	\$ 613,670	\$ 110,257	\$ 15,876,363
2023	9,240,000	5,908,796	625,366	98,561	15,872,723
2024	9,605,000	5,528,278	637,296	86,631	15,857,205
2025	9,920,000	5,200,521	649,464	74,463	15,844,448
2026	18,840,000	4,934,088	661,875	62,052	24,498,015
2027-2031	57,380,000	19,896,091	2,231,697	135,583	79,643,371
2032-2036	62,890,000	10,271,299	269,023	9,549	73,439,871
2037-2041	16,515,000	885,300	-	-	17,400,300
Total	\$ 193,280,000	\$ 58,886,809	\$ 5,688,391	\$ 577,096	\$ 258,432,296

**CONDUIT DEBT**

The County issues Industrial Development Bonds to provide financial assistance to not-for-profit and private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The County is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. During the current reporting period, three (3) series of Industrial Development Bonds were issued with an aggregate par value of \$98.7 million. As of September 30, 2021, there were fifty-six (56) series of Industrial Development Bonds outstanding, with an estimated aggregate principal amount payable of \$1.057 billion.

**PALM BEACH COUNTY, FLORIDA  
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**COMPONENT UNIT – Solid Waste Authority (SWA)**

**Revenue Bonds Payable**

Revenue bonds payable by the SWA at September 30, 2021 are summarized as follows:

Direct Placement Revenue Bonds:	
Series 2021	\$ 118,295,000
Series 2019	347,605,000
Revenue Bonds:	
Series 2017	62,760,000
Series 2015	50,330,000
Series 2011 (1)	363,415,000
Unamortized premium and discount, net	22,954,049
Net revenue bonds payable	<u>965,359,049</u>
Less current maturities	<u>(363,415,000)</u>
Revenue bonds payable, long-term portion	<u><u>\$ 601,944,049</u></u>

- (1) On October 1, 2021, funds held in escrow will refund Series 2011 Refunding Revenue Bonds in the amount of \$336,665,000 and \$6,410,000 of the Series 2011 Refunding Revenue Bonds will be called using the SWA’s debt service reserve fund.

Series 2021: \$118,295,000 Solid Waste Authority of Palm Beach County Refunding Revenue Bonds, Series 2021 dated July 6, 2021. The Series 2021 Bonds, in conjunction with approximately \$2.5 million in the SWA’s Debt Service Reserve Fund and \$1.5 million from the Debt Service Fund provided funding to advance refund and defease \$119,055,000 of the SWA’s outstanding Refunding Revenue Bonds, Series 2011 and pay the cost of Issuance of the Series 2021 Bonds.

The advance refunding of the Series 2011 by the SWA reduced its aggregate debt service payments by approximately \$18,144,000 over the life of the bonds and produced an economic gain (the difference between the present values of the old and new debt service payments) of approximately \$13,915,000. Interest on the Series 2021 Bonds is payable semiannually on April 1<sup>st</sup> and October 1<sup>st</sup> and principal payments are due on October 1<sup>st</sup>, with the final payment due on October 1, 2025.

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The debt service requirements and interest rates of the Series 2021 Bonds are as follows:

Year Ending September 30	Interest Rate %	Principal	Interest	Total
2022	0.67	\$ -	\$ 583,076	\$ 583,076
2023	0.67	22,880,000	715,501	23,595,501
2024	0.67	22,995,000	561,912	23,556,912
2025	0.67	32,820,000	375,043	33,195,043
2026	0.67	39,600,000	132,581	39,732,581
		\$ 118,295,000	\$ 2,368,113	\$ 120,663,113

Series 2019: \$347,605,000 Solid Waste Authority of Palm Beach County Refunding Revenue Bonds, Series 2019 dated February 20, 2019. The Series 2019 Bonds provided funding to purchase U.S. Treasury Securities that were placed in an irrevocable trust to (i) pay the interest coming due on the Series 2019 Bonds through October 1, 2021 (the “Crossover Date”), (ii) on the Crossover Date, retire \$336,665,000 of SWA’s outstanding Refunding Revenue Bonds, Series 2011 maturing on October 1, 2031, and (iii) pay costs of issuing the Series 2019 Bonds. As a result, the Series 2011 Bonds will not be defeased at the time of issuance of the Series 2019 Bonds, and will remain outstanding for all purposes until the Crossover Date on which date the Series 2011 Bonds will be redeemed and discharged. The Series 2019 Bonds were initially issued at the Taxable Interest Rate of 3.65%. On or prior to the Crossover Date, SWA shall obtain and provide to the registered owners of the Series 2019 Bonds an unqualified opinion of bond counsel to the effect that as of the Crossover Date the interest thereafter payable on the Series 2019 Bonds is excluded from the gross income of the holders thereof for federal income tax purposes, then after the Crossover Date Series 2019 Bonds shall bear interest at the Tax-Exempt Interest Rate of 2.88%.

Interest on the Series 2019 Bonds is payable semiannually on April 1<sup>st</sup> and October 1<sup>st</sup> and principal payments are due on October 1<sup>st</sup>, with the final payment due on October 1, 2031.

**PALM BEACH COUNTY, FLORIDA**  
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The debt service requirements and interest rates of the Series 2019 Bonds are as follows:

Year Ending September 30	Interest Rate %	Principal	Interest	Total
2022	2.88	\$ -	\$ 11,349,303	\$ 11,349,303
2023	2.88	1,780,000	9,985,392	11,765,392
2024	2.88	1,845,000	9,933,192	11,778,192
2025	2.88	1,910,000	9,879,120	11,789,120
2026	2.88	1,980,000	9,823,104	11,803,104
2027	2.88	39,875,000	9,220,392	49,095,392
2028	2.88	46,700,000	7,973,712	54,673,712
2029	2.88	49,390,000	6,590,016	55,980,016
2030	2.88	65,605,000	4,934,088	70,539,088
2031	2.88	68,010,000	3,010,032	71,020,032
2032	2.88	70,510,000	1,015,341	71,525,341
		<b>\$ 347,605,000</b>	<b>\$ 83,713,692</b>	<b>\$ 431,318,692</b>

Debt service requirements based on taxable interest rate of 2.88%

Series 2017: \$107,985,000 Solid Waste Authority of Palm Beach County Refunding Revenue Bonds, Federally Taxable Series 2017 dated August 30, 2017. The Series 2017 Bonds, in conjunction with approximately \$16.2 million in the SWA's Debt Service Reserve Fund and \$2.3 million from the Debt Service Fund provided funding to advance refund and defease \$104,280,000 of the SWA's outstanding Improvement Revenue Bonds, Series 2009 and pay the cost of issuance of the Series 2017 Bonds.

Interest on the Series 2017 Bonds is payable semiannually on April 1st and October 1st and principal payments are due on October 1st, with the final payment due on October 1, 2024.

The debt service requirements and interest rates of the Series 2017 Bonds are as follows:

Year Ending September 30	Interest Rate %	Principal	Interest	Total
2022	2.08	\$ -	\$ 1,523,023	\$ 1,523,023
2023	2.28	23,530,000	1,254,428	24,784,428
2024	2.44	24,135,000	691,869	24,826,869
2025	2.64	15,095,000	198,952	15,293,952
		<b>\$ 62,760,000</b>	<b>\$ 3,668,272</b>	<b>\$ 66,428,272</b>

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On July 15, 2020, the SWA deposited approximately \$23.6 million of available Authority monies into an escrow account to defease \$22,975,000 of Federally Taxable Series 2017 Refunding Revenue Bonds that have a scheduled maturity date of October 1, 2021.

Series 2015: \$50,330,000 Solid Waste Authority of Palm Beach County Refunding Revenue Bonds, Series 2015 dated February 19, 2015. The Series 2015 Bonds, in conjunction with approximately \$83.8 million in the SWA's 2008B Project Account, \$3.0 million from the 2008B Interest Account, and \$6.2 million from the Debt Service Reserve Fund provided funding to advance refund and defease all of the SWA's outstanding Improvement Revenue Bonds, Series 2008B and pay the cost of issuance of the Series 2015 Bonds.

Interest on the Series 2015 Bonds is payable semiannually on April 1<sup>st</sup> and October 1<sup>st</sup> and principal payments are due on October 1<sup>st</sup>, with the final payment due on October 1, 2028.

The debt service requirements and interest rates of the Series 2015 Bonds are as follows:

Year Ending September 30	Interest Rate %	Principal	Interest	Total
2022	5.00	\$ -	\$ 2,516,500	\$ 2,516,500
2023	5.00	-	2,516,500	2,516,500
2024	5.00	-	2,516,500	2,516,500
2025	5.00	-	2,516,500	2,516,500
2026	5.00	10,870,000	2,244,750	13,114,750
2027	5.00	11,525,000	1,684,875	13,209,875
2028	5.00	12,130,000	1,093,500	13,223,500
2029	5.00	15,805,000	395,125	16,200,125
		<u>\$ 50,330,000</u>	<u>\$ 15,484,250</u>	<u>\$ 65,814,250</u>

Series 2011: \$599,860,000 Solid Waste Authority of Palm Beach County Refunding Revenue Bonds, Series 2011 dated October 26, 2011. The Series 2011 Bonds, in conjunction with the refunded Series 2010 Bonds, provided funding for the acquisition and construction of the Renewable Energy Facility #2 (REF #2) mass burn facility, funding for the corresponding Debt Service Reserve Account, and funds for the cost of issuance of the Series 2011 Bonds.

Interest on the Series 2011 Bonds is payable semi-annually on April 1st and October 1st and principal payments are due on October 1<sup>st</sup>.

The debt service requirements and interest rates of the Series 2011 Bonds are as follows:

Year Ending September 30	Interest Rate %	Principal	Interest	Total
2022	4.00-5.00	\$ 363,415,000	\$ 9,060,406	\$ 372,475,406
		<u>\$ 363,415,000</u>	<u>\$ 9,060,406</u>	<u>\$ 372,475,406</u>



**PALM BEACH COUNTY, FLORIDA**  
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**Defeased Debt**

On September 1, 2016 SWA deposited approximately \$7.5 million of available SWA monies into an escrow account to defease \$735,000 of 2011 Refunding Revenue Bonds that have a scheduled maturity date of October 1, 2025 and to defease \$5,450,000 of 2011 Refunding Revenue Bonds that have a schedule maturity date of October 1, 2031 for a total defeasance of \$6,185,000 of 2011 Refunding Revenue Bonds.

On July 6, 2021, the proceeds of the sale of the Series 2021 Bonds, together with funds contributed by the SWA, after payment of costs of issuance, were deposited into the Series 2011 special fund, an irrevocable escrow fund with an independent trustee created under the Indenture. The trustee of the Special Fund invested the amounts on deposit in cash and U.S. Government Securities to provide for refunding all future debt service payments when due. As a result, the \$119,055,000 of the Series 2011 Bonds are considered to be “defeased” and do not constitute a debt or indebtedness of the SWA, nor is the SWA obligated for repayment of these bonds.

On October 1, 2021, funds held in escrow will refund Series 2011 Refunding Revenue Bonds in the amount of \$336,665,000 and \$6,140,000 of the Series 2011 Refunding Revenue Bonds will be called using the SWA’s debt service reserve fund. The principal balance of \$363,415,000 for the Series 2011 Bonds were retired October 1, 2021, which included a principal payment of \$20,340,000.

In accordance with the requirements of the bond documents, revenues are first applied to the Operating Account in an amount sufficient to cover operating expenses. Revenues are next used for the required payments of principal and interest on the outstanding revenue bonds and then the subordinated indebtedness. Revenues are next used to fund the operating reserve and then for the renewal, replacement and capital improvement of the solid waste system. Remaining revenues are deposited in the General Reserve Account.

The Series 2021 Bonds include a provision that outstanding payments in default on this Bond shall bear interest at a rate of 3% above the current Interest Rate on this Bond; provided upon the occurrence of a payment default longer than 90 days, the outstanding principal on this Bond shall bear interest at a rate 3% above the current Interest Rate until such payment default has been cured.

The Series 2019 Bonds include a provision that during the continuance of an event of default or rating event, at the option of the Registered Owner, exercised in writing delivered by it to the Authority, the Interest Rate shall be increased to 12% per annum. If any payment due is not paid within fifteen days after the due date, SWA shall pay the Registered Owner on demand a rate equal to 4% of the overdue payment.

All other revenue bonds include a provision in the event of default that either the Trustee or the Holders of not less than twenty-five percent (25%) in principal amount of the bonds outstanding shall declare the principal of all the bonds then outstanding, and accrued interest thereon, to be due and payable immediately. If an event of default is not remedied, then SWA, upon the demand of the Trustee, will pay the net revenues pledged by the bond covenants to the Trustee.

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The Series 2011 Bonds includes an Extraordinary Optional Redemption clause allowing for redemption of prior to maturity at a redemption price of one hundred percent (100%) of the principal amount, plus accrued interest, if any, to the redemption date, in whole or in part at any time, in the event of damage, condemnation or loss of title of the REF#1 and REF#2 renewable energy facilities.

Annual Maturities: Maturities for the outstanding bonds of the SWA are as follows:

Year Ending September 30,	Revenue Bonds			
	Principal	Interest	Escrow Funds	Total
2022	\$ 363,415,000	\$ 13,099,929	\$ (336,665,000)	\$ 39,849,929
2023	23,530,000	3,770,928	-	27,300,928
2024	24,135,000	3,208,369	-	27,343,369
2025	15,095,000	2,715,452	-	17,810,452
2026	10,870,000	2,244,750	-	13,114,750
2027-2029	39,460,000	3,173,500	-	42,633,500
	<u>\$ 476,505,000</u>	<u>\$ 28,212,928</u>	<u>\$ (336,665,000)</u>	<u>\$ 168,052,928</u>

Year Ending September 30,	Series 2021 and Series 2019 Refunding Revenue Bonds			
	Direct Placement			
	Principal	Interest	Escrow Funds	Total
2022	\$ -	\$ 11,932,379	\$ (6,343,791)	\$ 5,588,588
2023	24,660,000	10,700,893	-	35,360,893
2024	24,840,000	10,495,104	-	35,335,104
2025	34,730,000	10,254,163	-	44,984,163
2026	41,580,000	9,955,685	-	51,535,685
2027-2031	269,580,000	31,728,240	-	301,308,240
2032	70,510,000	1,015,341	-	71,525,341
	<u>\$ 465,900,000</u>	<u>\$ 86,081,805</u>	<u>\$ (6,343,791)</u>	<u>\$ 545,638,014</u>

The Series 2019 Bond Escrow Account will be used to supplement the annual debt service requirements of the Series 2019 Refunding Revenue Bonds until October 1, 2021 (the Crossover Date”) in the amount of \$6,343,791 of interest. On October 1, 2021, funds held in escrow will refund Series 2011 Refunding Revenue Bonds in the amount of \$336,665,000 and \$6,410,000 of the Series 2011 Refunding Revenue Bonds will be called using the SWA’s debt service reserve fund.

Interest Expense: Total interest costs incurred on all SWA debt for the year ended September 30, 2021 was \$39,281,678. For the year ended September 30, 2021, net interest costs (net of revenue on construction funds of \$1,451) \$39,280,227 was expensed.

**PALM BEACH COUNTY, FLORIDA**  
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Defeased Bonds: In 2015, the SWA defeased \$131,565,000 of Revenue Bonds, Series 2008B by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds. At September 30, 2021, defeased Series 2008B Revenue Bonds totaling \$131,565,000 remain outstanding. In 2016, the SWA defeased \$80,760,000 of Revenue Bonds, Series 2009 by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds and in 2017, the SWA defeased \$104,280,000 of Revenue Bonds, Series 2009 by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds. At September 30, 2021, defeased Series 2009 Revenue Bonds totaling \$146,610,000 remain outstanding. In 2016, the SWA defeased \$6,185,000 of Refunding Revenue Bonds, Series 2011 by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds and in 2021, the SWA defeased \$119,055,000 of Refunding Revenue Bonds, Series 2011 by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds. At September 30, 2021, defeased Series 2011 Refunding Revenue Bonds totaling \$125,240,000 remain outstanding. In 2020, the SWA defeased \$22,975,000 of Refunding Revenue Bonds, Series 2017 by placing cash in an irrevocable escrow fund to provide for all future debt service payments on these bonds. At September 30, 2021, defeased Series 2011 Refunding Revenue Bonds totaling \$22,975,000 remain outstanding.

**Changes in Noncurrent Liabilities**

Changes in long-term debt for the year ended September 30, 2021 are summarized as follows:

September 30, 2021	Beginning Balance	Increases	Decreases & Retirements	Ending Balance	Due within One Year
Compensated absences	\$ 6,077,455	\$ 3,148,403	\$ (3,188,987)	\$ 6,036,871	\$ 386,963
Net pension liability	38,926,577	-	(23,101,207)	15,825,370	-
Total other postemployment liability	770,000	48,000	(63,000)	755,000	-
Advance capacity payment	41,116,546	-	(2,981,261)	38,135,285	2,981,260
Landfill closure and postclosure care costs	53,237,203	1,292,730	-	54,529,933	363,417
Notes and bonds from direct borrowings and placements:					
Revenue Bond, Series 2019	347,605,000	-	-	347,605,000	-
Revenue bonds:					
Series 2021	-	118,295,000	-	118,295,000	-
Series 2017	83,305,000	-	(20,545,000)	62,760,000	-
Series 2015	50,330,000	-	-	50,330,000	-
Series 2011	503,840,000	-	(140,425,000)	363,415,000	363,415,000
Totals	<u>\$ 1,125,207,781</u>	<u>\$ 122,784,133</u>	<u>\$ (190,304,455)</u>	1,057,687,459	<u>\$ 367,146,640</u>
Unamortized premium and discount, net				22,954,049	
Current maturities				<u>(367,146,640)</u>	
Net long-term debt				<u>\$ 713,494,868</u>	

**PALM BEACH COUNTY, FLORIDA**  
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**14. PLEDGED REVENUES**

The County has pledged a portion of future non-ad valorem revenues to repay \$617.0 million in revenue bonds, notes and loans issued between November 13, 2008 and February 13, 2020. A ten-year history of the pledged revenues is reported in Statistical Table X. Proceeds from the debt provided financing for capital additions, improvements, and expansion of County facilities, equipment and infrastructure. The bonds are payable solely from available non-ad valorem revenues and are payable through December 1, 2045. Total principal and interest remaining to be paid on the bonds is \$838.2 million with annual requirements ranging from \$79 million in fiscal year 2023 decreasing to \$6.1 million in fiscal year 2046. The pledged non-ad valorem revenues, from which the appropriations will be made, have averaged \$408 million per year over the last 10 years. Principal and interest paid for the current year and total pledged non-ad valorem revenues were \$71.1 million and \$466.5 million, respectively.

The County has pledged future airport revenues net of specified operating expenses to repay \$56.7 million in airport revenue bonds issued between May 17, 2006 and July 26, 2016. Proceeds from the bonds provided financing for the addition, improvements and expansion of the airport facilities, equipment and infrastructure. The bonds are payable solely from the airport net revenues and are payable through October 1, 2036. Total principal and interest remaining to be paid on the bonds is \$82.2 million with annual requirements ranging from \$5.1 million in fiscal year 2022 decreasing to \$5.2 million in fiscal year 2035. Annual principal and interest payments on the bonds are expected to require less than 18% of projected future net revenues. Principal and interest paid for the current year and net operating income before interest expense were \$6.2 million and \$27.5 million, respectively.

The County has pledged future water utility revenues net of specified operating expenses to repay \$134 million in water and sewer revenue bonds issued between February 27, 2013 and November 26, 2019. Proceeds from the bonds provided financing for the addition, improvements and expansion of the water and sewer facilities, equipment and infrastructure. The bonds are payable solely from the water utility net revenues and are payable through October 1, 2040. Total principal and interest remaining to be paid on the bonds is \$183.6 million with annual requirements ranging from \$0.1 million in fiscal years 2039 and 2040 to \$11.4 million in fiscal year 2035. Annual principal and interest payments on the bonds are expected to require less than 25% of projected future net revenues and connection fees. Principal and interest paid for the current year and utility system net revenues and connection fees were \$11.0 million and \$106.9 million, respectively.

**15. TAX ABATEMENTS**

**Economic Development Tax Exemption**

Palm Beach County enters into property tax abatement agreements with local businesses under Ordinance 2013-022, the “Economic Development Ad Valorem Tax Exemption Ordinance of Palm Beach County, Florida”. Article VII, Section 3, of the Constitution of the State of Florida and Section 196.1995, Florida Statutes, empowers the County to grant economic development ad valorem tax exemptions after the electors of the County authorized such exemptions in a

**PALM BEACH COUNTY, FLORIDA**  
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referendum held in November 2012. These ad valorem exemptions apply to new businesses relocating to Palm Beach County as well as to the expansions of businesses already situated in the County. The exemption applies only to taxes levied by Palm Beach County. The exemption does not apply to taxes levied by a municipality, school district, or water management district. This ordinance will expire August 31, 2024.

A business granted an exemption for improvements to real and/or tangible personal property must have a positive economic impact on the County's economy, including the creation and maintenance of new full-time jobs. Retail operations are ineligible for ad valorem tax exemptions. For any year that taxes may have been exempted and the County finds that the business was not entitled to the exemption, such taxes may be recovered, and the Property Appraiser will assist the Board to recover any taxes exempted.

Any exemption granted may apply up to one hundred (100%) percent of the assessed value of all improvements to real property made by or for the use of a new business and of all tangible personal property of such new business, or up to one hundred (100%) of the assessed value of all added improvements to real property made to facilitate the expansion of an existing business and of the net increase in all tangible personal property acquired to facilitate such expansion of an existing business, provided that the improvements to real property are made or the tangible personal property is added or increased on or after the effective date of the ordinance specifically granting a business an exemption.

For the fiscal year ended September 30, 2021, the County abated property taxes totaling \$824,366 under this program.

**Historic Property Tax Exemption**

Article VII, Section 3 of the Florida Constitution authorizes counties and municipalities to grant a partial ad-valorem tax exemption to owner(s) of historic properties for improvements to such properties which are the result of the restoration, renovation or rehabilitation of historic properties. On October 17, 1995, the Board of County Commissioners (BCC) adopted a historic property tax exemption ordinance, Ordinance No. 95-41, applicable countywide. The ordinance allows a qualifying local government to enter into an inter-local agreement with the County to perform review functions necessary to implement the ordinance within its municipal boundary. Currently, the following municipalities participate in the program; the cities of Boynton Beach, Delray Beach, Lake Park, Lake Worth Beach, West Palm Beach, and the Town of Palm Beach.

As a result, the BCC approved an ad-valorem tax exemption to property owners for a ten (10) year period on that portion of ad-valorem County taxes levied on the increase in assessed value resulting from the renovation, restoration, and rehabilitation of qualifying properties. Properties must meet the requirements for tax exemption under Section 196.1997, Florida Statutes. Prior to the ad-valorem exemption being effective, the property owners must execute and record a restrictive covenant in the form established by the State of Florida, Department of State, Division of Historical Resources, requiring the qualifying improvements be maintained during the period that the tax exemption is granted.

In the event of the non-performance or violation of the maintenance provision of the covenant by the owner or any successor-in-interest during the term of the covenant, the Local Historic

**PALM BEACH COUNTY, FLORIDA**  
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Preservation Office will report such violation to the Property Appraiser and Tax Collector who shall take action pursuant to s. 196.1997 (7), F.S. The Owner shall be required to pay the difference between the total amount of taxes which would have been due in March in each of the previous years in which the covenant was in effect had the property not received the exemption and the total amount of taxes actually paid in those years, plus interest on the difference calculated as provided in s. 212.12 (3) F.S.

For the fiscal year ended September 30, 2021, the County abated property taxes totaling \$328,205 under this program.

**16. COMMITMENTS**

**Outstanding Purchase Orders and Contracts**

Purchase orders and contracts (including construction contracts) had been executed, but goods and services were not received in the amounts shown below as of September 30, 2021:

<b>Governmental Activities:</b>	Amount
<b>Major funds:</b>	
General Fund	\$ 9,588,210
Palm Tran	20,753,259
Fire Rescue Special Revenue Fund	11,183,845
COVID-19	8,077,340
Road Program Capital Projects Fund	59,579,433
General Government Capital Projects Fund	83,349,269
Total major funds	192,531,356
<b>Nonmajor governmental activities</b>	50,934,266
Total governmental activities	243,465,622
 <b>Business-type Activities:</b>	
Airports	23,583,207
Water Utilities	103,162,000
Total business-type activities	126,745,207
Total commitments	\$ 370,210,829

Because the budget authority for these amounts lapses at fiscal year-end, they are not reported as either encumbrances or liabilities in the financial statements. Funds are appropriated at the beginning of each fiscal year to provide for these commitments. These amounts are presented as restricted, committed, or assigned in the Statement of Net Position or Balance Sheets, as appropriate, based on the purpose of the funding.

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**County Home**

The County has an inter-local agreement with the Palm Beach County Health Care District (the District) regarding the Medicaid Match and the County Home and General Care Facility (County Home). The agreement ends in July 2035 and provides that the County will make a fixed annual payment of \$15 million to the District in exchange for the District's agreement to operate and manage the County Home and to pay 100% of the Medicaid Match funding as required by the State for hospital and nursing home care.

**Tri-County Commuter Rail Authority**

Pursuant to Chapter 343 of the Florida Statutes, the South Florida Regional Transportation Authority (SFRTA) was created and established as an agency of the State to own, operate, maintain, and manage a transit system in the tri-county area of Miami-Dade, Broward, and Palm Beach Counties.

A state-authorized, local option recurring funding source available to the tri-counties is directed to SFRTA to fund its capital, operating, and maintenance expenses if the counties dedicate and transfer annually not less than \$2.67 million. In addition, each county shall continue to annually fund the operations of SFRTA in an amount not less than \$1.565 million. The total annual commitment for Palm Beach County is \$4.235 million.

**COMPONENT UNIT - Solid Waste Authority (SWA)**

Contract Commitments: SWA had outstanding purchase commitments for various equipment, goods and services totaling approximately \$10.0 million at September 30, 2021.

Inter-local Agreement: SWA entered into an inter-local agreement with Palm Beach County to provide funding for a hazardous materials emergency response team to provide regional hazardous materials investigation and mitigation services through the fiscal year ending September 30, 2022.

SWA paid \$2,383,412 for 2021. SWA is required to pay \$2,454,914 under this agreement for the fiscal year ended September 30, 2022. The amount due each year can increase up to 3% per year.

Lease Commitments: SWA owns approximately 1,600 acres of farmland in western Palm Beach County, which is held as a replacement waste disposal site. SWA has an operating lease expiring in 2022 with the former owner to maintain and continue farming the property. The lease provides for annual rental payments to SWA adjusted each year based on the change in the producer price index for raw cane sugar, provided that the total annual rent shall not exceed \$450,000. Rental income from this lease for the year ended September 30, 2021 was approximately \$305,000. The carrying value of the land subject to the lease was approximately \$8 million at September 30, 2021. The lease also provides the option to extend the term for two additional periods of four years each (through 2030), under the same terms and conditions. SWA retains the right to terminate the lease,

**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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in part, for areas designated for landfill development by SWA after the initial lease term. Management expects the operating lease to be renewed until the property is utilized for its intended purpose as a replacement waste disposal site.

SWA leases the current site of the Delray Beach transfer station from the City of Delray Beach under a 20-year operating lease that expired on September 30, 2020. The original 20-year lease was extended with an option to renew for an additional 20 years under the existing terms starting on October 1, 2020. The lease provides for annual rental payments increased by the annual change in the consumer price index. Rent expense for the fiscal year ended September 30, 2021 was approximately \$152,924.

The minimum future rental payments based on an annual increase of 3 percent, under this operating lease at September 30, 2021 were as follows:

September 30,	Amount
2022	\$ 157,512

**Landfill Closure and Post-closure Care Costs**

The SWA operated one active landfill site for the year ended September 30, 2021. In addition, the SWA is responsible for two landfill sites closed after 1991 and three landfill sites closed prior to 1991. State and federal laws and regulations require the SWA to place a final cover on its operating landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at that and other landfill sites closed after 1991, for thirty years after closure. Although the majority of closure and post-closure care costs will be paid near or after the date that the operating landfill stops accepting waste, the SWA reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each statement of net position date.

Landfill closure and post-closure care liabilities at September 30, 2021 are as follows:

Accrued closure and postclosure care costs	\$ 53,076,267
Accrued postclosure care for closed landfills	1,453,666
Total Accrued Landfill Closure Costs	\$ 54,529,933

The \$53,076,267 of accrued closure and postclosure care liabilities at September 30, 2021 represents the cumulative cost based on the use of 48.5% of the estimated capacity of the operating landfill. The SWA will recognize the remaining estimated cost of closure and postclosure care of approximately \$77.1 million for the operating landfill as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2021. Based on current demographic information and engineering estimates of landfill



**PALM BEACH COUNTY, FLORIDA**  
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consumption, the SWA expects to close the landfill in approximately 2054. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The SWA is required by state laws and regulations to make annual contributions to an escrow account to finance all closure costs and one year of postclosure care for landfills closed after 1991. The SWA is in compliance with these requirements, and at September 30, 2021 cash and cash equivalents of \$40,999,127 were held for these purposes and exceeds the minimum required escrow amount as shown on the next page. These amounts are reported as noncurrent restricted assets on the statements of net position. The SWA expects that future inflation costs will be paid from interest earnings on these invested amounts and subsequent annual contributions.

However, if interest earnings are inadequate or additional closure or postclosure care requirements are determined (due to changes in technology or applicable laws or regulations), these costs may need to be covered by charges to future users of the solid waste system or from future non-ad valorem assessments.

At September 30, 2021, the statutorily required escrow account balances were as follows:

Site	
Site 7 closure costs	\$ 37,978,251
Dyer landfill long-term care	363,417
	\$ 38,341,668

State laws and regulations specify that required landfill escrow account balances must be calculated using either the “Pay-in” or the “Balance” method, as they are statutorily defined. During 2006 the SWA changed from the Pay-in method to the Balance method. The SWA will be required to continue using the Balance method through the remaining design life of the Site 7 landfill. Although the SWA is not legally required by state or federal laws and regulations to provide funding for the landfill sites closed prior to 1991, the SWA has accepted financial responsibility for these sites. The annual long-term care funding requirements for these sites were not estimated or accrued at September 30, 2021; however, management does not believe that the annual costs are material to the SWA, and these costs will be adequately funded through future, annual operating budgets.

**17. CONTINGENCIES**

**Litigation**

The County is involved in various lawsuits arising in the ordinary course of operations. Where it has been determined that a loss is probable related to these matters, a liability has been recorded in our self-insurance obligations. In addition, the County is involved with other matters the outcome of which is not presently determinable; it is the opinion of management of the County,

**PALM BEACH COUNTY, FLORIDA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

based upon consultation with legal counsel, that the outcome of these matters would not have a material adverse effect on the financial position of the County.

**State and Federal Grants**

Grant monies received and disbursed by the County are for specific purposes and are subject to audit by the grantor agencies. Such audits may result in requests for reimbursements due to disallowed expenditures. Based upon prior experience, management does not believe that such disallowances, if any, would have a material adverse effect on the financial position of the County.

**Interlocal Agreements**

On September 22, 1992 the Board of County Commissioners approved an interlocal agreement between the County and the Westgate/Belvedere Homes Community Redevelopment Agency (Agency), whereby the County has agreed to fund any deficiency in the reserve fund of the Agency's Redevelopment Revenue Bonds. The Agency is required to notify the County on or before May 2<sup>nd</sup> of each year of any deficiency amount that the Agency expects to exist on the next succeeding November 1<sup>st</sup>. At present, the County has not been made aware of any deficiency amount.

**Bond Guaranty**

On October 17, 2000 the Board of County Commissioners approved a trust agreement between the County and U.S. Bank, (the Trustee), whereby the County has agreed to fund any deficiency in the reserve fund of the Palm Beach County, Florida, Industrial Development Revenue Bonds (South Florida Fair project), Series 2000. The Trustee is required to notify the County after June 1<sup>st</sup> and on or before June 5<sup>th</sup> of each year of the deficiency amount, if any, as of such date. At present, the County has not been made aware of any deficiency amount.

Letters of credit have been arranged in lieu of debt service reserve surety insurance policies where credit ratings of the insurers declined below the rating required by the bond covenants. Additional information on the letters of credit may be found in the note for long-term debt.

**COMPONENT UNIT - Solid Waste Authority (SWA) - Environmental Liabilities:**

SWA, in cooperation with other state and local regulatory agencies, maintains an extensive monitoring program for potential environmental contaminants at each of its sites and facilities. These monitoring programs have not identified any contaminants caused by landfill leachate or other operations of SWA. In the event that any environmental contaminants are identified, SWA may be financially responsible for the environmental assessment and cleanup costs, as well as potential fines imposed by governmental regulatory agencies.

**PALM BEACH COUNTY, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2021**

**18. DEFICIT FUND BALANCE**

Major Governmental Funds – The Palm Tran Special Revenue Fund has a deficit fund balance of \$8,804,987 as of September 30, 2021. This deficit is due to delays in receipt of intergovernmental (grant) revenue in fiscal year 2021. Palm Tran management has reported it is a timing issue related to the filing of applications for certain formula-based grants and that additional intergovernmental grant revenue is anticipated to be received by the third quarter of fiscal year 2022 which will alleviate this deficit.

**19. RESTATEMENTS**

**Restatement for Adoption of New Accounting Standard**

The County implemented GASB Statement No. 84, “*Fiduciary Activities*” during the fiscal year ended September 30, 2021. As a result of the implementation of this statement, the County was required to restate Net Position in the Custodial Funds financial statements. Accordingly, beginning Net Position has been restated as follows:

**Custodial Fund Financial Statements:**

	Custodial Funds			
	Board of County Commissioners	Sheriff	Clerk & Comptroller	TOTAL
Net position as originally reported, October 1, 2020	\$ -	\$ -	\$ -	\$ -
Cumulative effect of GASB Statement No. 84 implementation	58,937	1,452,895	29,843,026	31,354,858
Net position as restated, October 1, 2020	<u>\$ 58,937</u>	<u>\$ 1,452,895</u>	<u>\$ 29,843,026</u>	<u>\$ 31,354,858</u>



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# REQUIRED SUPPLEMENTARY INFORMATION

The Required Supplementary Information subsection includes the following schedules:

## **PENSION**

Palm Beach County and the Solid Waste Authority (A Component Unit) Florida Retirement System and Health Insurance Subsidy Pension Plans:

- Schedules of the Proportionate Share of the Net Pension Liability
- Schedules of Contributions

## **Palm Tran and Lantana Firefighters' Pension Plans**

- Schedules of Changes in the Net Pension Liability and Related Ratios
- Schedules of Investment Returns
- Schedules of Contributions

## **OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

Schedules of Changes in the Total OPEB Liability and Related Ratios, Schedules of Investment Returns, and Schedules of Contributions for:

- County Healthcare Plan
- Clerk of the Circuit Court & Comptroller's Healthcare Plan
- Tax Collector Healthcare Plan
- Property Appraiser Healthcare Plan
- Sheriff Healthcare Plan
- Fire-Rescue Healthcare Plan
- Fire-Rescue Supplemental Disability Plan
- Solid Waste Authority (A Component Unit) Healthcare Plan





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PALM BEACH COUNTY, FLORIDA  
Schedule of the County's Proportionate Share of the Net Pension Liability-  
Florida Retirement System Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>
County's proportion of the FRS net pension liability	3.32%	3.54%	3.46%
County's proportionate share of the FRS net pension liability	\$ 250,485,166	\$ 1,533,076,137	\$ 1,191,182,897
County's covered payroll	\$ 724,901,768	\$ 709,843,999	\$ 677,246,998
County's proportionate share of the FRS net pension liability as a percentage of its covered payroll	34.6%	216.0%	175.9%
FRS Plan fiduciary net position as a percentage of the total pension liability	96.40%	78.85%	82.61%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of June 30 of each year.



<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
3.46%	3.48%	3.37%	3.15%	3.16%
\$ 1,043,413,647	\$ 1,030,547,249	\$ 850,558,352	\$ 406,204,159	\$ 192,829,398
\$ 664,620,014	\$ 641,557,064	\$ 606,858,696	\$ 585,549,661	\$ 575,072,943
157.0%	160.6%	140.2%	69.4%	33.5%
84.26%	83.89%	84.88%	92.00%	96.09%

PALM BEACH COUNTY, FLORIDA  
 Schedule of the County's Proportionate Share of the Net Pension Liability-  
 Health Insurance Subsidy Pension Plan  
 Last Ten Fiscal Years  
 (Required Supplementary Information)

	<u>2021</u>	<u>2020</u>	<u>2019</u>
County's proportion of the HIS net pension liability	2.46%	2.42%	2.40%
County's proportionate share of the HIS net pension liability	\$ 301,533,078	\$ 295,240,919	\$ 268,508,328
County's covered payroll	\$ 724,901,768	\$ 709,843,999	\$ 677,246,998
County's proportionate share of the HIS net pension liability as a percentage of its covered payroll	41.6%	41.6%	39.6%
HIS Plan fiduciary net position as a percentage of the total pension liability	3.56%	3.00%	2.63%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of June 30 of each year.

<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
2.40%	2.39%	2.32%	2.32%	2.32%
\$ 254,212,376	\$ 255,558,701	\$ 270,836,258	\$ 236,405,210	\$ 216,601,747
\$ 664,620,014	\$ 641,557,064	\$ 606,858,696	\$ 585,549,661	\$ 575,072,943
38.2%	39.8%	44.6%	40.4%	37.7%
2.15%	1.64%	0.97%	0.50%	0.99%

PALM BEACH COUNTY, FLORIDA  
 Schedule of County Contributions-  
 Florida Retirement System Pension Plan  
 Last Ten Fiscal Years  
 (Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Contractually required FRS contribution	\$145,197,857	\$ 132,801,047	\$ 122,515,156	\$ 111,481,570	\$ 103,862,641
FRS contributions in relation to the contractually required contribution	\$145,197,857	\$ 132,801,047	\$ 122,515,156	\$ 111,481,570	\$ 103,862,641
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$728,936,093	\$ 714,839,553	\$ 684,295,776	\$ 663,077,145	\$ 638,616,378
FRS contributions as a percentage of covered payroll	19.9%	18.6%	17.9%	16.8%	16.3%

**Notes to Schedule:**

(1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

	<b>2016</b>		<b>2015</b>		<b>2014</b>
	\$ 95,494,431	\$	89,482,686	\$	83,794,037
	\$ 95,494,431	\$	89,482,686	\$	83,794,037
	\$ -	\$	-	\$	-
	\$ 612,666,217	\$	579,003,748	\$	563,609,163
	15.6%		15.5%		14.9%

PALM BEACH COUNTY, FLORIDA  
Schedule of County Contributions-  
Health Insurance Subsidy Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Contractually required HIS contribution	\$ 12,100,339	\$ 11,866,337	\$ 11,359,310	\$ 11,007,081	\$ 10,601,032
HIS contributions in relation to the contractually required contribution	\$ 12,100,339	\$ 11,866,337	\$ 11,359,310	\$ 11,007,081	\$ 10,601,032
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
County's covered payroll	\$ 728,936,093	\$ 714,839,553	\$ 684,295,776	\$ 663,077,145	\$ 638,616,378
HIS contributions as a percentage of covered payroll	1.7%	1.7%	1.7%	1.7%	1.7%

**Notes to Schedule:**

(1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 10,170,259	\$ 7,295,447	\$ 6,763,310
\$ 10,170,259	\$ 7,295,447	\$ 6,763,310
\$ -	\$ -	\$ -
\$ 612,666,217	\$ 579,003,748	\$ 563,609,163
1.7%	1.3%	1.2%

PALM BEACH COUNTY, FLORIDA  
Solid Waste Authority - Component Unit  
Schedule of Proportionate Share of the Net Pension Liability-  
Florida Retirement System Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>
Proportion of the FRS net pension liability	0.0750208%	0.0669098%	0.0644148%
Proportionate share of the FRS net pension liability	\$ 5,666,969	\$ 28,999,693	\$ 22,183,563
SWA's covered payroll	\$ 25,444,717	\$ 24,654,558	\$ 23,546,088
SWA's proportionate share of the FRS net pension liability as a percentage of its covered payroll	22.27%	117.62%	94.21%
FRS Plan fiduciary net position as a percentage of the total pension liability	96.40%	78.85%	82.61%

**Notes to Schedule:**

- (1) GASB Statement No. 68, " Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of June 30 of each year.



<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.0636583%	0.0635171%	0.0648132%	0.0626365%	0.0630379%
\$ 19,174,210	\$ 18,787,926	\$ 16,365,396	\$ 8,090,343	\$ 3,848,240
\$ 22,671,421	\$ 21,795,240	\$ 21,647,567	\$ 19,555,196	\$ 19,815,911
84.57%	86.20%	75.60%	41.37%	19.42%
84.26%	83.89%	84.88%	92.00%	96.09%

PALM BEACH COUNTY, FLORIDA  
Solid Waste Authority - Component Unit  
Schedule of the Proportionate Share of the Net Pension Liability-  
Health Insurance Subsidy Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>
Proportion of the HIS net pension liability	0.0828142%	0.0813023%	0.0797253%
Proportionate share of the HIS net pension liability	\$ 10,158,401	\$ 9,926,884	\$ 8,920,460
SWA's covered payroll	\$ 29,322,513	\$ 28,213,241	\$ 26,663,556
SWA's proportionate share of the HIS net pension liability as a percentage of its covered payroll	34.64%	35.19%	33.46%
HIS Plan fiduciary net position as a percentage of the total pension liability	3.56%	3.00%	2.63%

**Notes to Schedule:**

- (1) GASB Statement No. 68, " Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of June 30 of each year.

<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.0784037%	0.0776703%	0.0795028%	0.0739556%	0.0745754%
\$ 8,298,340	\$ 8,304,865	\$ 9,265,726	\$ 7,542,309	\$ 6,972,985
\$ 25,608,028	\$ 24,772,565	\$ 24,543,064	\$ 22,436,802	\$ 22,152,039
32.41%	33.52%	37.75%	33.62%	31.48%
2.15%	1.64%	0.97%	0.50%	0.99%

PALM BEACH COUNTY, FLORIDA  
Solid Waste Authority - Component Unit  
Schedule of Employer Contributions-  
Florida Retirement System Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Contractually required FRS contribution	\$ 2,788,809	\$ 2,186,868	\$ 1,903,110	\$ 1,717,280	\$ 1,570,296
FRS contributions in relation to the contractually required contribution	\$ 2,788,809	\$ 2,186,868	\$ 1,903,110	\$ 1,717,280	\$ 1,570,296
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SWA's covered payroll	\$26,432,730	\$ 24,883,857	\$23,834,076	\$22,823,877	\$ 22,024,734
FRS contributions as a percentage of covered payroll	10.55%	8.79%	7.98%	7.52%	7.13%

**Notes to Schedule:**

(1) GASB Statement No. 68, " Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

	<b>2016</b>	<b>2015</b>	<b>2014</b>
	\$ 1,429,340	\$ 1,426,153	\$ 1,332,111
	\$ 1,429,340	\$ 1,426,153	\$ 1,332,111
	\$ -	\$ -	\$ -
	\$ 21,051,861	\$ 20,091,083	\$ 19,772,903
	6.79%	7.10%	6.74%

PALM BEACH COUNTY, FLORIDA  
Solid Waste Authority - Component Unit  
Schedule of Contributions-  
Health Insurance Subsidy Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Contractually required HIS contribution	\$ 505,610	\$ 474,046	\$ 448,920	\$ 427,278	\$ 415,575
HIS contributions in relation to the contractually required contribution	\$ 505,610	\$ 474,046	\$ 448,920	\$ 427,278	\$ 415,575
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
SWA's covered payroll	\$30,458,468	\$28,556,970	\$27,043,385	\$25,739,685	\$25,034,650
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%	1.66%

**Notes to Schedule:**

(1) GASB Statement No. 68, " Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 396,210	\$ 310,975	\$ 257,664
\$ 396,210	\$ 310,975	\$ 257,664
\$ -	\$ -	\$ -
\$ 23,868,058	\$ 22,716,328	\$ 22,185,466
1.66%	1.37%	1.16%

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Net Pension Liability and Related Ratios  
Palm Tran Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2020	2019	2018
<b>Total pension liability</b>			
Service cost	\$ 5,043,856	\$ 4,040,432	\$ 4,022,548
Interest	10,204,584	10,357,277	10,013,496
Differences between expected and actual experience	(1,464,749)	(1,085,883)	(1,801,094)
Change of assumptions	-	16,457,786	3,193,461
Benefit payments, including refunds of member contributions	(7,606,438)	(7,205,264)	(6,625,328)
<b>Net change in total pension liability</b>	6,177,253	22,564,348	8,803,083
<b>Total pension liability- beginning</b>	156,102,159	133,537,811	124,734,728
<b>Total pension liability- ending (a)</b>	162,279,412	156,102,159	133,537,811
<b>Plan fiduciary net position</b>			
Contributions - employer	6,338,056	5,809,852	5,509,648
Contributions - employee	976,061	943,170	923,986
Net investment income	19,587,534	19,052,799	(4,414,367)
Benefit payments, including refunds of member contributions	(7,606,438)	(7,205,264)	(6,625,328)
Administrative expense	(277,662)	(276,527)	(372,153)
<b>Net change in plan fiduciary net position</b>	19,017,551	18,324,030	(4,978,214)
<b>Plan fiduciary net position - beginning</b>	119,658,658	101,334,628	106,312,842
<b>Plan fiduciary net position - ending (b)</b>	138,676,209	119,658,658	101,334,628
<b>Net pension liability - ending (a) - (b)</b>	\$ 23,603,203	\$ 36,443,501	\$ 32,203,183
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	85.5%	76.7%	75.9%
<b>Covered payroll</b>	\$ 32,525,195	\$ 31,395,399	\$ 30,674,568
<b>Net pension liability as a percentage of covered payroll</b>	72.6%	116.1%	105.0%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of December 31 of each year.



2017	2016	2015	2014
\$ 3,657,542	\$ 3,614,568	\$ 3,699,372	\$ 3,517,163
9,655,384	9,070,466	8,602,255	7,920,953
(2,489,675)	260,004	(2,653,460)	1,780,535
(523,606)	-	1,585,562	-
(5,898,029)	(5,467,344)	(5,009,083)	(4,626,680)
4,401,616	7,477,694	6,224,646	8,591,971
120,333,112	112,855,418	106,630,772	98,038,801
124,734,728	120,333,112	112,855,418	106,630,772
5,421,844	5,589,705	5,215,491	7,205,534
912,362	867,999	777,273	684,731
12,590,071	5,754,084	(1,839,676)	4,845,252
(5,898,029)	(5,467,344)	(5,009,083)	(4,626,680)
(213,695)	(157,019)	(182,444)	(223,302)
12,812,553	6,587,425	(1,038,439)	7,885,535
93,500,289	86,912,864	87,951,303	80,065,768
106,312,842	93,500,289	86,912,864	87,951,303
\$ 18,421,886	\$ 26,832,823	\$ 25,942,554	\$ 18,679,469
85.2%	77.7%	77.0%	82.5%
\$ 30,402,375	\$ 30,061,310	\$ 27,512,115	\$ 24,661,404
60.6%	89.3%	94.3%	75.7%

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Net Pension Liability and Related Ratios  
Lantana Firefighters' Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019
<b>Total pension liability</b>			
Service cost	\$ 415,027	\$ 442,804	\$ 407,991
Interest	3,481,788	3,440,516	3,401,092
Differences between expected and actual experience	118,547	(574,240)	(421,152)
Change of assumptions	1,987,636	-	1,247,869
Benefit payments, including refunds of member contributions	(3,132,053)	(2,279,155)	(2,550,001)
<b>Net change in total pension liability</b>	2,870,945	1,029,925	2,085,799
<b>Total pension liability- beginning</b>	51,098,337	50,068,412	47,982,613
<b>Total pension liability- ending (a)</b>	53,969,282	51,098,337	50,068,412
<b>Plan fiduciary net position</b>			
Contributions - employer and state	1,202,802	1,351,331	1,546,558
Contributions - employee	172,670	166,072	182,155
Net investment income	10,677,774	3,762,711	1,757,509
Benefit payments, including refunds of member contributions	(3,132,053)	(2,279,155)	(2,550,001)
Administrative expense	(53,138)	(69,001)	(71,412)
Other	8,500	1,012	8,012
<b>Net change in plan fiduciary net position</b>	8,876,555	2,932,970	872,821
<b>Plan fiduciary net position - beginning</b>	48,369,587	45,436,617	44,563,796
Prior Period Adjustment	-	-	-
<b>Plan fiduciary net position - ending (b)</b>	57,246,142	48,369,587	45,436,617
<b>Net pension liability (asset) - ending (a) - (b)</b>	\$ (3,276,860)	\$ 2,728,750	\$ 4,631,795
<b>Plan fiduciary net position as a percentage of the total pension liability (asset)</b>	106.1%	94.7%	90.7%
<b>Covered payroll</b>	\$ 1,260,134	\$ 1,342,839	\$ 1,315,467
<b>Net pension liability as a percentage of covered payroll</b>	-260.0%	203.2%	352.1%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.

	2018	2017	2016	2015	2014
\$	452,953	\$ 357,804	\$ 470,342	\$ 450,605	\$ 535,323
	3,192,834	2,973,158	2,823,508	2,605,711	2,494,851
	1,077,328	125,354	(977,800)	1,014,242	-
	-	3,182,878	1,711,466	-	-
	(1,106,244)	(915,763)	(887,761)	(1,828,169)	(1,375,968)
	3,616,871	5,723,431	3,139,755	2,242,389	1,654,206
	44,365,742	38,642,311	35,502,556	33,260,167	31,605,961
	47,982,613	44,365,742	38,642,311	35,502,556	33,260,167
	1,343,726	1,411,935	1,478,818	1,725,181	1,761,403
	206,043	222,479	235,009	244,101	263,191
	3,710,228	3,954,054	2,569,228	(550,596)	2,671,295
	(1,106,244)	(915,763)	(887,761)	(1,828,169)	(1,375,968)
	(59,078)	(59,121)	(52,104)	(60,354)	(48,365)
	35,938	18,471	19,741	18,127	13,310
	4,130,613	4,632,055	3,362,931	(451,710)	3,284,866
	40,433,183	35,801,128	32,438,197	32,889,907	28,314,454
	-	-	-	-	1,290,587
	44,563,796	40,433,183	35,801,128	32,438,197	32,889,907
\$	3,418,817	\$ 3,932,559	\$ 2,841,183	\$ 3,064,359	\$ 370,260

92.9%                      91.1%                      92.6%                      91.4%                      98.9%

\$ 1,442,292    \$ 1,334,186    \$ 1,847,095    \$ 1,914,133    \$ 2,119,708

237.0%                      294.8%                      153.8%                      160.1%                      17.5%

PALM BEACH COUNTY, FLORIDA  
 Schedule of Investment Returns  
 Palm Tran Pension Plan  
 Last Ten Fiscal Years  
 (Required Supplementary Information)

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Annual money-weighted rate of return, net of investment expense	16.4%	18.9%	-4.0%	14.0%	7.4%	-1.6%	6.6%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) The above is as provided by the investment monitor.
- (3) Amounts are as of December 31 of each year.

PALM BEACH COUNTY, FLORIDA  
 Schedule of Investment Returns  
 Lantana Firefighters' Pension Plan  
 Last Ten Fiscal Years  
 (Required Supplementary Information)

	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expense	22.58%	8.15%	3.86%	9.01%	10.80%	7.66%	-1.81%	8.84%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.

PALM BEACH COUNTY, FLORIDA  
Schedule of Contributions  
Palm Tran Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

Year Ending September 30,	2021	2020	2019	2018
Actuarially determined contribution	\$ 7,853,310	\$ 6,206,005	\$ 5,734,801	\$ 5,487,697
Contributions in relation to the actuarially determined contribution	7,853,310	6,206,005	5,734,801	5,487,697
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
<b>Covered payroll</b>	<b>\$ 32,689,367</b>	<b>\$ 32,216,091</b>	<b>\$ 31,302,673</b>	<b>\$ 30,734,855</b>
<b>Actuarially determined contribution as a percentage of covered payroll</b>	24.0%	19.3%	18.3%	17.9%
<b>Actual contributions as a percentage of covered payroll</b>	24.0%	19.3%	18.3%	17.9%

**Notes to Schedule:**

GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

**Methods and assumptions used to determine contributions:**

Actuarial cost method	Entry age
Amortization method	Level percent of pay, closed
Remaining amortization period	New amortization bases are set up over 25 years.
Asset valuation method	5-year smoothed market
Inflation	2.00%
Salary increases	5% to 12.5%, including inflation
Investment rate of return	7.5%, net of investment expenses, including inflation (changed from 7.75% at January 1, 2019)
Retirement age	Tier 1 Members with at least 10 years of service and who have not reached the Rule of 85 retire at a rate of 10% between age 62 and 64. Members with at least 5 years of service and who have not reached the Rule of 85 retire at a rate of 10% between age 65 and 68. Tier 1 Members who are age 69 or have met the Rule of 85 are assumed to retire immediately. Tier 2 and 3 Members are assumed to retire at the earliest of 65 with 5 years of service, age 62 with 10 years of service, or at 33 years of service regardless of age. Tier 4 Members are assumed to retire at the earliest of 65 with 8 years of service or 62 with 10 years of service.
Mortality	The following sex distinct table is used with fully generational mortality improvements using sex distinct Scale MP-2018: Healthy Active and Healthy Retiree: PubG.H-2010 (B) (male set back 1 year)

<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 5,436,974	\$ 5,392,773	\$ 5,029,111
5,436,974	5,392,773	5,148,840
\$ -	\$ -	\$ (119,729)
<b>\$ 31,146,308</b>	<b>\$ 28,194,510</b>	<b>\$ 28,129,612</b>
17.5%	19.1%	17.9%
17.5%	19.1%	18.3%

PALM BEACH COUNTY, FLORIDA  
Schedule of Contributions  
Lantana Firefighters' Pension Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
Actuarially determined contribution	\$ 1,203,761	\$ 1,365,725	\$ 1,550,859	\$ 1,363,707
Contributions in relation to the actuarially determined contribution	1,203,761	1,365,725	1,550,859	1,363,707
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
<b>Covered payroll</b>	<b>\$ 1,260,134</b>	<b>\$ 1,342,839</b>	<b>\$ 1,315,467</b>	<b>\$ 1,442,292</b>
<b>Actuarially determined contribution as a percentage of covered payroll</b>	95.5%	101.7%	117.9%	94.6%
<b>Actual contributions as a percentage of covered payroll</b>	95.5%	101.7%	117.9%	94.6%

**Notes to Schedule:**

- (1) GASB Statement No. 68, "Accounting and Financial Reporting for Pensions", was implemented in fiscal year 2015 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.

**Valuation Date** September 30, 2020

**Methods and assumptions used to determine contributions:**

Actuarial cost method	Entry-Age Normal
Amortization method	Level Percent-of-Payroll, closed
Remaining amortization period	1-14 years
Asset valuation method	5-year smoothed market
Price Inflation	3.00%
Salary increases	7% including inflation
Investment rate of return	7.00%
Long-Term Municipal Bond Rate	2.19%
Retirement age	Age and Experience-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2000 Mortality Table with projection scale BB.

**Other Information:**

Notes The Employer Contribution for FYE 9/30/21 was determined in the 9/30/19 actuarial valuation report dated 1/29/2020.

Cost-of-Living Adjustment For members receiving a retirement benefit and entering retirement on or after October 1, 2005, retirement income will be increased by 3.0% on October 1 of each year after the later of the date on which the retiree attains age 55 or one year after retirement.



<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 1,370,424	\$ 1,413,772	\$ 1,697,036	\$ 1,721,439
1,370,424	1,413,772	1,697,036	1,721,439
\$ -	\$ -	\$ -	\$ -
\$ 1,334,186	\$ 1,847,095	\$ 1,914,133	\$ 2,119,708
102.7%	76.5%	88.7%	81.2%
102.7%	76.5%	88.7%	81.2%

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
County Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 489,247	\$ 309,920	\$ 306,536	\$ 294,067
Interest	224,185	227,062	349,340	374,513
Experience losses (gains)	-	831,102	-	-
Change of assumptions	46,272	1,122,868	683,798	(265,057)
Benefit payments	(1,165,980)	(958,674)	(1,133,411)	(885,972)
<b>Net change in total OPEB liability</b>	(406,276)	1,532,278	206,263	(482,449)
<b>Total OPEB liability- beginning</b>	10,237,871	8,705,593	8,499,330	8,981,779
<b>Total OPEB liability- ending</b>	<b>\$ 9,831,595</b>	<b>\$ 10,237,871</b>	<b>\$ 8,705,593</b>	<b>\$ 8,499,330</b>
<b>Covered-employee payroll</b>	<b>\$ 272,210,000</b>	<b>\$ 263,004,364</b>	<b>\$ 270,894,495</b>	<b>\$ 263,004,364</b>
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	3.6%	3.9%	3.2%	3.2%

**Notes to Schedule:**

(1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

(2) Amounts are as of September 30 of each year.

(3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.

(4) Change in assumptions: changes of assumptions and other inputs reflect the effects of changes in the discount rate and mortality rate each period.

- The following are the discount rates used in each period:

2021	2.15%
2020	2.21%
2019	2.66%
2018	4.24%

- The following are the mortality tables used in each period:

2021	Pub-2010 Generational, Scale MP-19
2020	Pub-2010 Generational, Scale MP-19
2019	RP 2014 Generational, Scale MP-18
2018	RP 2014 Generational, Scale MP-18

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
Tax Collector Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 495,676	\$ 472,072	\$ 449,592	\$ 295,336
Interest	195,303	173,465	166,642	146,822
Experience losses (gains)	(1,916,433)	-	(3,821,944)	-
Change of assumptions	258,512	-	3,477,957	-
Benefit payments	(75,715)	(109,311)	(101,685)	(104,149)
<b>Net change in total OPEB liability</b>	(1,042,657)	536,226	170,562	338,009
<b>Total OPEB liability- beginning</b>	4,887,183	4,350,957	4,180,395	3,842,386
<b>Total OPEB liability- ending</b>	<u>\$ 3,844,526</u>	<u>\$ 4,887,183</u>	<u>\$ 4,350,957</u>	<u>\$ 4,180,395</u>
<b>Covered-employee payroll</b>	\$ 12,970,062	\$ 13,712,189	\$ 13,184,797	\$ 14,485,421
<b>Total OPEB liability as a percentage of covered- employee payroll</b>	29.6%	35.6%	33.0%	28.9%

**Notes to Schedule:**

(1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

(2) Amounts are as of September 30 of each year.

(3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.

(4) Change in assumptions: changes of assumptions and other inputs reflect the effects of changes in the discount rate, assumed trend rate for medical claims, and mortality rate each period.

- The following are the discount rates used in each period:

2021	2.43%
2020	3.68%
2019	3.68%
2018	3.64%

- The following are the assumed trend rates for the medical claims used in each period:

2021	6.25% grading uniformly to 5.75% over 2 years, then to an ultimate rate of 4.04% in 2075.
2020	7.50% grading uniformly to 6.75% over 3 years, then to an ultimate rate of 3.94% in 2075.
2019	7.50% grading uniformly to 6.75% over 3 years, then to an ultimate rate of 3.94% in 2075.
2018	8.00% graded down to 5% over 10 years.

- The following are the mortality tables used in each period:

2021	Pub-2010 generational, scale MP-2020.
2020	RP-2014 Total Dataset Adjusted to 2006 with Scale MP-2018.
2019	RP-2014 Total Dataset Adjusted to 2006 with Scale MP-2018.
2018	RP-2014 projected generationally using Scale MP-2016.



PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
Clerk and Comptroller Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 232,600	\$ 263,756	\$ 306,313	\$ 362,040
Interest	272,120	346,840	320,696	290,214
Differences between expected and actual experience	-	(839,792)	-	-
Change of assumptions	2,363,054	(191,497)	(903,998)	(1,092,518)
Benefit payments	(288,540)	(201,247)	(185,481)	(170,557)
<b>Net change in total OPEB liability</b>	2,579,234	(621,940)	(462,470)	(610,821)
<b>Total OPEB liability- beginning</b>	7,511,512	8,133,452	8,595,922	9,206,743
<b>Total OPEB liability- ending</b>	<b>\$ 10,090,746</b>	<b>\$ 7,511,512</b>	<b>\$ 8,133,452</b>	<b>\$ 8,595,922</b>
<b>Covered-employee payroll</b>	<b>\$ 31,989,926</b>	<b>\$ 31,209,684</b>	<b>\$ 32,369,379</b>	<b>\$ 30,809,641</b>
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	31.5%	24.1%	25.1%	27.9%

**Notes to Schedule:**

(1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

(2) Amounts are as of September 30 of each year.

(3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.

(4) Changes of assumptions: changes of assumptions and other inputs reflect the effects of changes in the discount rate and the assumed trend rate for medical claims each period.

-The following are the discount rates used in each period:

2021	2.14%
2020	3.58%
2019	4.18%
2018	3.64%

-The following are the assumed trend rates for the medical claims used in each period:

2021	Initially 7.5% grading down to the ultimate trend rate of 4.0% in the year 2075.
2020	Initially 7.5% grading down to the ultimate trend rate of 4.0% in the year 2075.
2019	Initially 8.5% grading down to the ultimate trend rate of 4.0% in the year 2074.
2018	Initially 8.5% grading down to the ultimate trend rate of 4.0% in the year 2073.

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
Sheriff Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 10,107,135	\$ 10,442,576	\$ 6,792,711	\$ 6,520,168
Interest	6,215,121	7,617,507	9,082,529	9,372,090
Differences between expected and actual experience	-	(51,788,487)	-	-
Change of assumptions	(1,986,106)	36,202,604	56,795,524	(16,009,828)
Benefit payments	(7,541,860)	(7,026,152)	(7,440,977)	(6,723,270)
<b>Net change in total OPEB liability</b>	6,794,290	(4,551,952)	65,229,787	(6,840,840)
<b>Total OPEB liability- beginning</b>	274,891,006	279,442,958	214,213,171	221,054,011
<b>Total OPEB liability- ending</b>	<b>\$ 281,685,296</b>	<b>\$ 274,891,006</b>	<b>\$ 279,442,958</b>	<b>\$ 214,213,171</b>
<b>Covered-employee payroll</b>	<b>\$ 313,651,000</b>	<b>\$ 303,301,000</b>	<b>\$ 287,690,000</b>	<b>\$ 274,322,952</b>
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	89.8%	90.6%	97.1%	78.1%

**Notes to Schedule:**

(1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

(2) Amounts are as of September 30 of each year.

(3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.

(4) Changes of assumptions: changes of assumptions and other inputs reflect the effects of changes in the discount rate and the mortality rate each period.

-The following are the discount rates used in each period:

2021	2.26%
2020	2.21%
2019	2.66%
2018	4.18%

-The following are the mortality rates used in each period:

2021	Pub-2010 Generational, Scale MP-19
2020	Pub-2010 Generational, Scale MP-19
2019	RP-2014 Generational, Scale MP-17
2018	RP-2014 Generational, Scale MP-17

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Net OPEB Liability and Related Ratios  
Fire-Rescue Union Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 4,944,326	\$ 6,048,097	\$ 4,149,539	\$ 3,942,933
Interest	6,177,025	6,299,432	8,193,937	7,914,881
Differences between expected and actual experience	(21,294,954)	-	(8,869,299)	-
Change of assumptions	10,790,807	2,885,481	39,132,189	-
Benefit payments	(4,938,530)	(4,832,587)	(4,421,791)	(6,274,000)
<b>Net change in total OPEB liability</b>	<b>(4,321,326)</b>	<b>10,400,423</b>	<b>38,184,575</b>	<b>5,583,814</b>
<b>Total OPEB liability- beginning</b>	<b>205,572,133</b>	<b>195,171,710</b>	<b>156,987,135</b>	<b>151,403,321</b>
<b>Total OPEB liability- ending (a)</b>	<b>201,250,807</b>	<b>205,572,133</b>	<b>195,171,710</b>	<b>156,987,135</b>
<b>Plan fiduciary net position</b>				
Contributions - employer	6,025,766	5,812,118	1,425,000	5,287,973
Net investment income	17,897,312	6,423,430	3,261,852	5,173,323
Benefit payments	(4,938,530)	(4,832,587)	-	(3,756,640)
Administrative expense	(26,108)	(24,812)	(163,465)	(58,974)
<b>Net change in plan fiduciary net position</b>	<b>18,958,440</b>	<b>7,378,149</b>	<b>4,523,387</b>	<b>6,645,682</b>
<b>Plan fiduciary net position - beginning</b>	<b>80,145,339</b>	<b>72,767,190</b>	<b>68,243,803</b>	<b>61,598,121</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>99,103,779</b>	<b>80,145,339</b>	<b>72,767,190</b>	<b>68,243,803</b>
<b>Net OPEB liability - ending (a) - (b)</b>	<b>\$ 102,147,028</b>	<b>\$ 125,426,794</b>	<b>\$ 122,404,520</b>	<b>\$ 88,743,332</b>
<b>Plan fiduciary net position as a percentage of the total OPEB liability</b>	49.2%	39.0%	37.3%	43.5%
<b>Covered payroll</b>	\$ 161,785,000	\$ 156,314,000	\$ 151,027,985	\$ 172,274,026
<b>Net OPEB liability as a percentage of covered payroll</b>	63.1%	80.2%	81.0%	51.5%

**Notes to Schedule:**

- (1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.
- (3) Changes of assumptions/other inputs reflect the effects of changes in the discount, mortality, & healthcare cost trend rates:
  - Discount rate: 2021: 3.37% 2020: 2.99% 2019: 3.19% 2018: 5.20%
  - Mortality tables: 2021: Pub-2010 generational, scale MP-2020; 2020 & 2019: Pub-2010 generational, scale MP-2018; 2018: RP-2014 generational, scale MP-2017.
  - Healthcare cost trend rates: 2021: 7.25% initial, decreasing .25% per year to an ultimate rate of 4.00%; 2018 - 2020: 6.50% initial, decreasing .50 per year to an ultimate rate of 4.50%.

PALM BEACH COUNTY, FLORIDA  
 Schedule of Investment Returns  
 Fire-Rescue Union Healthcare OPEB Plan  
 Last Ten Fiscal Years  
 (Required Supplementary Information)

	2021	2020	2019	2018
Annual money-weighted rate of return, net of investment expense	22.3%	8.8%	4.5%	8.4%

**Notes to Schedule:**

- (1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.



PALM BEACH COUNTY, FLORIDA  
Schedule of Contributions  
Fire-Rescue Union Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
Actuarially determined contribution	\$ 6,309,000	\$ 5,508,571	\$ 5,508,571	\$ 9,846,994
Contributions in relation to the actuarially determined contribution	6,025,766	5,812,118	1,425,000	6,274,000
Contribution deficiency (excess)	\$ 283,234	\$ (303,547)	\$ 4,083,571	\$ 3,572,994
<b>Covered payroll</b>	<b>\$ 161,785,000</b>	<b>\$ 156,314,000</b>	<b>\$ 151,027,985</b>	<b>\$ 172,274,026</b>
<b>Actual contributions as a percentage of covered payroll</b>	<b>3.7%</b>	<b>3.7%</b>	<b>0.9%</b>	<b>3.6%</b>

**Notes to Schedule:**

- (1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.

<b>Valuation Date</b>	2021: 9/30/21	2019: 9/30/19
	2020: 9/30/19	2018: 9/30/17

**Methods and assumptions used to determine contributions:**

Actuarial cost method	Entry-Age Normal based on level percentage of projected salary	
Amortization method	Experience gains and losses are amortized over a closed period as follows:	
	2021: 10.9 years	2019: 10.3 years
	2020: 10.3 years	2018: 9.7 years
Asset valuation method	Fair Market Value	
Inflation	2021: 3.0%	2019: 3.0%
	2020: 3.0%	2018: 2.5%
Healthcare cost trend rates	2021: 7.25% initial, decreasing .25% per year to an ultimate rate of 4.00%	
	2018-2020: 6.5% initial, decreasing .50% per year to an ultimate rate of 4.50%.	
Salary increases	3.50%	
Investment rate of return	2021: 22.3%	2019: 4.5%
	2020: 8.8%	2018: 8.4%
Long-term municipal bond rate	2021: 3.37%	2019: 3.19%
	2020: 3.19%	2018: 5.20%
Retirement age	2021: Annual retirement rates based on FRS actuarial valuation as of July 1, 2020.	
	2020: Annual retirement rates based on FRS actuarial valuation as of July 1, 2018.	
	2019: Annual retirement rates based on FRS actuarial valuation as of July 1, 2018.	
	2018: Annual retirement rates based on FRS actuarial valuation as of July 1, 2017.	
Mortality table	2021: Pub-2010 generational, scale MP-2020	
	2020: Pub-2010 generational, scale MP-2018	
	2019: Pub-2010 generational, scale MP-2018	
	2018: RP-2014 generational, scale MP-2017	

PALM BEACH COUNTY, FLORIDA  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
Fire-Rescue Supplemental Disability OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 156,718	\$ 129,198	\$ 127,209	\$ 127,083
Interest	580,904	678,538	520,764	434,063
Changes of benefit terms	-	5,355	-	-
Differences between expected and actual experience	3,794,811	2,075,188	4,467,181	2,442,940
Change of assumptions	1,225,927	2,244,232	(611,644)	(635,227)
Benefit payments	(1,736,174)	(1,614,934)	(1,721,178)	(1,262,950)
<b>Net change in total OPEB liability</b>	4,022,186	3,517,577	2,782,332	1,105,909
<b>Total OPEB liability- beginning</b>	21,912,247	18,394,670	15,612,338	14,506,429
<b>Total OPEB liability- ending</b>	<u>\$ 25,934,433</u>	<u>\$ 21,912,247</u>	<u>\$ 18,394,670</u>	<u>\$ 15,612,338</u>

<b>Covered-employee payroll</b>	\$ 139,407,954	\$ 136,324,750	\$ 126,347,132	\$ 125,516,712
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<b>Total OPEB liability as a percentage of covered-employee payroll</b>	18.6%	16.1%	14.6%	12.4%
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**Notes to Schedule:**

(1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.

(2) Amounts are as of September 30 of each year.

(3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.

(4) Changes of assumptions: changes of assumptions and other inputs reflect the effects of changes in the discount rate, mortality table, and experience study each period.

-The following are the discount rates used in each period:

2021 2.43%

2020 2.74%

2019 3.83%

2018 3.50%

-The following are the mortality tables used in each period:

2021 Pub-2010 Generational, Scale MP-2018

2020 RP-2000 Healthy Participant, Scale BB

2019 RP-2000 Healthy Participant, Scale BB

2018 RP-2000 Healthy Participant, Scale BB

-The following are the actuarial experience studies used in each period:

2021 Florida Retirement System, July 1, 2019

2020 Florida Retirement System, July 1, 2014

2019 Florida Retirement System, July 1, 2014

2018 Florida Retirement System, July 1, 2014

PALM BEACH COUNTY, FLORIDA  
Solid Waste Authority - Component Unit  
Schedule of Changes in the Total OPEB Liability and Related Ratios  
Healthcare OPEB Plan  
Last Ten Fiscal Years  
(Required Supplementary Information)

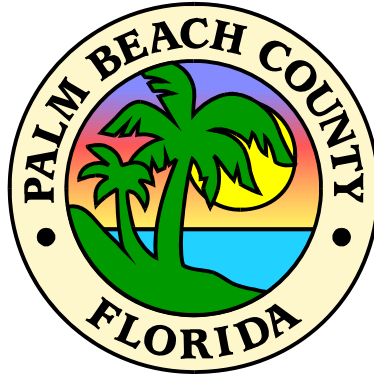
	2021	2020	2019	2018
<b>Total OPEB liability</b>				
Service cost	\$ 30,000	\$ 28,000	\$ 22,000	\$ 21,000
Interest	17,000	18,000	28,000	30,000
Differences between expected and actual experience	-	(206,000)	-	-
Change of assumptions	1,000	336,000	26,000	(11,000)
Benefit payments, including refunds of member contributions	(63,000)	(93,000)	(96,000)	(79,000)
<b>Net change in total OPEB liability</b>	(15,000)	83,000	(20,000)	(39,000)
<b>Total OPEB liability- beginning</b>	770,000	687,000	707,000	746,000
<b>Total OPEB liability- ending</b>	<u>\$ 755,000</u>	<u>\$ 770,000</u>	<u>\$ 687,000</u>	<u>\$ 707,000</u>

<b>Covered-employee payroll</b>	\$ 27,218,216	\$ 26,199,000	\$ 25,841,000	\$ 23,959,000
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<b>Total OPEB liability as a percentage of covered-employee payroll</b>	2.8%	2.9%	2.7%	3.0%
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**Notes to Schedule:**

- (1) GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", was implemented in fiscal year 2018 requiring ten-year trend data. Additional years will be displayed as the data becomes available.
- (2) Amounts are as of September 30 of each year.
- (3) No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75.
- (4) Change of assumptions - For the September 30, 2020 valuation, all assumptions, method and results are based on the fiscal year 2020 GASB 75 actuarial report dated February 1, 2021. Changes to the assumptions since the last actuarial valuation include the discount rate was decreased from 2.21 to 2.15% in FY21 and decreased from 2.66% to 2.21% in fiscal year 2020; mortality assumption was updated from the RP-2014 mortality table with generational scale MP-2018 to Pub-2010 mortality table with generational scale MP-2019; plan participation rate for Medicare-eligible retirees was reduced from 5% to 1%; Excise Tax (ACA Cadillac Tax) on high cost employer sponsored health plans was replaced by a bill in December 2019; there were significant changes to the retirement and termination assumptions based on the 2020 FRS actuarial valuation. For the September 2019 and 2018 valuations, all assumptions, methods, and results are based on the fiscal year 2018 GASB 75 actuarial report dated November 13, 2018. There were no significant changes to the assumptions since the report dated November 13, 2018 except the discount rate which decreased from 4.18% to 2.66% in fiscal year 2019.



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# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

This subsection includes the combining and individual fund statements and schedules for the following:

- General Fund by Category
- Nonmajor Governmental Funds
- Internal Service Funds
- Custodial Funds





## GENERAL FUND BY CATEGORY

**General Fund - Board of County Commissioners (BOCC)** - To account for the revenues and expenditures of the BOCC portion of the General Fund - which are activities that benefit all County residents.

**General Fund - Sheriff** - To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes.

**General Fund - Clerk & Comptroller** - To account for all funds received and expended to carry out the duties and responsibilities of the elected office of the Clerk & Comptroller.

**General Fund - Tax Collector** - To account for all funds received and expended to carry out the duties and responsibilities of the elected office of the Tax Collector.

**General Fund - Property Appraiser** - To account for all funds received and expended to carry out the duties and responsibilities of the elected office of the Property Appraiser.

**General Fund - Supervisor of Elections** - To account for all funds received and expended to carry out the duties and responsibilities of the elected office of the Supervisor of Elections.

PALM BEACH COUNTY, FLORIDA  
Combining Balance Sheet  
General Fund by Category  
September 30, 2021

	BOCC	Sheriff	Clerk & Comptroller	Tax Collector
<b>ASSETS</b>				
Cash, cash equivalents, and investments	\$ 221,404,164	\$ 127,634,537	\$ 31,166,761	\$ 80,833,956
Accounts receivable, net	12,136,744	970,895	1,530,348	38,026
Due from other county funds	169,492,159	171,353	981,127	34
Due from other governments	10,848,048	2,304,442	124,025	5,316
Due from component unit	347,946	-	-	-
Inventory	5,130,522	7,051,970	-	-
Other assets	3,475	389,078	1,180	67,403
<b>Total assets</b>	<b>\$ 419,363,058</b>	<b>\$ 138,522,275</b>	<b>\$ 33,803,441</b>	<b>\$ 80,944,735</b>
<b>LIABILITIES</b>				
Vouchers payable and accrued liabilities	\$ 21,326,630	\$ 33,921,277	\$ 2,727,859	\$ 5,901,645
Due to other county funds	17,661,591	40,261,379	13,385,418	63,106,762
Due to other governments	489,892	11,551,439	4,135,719	4,826,029
Due to component unit	7,303,041	-	-	5,635,471
Due to individuals	8,460,735	327,734	-	-
Insurance claims payable	-	2,401,750	-	-
Unearned revenue	22,103,267	103,233	-	1,474,828
Other liabilities	(176,164)	16,695,163	429,070	-
<b>Total liabilities</b>	<b>77,168,992</b>	<b>105,261,975</b>	<b>20,678,066</b>	<b>80,944,735</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue	-	-	-	-
<b>FUND BALANCES</b>				
Non-Spendable				
Inventory	5,130,522	7,051,970	-	-
Prepaid Items	3,145	126,388	-	62,193
Spendable				
Restricted	-	26,081,942	13,125,375	-
Unassigned	337,060,399	-	-	(62,193)
<b>Total fund balances</b>	<b>342,194,066</b>	<b>33,260,300</b>	<b>13,125,375</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 419,363,058</b>	<b>\$ 138,522,275</b>	<b>\$ 33,803,441</b>	<b>\$ 80,944,735</b>



Property Appraiser	Supervisor of Elections	Total	Eliminate Intra-Entity Balances	Adjusted Totals
\$ 2,858,722	\$ 1,944,022	\$ 465,842,162	\$ -	\$ 465,842,162
-	264,705	14,940,718	-	14,940,718
111	-	170,644,784	(96,133,009)	74,511,775
-	-	13,281,831	-	13,281,831
-	-	347,946	-	347,946
-	-	12,182,492	-	12,182,492
84,847	1,057,620	1,603,603	-	1,603,603

<u>\$ 2,943,680</u>	<u>\$ 3,266,347</u>	<u>\$ 678,843,536</u>	<u>\$ (96,133,009)</u>	<u>\$ 582,710,527</u>
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\$ 1,273,762	\$ 1,887,269	\$ 67,038,442	\$ -	\$ 67,038,442
1,474,317	1,074,136	136,963,603	(96,133,009)	40,830,594
138,834	40,237	21,182,150	-	21,182,150
-	-	12,938,512	-	12,938,512
-	-	8,788,469	-	8,788,469
-	-	2,401,750	-	2,401,750
56,767	-	23,738,095	-	23,738,095
-	-	16,948,069	-	16,948,069

<u>2,943,680</u>	<u>3,001,642</u>	<u>289,999,090</u>	<u>(96,133,009)</u>	<u>193,866,081</u>
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-	264,705	264,705	-	264,705
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-	-	12,182,492	-	12,182,492
84,847	1,057,620	1,334,193	-	1,334,193
-	-	39,207,317	-	39,207,317
(84,847)	(1,057,620)	335,855,739	-	335,855,739

-	-	388,579,741	-	388,579,741
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<u>\$ 2,943,680</u>	<u>\$ 3,266,347</u>	<u>\$ 678,843,536</u>	<u>\$ (96,133,009)</u>	<u>\$ 582,710,527</u>
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PALM BEACH COUNTY, FLORIDA  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
General Fund by Category  
For the fiscal year ended September 30, 2021

	BOCC	Sheriff	Clerk & Comptroller	Tax Collector
<b>Revenues:</b>				
Taxes (net of discount)	\$ 1,036,077,228	\$ -	\$ -	\$ -
Licenses and permits	38,504,163	1,471,071	-	-
Intergovernmental	145,840,127	372,508	3,703,384	-
Charges for services	46,828,820	74,658,124	45,701,636	83,650,204
Less - excess fees paid out	-	-	-	(44,074,435)
Fines and forfeitures	2,959,244	612,235	-	-
Interest income	2,601,255	-	26,724	5,204
Net change in fair value of investments	648,839	-	-	-
Miscellaneous	4,612,774	7,797,280	-	-
<b>Total revenues</b>	<b>1,278,072,450</b>	<b>84,911,218</b>	<b>49,431,744</b>	<b>39,580,973</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	158,852,899	31,588,520	58,758,759	28,533,815
Public safety	24,850,455	674,434,556	-	-
Physical environment	13,558,954	-	-	-
Transportation	4,235,000	-	-	-
Economic environment	50,350,346	-	-	-
Human services	49,555,896	-	-	-
Culture and recreation	55,950,292	-	-	-
Capital outlay	216,916	39,140,136	602,378	11,047,158
Debt Service	84,360	-	-	-
<b>Total expenditures</b>	<b>357,655,118</b>	<b>745,163,212</b>	<b>59,361,137</b>	<b>39,580,973</b>
<b>Excess of revenues over (under) expenditures</b>	<b>920,417,332</b>	<b>(660,251,994)</b>	<b>(9,929,393)</b>	<b>-</b>
<b>Other financing sources (uses):</b>				
Transfers in	113,651,493	772,870,638	17,014,337	-
Transfers out	(967,882,417)	(108,419,683)	(3,557,796)	-
<b>Total other financing sources (uses)</b>	<b>(854,230,924)</b>	<b>664,450,955</b>	<b>13,456,541</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>66,186,408</b>	<b>4,198,961</b>	<b>3,527,148</b>	<b>-</b>
<b>Fund balances, October 1, 2020</b>	<b>275,775,077</b>	<b>29,061,339</b>	<b>9,598,227</b>	<b>-</b>
<b>Change in nonspendable fund balance</b>	<b>232,581</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ 342,194,066</b>	<b>\$ 33,260,300</b>	<b>\$ 13,125,375</b>	<b>\$ -</b>

Property Appraiser	Supervisor of Elections	Total	Eliminate Intra-Entity Balances	Adjusted Totals
\$ -	\$ -	\$ 1,036,077,228	\$ -	\$ 1,036,077,228
-	-	39,975,234	-	39,975,234
-	938,981	150,855,000	-	150,855,000
25,888,061	967,276	277,694,121	-	277,694,121
(1,465,068)	-	(45,539,503)	-	(45,539,503)
-	-	3,571,479	-	3,571,479
2,898	102	2,636,183	-	2,636,183
-	-	648,839	-	648,839
-	5,725,659	18,135,713	-	18,135,713
24,425,891	7,632,018	1,484,054,294	-	1,484,054,294
24,325,647	22,378,001	324,437,641	-	324,437,641
-	-	699,285,011	-	699,285,011
-	-	13,558,954	-	13,558,954
-	-	4,235,000	-	4,235,000
-	-	50,350,346	-	50,350,346
-	-	49,555,896	-	49,555,896
-	-	55,950,292	-	55,950,292
100,244	739,482	51,846,314	-	51,846,314
-	-	84,360	-	84,360
24,425,891	23,117,483	1,249,303,814	-	1,249,303,814
-	(15,485,465)	234,750,480	-	234,750,480
-	16,555,547	920,092,015	(904,679,312)	15,412,703
-	(1,070,082)	(1,080,929,978)	904,679,312	(176,250,666)
-	15,485,465	(160,837,963)	-	(160,837,963)
-	-	73,912,517	-	73,912,517
-	-	314,434,643	-	314,434,643
-	-	232,581	-	232,581
\$ -	\$ -	\$ 388,579,741	\$ -	\$ 388,579,741

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - BOCC  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 1,071,158,949	\$ 1,071,158,949	\$ 1,036,077,228	\$ (35,081,721)
Licenses and permits	37,419,944	37,419,944	38,504,163	1,084,219
Intergovernmental	132,478,490	135,065,817	145,840,127	10,774,310
Charges for services	119,909,443	119,911,843	46,828,820	(73,083,023)
Fines and forfeitures	2,265,000	2,265,000	2,959,244	694,244
Interest income	10,173,000	10,173,000	2,601,255	(7,571,745)
Net change in fair value of investments	-	-	648,839	648,839
Miscellaneous	5,527,895	11,128,517	4,612,774	(6,515,743)
<b>Less 5% anticipated revenues</b>	<b>(69,161,756)</b>	<b>(69,161,756)</b>	<b>-</b>	<b>69,161,756</b>
<b>Total revenues</b>	<b>1,309,770,965</b>	<b>1,317,961,314</b>	<b>1,278,072,450</b>	<b>(39,888,864)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	354,834,065	349,518,422	158,852,899	190,665,523
Public safety	24,731,246	25,040,858	24,850,455	190,403
Physical environment	14,495,998	14,507,998	13,558,954	949,044
Transportation	4,235,000	4,235,000	4,235,000	-
Economic environment	50,743,527	50,819,998	50,350,346	469,652
Human services	86,835,971	89,935,429	49,555,896	40,379,533
Culture and recreation	68,510,495	68,510,495	55,950,292	12,560,203
Capital outlay	702,893	561,181	216,916	344,265
Debt service	2	2	84,360	(84,358)
<b>Total expenditures</b>	<b>605,089,197</b>	<b>603,129,383</b>	<b>357,655,118</b>	<b>245,474,265</b>
<b>Excess of revenues over (under) expenditures</b>	<b>704,681,768</b>	<b>714,831,931</b>	<b>920,417,332</b>	<b>205,585,401</b>
<b>Other financing sources (uses):</b>				
Transfers in	6,875,010	7,129,646	113,651,493	106,521,847
Transfers out	(975,624,640)	(992,859,133)	(967,882,417)	24,976,716
<b>Total other financing sources (uses)</b>	<b>(968,749,630)</b>	<b>(985,729,487)</b>	<b>(854,230,924)</b>	<b>131,498,563</b>
<b>Net change in fund balances</b>	<b>(264,067,862)</b>	<b>(270,897,556)</b>	<b>66,186,408</b>	<b>337,083,964</b>
Fund balances, October 1, 2020	264,067,862	270,897,556	275,775,077	4,877,521
<b>Change in nonspendable fund balance</b>	<b>-</b>	<b>-</b>	<b>232,581</b>	<b>232,581</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 342,194,066</b>	<b>\$ 342,194,066</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - Sheriff  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Licenses and Permits	\$ -	\$ -	\$ 1,471,071	\$ 1,471,071
Intergovernmental Revenue	-	-	372,508	372,508
Charges for services	-	-	74,658,124	74,658,124
Fines and forfeitures	-	-	612,235	612,235
Miscellaneous	-	-	7,797,280	7,797,280
<b>Total revenues</b>	<b>-</b>	<b>-</b>	<b>84,911,218</b>	<b>84,911,218</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	31,610,318	32,103,562	31,588,520	515,042
Public safety	695,752,534	692,427,935	674,434,556	17,993,379
Capital outlay	12,772,620	48,027,582	39,140,136	8,887,446
<b>Total expenditures</b>	<b>740,135,472</b>	<b>772,559,079</b>	<b>745,163,212</b>	<b>27,395,867</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(740,135,472)</b>	<b>(772,559,079)</b>	<b>(660,251,994)</b>	<b>112,307,085</b>
<b>Other financing sources (uses):</b>				
Transfers in	740,135,472	776,359,079	772,870,638	(3,488,441)
Transfers out	-	(3,800,000)	(108,419,683)	(104,619,683)
<b>Total other financing sources (uses)</b>	<b>740,135,472</b>	<b>772,559,079</b>	<b>664,450,955</b>	<b>(108,108,124)</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>4,198,961</b>	<b>4,198,961</b>
<b>Fund balances, October 1, 2020</b>	<b>-</b>	<b>-</b>	<b>29,061,339</b>	<b>29,061,339</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 33,260,300</b>	<b>\$ 33,260,300</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - Clerk & Comptroller  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ 4,278,114	\$ 3,988,115	\$ 3,703,384	\$ (284,731)
Charges for services	39,068,006	42,018,005	45,701,636	3,683,631
Interest income	109,947	109,947	26,724	(83,223)
<b>Total revenues</b>	<b>43,456,067</b>	<b>46,116,067</b>	<b>49,431,744</b>	<b>3,315,677</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	62,398,367	61,601,260	58,758,759	2,842,501
Capital outlay	197,500	704,607	602,378	102,229
<b>Total expenditures</b>	<b>62,595,867</b>	<b>62,305,867</b>	<b>59,361,137</b>	<b>2,944,730</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(19,139,800)</b>	<b>(16,189,800)</b>	<b>(9,929,393)</b>	<b>6,260,407</b>
<b>Other financing sources (uses):</b>				
Transfers in	21,200,985	18,250,985	17,014,337	(1,236,648)
Transfers out	(4,271,574)	(1,321,574)	(3,557,796)	(2,236,222)
<b>Total other financing sources (uses)</b>	<b>16,929,411</b>	<b>16,929,411</b>	<b>13,456,541</b>	<b>(3,472,870)</b>
<b>Net change in fund balances</b>	<b>(2,210,389)</b>	<b>739,611</b>	<b>3,527,148</b>	<b>2,787,537</b>
<b>Fund balances, October 1, 2020</b>	<b>9,598,227</b>	<b>9,598,227</b>	<b>9,598,227</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ 7,387,838</b>	<b>\$ 10,337,838</b>	<b>\$ 13,125,375</b>	<b>\$ 2,787,537</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - Tax Collector  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Charges for services	\$ 80,644,520	\$ 80,644,520	\$ 83,650,204	\$ 3,005,684
Less - excess fees paid out	(39,574,017)	(39,574,017)	(44,074,435)	(4,500,418)
Interest income	-	-	5,204	5,204
<b>Total revenues</b>	<b>41,070,503</b>	<b>41,070,503</b>	<b>39,580,973</b>	<b>(1,489,530)</b>
Expenditures:				
Current:				
General government	30,046,203	29,796,203	28,533,815	1,262,388
Capital outlay	11,024,300	11,274,300	11,047,158	227,142
<b>Total expenditures</b>	<b>41,070,503</b>	<b>41,070,503</b>	<b>39,580,973</b>	<b>1,489,530</b>
Excess of revenues over (under) expenditures	-	-	-	-
Net change in fund balances	-	-	-	-
Fund balances, October 1, 2020	-	-	-	-
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - Property Appraiser  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Charges for services	\$ 25,845,047	\$ 25,845,047	\$ 25,888,061	\$ 43,014
Less - excess fees paid out	-	-	(1,465,068)	(1,465,068)
Interest income	-	-	2,898	2,898
<b>Total revenues</b>	<b>25,845,047</b>	<b>25,845,047</b>	<b>24,425,891</b>	<b>(1,419,156)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	25,230,047	25,600,731	24,325,647	1,275,084
Capital outlay	615,000	244,316	100,244	144,072
<b>Total expenditures</b>	<b>25,845,047</b>	<b>25,845,047</b>	<b>24,425,891</b>	<b>1,419,156</b>
<b>Excess of revenues over (under) expenditures</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, October 1, 2020</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>



PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund - Supervisor of Elections  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Intergovernmental	\$ -	\$ -	\$ 938,981	\$ 938,981
Charges for services	510,500	510,500	967,276	456,776
Interest income	170	170	102	(68)
Miscellaneous	-	-	5,725,659	5,725,659
<b>Total revenues</b>	<b>510,670</b>	<b>510,670</b>	<b>7,632,018</b>	<b>7,121,348</b>
Expenditures:				
Current:				
General government	16,763,217	16,763,217	22,378,001	(5,614,784)
Capital outlay	303,000	303,000	739,482	(436,482)
<b>Total expenditures</b>	<b>17,066,217</b>	<b>17,066,217</b>	<b>23,117,483</b>	<b>(6,051,266)</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(16,555,547)</b>	<b>(16,555,547)</b>	<b>(15,485,465)</b>	<b>1,070,082</b>
Other financing sources (uses):				
Transfers in	16,555,547	16,555,547	16,555,547	-
Transfers out	-	-	(1,070,082)	(1,070,082)
<b>Total other financing sources (uses)</b>	<b>16,555,547</b>	<b>16,555,547</b>	<b>15,485,465</b>	<b>(1,070,082)</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, October 1, 2020</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>



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## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

**Tourist Development** - To account for tourist development taxes designated to promote tourism in Palm Beach County.

**Law Enforcement Grants** - To account for revenues to be used for law enforcement grants, including but not limited to the Justice Assistance Grants (JAG).

**County Transportation Trust** - To account for ad-valorem taxes, gas taxes, and other revenues designated for the construction and maintenance of County roads.

**Municipal Service Taxing District** - To account for revenues to be used in the unincorporated areas of the County for services rendered.

**Library Taxing District** - To account for ad-valorem taxes and governmental grant funds designated to operate and maintain the County's public library system.

**Community & Social Development** - To account for governmental grant funds and other revenues designated for community and social services.

**Housing & Economic Development** - To account for governmental grant funds and other revenues designated for housing and economic development activities.

**Affordable Housing Trust Fund (SHIP)**- To account for intergovernmental revenues and other revenues designated for providing standard, affordable housing for persons of low to moderate income.

**Other Special Revenue Fund** - To account for all other special revenue funds except those required to be accounted for in other funds.

### DEBT SERVICE FUNDS

**General Obligation Bonds** - To account for the annual debt service requirements of all general obligation bonds.

**Revenue Bonds** - To account for the annual debt service requirements of non ad-valorem, non self-supporting revenue bonds.

**Other Financing** - To account for the annual debt service requirements of other financing arrangements.

## NONMAJOR GOVERNMENTAL FUNDS

### CAPITAL PROJECTS FUNDS

**Criminal Justice** - To account for costs related to the design and construction of courthouses, jails and other physical facilities required for the courts, law enforcement and detention operations.

**Environmental Lands** - To account for costs related to the acquisition of environmentally sensitive ecological sites, and for the design and construction of beach improvements such as sand/beach re-nourishment or dune replacement projects.

**Fire Rescue** - To account for costs related to the design, acquisition and construction of fire stations, training and administrative facilities, and equipment acquisitions for new stations.

**Libraries** - To account for costs related to the design, acquisition and construction of libraries, including library materials.

**Parks & Recreation** - To account for costs related to the design, acquisition and construction or expansion of beach, regional, district and community parks including active and passive recreational facilities and administrative facilities for park operations.

**Street & Drainage** - To account for costs related to the design and construction of neighborhood streets, replacing shell rock (dirt) roads and providing drainage associated with the streets. These improvements are primarily funded by assessments against the benefiting properties.



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PALM BEACH COUNTY, FLORIDA  
Combining Balance Sheet  
Nonmajor Governmental Funds  
September 30, 2021

	Tourist Development Special Revenue Fund	Law Enforcement Grants Special Revenue Fund	County Transportation Trust Special Revenue Fund	Municipal Service Taxing District Special Revenue Fund
<b>ASSETS</b>				
Cash, cash equivalents, and investments	\$ 34,908,923	\$ -	\$ 5,455,188	\$ 34,498,438
Accounts receivable, net	244,147	-	1,006	2,082
Due from other county funds	3,593,522	10,531,878	-	2,036
Due from other governments	-	25,482	4,312,245	-
Inventory	-	-	2,996,851	-
Other assets	5,331,461	-	175	-
Other receivable, noncurrent	500,000	-	-	-
<b>Total assets</b>	<b>\$ 44,578,053</b>	<b>\$ 10,557,360</b>	<b>\$ 12,765,465</b>	<b>\$ 34,502,556</b>
<b>LIABILITIES</b>				
Vouchers payable and accrued liabilities	\$ 6,761,049	\$ 29,898	\$ 1,267,670	\$ 665,633
Due to other county funds	3,711	4,252,609	6,500,563	179,968
Due to other governments	15,081	5,334	3,579	-
Due to component unit	-	-	469	-
Due to individuals	-	-	-	-
Unearned revenue	-	813,442	-	-
Other liabilities	-	-	-	-
<b>Total liabilities</b>	<b>6,779,841</b>	<b>5,101,283</b>	<b>7,772,281</b>	<b>845,601</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue	500,000	1,371,130	-	-
<b>FUND BALANCES</b>				
Non-Spendable				
Inventory	-	-	2,996,851	-
Prepaid items	428,314	-	-	-
Spendable				
Restricted for:				
Debt service	-	-	-	-
Capital projects	-	-	-	-
Library services	-	-	-	-
Tourist development programs	25,747,614	-	-	-
Grant and economic development programs	-	4,084,947	-	-
Environmental protection programs	-	-	-	-
Public safety and judicial programs	-	-	-	-
Other services and programs	-	-	1,996,333	33,656,955
Assigned to:				
Capital projects	-	-	-	-
Tourist development programs	11,122,284	-	-	-
Other services and programs	-	-	-	-
Unassigned	-	-	-	-
<b>Total fund balances</b>	<b>37,298,212</b>	<b>4,084,947</b>	<b>4,993,184</b>	<b>33,656,955</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 44,578,053</b>	<b>\$ 10,557,360</b>	<b>\$ 12,765,465</b>	<b>\$ 34,502,556</b>

Library Taxing District Special Revenue Fund	Community & Social Development Special Revenue Fund	Housing & Economic Development Special Revenue Fund	Affordable Housing Trust Fund (SHIP) Special Revenue Fund	Other Special Revenue Fund	Total Special Revenue Funds
\$ 21,044,969	\$ 624,717	\$ 21,302,915	\$ 25,242,163	\$ 60,851,911	\$ 203,929,224
459	3,528,710	104,070	6,225	172,752	4,059,451
672,363	2,685,159	488,136	-	1,840,430	19,813,524
-	5,679,202	394,372	-	1,605,263	12,016,564
-	-	-	-	49,039	3,045,890
-	-	-	-	9,750	5,341,386
-	745,815	8,028,789	-	-	9,274,604
<u>\$ 21,717,791</u>	<u>\$ 13,263,603</u>	<u>\$ 30,318,282</u>	<u>\$ 25,248,388</u>	<u>\$ 64,529,145</u>	<u>\$ 257,480,643</u>
\$ 1,617,165	\$ 1,765,979	\$ 1,146,753	\$ 124,263	\$ 1,237,012	\$ 14,615,422
272,503	5,024,178	335,120	684,692	796,046	18,049,390
191	169,123	58,266	-	422,381	673,955
-	-	-	-	-	469
-	-	108,194	38,712	5,000	151,906
-	236,269	175,000	-	650,496	1,875,207
1,047	-	-	-	-	1,047
<u>1,890,906</u>	<u>7,195,549</u>	<u>1,823,333</u>	<u>847,667</u>	<u>3,110,935</u>	<u>35,367,396</u>
-	2,536,502	8,028,789	6,225	-	12,442,646
-	-	-	-	49,039	3,045,890
-	-	-	-	-	428,314
-	-	-	-	-	-
-	-	-	-	-	-
19,826,885	-	-	-	-	19,826,885
-	-	-	-	-	25,747,614
-	5,478,669	11,962,144	7,786,013	10,212,662	39,524,435
-	-	-	-	16,175,001	16,175,001
-	-	-	-	12,186,779	12,186,779
-	(716,744)	10,854,842	16,608,483	16,378,026	78,777,895
-	-	-	-	-	-
-	-	-	-	-	11,122,284
-	-	-	-	6,416,703	6,416,703
-	(1,230,373)	(2,350,826)	-	-	(3,581,199)
<u>19,826,885</u>	<u>3,531,552</u>	<u>20,466,160</u>	<u>24,394,496</u>	<u>61,418,210</u>	<u>209,670,601</u>
<u>\$ 21,717,791</u>	<u>\$ 13,263,603</u>	<u>\$ 30,318,282</u>	<u>\$ 25,248,388</u>	<u>\$ 64,529,145</u>	<u>\$ 257,480,643</u>

PALM BEACH COUNTY, FLORIDA  
Combining Balance Sheet  
Nonmajor Governmental Funds  
September 30, 2021

	General Obligation Bonds Debt Service	Revenue Bonds Debt Service	Other Financing Debt Service	Total Debt Service Funds	Criminal Justice Capital Projects
<b>ASSETS</b>					
Cash, cash equivalents, and investments	\$ 212,959	\$ 4,701,792	\$ -	\$ 4,914,751	\$ 6,689,168
Accounts receivable, net	-	1,153,998	-	1,153,998	-
Due from other county funds	-	-	-	-	-
Due from other governments	-	-	-	-	7,922
Inventory	-	-	-	-	-
Other assets	-	-	-	-	-
Other receivable, noncurrent	-	-	-	-	-
<b>Total assets</b>	<b>\$ 212,959</b>	<b>\$ 5,855,790</b>	<b>\$ -</b>	<b>\$ 6,068,749</b>	<b>\$ 6,697,090</b>
<b>LIABILITIES</b>					
Vouchers payable and accrued liabilities	\$ -	\$ -	\$ -	\$ -	\$ 36,320
Due to other county funds	-	-	-	-	-
Due to other governments	-	-	-	-	-
Due to component unit	-	-	-	-	-
Due to individuals	-	-	-	-	-
Unearned revenue	-	-	-	-	-
Other liabilities	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>36,320</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue	-	-	-	-	-
<b>FUND BALANCES</b>					
Non-Spendable					
Inventory	-	-	-	-	-
Prepaid items	-	-	-	-	-
Spendable					
Restricted for:					
Debt service	212,959	5,855,790	-	6,068,749	-
Capital projects	-	-	-	-	6,660,770
Library services	-	-	-	-	-
Tourist development programs	-	-	-	-	-
Grant and economic development programs	-	-	-	-	-
Environmental protection programs	-	-	-	-	-
Public safety and judicial programs	-	-	-	-	-
Other services and programs	-	-	-	-	-
Assigned to:					
Capital projects	-	-	-	-	-
Tourist development programs	-	-	-	-	-
Other services and programs	-	-	-	-	-
Unassigned	-	-	-	-	-
<b>Total fund balances</b>	<b>212,959</b>	<b>5,855,790</b>	<b>-</b>	<b>6,068,749</b>	<b>6,660,770</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 212,959</b>	<b>\$ 5,855,790</b>	<b>\$ -</b>	<b>\$ 6,068,749</b>	<b>\$ 6,697,090</b>



Environmental Lands Capital Projects	Fire Rescue Capital Projects	Libraries Capital Projects	Parks & Recreation Capital Projects	Street & Drainage Capital Projects	Total Capital Projects Funds	Total Nonmajor Governmental Funds
\$ 29,718,199	\$ 59,069,509	\$ 53,678,845	\$ 31,579,562	\$ 13,063,186	\$ 193,798,469	\$ 402,642,444
-	-	-	64,720	2,705,270	2,769,990	7,983,439
-	53,065	-	28,017	1,994	83,076	19,896,600
1,306,140	22,816	30,876	99,124	-	1,466,878	13,483,442
-	-	-	-	-	-	3,045,890
-	200	-	-	-	200	5,341,586
-	-	-	-	-	-	9,274,604
<b>\$ 31,024,339</b>	<b>\$ 59,145,590</b>	<b>\$ 53,709,721</b>	<b>\$ 31,771,423</b>	<b>\$ 15,770,450</b>	<b>\$ 198,118,613</b>	<b>\$ 461,668,005</b>
\$ 120,376	\$ 83,267	\$ 513,226	\$ 807,957	\$ 1,003	\$ 1,562,149	\$ 16,177,571
14,437	996	13,787	3,431	-	32,651	18,082,041
-	-	-	-	-	-	673,955
-	-	-	-	-	-	469
-	-	-	-	-	-	151,906
-	53,065	-	-	-	53,065	1,928,272
-	-	-	-	-	-	1,047
<b>134,813</b>	<b>137,328</b>	<b>527,013</b>	<b>811,388</b>	<b>1,003</b>	<b>1,647,865</b>	<b>37,015,261</b>
-	-	-	64,672	2,705,270	2,769,942	15,212,588
-	-	-	-	-	-	3,045,890
-	-	-	-	-	-	428,314
-	-	-	-	-	-	6,068,749
21,372,747	59,008,262	53,182,708	26,702,435	7,071,361	173,998,283	173,998,283
-	-	-	-	-	-	19,826,885
-	-	-	-	-	-	25,747,614
-	-	-	-	-	-	39,524,435
-	-	-	-	-	-	16,175,001
-	-	-	-	-	-	12,186,779
-	-	-	-	-	-	78,777,895
9,516,779	-	-	4,192,928	5,992,816	19,702,523	19,702,523
-	-	-	-	-	-	11,122,284
-	-	-	-	-	-	6,416,703
-	-	-	-	-	-	(3,581,199)
<b>30,889,526</b>	<b>59,008,262</b>	<b>53,182,708</b>	<b>30,895,363</b>	<b>13,064,177</b>	<b>193,700,806</b>	<b>409,440,156</b>
<b>\$ 31,024,339</b>	<b>\$ 59,145,590</b>	<b>\$ 53,709,721</b>	<b>\$ 31,771,423</b>	<b>\$ 15,770,450</b>	<b>\$ 198,118,613</b>	<b>\$ 461,668,005</b>

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the fiscal year ended September 30, 2021

	Tourist Development Special Revenue Fund	Law Enforcement Grants Special Revenue Fund	County Transportation Trust Special Revenue Fund	Municipal Service Taxing District Special Revenue Fund
<b>Revenues:</b>				
Taxes (net of discount)	\$ 51,004,690	\$ -	\$ 6,598,835	\$ -
Special assessments	-	-	-	-
Licenses and permits	-	-	9,910	32,184,038
Intergovernmental	250,000	4,041,879	17,946,106	-
Charges for services	1,520,895	-	857,448	2,004,759
Fines and forfeitures	-	985,855	-	9,247
Interest income	243,940	28,993	-	287,194
Net change in fair value of investments	44,217	7,621	(14,839)	46,509
Miscellaneous	3,658	952,493	5,488,290	11,137
<b>Total revenues</b>	<b>53,067,400</b>	<b>6,016,841</b>	<b>30,885,750</b>	<b>34,542,884</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	-	-	-	-
Public safety	-	548,989	3,016	19,893,437
Physical environment	-	-	-	-
Transportation	-	-	37,249,982	-
Economic environment	29,169,044	-	-	-
Human services	-	-	-	-
Culture and recreation	-	-	-	-
Capital outlay	21,371	-	533,742	107,685
Debt service	-	-	-	-
<b>Total expenditures</b>	<b>29,190,415</b>	<b>548,989</b>	<b>37,786,740</b>	<b>20,001,122</b>
<b>Excess of revenues over (under) expenditures</b>	<b>23,876,985</b>	<b>5,467,852</b>	<b>(6,900,990)</b>	<b>14,541,762</b>
<b>Other financing sources (uses):</b>				
Transfers in	-	522,603	6,913,752	-
Transfers out	(22,407,194)	(6,257,321)	(72,334)	(8,036,167)
Issuance of long-term debt	-	-	-	-
Issuance of refunding debt	-	-	-	-
Premium (discount) on refunding debt	-	-	-	-
Payment to escrow agent for refunding	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>(22,407,194)</b>	<b>(5,734,718)</b>	<b>6,841,418</b>	<b>(8,036,167)</b>
<b>Net change in fund balances</b>	<b>1,469,791</b>	<b>(266,866)</b>	<b>(59,572)</b>	<b>6,505,595</b>
Fund balances, October 1, 2020	35,828,421	4,351,813	4,722,032	27,151,360
<b>Change in nonspendable fund balances</b>	<b>-</b>	<b>-</b>	<b>330,724</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ 37,298,212</b>	<b>\$ 4,084,947</b>	<b>\$ 4,993,184</b>	<b>\$ 33,656,955</b>

Library Taxing District Special Revenue Fund	Community & Social Development Special Revenue Fund	Housing & Economic Development Special Revenue Fund	Affordable Housing Trust Fund (SHIP) Special Revenue Fund	Other Special Revenue Fund	Total Special Revenue Funds
\$ 58,998,800	\$ -	\$ -	\$ -	\$ 43,004	\$ 116,645,329
-	-	-	-	34,763,585	34,763,585
42,111	-	-	-	3,008,578	35,244,637
955,126	25,302,045	7,938,757	1,788,533	7,116,305	65,338,751
873	10,333	277,284	73,563	24,422,858	29,168,013
54,530	-	-	-	1,276,698	2,326,330
264,602	18,369	834,923	404,978	776,069	2,859,068
64,688	(2,771)	16,481	28,284	157,370	347,560
76,513	534,556	4,219,731	7,612,623	1,977,864	20,876,865
<u>60,457,243</u>	<u>25,862,532</u>	<u>13,287,176</u>	<u>9,907,981</u>	<u>73,542,331</u>	<u>307,570,138</u>
-	-	-	-	55,223,529	55,223,529
-	2,484,958	-	-	7,976,184	30,906,584
-	-	-	-	8,242,254	8,242,254
-	-	-	-	-	37,249,982
-	6,496,461	5,955,986	2,864,056	-	44,485,547
-	25,321,605	540,013	-	678,855	26,540,473
43,495,394	-	-	-	7,722,133	51,217,527
3,433,595	287,578	-	-	254,574	4,638,545
-	20,875	1,821,851	-	205,742	2,048,468
<u>46,928,989</u>	<u>34,611,477</u>	<u>8,317,850</u>	<u>2,864,056</u>	<u>80,303,271</u>	<u>260,552,909</u>
<u>13,528,254</u>	<u>(8,748,945)</u>	<u>4,969,326</u>	<u>7,043,925</u>	<u>(6,760,940)</u>	<u>47,017,229</u>
-	12,113,430	42,230	5,127,000	7,648,988	32,368,003
(12,215,405)	(188,748)	(2,016,185)	-	(7,394,925)	(58,588,279)
-	189,375	-	-	-	189,375
-	-	-	-	-	-
-	-	-	-	-	-
<u>(12,215,405)</u>	<u>12,114,057</u>	<u>(1,973,955)</u>	<u>5,127,000</u>	<u>254,063</u>	<u>(26,030,901)</u>
1,312,849	3,365,112	2,995,371	12,170,925	(6,506,877)	20,986,328
18,514,036	166,440	17,470,789	12,223,571	67,922,845	188,351,307
-	-	-	-	2,242	332,966
<u>\$ 19,826,885</u>	<u>\$ 3,531,552</u>	<u>\$ 20,466,160</u>	<u>\$ 24,394,496</u>	<u>\$ 61,418,210</u>	<u>\$ 209,670,601</u>

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the fiscal year ended September 30, 2021

	General Obligation Bonds Debt Service	Revenue Bonds Debt Service	Other Financing Debt Service	Total Debt Service Funds	Criminal Justice Capital Projects
<b>Revenues:</b>					
Taxes (net of discount)	\$ 9,944,975	\$ -	\$ -	\$ 9,944,975	\$ -
Special assessments	-	-	-	-	509,970
Licenses and permits	-	-	-	-	-
Intergovernmental	757	2,000,004	-	2,000,761	-
Charges for services	-	-	-	-	-
Fines and forfeitures	-	-	-	-	-
Interest income	46,384	37,030	-	83,414	57,575
Net change in fair value of investments	16,963	8,201	-	25,164	10,791
Miscellaneous	60	2,178,682	-	2,178,742	-
<b>Total revenues</b>	<b>10,009,139</b>	<b>4,223,917</b>	<b>-</b>	<b>14,233,056</b>	<b>578,336</b>
<b>Expenditures:</b>					
<b>Current:</b>					
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Physical environment	-	-	-	-	-
Transportation	-	-	-	-	-
Economic environment	-	-	-	-	-
Human services	-	-	-	-	-
Culture and recreation	-	-	-	-	-
Capital outlay	-	-	-	-	404,893
Debt service	10,902,200	71,648,719	631,885	83,182,804	-
<b>Total expenditures</b>	<b>10,902,200</b>	<b>71,648,719</b>	<b>631,885</b>	<b>83,182,804</b>	<b>404,893</b>
<b>Excess of revenues over (under) expenditure</b>	<b>(893,061)</b>	<b>(67,424,802)</b>	<b>(631,885)</b>	<b>(68,949,748)</b>	<b>173,443</b>
<b>Other financing sources (uses):</b>					
Transfers in	-	68,787,507	631,885	69,419,392	-
Transfers out	(360,754)	-	-	(360,754)	-
Issuance of long-term debt	-	-	-	-	-
Issuance of refunding debt	-	113,940,000	-	113,940,000	-
Premium (discount) on refunding debt	-	(62,199)	-	(62,199)	-
Payment to escrow agent for refunding	-	(113,099,206)	-	(113,099,206)	-
<b>Total other financing sources (uses)</b>	<b>(360,754)</b>	<b>69,566,102</b>	<b>631,885</b>	<b>69,837,233</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(1,253,815)</b>	<b>2,141,300</b>	<b>-</b>	<b>887,485</b>	<b>173,443</b>
<b>Fund balances, October 1, 2020</b>	<b>1,466,774</b>	<b>3,714,490</b>	<b>-</b>	<b>5,181,264</b>	<b>6,487,327</b>
<b>Change in nonspendable fund balances</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ 212,959</b>	<b>\$ 5,855,790</b>	<b>\$ -</b>	<b>\$ 6,068,749</b>	<b>\$ 6,660,770</b>

Environmental Lands Capital Projects	Fire Rescue Capital Projects	Libraries Capital Projects	Parks & Recreation Capital Projects	Street & Drainage Capital Projects	Total Capital Projects Funds	Total Nonmajor Governmental Funds
\$ 324	\$ -	\$ -	\$ 47	\$ -	\$ 371	\$ 126,590,675
-	1,263,146	1,120,339	4,873,796	305,215	8,072,466	42,836,051
-	-	-	268,779	-	268,779	35,513,416
14,293,151	-	-	-	-	14,293,151	81,632,663
85,279	-	-	-	-	85,279	29,253,292
18,662	-	-	-	-	18,662	2,344,992
222,800	490,249	484,221	280,409	250,818	1,786,072	4,728,554
28,692	96,203	92,994	53,175	20,662	302,517	675,241
1,076,933	126	-	87,947	68	1,165,074	24,220,681
15,725,841	1,849,724	1,697,554	5,564,153	576,763	25,992,371	347,795,565
-	-	-	-	-	-	55,223,529
-	-	-	-	-	-	30,906,584
16,897,053	-	-	-	-	16,897,053	25,139,307
-	-	-	-	59,797	59,797	37,309,779
-	-	-	-	-	-	44,485,547
-	-	-	-	-	-	26,540,473
-	-	1,878,954	4,279,210	-	6,158,164	57,375,691
692,688	2,905,684	5,528,002	5,394,520	-	14,925,787	19,564,332
-	-	-	-	-	-	85,231,272
17,589,741	2,905,684	7,406,956	9,673,730	59,797	38,040,801	381,776,514
(1,863,900)	(1,055,960)	(5,709,402)	(4,109,577)	516,966	(12,048,430)	(33,980,949)
6,060,324	21,695,000	12,200,000	7,979,188	-	47,934,512	149,721,907
(346,478)	-	-	(307,848)	-	(654,326)	(59,603,359)
-	-	-	-	-	-	189,375
-	-	-	-	-	-	113,940,000
-	-	-	-	-	-	(62,199)
-	-	-	-	-	-	(113,099,206)
5,713,846	21,695,000	12,200,000	7,671,340	-	47,280,186	91,086,518
3,849,946	20,639,040	6,490,598	3,561,763	516,966	35,231,756	57,105,569
27,039,580	38,369,222	46,692,110	27,333,600	12,547,211	158,469,050	352,001,621
-	-	-	-	-	-	332,966
\$ 30,889,526	\$ 59,008,262	\$ 53,182,708	\$ 30,895,363	\$ 13,064,177	\$ 193,700,806	\$ 409,440,156

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Tourist Development Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Taxes (net of discount)	\$ 45,394,810	\$ 45,394,810	\$ 51,004,690	\$ 5,609,880
Intergovernmental	250,000	250,000	250,000	-
Charges for services	4,532,000	4,532,000	1,520,895	(3,011,105)
Interest income	-	-	243,940	243,940
Net change in fair value of investments	-	-	44,217	44,217
Miscellaneous	-	-	3,658	3,658
Less 5% anticipated revenues	(2,508,842)	(2,508,842)	-	2,508,842
<b>Total revenues</b>	<b>47,667,968</b>	<b>47,667,968</b>	<b>53,067,400</b>	<b>5,399,432</b>
Expenditures:				
Current:				
Economic environment	54,834,223	61,049,948	29,169,044	31,880,904
Capital Outlay	-	32,100	21,371	10,729
<b>Total expenditures</b>	<b>54,834,223</b>	<b>61,082,048</b>	<b>29,190,415</b>	<b>31,891,633</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(7,166,255)</b>	<b>(13,414,080)</b>	<b>23,876,985</b>	<b>37,291,065</b>
Other financing sources (uses):				
Transfers in	-	-	-	-
Transfers out	(20,654,612)	(22,414,342)	(22,407,194)	7,148
<b>Total other financing sources (uses)</b>	<b>(20,654,612)</b>	<b>(22,414,342)</b>	<b>(22,407,194)</b>	<b>7,148</b>
<b>Net change in fund balances</b>	<b>(27,820,867)</b>	<b>(35,828,422)</b>	<b>1,469,791</b>	<b>37,298,213</b>
<b>Fund balances, October 1, 2020</b>	<b>27,820,867</b>	<b>35,828,422</b>	<b>35,828,421</b>	<b>(1)</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 37,298,212</b>	<b>\$ 37,298,212</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Law Enforcement Grants Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Intergovernmental	\$ 10,578,321	\$ 12,052,708	\$ 4,041,879	\$ (8,010,829)
Fines and forfeitures	-	-	985,855	985,855
Interest income	-	-	28,993	28,993
Net change in fair value of investments	-	-	7,621	7,621
Miscellaneous	889,875	2,528,970	952,493	(1,576,477)
Less 5% anticipated revenues	-	-	-	-
<b>Total revenues</b>	<b>11,468,196</b>	<b>14,581,678</b>	<b>6,016,841</b>	<b>(8,564,837)</b>
Expenditures:				
Current:				
Public safety	2,547,001	3,565,412	548,989	3,016,423
Capital outlay	1,500	87,481	-	87,481
<b>Total expenditures</b>	<b>2,548,501</b>	<b>3,652,893</b>	<b>548,989</b>	<b>3,103,904</b>
<b>Excess of revenues over (under) expenditures</b>	<b>8,919,695</b>	<b>10,928,785</b>	<b>5,467,852</b>	<b>(5,460,933)</b>
Other financing sources (uses):				
Transfers in	-	19,500	522,603	503,103
Transfers out	(11,542,068)	(15,300,596)	(6,257,321)	9,043,275
<b>Total other financing sources (uses)</b>	<b>(11,542,068)</b>	<b>(15,281,096)</b>	<b>(5,734,718)</b>	<b>9,546,378</b>
<b>Net change in fund balances</b>	<b>(2,622,373)</b>	<b>(4,352,311)</b>	<b>(266,866)</b>	<b>4,085,445</b>
<b>Fund balances, October 1, 2020</b>	<b>2,622,373</b>	<b>4,352,311</b>	<b>4,351,813</b>	<b>(498)</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,084,947</b>	<b>\$ 4,084,947</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
County Transportation Trust Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 8,140,000	\$ 8,140,000	\$ 6,598,835	\$ (1,541,165)
Licenses and permits	16,000	16,000	9,910	(6,090)
Intergovernmental	18,784,000	18,784,000	17,946,106	(837,894)
Charges for services	1,483,053	1,483,053	857,448	(625,605)
Interest income	34,000	34,000	-	(34,000)
Net change in fair value of investments	-	-	(14,839)	(14,839)
Miscellaneous	6,327,894	6,327,894	5,488,290	(839,604)
<b>Less 5% anticipated revenues</b>	<b>(1,684,649)</b>	<b>(1,684,649)</b>	<b>-</b>	<b>1,684,649</b>
<b>Total revenues</b>	<b>33,100,298</b>	<b>33,100,298</b>	<b>30,885,750</b>	<b>(2,214,548)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	-	-	3,016	(3,016)
Transportation	50,399,120	50,593,071	37,249,982	13,343,089
Capital outlay	2,625,864	2,588,264	533,742	2,054,522
<b>Total expenditures</b>	<b>53,024,984</b>	<b>53,181,335</b>	<b>37,786,740</b>	<b>15,394,595</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(19,924,686)</b>	<b>(20,081,037)</b>	<b>(6,900,990)</b>	<b>13,180,047</b>
<b>Other financing sources (uses):</b>				
Transfers in	18,097,467	18,097,467	6,913,752	(11,183,715)
Transfers out	(72,335)	(72,335)	(72,334)	1
<b>Total other financing sources (uses)</b>	<b>18,025,132</b>	<b>18,025,132</b>	<b>6,841,418</b>	<b>(11,183,714)</b>
<b>Net change in fund balances</b>	<b>(1,899,554)</b>	<b>(2,055,905)</b>	<b>(59,572)</b>	<b>1,996,333</b>
Fund balances, October 1, 2020	1,899,554	2,055,905	4,722,032	2,666,127
<b>Change in nonspendable fund balance</b>	<b>-</b>	<b>-</b>	<b>330,724</b>	<b>330,724</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,993,184</b>	<b>\$ 4,993,184</b>



PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Municipal Service Taxing District Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Licenses and permits	\$ 24,002,000	\$ 24,002,000	\$ 32,184,038	\$ 8,182,038
Charges for services	1,430,550	1,430,550	2,004,759	574,209
Fines and forfeitures	10,000	10,000	9,247	(753)
Interest income	375,000	375,000	287,194	(87,806)
Net change in fair value of investments	-	-	46,509	46,509
Miscellaneous	1,000	1,000	11,137	10,137
<b>Less 5% anticipated revenues</b>	<b>(1,290,928)</b>	<b>(1,290,928)</b>	<b>-</b>	<b>1,290,928</b>
<b>Total revenues</b>	<b>24,527,622</b>	<b>24,527,622</b>	<b>34,542,884</b>	<b>10,015,262</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	35,273,020	43,037,724	19,893,437	23,144,287
Capital outlay	605,090	605,090	107,685	497,405
<b>Total expenditures</b>	<b>35,878,110</b>	<b>43,642,814</b>	<b>20,001,122</b>	<b>23,641,692</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(11,350,488)</b>	<b>(19,115,192)</b>	<b>14,541,762</b>	<b>33,656,954</b>
<b>Other financing sources (uses):</b>				
Transfers out	(8,036,168)	(8,036,168)	(8,036,167)	1
<b>Total other financing sources (uses)</b>	<b>(8,036,168)</b>	<b>(8,036,168)</b>	<b>(8,036,167)</b>	<b>1</b>
<b>Net change in fund balances</b>	<b>(19,386,656)</b>	<b>(27,151,360)</b>	<b>6,505,595</b>	<b>33,656,955</b>
<b>Fund balances, October 1, 2020</b>	<b>19,386,656</b>	<b>27,151,360</b>	<b>27,151,360</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 33,656,955</b>	<b>\$ 33,656,955</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Library Taxing District Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Taxes (net of discount)	\$ 61,331,262	\$ 61,331,262	\$ 58,998,800	\$ (2,332,462)
Licenses and permits	63,400	63,400	42,111	(21,289)
Intergovernmental	1,011,606	952,924	955,126	2,202
Charges for services	400	400	873	473
Fines and forfeitures	75,000	75,000	54,530	(20,470)
Interest income	301,500	301,500	264,602	(36,898)
Net change in fair value of investments	-	-	64,688	64,688
Miscellaneous	52,000	52,000	76,513	24,513
Less 5% anticipated revenues	(3,091,378)	(3,091,378)	-	3,091,378
<b>Total revenues</b>	<b>59,743,790</b>	<b>59,685,108</b>	<b>60,457,243</b>	<b>772,135</b>
Expenditures:				
Current:				
Culture and recreation	57,740,193	61,745,996	43,495,394	18,250,602
Capital outlay	4,237,743	4,237,743	3,433,595	804,148
<b>Total expenditures</b>	<b>61,977,936</b>	<b>65,983,739</b>	<b>46,928,989</b>	<b>19,054,750</b>
Excess of revenues over (under) expenditures	(2,234,146)	(6,298,631)	13,528,254	19,826,885
Other financing sources (uses):				
Transfers out	(12,215,405)	(12,215,405)	(12,215,405)	-
<b>Total other financing sources (uses)</b>	<b>(12,215,405)</b>	<b>(12,215,405)</b>	<b>(12,215,405)</b>	<b>-</b>
Net change in fund balances	(14,449,551)	(18,514,036)	1,312,849	19,826,885
Fund balances, October 1, 2020	14,449,551	18,514,036	18,514,036	-
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 19,826,885</b>	<b>\$ 19,826,885</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Community and Social Development Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ 22,528,477	\$ 60,804,950	\$ 25,302,045	\$ (35,502,905)
Charges for services	129,033	129,033	10,333	(118,700)
Interest income	34,070	34,070	18,369	(15,701)
Net change in fair value of investments	-	-	(2,771)	(2,771)
Miscellaneous	384,975	475,741	534,556	58,815
<b>Less 5% anticipated revenues</b>	<b>(2,000)</b>	<b>(2,000)</b>	<b>-</b>	<b>2,000</b>
<b>Total revenues</b>	<b>23,074,555</b>	<b>61,441,794</b>	<b>25,862,532</b>	<b>(35,579,262)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Public safety	3,691,140	5,260,109	2,484,958	2,775,151
Economic environment	9,913,391	12,673,413	6,496,461	6,176,952
Human services	23,773,650	56,889,017	25,321,605	31,567,412
Capital outlay	140,001	497,999	287,578	210,421
Debt service	59,431	59,431	20,875	38,556
<b>Total expenditures</b>	<b>37,577,613</b>	<b>75,379,969</b>	<b>34,611,477</b>	<b>40,768,492</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(14,503,058)</b>	<b>(13,938,175)</b>	<b>(8,748,945)</b>	<b>5,189,230</b>
<b>Other financing sources (uses):</b>				
Transfers in	10,917,318	13,464,006	12,113,430	(1,350,576)
Transfers out	-	(188,748)	(188,748)	-
Issuance of long-term debt	774,478	496,478	189,375	(307,103)
<b>Total other financing sources (uses)</b>	<b>11,691,796</b>	<b>13,771,736</b>	<b>12,114,057</b>	<b>(1,657,679)</b>
<b>Net change in fund balances</b>	<b>(2,811,262)</b>	<b>(166,439)</b>	<b>3,365,112</b>	<b>3,531,551</b>
<b>Fund balances, October 1, 2020</b>	<b>2,811,262</b>	<b>166,439</b>	<b>166,440</b>	<b>1</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 3,531,552</b>	<b>\$ 3,531,552</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Housing and Economic Development Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ 20,592,538	\$ 28,522,831	\$ 7,938,757	\$ (20,584,074)
Charges for services	8,150	8,150	277,284	269,134
Interest income	871,590	871,124	834,923	(36,201)
Net change in fair value of investments	-	-	16,481	16,481
Miscellaneous	2,708,774	2,707,771	4,219,731	1,511,960
<b>Total revenues</b>	<b>24,181,052</b>	<b>32,109,876</b>	<b>13,287,176</b>	<b>(18,822,700)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Economic environment	39,874,478	39,138,324	5,955,986	33,182,338
Human services	359,118	948,482	540,013	408,469
Debt service	3,236,213	3,416,213	1,821,851	1,594,362
<b>Total expenditures</b>	<b>43,469,809</b>	<b>43,503,019</b>	<b>8,317,850</b>	<b>35,185,169</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(19,288,757)</b>	<b>(11,393,143)</b>	<b>4,969,326</b>	<b>16,362,469</b>
<b>Other financing sources (uses):</b>				
Transfers in	42,230	43,699	42,230	(1,469)
Transfers out	(1,536,486)	(6,121,345)	(2,016,185)	4,105,160
<b>Total other financing sources (uses)</b>	<b>(1,494,256)</b>	<b>(6,077,646)</b>	<b>(1,973,955)</b>	<b>4,103,691</b>
<b>Net change in fund balances</b>	<b>(20,783,013)</b>	<b>(17,470,789)</b>	<b>2,995,371</b>	<b>20,466,160</b>
<b>Fund balances, October 1, 2020</b>	<b>20,783,013</b>	<b>17,470,789</b>	<b>17,470,789</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 20,466,160</b>	<b>\$ 20,466,160</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Affordable Housing Trust Fund (SHIP) Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ 1,494,822	\$ 7,333,993	\$ 1,788,533	\$ (5,545,460)
Charges for services	-	-	73,563	73,563
Interest income	195,000	195,000	404,978	209,978
Net change in fair value of investments	-	-	28,284	28,284
Miscellaneous	800,000	800,000	7,612,623	6,812,623
<b>Total revenues</b>	<b>2,489,822</b>	<b>8,328,993</b>	<b>9,907,981</b>	<b>1,578,988</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Economic environment	15,281,532	25,267,975	2,864,056	22,403,919
<b>Total expenditures</b>	<b>15,281,532</b>	<b>25,267,975</b>	<b>2,864,056</b>	<b>22,403,919</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(12,791,710)</b>	<b>(16,938,982)</b>	<b>7,043,925</b>	<b>23,982,907</b>
<b>Other financing sources (uses):</b>				
Transfers in	5,127,000	5,127,000	5,127,000	-
<b>Total other financing sources (uses)</b>	<b>5,127,000</b>	<b>5,127,000</b>	<b>5,127,000</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(7,664,710)</b>	<b>(11,811,982)</b>	<b>12,170,925</b>	<b>23,982,907</b>
<b>Fund balances, October 1, 2020</b>	<b>7,664,710</b>	<b>11,811,982</b>	<b>12,223,571</b>	<b>411,589</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 24,394,496</b>	<b>\$ 24,394,496</b>

PALM BEACH COUNTY, FLORIDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
 Other Special Revenue Fund  
 For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 41,746	\$ 41,746	\$ 43,004	\$ 1,258
Special assessments	4,670,000	26,958,069	34,763,585	7,805,516
Licenses and permits	3,125,000	3,125,000	3,008,578	(116,422)
Intergovernmental	8,282,538	13,000,426	7,116,305	(5,884,121)
Charges for services	19,879,626	20,277,601	24,422,858	4,145,257
Fines and forfeitures	974,000	974,000	1,276,698	302,698
Interest income	850,270	854,814	776,069	(78,745)
Net change in fair value of investments	-	-	157,370	157,370
Miscellaneous	1,082,872	1,751,752	1,977,864	226,112
<b>Less 5% anticipated revenues</b>	<b>(1,491,511)</b>	<b>(1,491,511)</b>	<b>-</b>	<b>1,491,511</b>
<b>Total revenues</b>	<b>37,414,541</b>	<b>65,491,897</b>	<b>73,542,331</b>	<b>8,050,434</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Office of Inspector General	3,541,397	3,541,397	3,014,029	527,368
Judicial	7,220,616	7,464,279	5,362,106	2,102,173
Public Affairs	12,630	12,630	-	12,630
Other County Funded Programs	-	46,847,394	46,847,394	-
<b>Total general government</b>	<b>10,774,643</b>	<b>57,865,700</b>	<b>55,223,529</b>	<b>2,642,171</b>
<b>Public safety:</b>				
Parks & Recreation	-	-	1,174	(1,174)
Planning, Zoning & Building	511,603	511,603	257,145	254,458
Public Safety	11,919,627	12,257,348	5,496,909	6,760,439
Public Safety Grants	1,524,494	3,123,056	1,750,959	1,372,097
Other County Funded Programs	2,140,372	2,287,518	469,997	1,817,521
Criminal Justice Commission	800,158	993,190	-	993,190
<b>Total public safety</b>	<b>16,896,254</b>	<b>19,172,715</b>	<b>7,976,184</b>	<b>11,196,531</b>
<b>Physical environment:</b>				
County Cooperative Extension	510,800	828,637	314,841	513,796
Environmental Resource Management	31,176,427	36,182,441	7,867,725	28,314,716
Other County Funded Programs	19,070,732	13,230,578	59,688	13,170,890
<b>Total physical environment</b>	<b>50,757,959</b>	<b>50,241,656</b>	<b>8,242,254</b>	<b>41,999,402</b>
<b>Transportation:</b>				
Engineering & Public Works	25,404	25,422	-	25,422
<b>Human services:</b>				
Youth Services Department	64,729	63,245	7,852	55,393
Environmental Resource Management	47,310	50,689	50,688	1
Public Safety	703,660	703,660	620,315	83,345
Health Department	-	103,925	-	103,925
<b>Total human services</b>	<b>815,699</b>	<b>921,519</b>	<b>678,855</b>	<b>242,664</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Other Special Revenue Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Culture and recreation:				
Parks & Recreation	8,090,712	8,263,712	7,722,133	541,579
Capital outlay:				
Office of the Inspector General	2,000	2,000	-	2,000
Environmental Resource Management	493,071	708,479	163,437	545,042
Judicial	453,638	210,938	80,137	130,801
Public Affairs	40,000	40,000	-	40,000
Public Safety	118,000	136,000	11,000	125,000
Public Safety Grant		23,500		23,500
Total capital outlay	1,106,709	1,120,917	254,574	866,343
Debt Service:				
Parks & Recreation	300,000	300,000	205,742	94,258
Total expenditures	88,767,380	137,911,641	80,303,271	57,608,370
Excess of revenues over (under) expenditures	(51,352,839)	(72,419,744)	(6,760,940)	65,658,804
Other financing sources (uses):				
Transfers in	11,354,307	12,277,136	7,648,988	(4,628,148)
Transfers out	(6,998,989)	(7,733,441)	(7,394,925)	338,516
Total other financing sources (uses)	4,355,318	4,543,695	254,063	(4,289,632)
Net change in fund balances	(46,997,521)	(67,876,049)	(6,506,877)	61,369,172
Fund balances, October 1, 2020	46,997,521	67,876,049	67,922,845	46,796
Change in nonspendable fund balance	-	-	2,242	2,242
Fund balances, September 30, 2021	\$ -	\$ -	\$ 61,418,210	\$ 61,418,210

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
General Obligation Bonds Debt Service Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 10,322,243	\$ 10,322,243	\$ 9,944,975	\$ (377,268)
Intergovernmental	-	-	757	757
Interest income	-	5,631	46,384	40,753
Net change in fair value of investments	-	-	16,963	16,963
Miscellaneous	-	-	60	60
Less 5% anticipated revenues	(514,073)	(514,073)	-	514,073
<b>Total revenues</b>	<b>9,808,170</b>	<b>9,813,801</b>	<b>10,009,139</b>	<b>195,338</b>
<b>Expenditures:</b>				
Current:				
Debt service	10,904,100	10,919,494	10,902,200	17,294
<b>Total expenditures</b>	<b>10,904,100</b>	<b>10,919,494</b>	<b>10,902,200</b>	<b>17,294</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(1,095,930)</b>	<b>(1,105,693)</b>	<b>(893,061)</b>	<b>212,632</b>
<b>Other financing sources (uses):</b>				
Transfers out	-	(361,080)	(360,754)	326
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>(361,080)</b>	<b>(360,754)</b>	<b>326</b>
<b>Net change in fund balances</b>	<b>(1,095,930)</b>	<b>(1,466,773)</b>	<b>(1,253,815)</b>	<b>212,958</b>
<b>Fund balances, October 1, 2020</b>	<b>1,095,930</b>	<b>1,466,773</b>	<b>1,466,774</b>	<b>1</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 212,959</b>	<b>\$ 212,959</b>



PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Revenue Bonds Debt Service Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Intergovernmental	\$ 2,000,000	\$ 2,000,000	\$ 2,000,004	\$ 4
Interest income	-	-	37,030	37,030
Net change in fair value of investments	-	-	8,201	8,201
Miscellaneous	2,143,134	1,024,636	2,178,682	1,154,046
<b>Total revenues</b>	<b>4,143,134</b>	<b>3,024,636</b>	<b>4,223,917</b>	<b>1,199,281</b>
<b>Expenditures:</b>				
Current:				
Debt service	76,569,369	76,316,029	71,648,719	4,667,310
<b>Total expenditures</b>	<b>76,569,369</b>	<b>76,316,029</b>	<b>71,648,719</b>	<b>4,667,310</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(72,426,235)</b>	<b>(73,291,393)</b>	<b>(67,424,802)</b>	<b>5,866,591</b>
<b>Other financing sources (uses):</b>				
Transfers in	68,792,610	68,798,308	68,787,507	(10,801)
Issuance of refunding debt	-	113,940,000	113,940,000	-
Premium (discount) refunding debt	-	(62,199)	(62,199)	-
Payment to escrow agent for refunding	-	(113,099,206)	(113,099,206)	-
<b>Total other financing sources (uses)</b>	<b>68,792,610</b>	<b>69,576,903</b>	<b>69,566,102</b>	<b>(10,801)</b>
<b>Net change in fund balances</b>	<b>(3,633,625)</b>	<b>(3,714,490)</b>	<b>2,141,300</b>	<b>5,855,790</b>
<b>Fund balances, October 1, 2020</b>	<b>3,633,625</b>	<b>3,714,490</b>	<b>3,714,490</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 5,855,790</b>	<b>\$ 5,855,790</b>

PALM BEACH COUNTY, FLORIDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
 Other Financing Debt Service Fund  
 For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Expenditures:				
Current:				
Debt service	\$ 730,404	\$ 730,404	\$ 631,885	\$ 98,519
Total expenditures	730,404	730,404	631,885	98,519
Excess of revenues over (under) expenditures	(730,404)	(730,404)	(631,885)	98,519
Other financing sources (uses):				
Transfers in	730,404	730,404	631,885	(98,519)
Total other financing sources (uses)	730,404	730,404	631,885	(98,519)
Net change in fund balances	-	-	-	-
Fund balances, October 1, 2020	-	-	-	-
Fund balances, September 30, 2021	\$ -	\$ -	\$ -	\$ -

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Criminal Justice Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Special assessments	\$ 300,000	\$ 300,000	\$ 509,970	\$ 209,970
Interest income	116,400	116,400	57,575	(58,825)
Net change in fair value of investments	-	-	10,791	10,791
Less 5% anticipated revenues	(20,820)	(20,820)	-	20,820
<b>Total revenues</b>	<b>395,580</b>	<b>395,580</b>	<b>578,336</b>	<b>182,756</b>
Expenditures:				
Current:				
General government	2,575,231	2,786,501	-	2,786,501
Capital outlay	4,294,383	4,096,405	404,893	3,691,512
<b>Total expenditures</b>	<b>6,869,614</b>	<b>6,882,906</b>	<b>404,893</b>	<b>6,478,013</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(6,474,034)</b>	<b>(6,487,326)</b>	<b>173,443</b>	<b>6,660,769</b>
Net change in fund balances	(6,474,034)	(6,487,326)	173,443	6,660,769
Fund balances, October 1, 2020	6,474,034	6,487,326	6,487,327	1
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 6,660,770</b>	<b>\$ 6,660,770</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Environmental Lands Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ -	\$ -	\$ 324	\$ 324
Intergovernmental	12,340,639	27,448,768	14,293,151	(13,155,617)
Charges for services	70,478	137,965	85,279	(52,686)
Fines and forfeitures	-	-	18,662	18,662
Interest income	316,281	316,281	222,800	(93,481)
Net change in fair value of investments	-	-	28,692	28,692
Miscellaneous	333,984	333,984	1,076,933	742,949
Less 5% anticipated revenues	(15,814)	(15,814)	-	15,814
<b>Total revenues</b>	<b>13,045,568</b>	<b>28,221,184</b>	<b>15,725,841</b>	<b>(12,495,343)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Physical environment	45,075,832	60,442,854	16,897,053	43,545,801
Capital outlay	384,790	713,908	692,688	21,220
<b>Total expenditures</b>	<b>45,460,622</b>	<b>61,156,762</b>	<b>17,589,741</b>	<b>43,567,021</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(32,415,054)</b>	<b>(32,935,578)</b>	<b>(1,863,900)</b>	<b>31,071,678</b>
<b>Other financing sources (uses):</b>				
Transfers in	5,555,657	6,228,040	6,060,324	(167,716)
Transfers out	(269,134)	(332,042)	(346,478)	(14,436)
<b>Total other financing sources (uses)</b>	<b>5,286,523</b>	<b>5,895,998</b>	<b>5,713,846</b>	<b>(182,152)</b>
<b>Net change in fund balances</b>	<b>(27,128,531)</b>	<b>(27,039,580)</b>	<b>3,849,946</b>	<b>30,889,526</b>
<b>Fund balances, October 1, 2020</b>	<b>27,128,531</b>	<b>27,039,580</b>	<b>27,039,580</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 30,889,526</b>	<b>\$ 30,889,526</b>

PALM BEACH COUNTY, FLORIDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
 Fire Rescue Capital Projects Fund  
 For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Special assessments	\$ 1,100,000	\$ 1,100,000	\$ 1,263,146	\$ 163,146
Interest income	493,000	493,000	490,249	(2,751)
Net change in fair value of investments	-	-	96,203	96,203
Miscellaneous	-	-	126	126
Less 5% anticipated revenues	(79,650)	(79,650)	-	79,650
<b>Total revenues</b>	<b>1,513,350</b>	<b>1,513,350</b>	<b>1,849,724</b>	<b>336,374</b>
Expenditures:				
Current:				
Public safety	3,938,156	3,090,009	-	3,090,009
Capital outlay	57,810,604	58,487,562	2,905,684	55,581,878
<b>Total expenditures</b>	<b>61,748,760</b>	<b>61,577,571</b>	<b>2,905,684</b>	<b>58,671,887</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(60,235,410)</b>	<b>(60,064,221)</b>	<b>(1,055,960)</b>	<b>59,008,261</b>
Other financing sources (uses):				
Transfers in	21,695,000	21,695,000	21,695,000	-
<b>Total other financing sources (uses)</b>	<b>21,695,000</b>	<b>21,695,000</b>	<b>21,695,000</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(38,540,410)</b>	<b>(38,369,221)</b>	<b>20,639,040</b>	<b>59,008,261</b>
<b>Fund balances, October 1, 2020</b>	<b>38,540,410</b>	<b>38,369,221</b>	<b>38,369,222</b>	<b>1</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 59,008,262</b>	<b>\$ 59,008,262</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Libraries Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Special assessments	\$ 600,000	\$ 600,000	\$ 1,120,339	\$ 520,339
Interest income	592,000	592,000	484,221	(107,779)
Net change in fair value of investments	-	-	92,994	92,994
Less 5% anticipated revenues	(29,600)	(29,600)	-	29,600
<b>Total revenues</b>	<b>1,162,400</b>	<b>1,162,400</b>	<b>1,697,554</b>	<b>535,154</b>
<b>Expenditures:</b>				
Current:				
Culture and recreation	33,504,118	30,004,969	1,878,954	28,126,015
Capital outlay	26,977,094	30,049,541	5,528,002	24,521,539
<b>Total expenditures</b>	<b>60,481,212</b>	<b>60,054,510</b>	<b>7,406,956</b>	<b>52,647,554</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(59,318,812)</b>	<b>(58,892,110)</b>	<b>(5,709,402)</b>	<b>53,182,708</b>
<b>Other financing sources (uses):</b>				
Transfers in	12,200,000	12,200,000	12,200,000	-
<b>Total other financing sources (uses)</b>	<b>12,200,000</b>	<b>12,200,000</b>	<b>12,200,000</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(47,118,812)</b>	<b>(46,692,110)</b>	<b>6,490,598</b>	<b>53,182,708</b>
<b>Fund balances, October 1, 2020</b>	<b>47,118,812</b>	<b>46,692,110</b>	<b>46,692,110</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 53,182,708</b>	<b>\$ 53,182,708</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Parks & Recreation Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ -	\$ -	\$ 47	\$ 47
Special assessments	2,490,000	2,490,000	4,873,796	2,383,796
Licenses and permits	360,000	360,000	268,779	(91,221)
Intergovernmental	125,000	2,000,000	-	(2,000,000)
Interest income	429,894	429,894	280,409	(149,485)
Net change in fair value of investments	-	-	53,175	53,175
Miscellaneous	235,000	235,000	87,947	(147,053)
<b>Less 5% anticipated revenues</b>	<b>(165,745)</b>	<b>(165,745)</b>	<b>-</b>	<b>165,745</b>
<b>Total revenues</b>	<b>3,474,149</b>	<b>5,349,149</b>	<b>5,564,153</b>	<b>215,004</b>
<b>Expenditures:</b>				
<b>Current:</b>				
Culture and recreation	21,355,536	20,513,379	4,279,210	16,234,169
Capital outlay	21,337,505	20,522,055	5,394,520	15,127,535
<b>Total expenditures</b>	<b>42,693,041</b>	<b>41,035,434</b>	<b>9,673,730</b>	<b>31,361,704</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(39,218,892)</b>	<b>(35,686,285)</b>	<b>(4,109,577)</b>	<b>31,576,708</b>
<b>Other financing sources (uses):</b>				
Transfers in	8,213,144	8,660,532	7,979,188	(681,344)
Transfers out	(200,000)	(307,848)	(307,848)	-
<b>Total other financing sources (uses)</b>	<b>8,013,144</b>	<b>8,352,684</b>	<b>7,671,340</b>	<b>(681,344)</b>
<b>Net change in fund balances</b>	<b>(31,205,748)</b>	<b>(27,333,601)</b>	<b>3,561,763</b>	<b>30,895,364</b>
<b>Fund balances, October 1, 2020</b>	<b>31,205,748</b>	<b>27,333,601</b>	<b>27,333,600</b>	<b>(1)</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 30,895,363</b>	<b>\$ 30,895,363</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Street & Drainage Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
Revenues:				
Special assessments	\$ 500,000	\$ 500,000	\$ 305,215	\$ (194,785)
Interest income	324,000	324,000	250,818	(73,182)
Net change in fair value of investments	-	-	20,662	20,662
Miscellaneous	-	-	68	68
Less 5% anticipated revenues	(41,200)	(41,200)	-	41,200
<b>Total revenues</b>	<b>782,800</b>	<b>782,800</b>	<b>576,763</b>	<b>(206,037)</b>
Expenditures:				
Current:				
Transportation	12,741,027	13,092,752	59,797	13,032,955
Capital outlay	531,264	237,258	-	237,258
<b>Total expenditures</b>	<b>13,272,291</b>	<b>13,330,010</b>	<b>59,797</b>	<b>13,270,213</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(12,489,491)</b>	<b>(12,547,210)</b>	<b>516,966</b>	<b>13,064,176</b>
<b>Net change in fund balances</b>	<b>(12,489,491)</b>	<b>(12,547,210)</b>	<b>516,966</b>	<b>13,064,176</b>
Fund balances, October 1, 2020	12,489,491	12,547,210	12,547,211	1
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 13,064,177</b>	<b>\$ 13,064,177</b>



PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Major Fund - Road Program Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Taxes (net of discount)	\$ 10,578,000	\$ 10,578,000	\$ 9,965,805	\$ (612,195)
Special assessments	35,668,689	35,668,689	36,508,217	839,528
Intergovernmental	3,204,538	3,651,285	27,758	(3,623,527)
Charges for services	-	-	6,475	6,475
Interest income	4,517,000	4,517,000	3,687,274	(829,726)
Net change in fair value of investments	-	-	685,491	685,491
Miscellaneous	3,956,437	8,479,135	1,780,452	(6,698,683)
<b>Less 5% anticipated revenues</b>	<b>(2,538,184)</b>	<b>(2,538,184)</b>	<b>-</b>	<b>2,538,184</b>
<b>Total revenues</b>	<b>55,386,480</b>	<b>60,355,925</b>	<b>52,661,472</b>	<b>(7,694,453)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	4,187,198	4,187,198	3,443,776	743,422
Transportation	352,661,669	284,690,510	8,699,889	275,990,621
Capital outlay	133,976,074	193,665,241	35,684,642	157,980,599
<b>Total expenditures</b>	<b>490,824,941</b>	<b>482,542,949</b>	<b>47,828,307</b>	<b>434,714,642</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(435,438,461)</b>	<b>(422,187,024)</b>	<b>4,833,165</b>	<b>427,020,189</b>
<b>Other financing sources (uses):</b>				
Transfers in	-	1,701,306	905,499	(795,807)
Transfers out	(1,046,190)	(2,792,441)	(2,792,441)	-
<b>Total other financing sources (uses)</b>	<b>(1,046,190)</b>	<b>(1,091,135)</b>	<b>(1,886,942)</b>	<b>(795,807)</b>
<b>Net change in fund balances</b>	<b>(436,484,651)</b>	<b>(423,278,159)</b>	<b>2,946,223</b>	<b>426,224,382</b>
<b>Fund balances, October 1, 2020</b>	<b>436,484,651</b>	<b>423,278,159</b>	<b>423,278,159</b>	<b>-</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 426,224,382</b>	<b>\$ 426,224,382</b>

PALM BEACH COUNTY, FLORIDA  
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual  
Major Fund - General Government Capital Projects Fund  
For the fiscal year ended September 30, 2021

	Original Budget	Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Special assessments	\$ 1,100,000	\$ 1,100,000	\$ 1,964,201	\$ 864,201
Intergovernmental	77,462,568	79,858,238	99,219,087	19,360,849
Charges for services	2,464,598	2,298,556	542,395	(1,756,161)
Fines and forfeitures	1,000,000	1,000,000	911,373	(88,627)
Interest income	5,050,600	5,050,600	4,197,231	(853,369)
Net change in fair value of investments	-	-	817,565	817,565
Miscellaneous	374,037	2,107,053	1,004,934	(1,102,119)
<b>Less 5% anticipated revenues</b>	<b>(4,150,158)</b>	<b>(4,150,158)</b>	<b>-</b>	<b>4,150,158</b>
<b>Total revenues</b>	<b>83,301,645</b>	<b>87,264,289</b>	<b>108,656,786</b>	<b>21,392,497</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	299,701,201	294,431,331	37,942,115	256,489,216
Public safety	9,791,674	10,321,967	1,271,829	9,050,138
Physical environment	303	303	-	303
Transportation	29,522,892	32,818,965	11,026,572	21,792,393
Economic environment	1,832,481	2,943,740	-	2,943,740
Human services	7,604,130	7,600,443	726,076	6,874,367
Culture and recreation	19,653,028	18,273,831	397,848	17,875,983
Capital outlay	190,207,382	248,787,001	23,342,158	225,444,843
Debt service	-	331,593	326,471	5,122
<b>Total expenditures</b>	<b>558,313,091</b>	<b>615,509,174</b>	<b>75,033,069</b>	<b>540,476,105</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(475,011,446)</b>	<b>(528,244,885)</b>	<b>33,623,717</b>	<b>561,868,602</b>
<b>Other financing sources (uses):</b>				
Transfers in	51,479,269	60,385,403	56,197,197	(4,188,206)
Transfers out	(10,480,303)	(11,274,402)	(7,073,758)	4,200,644
Issuance of long-term debt	-	51,050,000	51,050,000	-
Premium on long-term debt	-	11,847,843	11,847,843	-
<b>Total other financing sources (uses)</b>	<b>40,998,966</b>	<b>112,008,844</b>	<b>112,021,282</b>	<b>12,438</b>
<b>Net change in fund balances</b>	<b>(434,012,480)</b>	<b>(416,236,041)</b>	<b>145,644,999</b>	<b>561,881,040</b>
<b>Fund balances, October 1, 2020</b>	<b>434,012,480</b>	<b>416,236,041</b>	<b>416,236,038</b>	<b>(3)</b>
<b>Fund balances, September 30, 2021</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 561,881,037</b>	<b>\$ 561,881,037</b>

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

**Fleet Management** - To account for the cost of operations for the repair and maintenance of County owned/leased vehicles and equipment as well as interdepartmental rental of cars, trucks and specialized equipment and automated fuel service. Such costs are billed to user departments at the estimated cost of operations including equipment replacement and additions.

**Combined Insurance Fund** - To account for the assessed premiums, claims and administration of the County's Risk Management Department for general, auto and property liability, employee group health, and workers compensation.

**Clerk & Comptroller Insurance Fund** - To account for the assessed premiums, claims and administration of the Clerk & Comptroller's employee group health insurance program.

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Net Position  
Internal Service Funds  
September 30, 2021

	Fleet Management	Combined Insurance Fund	Clerk & Comptroller Insurance Fund	Total
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 42,573,844	\$ 108,900,039	\$ 3,980,761	\$ 155,454,644
Accounts receivable, net	1,445	2,232,478	43,465	2,277,388
Due from other county funds	3,206,264	3,596,469	1,554,595	8,357,328
Due from other governments	218,733	-	-	218,733
Due from component unit	1,033	-	-	1,033
Inventory	827,492	-	-	827,492
Other assets	-	4,373,514	-	4,373,514
<b>Total current assets</b>	<b>46,828,811</b>	<b>119,102,500</b>	<b>5,578,821</b>	<b>171,510,132</b>
Capital assets:				
Buildings	206,558	-	-	206,558
Improvements other than buildings	512,286	-	-	512,286
Furniture, fixtures and equipment	110,361,054	154,152	-	110,515,206
Accumulated depreciation	(68,357,410)	(141,008)	-	(68,498,418)
<b>Total assets</b>	<b>89,551,299</b>	<b>119,115,644</b>	<b>5,578,821</b>	<b>214,245,764</b>
<b>LIABILITIES</b>				
Current liabilities:				
Vouchers payable and accrued liabilities	1,412,548	1,608,737	2,865	3,024,150
Due to other county funds	48,709	-	6,302	55,011
Due to other governments	-	75,742	-	75,742
Insurance claims payable	-	18,352,329	725,000	19,077,329
<b>Total current liabilities</b>	<b>1,461,257</b>	<b>20,036,808</b>	<b>734,167</b>	<b>22,232,232</b>
Noncurrent liabilities:				
Compensated absences	545,785	259,866	-	805,651
Insurance claims payable	-	61,198,191	-	61,198,191
<b>Total noncurrent liabilities</b>	<b>545,785</b>	<b>61,458,057</b>	<b>-</b>	<b>62,003,842</b>
<b>Total liabilities</b>	<b>2,007,042</b>	<b>81,494,865</b>	<b>734,167</b>	<b>84,236,074</b>
<b>NET POSITION</b>				
Net investment in capital assets	42,722,488	13,143	-	42,735,631
Unrestricted	44,821,769	37,607,636	4,844,654	87,274,059
<b>Total net position</b>	<b>\$ 87,544,257</b>	<b>\$ 37,620,779</b>	<b>\$ 4,844,654</b>	<b>\$ 130,009,690</b>

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Revenues, Expenses, and Changes in Net Position  
Internal Service Funds  
For the fiscal year ended September 30, 2021

	Fleet Management	Combined Insurance Fund	Clerk & Comptroller Insurance Fund	Total
Operating revenues:				
Charges for services	\$ 38,276,468	\$ 104,977,064	\$ 14,902,973	\$ 158,156,505
<b>Total operating revenues</b>	<b>38,276,468</b>	<b>104,977,064</b>	<b>14,902,973</b>	<b>158,156,505</b>
Operating expenses:				
Transportation services	19,583,030	-	-	19,583,030
Self-insurance services	-	102,277,213	13,777,614	116,054,827
Depreciation and amortization	12,843,570	4,049	-	12,847,619
<b>Total operating expenses</b>	<b>32,426,600</b>	<b>102,281,262</b>	<b>13,777,614</b>	<b>148,485,476</b>
<b>Operating income</b>	<b>5,849,868</b>	<b>2,695,802</b>	<b>1,125,359</b>	<b>9,671,029</b>
Nonoperating revenues:				
Interest income	322,268	904,382	8,457	1,235,107
Net change in fair value of investments	61,426	169,445	-	230,871
Other revenues	3,636,689	3,468,833	-	7,105,522
<b>Total nonoperating revenues</b>	<b>4,020,383</b>	<b>4,542,660</b>	<b>8,457</b>	<b>8,571,500</b>
<b>Income before transfers</b>	<b>9,870,251</b>	<b>7,238,462</b>	<b>1,133,816</b>	<b>18,242,529</b>
Transfers out	(1,614,735)	-	-	(1,614,735)
<b>Change in net position</b>	<b>8,255,516</b>	<b>7,238,462</b>	<b>1,133,816</b>	<b>16,627,794</b>
<b>Net position, October 1, 2020</b>	<b>79,288,741</b>	<b>30,382,317</b>	<b>3,710,838</b>	<b>113,381,896</b>
<b>Net position, September 30, 2021</b>	<b>\$ 87,544,257</b>	<b>\$ 37,620,779</b>	<b>\$ 4,844,654</b>	<b>\$ 130,009,690</b>

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Cash Flows  
Internal Service Funds  
For the fiscal year ended September 30, 2021

	Fleet Management	Combined Insurance Fund
Cash flows from operating activities:		
Cash received from customers	\$ 859,528	\$ 10,133,319
Cash received from other funds for goods and services	37,046,800	94,685,192
Cash payments to vendors for goods and services	(14,194,640)	(14,111,364)
Cash payments to employees for services	(5,446,341)	(2,514,252)
Cash payments to other funds	(1,181,685)	(1,520,085)
Claims paid	-	(86,107,924)
Other receipts	105,385	3,468,833
<b>Net cash provided by (used in) operating activities</b>	<b>17,189,047</b>	<b>4,033,719</b>
Cash flows from noncapital financing activities:		
Transfers out	(1,614,735)	-
<b>Net cash (used in) noncapital financing activities</b>	<b>(1,614,735)</b>	<b>-</b>
Cash flows from capital and related financing activities:		
Proceeds from sale of capital assets	3,646,266	-
Purchase and construction of capital assets	(10,898,821)	-
<b>Net cash (used in) capital and related financing activities</b>	<b>(7,252,555)</b>	<b>-</b>
Cash flows from investing activities:		
Interest and gains or losses on investments	383,694	1,073,827
<b>Net cash provided by investing activities</b>	<b>383,694</b>	<b>1,073,827</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>8,705,451</b>	<b>5,107,546</b>
Cash and cash equivalents, October 1, 2020	33,868,393	103,792,493
<b>Cash and cash equivalents, September 30, 2021</b>	<b>\$ 42,573,844</b>	<b>\$ 108,900,039</b>
Reconciliation of operating income to net cash provided by (used in) operating activities:		
Operating income	\$ 5,849,868	\$ 2,695,802
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:		
Depreciation and amortization	12,843,570	4,049
Miscellaneous revenue	105,385	3,468,833
Change in assets and liabilities:		
(Increase) decrease in accounts receivable	8,477	44,562
(Increase) in due from other county funds	(295,791)	(203,115)
(Increase) in due from other governments	(82,720)	-
(Increase) decrease in inventory	(354,193)	-
(Increase) in other assets	-	(367,674)
(Increase) in due from component unit	(107)	-
Increase (decrease) in vouchers payable and accrued liabilities	(876,372)	(311,634)
Increase in due to other county funds	5,558	41,341
Increase (decrease) in due to other governments	(53)	176
Increase in insurance claims payable	-	1,438,063
(Decrease) in other long-term liabilities	(14,575)	(2,776,684)
<b>Net cash provided by (used in) operating activities</b>	<b>\$ 17,189,047</b>	<b>\$ 4,033,719</b>
Supplemental disclosure of noncash capital and related financing activities:		
Disposal of fully depreciated capital assets	\$ 11,405,635	-

Clerk & Comptroller Insurance Fund	Total
\$ 1,474,168	\$ 12,467,015
12,037,324	143,769,316
(2,394,507)	(30,700,511)
-	(7,960,593)
-	(2,701,770)
(11,173,109)	(97,281,033)
-	3,574,218
<u>(56,124)</u>	<u>21,166,642</u>
-	(1,614,735)
-	(1,614,735)
-	3,646,266
-	(10,898,821)
-	(7,252,555)
8,457	1,465,978
8,457	1,465,978
(47,667)	13,765,330
4,028,428	141,689,314
<u>\$ 3,980,761</u>	<u>\$ 155,454,644</u>
\$ 1,125,359	\$ 9,671,029
-	12,847,619
-	3,574,218
(12,305)	40,734
(1,379,176)	(1,878,082)
-	(82,720)
-	(354,193)
-	(367,674)
-	(107)
2,865	(1,185,141)
133	47,032
-	123
207,000	1,645,063
-	(2,791,259)
<u>\$ (56,124)</u>	<u>\$ 21,166,642</u>
<u>\$ -</u>	<u>\$ 11,405,635</u>



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## FIDUCIARY FUNDS

### Combining Custodial Funds

Custodial funds are used to account for assets held by the government as an agent for individuals, private organizations, and other governments.

**Board of County Commissioners** - To account for the assets held by the Board as an agent for organizations or other governments. These funds include: cash, interest income, fees collected, and liabilities due to organizations or other governments.

**Sheriff** - To account for the assets held by the Sheriff as an agent for individuals, organizations, or other governments. These funds include: cash bonds, evidence, and suspense.

**Clerk & Comptroller** - To account for the assets held by the Clerk of the Courts as an agent for individuals, organizations, and other governments. These funds include: fines and forfeitures, jury and witness, tax deed, registry of court, probate, support, and general agency.

**Tax Collector** - To account for the assets held by the Tax Collector as an agent for individuals, organizations, or other governments. These funds include: ad-valorem and non ad-valorem tax payments and license and registration payments.

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Fiduciary Net Position - Custodial Funds  
September 30, 2021

	CUSTODIAL FUNDS					Total Custodial Funds
	Board of County Commissioners	Sheriff	Clerk & Comptroller	Tax Collector		
<b>ASSETS</b>						
Cash, cash equivalents, and investments	\$ 695,798	\$ 3,415,662	\$ 72,058,161	\$ 54,684,043		\$ 130,853,664
Accounts receivable, net	-	36,847	404,518	97,774		539,139
Due from other governments	78,418	-	-	-		78,418
Other assets	-	291	-	-		291
<b>Total assets</b>	<b>774,216</b>	<b>3,452,800</b>	<b>72,462,679</b>	<b>54,781,817</b>		<b>131,471,512</b>
<b>LIABILITIES</b>						
Vouchers payable and accrued liabilities	80,755	157,093	-	-		237,848
Due to other governments	633,919	-	18,203,761	48,465,689		67,303,369
Due to individuals	-	123,100	4,715,687	6,316,128		11,154,915
<b>Total liabilities</b>	<b>714,674</b>	<b>280,193</b>	<b>22,919,448</b>	<b>54,781,817</b>		<b>78,696,132</b>
<b>NET POSITION</b>						
Amount held for individuals, organizations, and other governments	59,542	3,172,607	49,543,231	-		52,775,380
<b>Total net position</b>	<b>\$ 59,542</b>	<b>\$ 3,172,607</b>	<b>\$ 49,543,231</b>	<b>\$ -</b>		<b>\$ 52,775,380</b>

PALM BEACH COUNTY, FLORIDA  
Combining Statement of Changes in Fiduciary Net Position - Custodial Funds  
For the fiscal year ended September 30, 2021

	CUSTODIAL FUNDS					Total Custodial Funds
	Board of County Commissioners	Sheriff	Clerk & Comptroller	Tax Collector		
<b>ADDITIONS</b>						
Investment income	\$ 5,717	\$ -	\$ -	\$ -	\$ -	\$ 5,717
Motor vehicle tag fees	1,171,090	-	-	-	-	1,171,090
Taxes collected on behalf of other governments	-	-	-	2,874,052,351	-	2,874,052,351
Inmate trust	-	6,657,920	-	-	-	6,657,920
Seized currency and evidence	-	2,494,518	-	-	-	2,494,518
Tax deeds	-	-	12,957,613	-	-	12,957,613
Criminal cash bonds	-	-	934,675	-	-	934,675
General deposit and cash bonds	-	-	625,877	-	-	625,877
Circuit registry	-	-	112,049,081	-	-	112,049,081
Foreclosure sales and deposits	-	-	107,825,002	-	-	107,825,002
Other additions	223,235	-	1,302,347	113,170,649	-	114,696,231
<b>Total additions</b>	<b>1,400,042</b>	<b>9,152,438</b>	<b>235,694,595</b>	<b>2,987,223,000</b>	<b>-</b>	<b>3,233,470,075</b>
<b>DEDUCTIONS</b>						
Distributions to other governments	1,399,437	-	-	2,874,052,351	-	2,875,451,788
Inmate trust	-	6,612,825	-	-	-	6,612,825
Seized currency and evidence	-	819,901	-	-	-	819,901
Tax deeds	-	-	8,053,804	-	-	8,053,804
Courts bond	-	-	864,116	-	-	864,116
Criminal cash bonds	-	-	623,873	-	-	623,873
General deposit and cash bonds	-	-	1,178,579	-	-	1,178,579
Circuit registry	-	-	103,956,079	-	-	103,956,079
Foreclosure sales and deposits	-	-	101,317,939	-	-	101,317,939
Other deductions	-	-	-	113,170,649	-	113,170,649
<b>Total deductions</b>	<b>1,399,437</b>	<b>7,432,726</b>	<b>215,994,390</b>	<b>2,987,223,000</b>	<b>-</b>	<b>3,212,049,553</b>
Change in net position	605	1,719,712	19,700,205	-	-	21,420,522
Net position, October 1, 2020 (restated)	58,937	1,452,895	29,843,026	-	-	31,354,858
<b>Net position, September 30, 2021</b>	<b>\$ 59,542</b>	<b>\$ 3,172,607</b>	<b>\$ 49,543,231</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 52,775,380</b>



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# STATISTICAL SECTION

The Statistical Section provides financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, including the accompanying notes, and required supplementary information to assess the County's economic condition. Information is presented in the following five categories:

- Financial trends information
- Revenue capacity information
- Debt capacity information
- Demographic & economic information
- Operating information



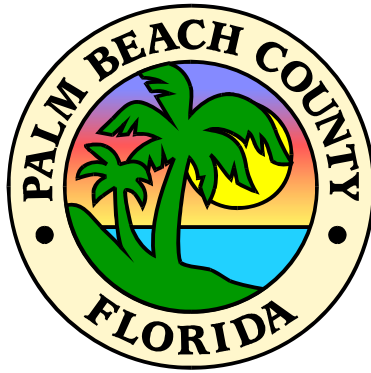


## Statistical Section

*This part of Palm Beach County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about Palm Beach County's overall financial health.*

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>Financial Trends Information</b> <i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i>	<b>248</b>
<b>Revenue Capacity Information</b> <i>These schedules contain information to help the reader assess the County's most significant local revenue source, Property Taxes.</i>	<b>260</b>
<b>Debt Capacity Information</b> <i>These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.</i>	<b>269</b>
<b>Demographic and Economic Information</b> <i>These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place.</i>	<b>275</b>
<b>Operating Information</b> <i>These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.</i>	<b>278</b>

**Sources:** *Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*



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## FINANCIAL TRENDS INFORMATION

TABLE I  
PALM BEACH COUNTY, FLORIDA  
Net Position by Component  
Last Ten Fiscal Years  
September 30, 2021  
(accrual basis of accounting)

	2021	2020	2019	2018
Governmental activities				
Net investment in capital assets	\$ 1,955,484,624	\$ 1,872,106,483	\$ 1,798,361,216	\$ 1,718,454,129
Restricted	1,155,790,690	1,036,131,612	963,701,999	842,217,265
Unrestricted (deficit)	(1,217,795,338)	(1,460,035,425)	(1,194,901,690)	(1,028,482,303)
Subtotal governmental activities net position	<u>1,893,479,976</u>	<u>1,448,202,670</u>	<u>1,567,161,525</u>	<u>1,532,189,091</u>
Business-type activities				
Net investment in capital assets	1,402,967,277	1,369,913,013	1,337,341,068	1,287,831,984
Restricted	71,775,360	79,360,310	88,748,897	85,894,232
Unrestricted	533,720,420	463,563,052	404,903,849	389,199,997
Subtotal business-type activities net position	<u>2,008,463,057</u>	<u>1,912,836,375</u>	<u>1,830,993,814</u>	<u>1,762,926,213</u>
Primary government				
Net investment in capital assets	3,358,451,901	3,242,019,496	3,135,702,284	3,006,286,113
Restricted	1,227,566,050	1,115,491,922	1,052,450,896	928,111,497
Unrestricted (deficit)	(684,074,918)	(996,472,373)	(789,997,841)	(639,282,306)
Total primary government net position	<u>\$ 3,901,943,033</u>	<u>\$ 3,361,039,045</u>	<u>\$ 3,398,155,339</u>	<u>\$ 3,295,115,304</u>

Note:

Deficit unrestricted net position in governmental activities beginning in fy 2015 is a result of implementing GASB Statements No. 68 and 71 in fiscal year 2015 and GASB Statement No. 75 in fiscal year 2018. These GASB Statements required the County to record its proportionate share of net pension liabilities for its various defined benefit retirement plans for County employees as well as its liabilities for its various other post-employment benefits. The increase in unrestricted deficit was directly related to the increase in the net pension liability and the net OPEB liability. Net pension liabilities and OPEB liabilities represent the amounts to be paid in the future when employees retire and will be funded through future contributions to the retirement plans. A deficit in unrestricted net position should not be considered, solely, as evidence of economic financial difficulties.

2017	2016	2015	2014	2013	2012
\$ 1,672,547,911	\$ 1,624,248,207	\$ 1,610,129,282	\$ 1,578,473,003	\$ 1,665,496,482	\$ 1,613,352,906
649,651,291	551,402,073	538,929,027	538,405,409	575,891,358	607,934,453
(708,655,634)	(594,649,971)	(527,944,511)	116,415,891	96,955,634	157,779,274
<u>1,613,543,568</u>	<u>1,581,000,309</u>	<u>1,621,113,798</u>	<u>2,233,294,303</u>	<u>2,338,343,474</u>	<u>2,379,066,633</u>
1,248,331,293	1,201,160,231	1,127,828,939	1,062,570,754	1,044,481,295	962,437,487
83,783,468	74,870,540	82,068,022	88,136,072	80,982,424	80,734,828
359,292,157	357,206,829	350,299,906	356,435,217	319,395,356	286,575,362
<u>1,691,406,918</u>	<u>1,633,237,600</u>	<u>1,560,196,867</u>	<u>1,507,142,043</u>	<u>1,444,859,075</u>	<u>1,329,747,677</u>
2,920,879,204	2,825,408,438	2,737,958,221	2,641,043,757	2,709,977,777	2,575,790,393
733,434,759	626,272,613	620,997,049	626,541,481	656,873,782	688,669,281
(349,363,477)	(237,443,142)	(177,644,605)	472,851,108	416,350,990	444,354,636
<u>\$ 3,304,950,486</u>	<u>\$ 3,214,237,909</u>	<u>\$ 3,181,310,665</u>	<u>\$ 3,740,436,346</u>	<u>\$ 3,783,202,549</u>	<u>\$ 3,708,814,310</u>

TABLE II  
PALM BEACH COUNTY, FLORIDA  
Changes in Net Position  
Last Ten Fiscal Years  
September 30, 2021  
(accrual basis of accounting)

	2021	2020	2019	2018
<b>Expenses</b>				
Governmental activities:				
General government	\$ 460,465,601	\$ 425,998,004	\$ 403,523,557	\$ 380,134,366
Public safety	1,195,329,452	1,468,359,078	1,183,513,226	1,093,307,091
Physical environment	39,763,540	30,440,272	26,209,172	24,617,608
Transportation	208,220,491	214,042,060	202,596,416	183,486,968
Economic environment	106,559,349	99,344,293	109,038,692	97,801,010
Human services	111,875,082	96,974,342	96,196,294	93,444,150
Culture & recreation	125,831,777	136,267,435	141,165,267	130,880,225
Interest expense	22,471,513	25,545,448	30,440,637	32,272,149
Total governmental activities expenses	<u>2,270,516,805</u>	<u>2,496,970,932</u>	<u>2,192,683,261</u>	<u>2,035,943,567</u>
Business-type activities:				
Department of Airports	76,362,796	77,292,378	76,450,038	80,266,328
Water Utilities Department	190,242,494	194,604,271	209,439,520	177,186,814
Total business-type activities expenses	<u>266,605,290</u>	<u>271,896,649</u>	<u>285,889,558</u>	<u>257,453,142</u>
Total primary government expenses	<u>2,537,122,095</u>	<u>2,768,867,581</u>	<u>2,478,572,819</u>	<u>2,293,396,709</u>
<b>Program Revenues</b>				
Governmental activities:				
Fines, fees and charges for services				
General government	205,803,549	164,072,585	162,007,504	149,945,162
Public safety	178,979,955	164,211,134	157,527,980	157,424,320
Physical environment	6,151,525	4,068,748	4,666,127	6,011,875
Transportation	39,016,944	33,396,938	42,366,403	44,871,608
Economic environment	2,052,329	4,905,524	6,343,301	6,977,540
Human services	2,830,140	2,607,085	3,085,181	3,579,988
Culture & recreation	28,611,326	20,418,021	25,111,967	23,427,119
Operating Grants and Contributions	410,012,555	251,373,232	112,487,696	101,310,774
Capital Grants and Contributions	2,326,250	2,390,106	1,844,386	3,606,203
Total governmental activities program revenue	<u>875,784,573</u>	<u>647,443,373</u>	<u>515,440,545</u>	<u>497,154,589</u>
Business-type activities:				
Fines, fees and charges for services				
Department of Airports	66,788,726	74,369,732	73,240,879	85,757,955
Water Utilities Department	226,563,800	217,976,818	205,417,723	203,989,680
Operating Grants and Contributions	9,679,047	-	-	-
Capital Grants and Contributions	53,870,720	53,488,678	60,129,489	32,750,336
Total business-type activities program revenue	<u>356,902,293</u>	<u>345,835,228</u>	<u>338,788,091</u>	<u>322,497,971</u>
Total primary government program revenues	<u>1,232,686,866</u>	<u>993,278,601</u>	<u>854,228,636</u>	<u>819,652,560</u>

2017	2016	2015	2014	2013	2012
\$ 378,563,795	\$ 398,900,185	\$ 359,871,796	\$ 348,499,005	\$ 321,910,646	\$ 314,666,246
1,025,966,815	939,416,730	809,118,863	826,889,486	786,379,088	759,899,255
31,478,483	26,697,038	35,899,781	31,189,932	37,638,256	29,206,388
175,393,075	173,305,361	151,556,124	171,955,805	162,593,689	168,483,843
87,562,167	80,431,368	73,225,650	68,013,327	91,339,802	114,825,751
87,402,054	83,301,450	83,777,781	90,190,605	98,658,322	97,827,366
126,137,546	122,747,914	115,604,166	118,340,261	123,512,012	107,783,211
35,393,852	38,457,926	33,558,583	40,903,205	43,439,813	48,095,197
1,947,897,787	1,863,257,972	1,662,612,744	1,695,981,626	1,665,471,628	1,640,787,257
80,782,138	77,914,416	74,222,296	74,221,674	74,545,618	73,838,549
182,454,361	171,651,435	162,646,668	159,870,113	154,872,466	149,310,319
263,236,499	249,565,851	236,868,964	234,091,787	229,418,084	223,148,868
2,211,134,286	2,112,823,823	1,899,481,708	1,930,073,413	1,894,889,712	1,863,936,125
147,062,893	151,336,798	151,696,645	143,904,381	124,520,179	111,559,056
147,899,123	136,139,681	141,814,407	123,114,049	126,581,672	117,831,187
3,215,549	3,626,186	33,990,543	5,393,092	7,875,400	8,298,140
45,861,587	45,428,631	16,139,081	38,166,842	34,130,936	27,167,174
4,760,823	4,023,259	3,437,371	3,734,295	3,846,217	3,354,941
3,710,807	3,264,680	3,085,915	3,094,407	3,422,947	3,547,332
22,974,942	22,626,409	22,573,135	20,740,160	21,214,293	19,313,804
99,830,884	91,395,254	114,248,073	111,212,437	183,246,981	223,500,504
4,988,679	10,043,685	4,137,027	7,084,678	14,200,249	20,135,358
480,305,287	467,884,583	491,122,197	456,444,341	519,038,874	534,707,496
82,885,453	78,232,935	76,008,774	80,978,685	77,052,942	77,400,041
199,202,700	194,762,086	187,516,359	177,548,088	166,506,631	157,177,871
-	-	-	-	-	-
32,627,699	44,729,167	57,988,461	34,561,299	34,866,940	30,204,065
314,715,852	317,724,188	321,513,594	293,088,072	278,426,513	264,781,977
795,021,139	785,608,771	812,635,791	749,532,413	797,465,387	799,489,473

TABLE II  
PALM BEACH COUNTY, FLORIDA  
Changes in Net Position  
Last Ten Fiscal Years  
September 30, 2021  
(accrual basis of accounting)

(Continuations)

	2021	2020	2019	2018
<b>Net (Expenses)/Revenue</b>				
Governmental activities	\$ (1,394,732,232)	\$ (1,849,527,559)	\$ (1,677,242,716)	\$ (1,538,788,978)
Business-type activities	90,297,003	73,938,579	52,898,533	65,044,829
Total primary government net expense	<u>(1,304,435,229)</u>	<u>(1,775,588,980)</u>	<u>(1,624,344,183)</u>	<u>(1,473,744,149)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities:				
Taxes levied by the County				
Ad valorem taxes	1,343,974,633	1,279,403,264	1,215,729,274	1,145,510,745
Utility service taxes	46,166,682	44,989,772	44,012,007	42,988,116
Local option gas taxes	49,458,925	47,671,712	53,445,285	52,720,581
Tourist development taxes	51,004,690	43,311,723	54,202,758	53,827,955
State shared sales tax-unrestricted	201,605,046	171,011,749	180,736,139	175,837,405
Franchise gross receipts fee	38,046,413	36,408,423	37,485,726	36,715,100
State shared revenue-unrestricted	66,100,839	60,872,399	63,892,962	64,526,871
Investment income (1)	22,898,999	35,432,718	52,161,067	30,297,408
Other general revenues	19,227,048	10,296,255	9,161,871	8,658,917
Gain on disposal of capital assets	1,522,669	1,242,689	3,699,216	3,502,903
Transfers-net	3,594	(72,000)	(2,311,155)	202,738
Special item - loss on sale of land	-	-	-	-
Total governmental activities	<u>1,840,009,538</u>	<u>1,730,568,704</u>	<u>1,712,215,150</u>	<u>1,614,788,739</u>
Business-type activities:				
Investment income (1)	5,333,273	7,831,982	12,857,913	8,124,033
Transfers-net	(3,594)	72,000	2,311,155	(202,738)
Special items	-	-	-	-
Total business-type activities	<u>5,329,679</u>	<u>7,903,982</u>	<u>15,169,068</u>	<u>7,921,295</u>
Total primary government	<u>1,845,339,217</u>	<u>1,738,472,686</u>	<u>1,727,384,218</u>	<u>1,622,710,034</u>
<b>Change in Net Position</b>				
Governmental activities	445,277,306	(118,958,855)	34,972,434	75,999,761
Business-type activities	95,626,682	81,842,561	68,067,601	72,966,124
Total primary government	<u>\$ 540,903,988</u>	<u>\$ (37,116,294)</u>	<u>\$ 103,040,035</u>	<u>\$ 148,965,885</u>

Note:

(1) Includes interest income and net change in fair value of investments

2017	2016	2015	2014	2013	2012
\$ (1,467,592,500)	\$ (1,395,373,389)	\$ (1,171,490,547)	\$ (1,239,537,285)	\$ (1,146,432,754)	\$ (1,106,079,761)
51,479,353	68,158,337	84,644,630	58,996,285	49,008,429	41,633,109
(1,416,113,147)	(1,327,215,052)	(1,086,845,917)	(1,180,541,000)	(1,097,424,325)	(1,064,446,652)
1,075,836,147	1,002,632,353	917,301,988	856,759,011	827,864,189	824,015,386
41,907,150	41,192,920	39,936,056	39,077,775	35,925,527	33,553,838
53,297,015	50,877,975	49,750,672	46,939,093	45,494,125	45,637,158
48,534,859	47,118,185	42,736,409	33,842,266	30,523,694	28,821,660
145,959,036	87,782,242	84,668,592	79,413,855	74,054,478	70,206,178
36,923,137	36,166,164	37,293,992	37,095,854	34,540,341	34,955,780
63,279,188	62,333,158	61,040,743	58,596,967	58,432,861	55,026,652
24,425,769	19,536,510	17,928,704	16,612,089	(3,387,696)	40,425,709
7,246,030	4,830,189	2,675,830	5,931,019	4,251,955	3,138,225
2,558,933	2,621,914	-	798,013	-	-
168,495	168,290	12,667,873	(1,280,226)	(1,989,879)	(2,831,473)
-	-	-	(33,300,538)	-	-
1,500,135,759	1,355,259,900	1,266,000,859	1,140,485,178	1,105,709,595	1,132,949,113
6,858,460	5,050,686	4,748,241	4,433,772	184,583	7,041,371
(168,495)	(168,290)	(12,667,873)	1,280,226	1,989,879	2,831,473
-	-	-	-	63,928,507	(3,572,024)
6,689,965	4,882,396	(7,919,632)	5,713,998	66,102,969	6,300,820
1,506,825,724	1,360,142,296	1,258,081,227	1,146,199,176	1,171,812,564	1,139,249,933
32,543,259	(40,113,489)	94,510,312	(99,052,107)	(40,723,159)	26,869,352
58,169,318	73,040,733	76,724,998	64,710,283	115,111,398	47,933,929
\$ 90,712,577	\$ 32,927,244	\$ 171,235,310	\$ (34,341,824)	\$ 74,388,239	\$ 74,803,281

TABLE III  
PALM BEACH COUNTY, FLORIDA  
Fund Balances  
Governmental Funds  
Last Ten Fiscal Years  
September 30, 2021  
(modified accrual basis of accounting)

	2021	2020	2019	2018	2017
General Fund					
Nonspendable	\$ 13,516,685	\$ 11,809,871	\$ 10,689,473	\$ 7,010,117	\$ 6,915,708
Spendable:					
Restricted	39,207,317	32,290,799	18,784,624	15,961,452	15,155,494
Assigned	-	-	-	-	-
Unassigned	335,855,739	270,333,973	259,495,603	221,805,958	183,617,227
Total general fund	<u>\$ 388,579,741</u>	<u>\$ 314,434,643</u>	<u>\$ 288,969,700</u>	<u>\$ 244,777,527</u>	<u>\$ 205,688,429</u>
All Other Governmental Funds					
Nonspendable	\$ 9,795,064	\$ 9,419,612	\$ 8,387,671	\$ 5,931,400	\$ 5,750,001
Spendable:					
Restricted	1,237,730,245	1,055,358,505	979,272,494	852,129,848	751,193,987
Assigned	303,650,700	280,244,903	224,444,961	211,467,157	199,057,798
Unassigned	(15,021,925)	(4,023,259)	(4,171,472)	(27,553,064)	(9,652,655)
Total all other governmental funds	<u>\$1,536,154,084</u>	<u>\$1,340,999,761</u>	<u>\$1,207,933,654</u>	<u>\$1,041,975,341</u>	<u>\$ 946,349,131</u>



2016	2015	2014	2013	2012
\$ 7,042,928	\$ 6,536,302	\$ 6,375,081	\$ 6,366,867	\$ 5,762,610
17,325,630	21,558,765	19,723,752	18,011,430	17,648,934
-	-	-	200,000	437,425
167,845,229	165,315,517	158,030,146	175,544,442	193,701,053
<u>\$ 192,213,787</u>	<u>\$ 193,410,584</u>	<u>\$ 184,128,979</u>	<u>\$ 200,122,739</u>	<u>\$ 217,550,022</u>
\$ 6,567,290	\$ 7,285,344	\$ 6,834,495	\$ 6,865,612	\$ 6,599,801
724,316,887	672,028,427	657,364,640	653,092,679	708,502,550
202,266,460	193,149,723	196,147,753	197,177,604	199,476,831
(1,484,093)	(9,603,817)	(6,982,830)	(13,508,904)	(11,011,102)
<u>\$ 931,666,544</u>	<u>\$ 862,859,677</u>	<u>\$ 853,364,058</u>	<u>\$ 843,626,991</u>	<u>\$ 903,568,080</u>

Table IV  
PALM BEACH COUNTY, FLORIDA  
Changes in Fund Balances  
Governmental Funds  
Last Ten Fiscal Years  
September 30, 2021  
(modified accrual basis of accounting)

	2021	2020	2019	2018	2017
<b>Revenues</b>					
Taxes (See Table V)	\$1,511,566,108	\$1,436,148,405	\$1,389,600,818	\$1,320,197,840	\$ 1,246,172,996
Special assessments	81,588,981	54,172,504	52,943,504	42,894,421	46,894,873
Licenses and permits	75,552,822	67,601,869	66,668,497	62,600,613	59,257,917
Intergovernmental (See Table V)	627,862,270	448,531,669	335,937,710	293,517,707	268,748,083
Charges for services	366,188,127	337,856,796	348,397,754	342,287,716	327,453,947
Less - excess fees paid out	(45,539,503)	(53,142,165)	(51,372,851)	(47,706,745)	(45,311,078)
Fines & forfeitures	6,827,844	5,413,634	6,462,628	6,877,175	8,093,338
Investment income (2)	21,669,341	33,651,260	49,591,280	28,331,664	22,820,692
Miscellaneous	47,815,578	36,649,628	40,429,257	32,645,012	26,513,210
<b>Total revenues</b>	<b>2,693,531,568</b>	<b>2,366,883,600</b>	<b>2,238,658,597</b>	<b>2,081,645,403</b>	<b>1,960,643,978</b>
<b>Expenditures</b>					
General government	421,047,061	349,918,660	340,937,296	326,659,439	328,575,916
Public safety	1,264,021,677	1,111,983,578	959,376,033	918,576,375	879,270,076
Physical environment	38,698,261	26,350,033	22,254,286	21,722,999	29,622,897
Transportation	170,866,924	170,111,709	162,097,777	145,898,224	135,181,660
Economic environment	106,482,578	97,798,073	107,566,604	96,366,492	86,832,970
Human services	113,178,847	93,502,359	92,503,790	91,893,332	85,762,144
Culture & recreation	113,723,831	112,276,509	115,793,281	109,255,948	106,681,078
Capital outlay	177,105,264	152,242,143	125,984,396	129,208,347	172,103,243
Debt service					
Principal	59,679,099	66,020,877	75,394,515	71,643,804	74,700,547
Interest	24,243,803	30,388,158	34,823,806	37,846,215	40,500,655
Other charges	1,719,201	977,685	14,397	86,719	54,831
<b>Total expenditures</b>	<b>2,490,766,546</b>	<b>2,211,569,784</b>	<b>2,036,746,181</b>	<b>1,949,157,894</b>	<b>1,939,286,017</b>
Excess of revenues over (under) expenditures	202,765,022	155,313,816	201,912,416	132,487,509	21,357,961
<b>Other Financing Sources (Uses)</b>					
Transfers in	283,153,064	319,571,478	236,572,578	224,995,815	228,692,182
Transfers out	(281,534,735)	(319,628,743)	(228,868,999)	(224,785,465)	(228,516,076)
Sale of land	-	-	-	-	-
Capital lease	-	-	-	375,000	-
Issuance of long-term debt	51,239,375	313,000	-	1,627,522	7,442,000
Premium (discount) long-term debt	11,847,843	-	-	-	-
Issuance of refunding debt	113,940,000	67,010,000	-	22,540,000	-
Premium (discount) refunding debt	(62,199)	640,157	-	-	-
Payment to escrow agent for refunding	(113,099,206)	(69,317,980)	-	(22,593,221)	-
<b>Total other financing sources (uses)</b>	<b>65,484,142</b>	<b>(1,412,088)</b>	<b>7,703,579</b>	<b>2,159,651</b>	<b>7,618,106</b>
<b>Net change in fund balances</b>	<b>\$ 268,249,164</b>	<b>\$ 153,901,728</b>	<b>\$ 209,615,995</b>	<b>\$ 134,647,160</b>	<b>\$ 28,976,067</b>
Debt service as a percentage of noncapital expenditures (1)	3.4%	4.7%	5.8%	6.0%	6.5%

(1) Debt service percentage = (principal & interest) / (total expenditures - capital outlay capitalized as capital assets)

(2) Includes interest income and net change in fair value of investments

2016	2015	2014	2013	2012
\$ 1,167,327,280	\$ 1,077,087,745	\$ 1,004,370,198	\$ 968,750,227	\$ 958,796,572
46,058,016	41,987,325	35,095,158	41,048,707	32,282,348
59,293,188	59,129,340	57,218,722	53,415,426	50,461,027
223,770,523	219,508,595	219,318,714	291,104,738	323,637,494
315,285,505	308,212,325	298,570,908	272,817,920	259,051,389
(40,657,176)	(31,461,960)	(35,910,422)	(38,411,704)	(39,445,243)
7,462,920	10,071,206	8,381,066	7,190,565	7,215,209
18,396,104	16,758,294	15,517,081	(2,998,748)	38,090,657
24,862,984	25,627,370	21,408,593	30,055,033	24,492,007
<u>1,821,799,344</u>	<u>1,726,920,240</u>	<u>1,623,970,018</u>	<u>1,622,972,164</u>	<u>1,654,581,460</u>
356,272,927	325,734,128	312,052,203	290,607,876	274,355,685
832,079,694	792,838,716	762,287,119	721,898,647	695,133,161
25,048,960	35,325,889	29,418,463	36,797,874	27,896,485
136,150,341	135,049,787	129,731,700	123,345,920	125,192,758
79,862,517	73,214,855	67,872,773	91,353,398	114,737,668
82,318,256	83,106,393	90,251,756	98,089,003	96,774,300
104,707,423	100,555,477	99,430,309	106,283,033	90,721,377
171,202,980	105,590,974	99,597,884	115,826,465	142,048,560
69,212,317	95,024,583	93,437,510	88,153,933	82,574,228
37,595,812	38,175,301	44,276,746	46,723,445	48,791,317
2,124,582	3,149,178	1,359,806	5,035,185	1,275,884
<u>1,896,575,809</u>	<u>1,787,765,281</u>	<u>1,729,716,269</u>	<u>1,724,114,779</u>	<u>1,699,501,423</u>
(74,776,465)	(60,845,041)	(105,746,251)	(101,142,615)	(44,919,963)
196,230,449	216,587,690	195,960,153	197,465,378	211,372,253
(194,263,834)	(203,912,206)	(197,232,768)	(188,347,646)	(196,634,999)
-	-	27,367,844	-	-
-	964,588	-	722,603	-
140,810,000	65,118,000	73,423,000	13,397,000	3,561,000
8,718,861	3,257,441	(130,619)	-	-
121,035,000	136,080,000	39,900,000	-	163,189,340
26,508,931	23,235,345	6,087,994	-	28,470,407
(155,862,812)	(162,146,879)	(45,641,587)	-	(191,000,713)
<u>143,176,595</u>	<u>79,183,979</u>	<u>99,734,017</u>	<u>23,237,335</u>	<u>18,957,288</u>
<u>\$ 68,400,130</u>	<u>\$ 18,338,938</u>	<u>\$ (6,012,234)</u>	<u>\$ (77,905,280)</u>	<u>\$ (25,962,675)</u>
6.2%	7.9%	8.4%	8.4%	8.4%

TABLE V  
PALM BEACH COUNTY, FLORIDA  
Tax and Intergovernmental Revenue by Source  
Last Ten Fiscal Years  
September 30, 2021  
(modified accrual basis of accounting)  
(dollars in thousands)

**County Taxes**

Fiscal Year	Ad Valorem Tax	Tourist Development Tax	Local Option Gas Tax	Utility Tax	Communication Services Tax	Local Business Tax	Total County Taxes
2012	\$ 824,015	\$ 28,822	\$ 45,637	\$ 33,554	\$ 24,914	\$ 1,855	\$ 958,797
2013	827,864	30,524	45,494	35,926	27,111	1,831	968,750
2014	856,759	33,842	46,939	39,078	25,902	1,850	1,004,370
2015	917,302	42,736	49,751	39,936	25,412	1,951	1,077,088
2016	1,002,632	47,118	50,878	41,193	23,603	1,903	1,167,327
2017	1,075,836	48,535	53,297	41,908	24,294	2,302	1,246,172
2018	1,145,511	53,828	52,721	42,988	22,551	2,599	1,320,198
2019	1,215,729	54,203	53,445	44,012	19,894	2,318	1,389,601
2020	1,279,403	43,312	47,672	44,990	18,500	2,271	1,436,148
2021	1,343,975	51,005	49,459	46,167	18,639	2,322	1,511,567

**Intergovernmental Revenue**

Fiscal Year	Sales Tax	Infrastructure Sales Tax (1)	State Shared Revenue Sharing	State Levied Fuel Taxes	Federal Grants (2)	State Other Grants	Other (3)	Total Intergovernmental Revenue
2012	\$ 70,206	\$ -	\$ 57,394	\$ 15,807	\$ 137,342	\$ 34,740	\$ 8,148	\$ 323,637
2013	74,054	-	51,002	15,831	112,174	31,178	6,866	291,105
2014	79,414	-	27,735	16,363	72,485	16,940	6,382	219,319
2015	84,669	-	30,063	17,010	59,223	21,980	6,564	219,509
2016	87,782	-	32,727	17,713	49,730	28,709	7,110	223,771
2017	88,251	57,708	35,918	18,148	37,611	23,924	7,188	268,748
2018	91,415	84,422	37,242	18,575	38,038	16,729	7,097	293,518
2019	93,058	87,678	38,980	18,965	65,314	24,174	7,769	335,938
2020	87,267	83,745	37,840	17,009	197,803	15,881	8,986	448,531
2021	102,562	99,043	42,456	17,946	328,445	28,845	8,565	627,862

Notes:

- (1) Effective January 1, 2017, a Countywide local government infrastructure surtax of one-percent (1.0%) was imposed on all authorized taxable transactions occurring within Palm Beach County.
- (2) Higher amounts reported in FY's 12 and 13 are the result of FEMA Disaster reimbursements for hurricane damage suffered in Palm Beach County.
- (3) Other revenue includes: Alcoholic Beverage Licenses, Racing Tax, Insurance Agent County Licenses, Mobile Home Licenses, Firefighters Supplemental Comp, and 911 Wireless Fees.

Some values may differ from amounts reported in the Entity-wide Statement of Activities. That statement reports revenues using the full accrual method of accounting.

## REVENUE CAPACITY INFORMATION

TABLE VI  
 PALM BEACH COUNTY, FLORIDA  
 Actual Value and Assessed Value of Taxable Property  
 Last Ten Fiscal Years  
 September 30, 2021  
*(in thousands of dollars)*

Fiscal Year Ended Sept. 30	Residential Property	Commercial Property	Industrial Property	Other Property
2012	\$ 118,105,507	\$ 16,251,322	\$ 4,276,860	\$ 15,009,710
2013	124,767,998	16,967,663	4,442,499	15,930,742
2014	141,889,587	18,937,143	3,620,474	18,436,337
2015	159,401,365	21,591,568	3,977,260	21,313,123
2016	174,606,753	23,943,993	4,445,458	22,893,712
2017	185,814,608	25,983,805	5,085,940	24,317,966
2018	195,434,146	27,223,402	5,418,059	25,674,248
2019	205,776,341	28,278,565	5,891,512	26,388,949
2020	213,211,751	29,354,974	6,430,112	27,538,075
2021	232,375,757	29,305,605	6,939,814	27,953,048

Notes: Florida State Law requires all property to be assessed at current fair market value.

Exemptions for real property include: homestead exemptions, widows/widowers exemption, disability/blind exemption, governmental exemption, institutional exemption, economic development, and other exemptions as allowed by law.

Certain prior year amounts in this table have been revised based on additional information received.

Source: Palm Beach County Property Appraiser's Office, Form DR-403V and DRPC\_AUTH.

Tangible Personal Property	Railroad And Telegraph	Total Property Just Value	Total Property Assessed Value	Less: Total Exempt Value	Total Taxable Value	Total Direct Tax Rate
\$ 9,266,245	\$ 102,050	\$ 163,011,694	\$ 152,792,949	\$ 27,711,700	\$ 125,081,249	4.9925
9,444,021	111,667	171,664,590	157,928,325	27,968,541	129,959,784	4.9902
9,604,974	131,145	192,619,660	167,702,639	28,483,761	139,218,878	4.9852
11,003,146	135,066	217,421,528	181,697,014	29,375,518	152,321,496	4.9729
11,289,143	144,909	237,323,968	195,392,413	30,636,199	164,756,214	4.9277
10,335,685	148,228	251,686,232	208,470,889	32,179,438	176,291,451	4.9142
10,564,305	151,929	264,466,089	220,863,513	33,528,738	187,334,775	4.9023
10,845,055	207,548	277,387,970	233,046,883	34,484,677	198,562,206	4.8980
11,737,168	186,070	288,458,150	245,915,530	36,004,651	209,910,879	4.8580
11,933,611	186,233	308,694,068	258,589,067	36,675,023	221,914,044	4.8124

TABLE VII  
 PALM BEACH COUNTY, FLORIDA  
 Direct and Overlapping Property Tax Rates  
 Last Ten Fiscal Years  
 September 30, 2021  
 (Per \$1,000 of Assessed Value)

Fiscal Year Ended Sept. 30	Direct Rates			Overlapping Rates						
	General Government	Debt Service Fund	Total Direct Rates	Palm Beach County School Board	South Florida Water Management District	Florida Inland Navigation District	Children's Services Council	Health Care District	Total Overlapping Rates	Total Countywide
2012	4.7815	0.2110	4.9925	8.1800	0.4363	0.0345	0.7475	1.1250	10.5233	15.5158
2013	4.7815	0.2087	4.9902	7.7780	0.4289	0.0345	0.7300	1.1220	10.0934	15.0836
2014	4.7815	0.2037	4.9852	7.5860	0.4110	0.0345	0.7025	1.0800	9.8140	14.7992
2015	4.7815	0.1914	4.9729	7.5940	0.3842	0.0345	0.6745	1.0800	9.7672	14.7401
2016	4.7815	0.1462	4.9277	7.5120	0.3551	0.0320	0.6677	1.0426	9.6094	14.5371
2017	4.7815	0.1327	4.9142	7.0700	0.3307	0.0320	0.6833	0.8993	9.0153	13.9295
2018	4.7815	0.1208	4.9023	6.7690	0.3100	0.0320	0.6590	0.7808	8.5508	13.4531
2019	4.7815	0.1165	4.8980	6.5720	0.2936	0.0320	0.6403	0.7261	8.2640	13.1620
2020	4.7815	0.0765	4.8580	7.1640	0.2795	0.0320	0.6497	0.7261	8.8513	13.7093
2021	4.7815	0.0309	4.8124	7.0100	0.2675	0.0320	0.6497	0.7261	8.6853	13.4977



TABLE VIII  
PALM BEACH COUNTY, FLORIDA  
Principal Property Tax Payers  
Current Year and Nine Years Ago  
September 30, 2021

Taxpayer	2021			2012		
	Total Tax	Rank	Percentage Of Total Taxes Levied	Total Tax	Rank	Percentage Of Total Taxes Levied
Florida Power & Light	\$ 113,148,722	1	8.12 %	\$ 75,124,057	1	8.79 %
Town Center at Boca Raton Trust	10,724,616	2	0.77	6,956,091	3	0.81
Gardens Venture LLC	6,868,465	3	0.49	4,584,593	5	0.54
Breakers Palm Beach Inc.	6,306,782	5	0.45	4,391,085	6	0.51
Boca Owners LLC	5,972,992	4	0.43			
U. S. Sugar Corporation	5,613,163	6	0.40	5,162,481	4	0.60
777 South Flagler Associates LLC	5,055,265	7	0.36			
Publix Super Markets Inc	4,961,919	8	0.36			
Okeelanta Corp	4,072,317	9	0.29	3,428,666	8	0.40
Wal Mart Stores East LP	4,062,482	10	0.29			
CPT Phillips Point LLC				2,966,933	10	0.35
BellSouth Telecommunications			-	7,250,377	2	0.85
Comcast of Florida/Georgia LLC			-	3,283,731	9	0.38
Panthers BRHC LTD			-	3,448,828	7	0.40
<b>Total</b>	<b>\$ 166,786,723</b>		<b>11.96 %</b>	<b>\$ 116,596,842</b>		<b>13.63 %</b>

Total Taxes levied:

\$ 1,393,773,595

\$ 855,036,629

Source: Palm Beach County, Office of the Tax Collector

TABLE IX  
 PALM BEACH COUNTY, FLORIDA  
 Property Tax Levies and Collections  
 Last Ten Fiscal Years  
 September 30, 2021

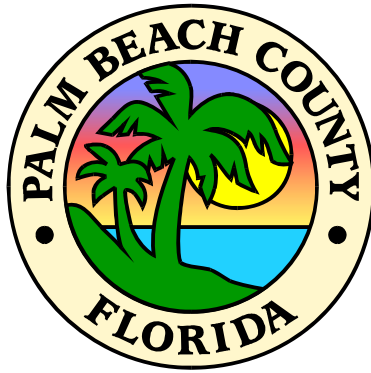
Fiscal Year Ended Sept. 30	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy (a)		Collections for Prior Years (b)	Total Tax Collections	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 855,036,629	\$ 818,681,741	95.7	\$ 5,333,645	\$ 824,015,386	96.4
2013	859,489,532	823,515,920	95.8	4,348,269	827,864,189	96.3
2014	890,681,695	854,253,131	95.9	2,505,879	856,759,010	96.2
2015	953,172,213	915,225,779	96.0	2,076,210	917,301,989	96.2
2016	1,033,361,252	994,096,012	96.2	8,536,343	1,002,632,355	97.0
2017	1,114,419,601	1,072,320,835	96.2	3,515,311	1,075,836,146	96.5
2018	1,189,703,230	1,145,216,320	96.3	294,425	1,145,510,745	96.3
2019	1,260,693,733	1,213,956,175	96.3	1,773,100	1,215,729,275	96.4
2020	1,327,361,618	1,277,378,814	96.2	2,024,450	1,279,403,264	96.4
2021	1,393,773,595	1,342,066,014	96.3	1,908,619	1,343,974,633	96.4

Notes:

(a) Section 197.162, Florida Statutes, provides a 1% up to 4% discount for payments received between November and February. Taxes collected after July 1st are categorized as delinquent.

(b) All delinquent tax collections received during the year are applied to "Collections for Prior Years", regardless of the year in which the taxes were originally levied.

Source: Palm Beach County Tax Collector's Office



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TABLE X  
PALM BEACH COUNTY, FLORIDA  
Non-Ad Valorem Revenue  
Last Ten Fiscal Years  
September 30, 2021

Fiscal Year Ended Sept. 30	2021	2020	2019	2018	2017
Charges for Other Services	\$ 109,635,755	\$ 102,548,070	\$ 109,031,931	\$ 107,325,961	\$ 102,854,067
Half-Cent Sales Tax	102,561,675	87,267,100	93,058,320	91,415,474	88,250,986
Electric Franchise Tax	36,176,334	34,469,370	35,378,969	34,473,390	34,546,077
Utility Service Tax	46,044,263	44,989,936	44,006,709	42,969,447	41,906,060
Communications Service Tax	18,639,394	18,499,599	19,893,751	22,551,248	24,294,104
State Revenue Sharing	37,413,680	32,408,470	34,782,859	33,395,311	32,090,139
Reimburse of Indirect Costs	18,931,505	17,885,326	18,670,373	18,452,147	17,283,772
Investment Income (4)	4,575,714	10,293,209	15,770,975	9,027,362	7,065,929
Local Option Gas Tax (2)	6,536,107	6,066,355	7,634,267	10,721,536	7,588,623
Miscellaneous	12,530,939	18,680,837	19,404,780	15,372,906	9,616,088
Parks & Recreation Fees	22,136,592	15,048,432	20,569,519	19,235,752	18,568,761
Licenses & Permits	6,745,143	6,132,752	6,927,136	6,845,442	6,513,017
Available Tourist Development Tax (3)	8,500,952	7,218,765	9,033,974	8,971,505	8,089,305
County Officer's Fees	3,119,017	2,627,975	3,246,526	3,187,263	3,389,424
Animal Regulation Fees	2,810,822	2,542,470	3,530,206	2,937,000	2,896,298
Fines and Forfeitures	3,101,804	2,424,034	2,891,616	2,395,723	2,221,574
Parking Revenue	161,337	266,024	303,176	402,873	408,432
Excess Fees - Supervisor of Elections (1)	1,070,082	2,300,243	1,113,597	3,224,233	1,622,258
Excess Fees - Sheriff (1)	22,220,178	17,179,090	10,173,422	7,057,428	5,985,544
Excess Fees - Clerk & Comptroller (1)	3,557,797	1,969,295	653,286	2,262,895	528,061
<b>TOTALS</b>	<b>\$ 466,469,090</b>	<b>\$ 430,817,352</b>	<b>\$ 456,075,392</b>	<b>\$ 442,224,896</b>	<b>\$ 415,718,519</b>

Notes:

- (1) Excess fees represent unspent appropriations of the constitutional officers which are required by Florida Statute to be returned to the County at the end of the fiscal year. The excess fees are recorded as 'transfer-in' by the County and 'transfer-out' by the constitutional officers in the fund statements.
- (2) When used for debt service, Local Option Gas Tax is only available for transportation capital projects; prior years have been restated to include this tax.
- (3) When used for debt service, Available Tourist Development Tax is only available for construction or renovation projects associated with professional or spring training sports facilities or convention center facilities.
- (4) Includes interest income and net change in fair value of investments

Non-Ad Valorem Revenues are available revenues of the County other than ad valorem taxation on real and personal property, which are legally available for payment of debt service by the County. See Table XV Debt Coverage.

Source: Palm Beach County, Office of Financial Management and Budget

2016	2015	2014	2013	2012
\$ 97,367,442	\$ 92,665,643	\$ 92,074,911	\$ 88,539,116	\$ 78,347,467
87,782,242	84,668,593	79,413,855	74,054,479	70,206,178
33,824,684	34,386,027	33,805,585	31,120,936	31,407,084
41,192,920	39,935,857	39,075,041	35,336,635	33,478,695
23,603,275	25,411,828	25,902,187	27,111,442	24,914,036
30,710,523	29,747,095	27,332,082	25,608,477	24,222,170
16,681,072	16,515,985	15,158,201	16,122,397	16,335,055
5,330,879	5,401,095	4,911,939	(1,352,105)	14,355,141
7,220,020	7,265,789	7,156,641	9,291,029	9,363,976
9,970,480	13,265,362	13,684,870	12,319,389	11,899,272
18,349,571	17,808,182	16,706,087	15,717,948	12,491,427
7,249,555	6,586,006	6,308,799	5,983,168	5,691,190
7,853,188	7,625,554	6,768,453	6,104,739	5,764,332
3,875,094	4,293,332	4,915,792	5,077,527	5,785,694
2,980,808	3,027,887	3,005,894	2,936,369	2,976,200
1,510,913	1,902,889	1,797,266	1,606,023	1,553,566
352,280	381,702	431,375	418,901	326,900
2,163,296	1,552,455	2,318,092	822,354	4,928,198
5,387,338	7,130,270	9,720,956	14,524,716	17,889,890
994,843	885,039	2,140,285	5,353,999	1,929,119
<u>\$ 404,400,423</u>	<u>\$ 400,456,590</u>	<u>\$ 392,628,311</u>	<u>\$ 376,697,539</u>	<u>\$ 373,865,590</u>

## DEBT CAPACITY INFORMATION

TABLE XI  
PALM BEACH COUNTY, FLORIDA  
Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years  
September 30, 2021  
*(dollars in thousands, except per capita)*

Fiscal Year	Governmental Activities				Business-Type Activities		Total Primary Government	Percentage of Personal Income (2)	Per Capita (2)
	General Obligation Bonds (1)	Non-Ad Valorem Revenue Bonds (1)	Loans Payable	Capital Leases	Revenue Bonds (1)	Loans Payable			
2012	\$ 213,938	\$ 839,575	\$ 22,574	\$ -	\$ 315,484	\$ -	\$ 1,391,571	1.84	\$ 1,042
2013	193,087	778,603	24,489	597	317,387	9,696	1,323,859	1.66	984
2014	174,931	773,334	26,322	457	296,087	9,675	1,280,806	1.37	942
2015	151,736	775,387	26,348	1,278	276,102	9,137	1,239,988	1.27	900
2016	131,774	875,527	24,411	917	265,413	8,589	1,306,631	1.26	939
2017	111,216	816,185	29,802	527	252,465	8,031	1,218,226	1.11	861
2018	89,669	761,580	29,269	635	238,443	7,458	1,127,054	0.95	786
2019	66,868	704,255	27,036	316	227,609	6,878	1,032,962	0.83	713
2020	49,498	651,322	24,613	223	215,207	6,291	947,154	0.72	646
2021	39,478	661,621	22,462	148	206,535	5,688	935,932	N/A	623

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements. Information regarding personal income was not available for FY21.

- (1) Amounts are reported net of premiums and discounts.
- (2) See Table XVI for personal income and population data.

TABLE XII  
 PALM BEACH COUNTY, FLORIDA  
 Ratios of Net General Bonded Debt Outstanding  
 Last Ten Fiscal Years  
 September 30, 2021  
 (dollars in thousands, except per capita)

Fiscal Year Ended Sept. 30	General Obligation Bonds Outstanding (1)	Less Restricted Resources	Net G.O. Bonds Outstanding	Total Property Assessed Value (2)	Net G.O. Bonds Outstanding as a Percentage of Total Property Assessed Value	County Population (3)	Net G.O. Bonds Outstanding Per Capita
2012	\$ 213,938	\$ 1,132	\$ 212,806	\$ 152,792,949	0.14%	1,335,415	\$ 159.36
2013	193,087	443	192,644	157,928,325	0.12%	1,345,652	143.16
2014	174,931	423	174,508	167,702,639	0.10%	1,360,248	128.29
2015	151,736	665	151,071	181,697,014	0.08%	1,378,417	109.60
2016	131,774	1,089	130,685	195,392,413	0.07%	1,391,741	93.90
2017	111,216	1,213	110,003	208,470,889	0.05%	1,414,144	77.79
2018	89,669	621	89,048	220,863,513	0.04%	1,433,417	62.12
2019	66,868	1,452	65,416	233,046,883	0.03%	1,447,857	45.18
2020	49,498	1,467	48,031	245,915,530	0.02%	1,466,494	32.75
2021	39,478	213	39,265	258,589,067	0.02%	1,502,495	26.13

Notes: (1) See Table XI for General Obligation (G.O.) Bonds and Other Debt.  
 (2) See Table VI for Total Property Assessed Value; prior year amounts have been revised based on additional information received.  
 (3) See Table XVI for County Population.



TABLE XIII  
PALM BEACH COUNTY, FLORIDA  
Direct and Overlapping Governmental Activities Debt  
September 30, 2021  
(dollars in thousands)

	Debt Payable from Ad Valorem Taxes			Debt Payable from Non-Ad Valorem Revenues			Estimated Share of Direct & Overlapping Debt
	Debt Outstanding	Estimated Percentage Applicable based on Property Assessed Value (1)	Estimated Share of Overlapping Debt	Debt Outstanding	Estimated Percentage Applicable based on Population (2)	Estimated Share of Overlapping Debt	
Overlapping debt							
School District	\$ 5,379	100%	\$ 5,379	\$ 1,342,130	100%	\$ 1,342,130	\$ 1,347,509
South Florida Water Management District	-	-	-	334,845	17%	56,924	56,924
Municipalities	146,586	53%	77,691	922,472	55%	507,360	585,051
Subtotal, overlapping debt	<u>\$ 151,965</u>		83,070	<u>\$ 2,599,447</u>		1,906,414	1,989,484
Direct debt (3)			39,478			684,231	723,709
Total direct and overlapping debt			<u>\$ 122,548</u>			<u>\$ 2,590,645</u>	<u>\$ 2,713,193</u>

Notes:

- (1) Taxable assessed value of overlapping governments/total property assessed value of Palm Beach County. See Table VI for Total Property Assessed Value.
- (2) Population of overlapping governments/total population of Palm Beach County. See Table XVI for Population.
- (3) The County's direct debt consists of net bonds payable, notes and loans payable, and capital leases.

The following 100% overlapping governments did not have debt outstanding at fiscal year end: Florida Inland Navigation District, Children's Services Council, and the Health Care District.

Overlapping governments are those that coincide, at least in part, with geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of Palm Beach County. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

TABLE XIV  
PALM BEACH COUNTY, FLORIDA  
Legal Debt Margin Information  
September 30, 2021

The constitution of the State of Florida, Florida Statute 200.181, and Palm Beach County set no legal debt limit.

TABLE XV  
PALM BEACH COUNTY, FLORIDA  
Pledged-Revenue Coverage  
Last Ten Fiscal Years  
September 30, 2021  
*(dollars in thousands)*

Fiscal Year Ended Sept. 30	Non-Ad Valorem Indebtedness (1)				Water Utilities Revenue Bonds (2)							
	Debt Service		Non-Ad Valorem Revenues	Coverage	Gross Revenues	Expenses	Net Revenue Available	Debt Service		Total	Coverage	
	Principal	Interest						Principal	Interest			
2012	\$ 62,979	\$ 38,206	\$ 373,866	3.69	\$ 163,369	\$ 100,798	\$ 62,571	\$ 6,465	\$ 9,263	\$ 15,728	3.98	
2013	67,032	37,047	376,698	3.62	170,093	104,747	65,346	7,387	9,071	16,458	3.97	
2014	71,035	35,604	392,628	3.68	180,993	111,815	69,178	7,631	8,938	16,569	4.18	
2015	71,505	30,661	400,456	3.92	191,318	116,443	74,875	8,166	8,465	16,631	4.50	
2016	48,654	30,916	404,471	5.08	198,150	124,274	73,876	8,675	7,972	16,647	4.44	
2017	53,390	34,309	415,719	4.74	203,605	131,730	71,875	9,939	7,597	17,536	4.10	
2018	27,291	32,438	442,225	7.40	208,873	127,030	81,843	6,352	7,177	13,529	6.05	
2019	51,693	30,304	456,075	5.56	221,058	154,522	66,536	6,488	6,926	13,414	4.96	
2020	47,402	27,286	430,817	5.77	230,867	143,044	87,823	6,344	6,000	12,344	7.11	
2021	48,808	22,290	466,469	6.56	238,401	136,893	101,508	7,096	3,856	10,952	9.27	

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) The County has covenanted and agreed that it will not issue any indebtedness or incur any indebtedness payable from or supported by a pledge of non-ad valorem revenues unless the County can show that the total amount of non-ad valorem revenues in each fiscal year in which bonds are outstanding will be greater than 2.00 times the non-self supporting debt service in each such fiscal year.

(2) The calculation of gross revenues excludes connection fees and extraordinary gains and the calculation of expenses excludes interest expense, depreciation and extraordinary losses.

## DEMOGRAPHIC AND ECONOMIC INFORMATION

TABLE XVI  
 PALM BEACH COUNTY, FLORIDA  
 Demographic and Economic Statistics  
 Last Ten Fiscal Years  
 September 30, 2021

Year	Population	Personal Income (\$000s)	Per Capita Personal Income	Civilian Labor Force	Unemployment Rates
2012	1,335,415	\$75,461,490	\$55,628	622,775	9.2 %
2013	1,345,652	79,564,774	57,985	640,219	7.1
2014	1,360,248	93,526,272	66,914	669,252	6.0
2015	1,378,417	97,806,900	68,743	685,491	5.3
2016	1,391,741	103,876,015	71,946	701,993	4.8
2017	1,414,144	109,973,732	74,754	726,467	4.2
2018	1,433,417	118,519,249	79,760	729,972	3.5
2019	1,447,857	124,632,614	83,268	739,891	3.3
2020	1,466,494	131,435,258	87,478	701,775	7.5
2021	1,502,495	N/A	N/A	747,157	4.4

Sources: Florida Legislature, Office of Economic and Demographic Research  
 Florida Department of Economic Opportunity, Labor Market Statistics Center,  
 Local Area Unemployment Statistics Program, in cooperation  
 with the U.S. Department of Labor, Bureau of Labor Statistics.

Notes: Population and income data are per calendar year.  
 Income data is not available for 2021.  
 Personal Income data and Per Capita Personal Income data is revised annually.  
 The Civilian Labor Force data and Unemployment Rate data are the average for the year.

TABLE XVII  
PALM BEACH COUNTY, FLORIDA  
Principal Employers  
Current Year and Nine Years Ago  
September 30, 2021

	2021			2012		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>
Palm Beach County School District	22,600	1	3.22%	21,495	1	3.45%
Palm Beach County Government	11,864	2	1.69%	11,381	2	1.83%
Tenet Healthcare Group	6,505	3	0.93%	6,100	3	0.98%
NextEra Energy (Florida Power & Light)	5,119	4	0.73%	3,635	4	0.58%
Florida Atlantic University	3,133	5	0.45%	2,706	7	0.43%
Hospital Corporation of America (HCA) (1)	2,806	6	0.40%	2,714	6	0.44%
Boca Raton Regional Hospital	3,052	7	0.43%	2,250	10	0.36%
Veterans Health Administration	3,000	8	0.43%			-
The Breakers	2,300	9	0.33%			-
Bethesda Hospital East/West (2)	2,282	10	0.33%	2,391	8	0.38%
G4S			-	3,000	5	0.48%
Office Depot			-	2,250	9	0.36%
<b>Total</b>	<u><b>62,661</b></u>		<u><b>8.94%</b></u>	<u><b>57,922</b></u>		<u><b>9.29%</b></u>

Sources: Business Development Board of Palm Beach County, Profile 2021,  
except for Palm Beach County Government, where the source is the Office of Financial Management and Budget

Notes:

- (1) Formerly Columbia Palm Beach Health Care System, Inc
- (2) Formerly Bethesda Memorial Hospital

## OPERATING INFORMATION

TABLE XVIII  
PALM BEACH COUNTY, FLORIDA  
County Government Employees by Function/Program  
Last Ten Fiscal Years  
September 30, 2021

Function/Program	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
General government										
Facilities Development & Operations	332	326	323	319	314	311	305	297	300	307
Planning, Zoning & Building	356	338	315	300	291	277	260	243	240	252
Clerk & Comptroller	699	700	711	711	719	736	771	779	766	759
Property Appraiser	238	240	245	253	260	257	266	266	266	266
Tax Collector	328	322	322	322	322	315	315	314	305	305
Supervisor of Elections	61	58	52	51	51	46	49	45	45	45
Other	668	645	640	634	615	610	604	603	604	595
Public safety										
Fire-Rescue	1,694	1,630	1,541	1,521	1,510	1,498	1,494	1,490	1,490	1,511
Sheriff	4,340	4,289	4,259	4,186	4,131	4,032	3,982	3,952	3,912	3,924
Other	271	267	267	262	261	257	252	308	307	314
Physical environment										
Environmental Resources Management	114	114	113	113	115	114	113	113	113	114
County Cooperative Extension Service	31	31	31	31	30	32	32	31	30	29
Office of Resilience	3	3	3	3	-	-	-	-	-	-
Transportation										
Palm Tran	632	629	627	623	622	622	609	579	558	549
Engineering & Public Works	297	309	305	290	298	295	293	290	292	291
Economic environment										
Housing & Economic Sustainability	59	58	55	54	50	51	51	56	69	58
Other	83	79	75	66	66	67	69	68	86	80
Human services										
Community services	197	167	167	164	159	157	156	406	432	440
Other	102	101	97	97	91	91	91	13	13	13
Culture & recreation										
Parks & Recreation	593	590	588	588	587	581	571	559	562	569
County Libraries	448	448	429	424	424	423	422	420	419	419
Internal service funds										
Fleet Management	59	59	59	59	58	57	54	54	54	59
Risk Management	30	30	30	30	30	30	30	30	30	30
Enterprise funds										
Airports	163	161	158	157	155	153	148	149	149	149
Water Utilities	616	612	597	591	585	575	568	561	558	558
<b>Total</b>	<b>12,414</b>	<b>12,206</b>	<b>12,009</b>	<b>11,849</b>	<b>11,744</b>	<b>11,587</b>	<b>11,505</b>	<b>11,626</b>	<b>11,600</b>	<b>11,636</b>

Source: Office of Financial Management and Budget



TABLE XIX  
PALM BEACH COUNTY, FLORIDA  
Operating Indicators by Function/Program  
Ten Fiscal Years  
September 30, 2021

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General government										
Planning, Zoning & Building										
Code enforcement violations	9,831	4,173	4,238	3,846	3,367	3,367	2,709	2,115	2,228	3,032
Construction plans reviewed	78,839	70,769	73,532	64,113	56,820	35,961	33,532	30,929	22,778	23,272
Permits issued (2)	75,573	75,937	75,937	65,552	68,615	67,124	65,579	58,935	38,087	41,556
Information System Services										
%CSRs on time - Applications (1)	N/A	N/A	60%	80%	90%	85%	82%	86%	85%	N/A
Achieve customer satisfaction rating of 95% or greater (2)	97%	97%	97%	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Graphics										
% timely delivery	100%	100%	99%	99%	100%	99%	99%	99%	99%	99%
Public safety										
Fire-Rescue										
Response time	6:41	6:32	6:28	6:34	6:32	6:33	6:35	6:37	6:32	6:27
Fire responses	19,642	18,420	18,276	20,012	17,313	17,259	16,685	15,938	15,876	15,925
Medical responses	117,519	115,160	117,371	119,935	115,403	111,879	106,963	104,342	101,160	98,186
Inspections	28,360	24,997	24,781	26,936	32,557	31,000	26,397	28,814	28,114	29,114
Physical environment										
Environmental Resource Management										
Tonnage of artificial reef materials	N/A	N/A	N/A	N/A	N/A	N/A	9,925	17,900	18,600	12,800
Trees and plants planted or arranged	N/A	N/A	N/A	N/A	N/A	N/A	55,575	123,328	102,526	147,400
Cubic yards beach sand (thousands) (2)	1,200	1,240	1,240	1,200	1,400	1,200	1,200	1,200	1,300	1,291
Transportation										
Palm Tran										
Passengers (millions)	7.7	9.1	9.1	8.9	9.7	10.8	11.4	12.0	11.6	11.0
Engineering & Public Works										
Land development permits issued	14	19	24	20	14	12	15	9	16	16
Lane miles of roads maintained	3,614	3,615	3,616	3,377	3,346	3,359	3,643	3,520	3,520	3,292
Lane miles resurfaced	235	202	209	123	107	121	80	34	34	9
Linear feet of roadway striped (millions)	2.3	2.4	2.7	2.0	1.1	1.8	1.8	0.7	0.8	1.8
Permits issued for construction of: right-of-ways, drainage and utilities	1,351	739	757	791	861	619	663	593	570	570
Economic environment										
Department of Housing & Economic Sustainability										
Capital Improvements projects completed	13	5	5	15	11	23	18	23	20	75
Rehabilitations completed	15	30	30	25	31	3	5	8	17	28
Human services *										
Meals provided to seniors (thousands)	425	273	281	276	272	292	273	421	422	507
Hours of in-home service provided to seniors (thousands)	273	291	307	258	257	253	202	435	440	365
Culture & recreation										
Parks & Recreation										
Golf rounds played (thousands)	275	302	280	283	280	282	270	254	228	217
County Library										
Circulation (millions)	9.7	9.4	7.8	8.3	9.1	9.4	9.3	9.0	9.0	8.6
Cardholders (thousands)	481	545	558	647	615	614	600	589	588	563
Internal service funds										
Risk Management										
# of employees enrolled in Health ins	4,486	4,471	4,426	4,422	4,359	4,252	4,367	4,425	4,494	4,316
# of employees enrolled in Dental ins	4,143	4,104	4,013	3,970	3,943	3,796	3,841	3,862	3,802	3,830
Fleet Management										
Assets Maintained	5,125	5,106	4,934	4,967	4,940	4,696	4,481	4,417	4,281	4,875
Enterprise funds										
Water Utilities										
Average water dwelling units served (thousands)	233	231	228	225	225	242	240	239	226	225
Average wastewater treated per day (millions of gallons)	35.6	32.7	35.9	35.3	38.3	39.5	40.4	40.0	37.4	35.0
Airports										
Total passengers (millions)	4.2	6.7	6.5	6.3	6.3	6.2	5.8	5.6	5.6	5.8
Operating expense per passenger (prior years restated)	\$12.21	\$7.50	\$7.33	\$7.38	\$7.03	\$6.87	\$7.00	\$7.04	\$7.24	\$7.19
Operating revenue per passenger (prior years restated)	\$14.74	\$10.71	\$10.92	\$10.98	\$10.32	\$10.23	\$11.77	\$11.57	\$11.69	\$11.38

Sources: Office of Financial Management and Budget and BOCC departments

Notes: 2021 data is not yet available.

(1) As of FY19 this Operating Indicator will no longer be tracked by Information System Services

(2) Information not available for FY20, showing data from previous year

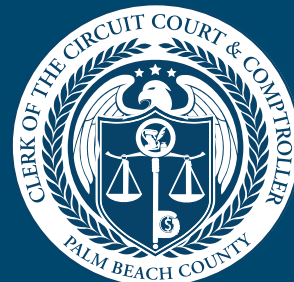
N/A = Not available

TABLE XX  
PALM BEACH COUNTY, FLORIDA  
Capital Asset Statistics by Function/Program  
Last Ten Fiscal Years  
September 30, 2021

Function/Program	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Public safety										
Fire Rescue										
Fire Stations	49	49	49	49	49	49	49	49	49	49
Transportation										
Palm Tran										
Buses	252	187	176	189	179	184	180	169	173	181
Engineering & Public Works										
County Roads (mileage)	1,288	1,289	1,319	1,314	1,300	1,299	1,308	1,269	1,269	1,282
Traffic Lights	770	764	741	737	735	1,249	1,240	1,212	1,338	1,192
Culture & recreation										
Parks & Recreation										
Developed acres	6,088	6,088	6,087	6,087	6,080	6,050	5,954	5,841	5,724	5,701
Enterprise funds										
Water Utilities										
Water mains (miles)	2,506	2,494	2,474	2,456	2,437	2,417	2,407	2,384	2,364	2,152
Storage and repump stations	14	14	18	18	18	17	17	17	17	17
Fire hydrants	20,076	19,660	19,363	19,008	18,635	18,287	18,155	17,839	17,593	16,582
Sewers (miles)	1,339	1,325	1,307	1,290	1,273	1,262	1,256	1,248	1,238	1,165
Pump stations	1,088	1,067	1,054	1,020	1,006	987	899	893	886	778

Source: BOCC Departments





**JOSEPH ABRUZZO**  
CLERK OF THE CIRCUIT COURT & COMPTROLLER  
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